



DERBY CITY COUNCIL

**COUNCIL CABINET  
19 FEBRUARY 2008**

Cabinet Member for Corporate Policy

# ITEM 17

## **Development of the new Local Area Agreement for 2008 - 2011**

### **SUMMARY**

- 1.1 Derby's first Local Area Agreement, LAA, finishes in March 2008 and its second LAA is being finalised to start running for a further three years from 2008-2011.
- 1.2 The new LAA is due to be signed off by Government in June 2008 however the aim is to have the document fully drafted by April for the start of the next financial reporting year.
- 1.3 The new LAA is to comprise of 35 priority indicators and these are shown at Appendix 2. These have been drawn from the set of 198 new National Performance Indicators and are being negotiated with Government Office for the East Midlands. The new LAA will also contain an additional 16 statutory Children and Young People indicators. Local performance indicators are also being considered for inclusion within the LAA or for monitoring outside the agreement.
- 1.4 Monitoring and reporting against all measures in the new national indicator set, not just those indicators included in the LAA, will start in April 2008. Though the number of indicators in the new national performance framework has reduced, it is important to note that there are still many measures that sit outside of the framework. Some council departments and partner organisations are required to report on these other measures to Government Departments, in addition to monitoring those from the set of 198.
- 1.5 Implications for the Council's performance framework, including the need to rationalise reporting between Partnership and Council, will be considered by Cabinet in April 2008.
- 1.6 Subject to any issues raised at the meeting, I support the following recommendations.

### **RECOMMENDATION**

- 2.1 To note the indicators selected for inclusion in Derby's LAA at Appendix 2.
- 2.2 To consider the next stages in developing the LAA further as shown in Section 3 in the main body of the report.
- 2.3 To note the additional reporting requirements placed on Council departments and partners as shown in Section 4 in the main body of the report.



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**ITEM XX**

Report of the Corporate Director of Resources

## **Development of the new Local Area Agreement for 2008 - 2011**

### **SUPPORTING INFORMATION**

#### **1. BACKGROUND**

- 1.1 Derby's first Local Area Agreement, LAA, finishes in March 2008 and its second LAA is being finalised to start running for a further three years from 2008-2011.
- 1.2 The new LAA is due to be signed off by Government in June 2008 however the aim is to have the document fully drafted by April for the start of the next financial reporting year.
- 1.3 The new LAA is to comprise of 35 priority indicators and these are shown at Appendix 2. These have been drawn from the set of 198 new National Performance Indicators and are being negotiated with Government Office for the East Midlands. The new LAA will also contain an additional 16 statutory Children and Young People indicators. Local performance indicators are also being considered for inclusion within the LAA or for monitoring outside the agreement.
- 1.4 Monitoring and reporting against all measures in the new national indicator set, not just those indicators included in the LAA, will start in April 2008. Though the number of indicators in the new national performance framework has reduced, it is important to note that there are still many measures that sit outside of the framework. Some council departments and partner organisations are required to report on these other measures to Government Departments, in addition to monitoring those from the set of 198.
- 1.5 Though the number of indicators in the new national performance framework have reduced it is important to note that there are still many measures that sit outside of the framework. Some council departments and partner organisations are required to report on these other measures, to Government Departments, in addition to monitoring those from the set of 198.
- 1.6 Section 2 of the report outlines the process taken to arrive at the 35 provisional indicators.
- 1.7 Section 3 outlines the next steps in the development of the LAA.
- 1.8 Section 4 details the additional reporting requirements to Government.

## **2. LAA DEVELOPMENT TO DATE**

- 2.1 Two consultation meetings have been held since the development of the new LAA started in October 2007. The results from these two meetings together with the Derby City Partnership, DCP, City Strategies have been used to help identify the direction and focus for the new LAA.
- 2.2 Initially a set of broad priority outcomes were developed through the Partnership. At the same time GOEM also produced a set which they felt were priorities for Derby.
- 2.3 Following this, DCP City Executives selected approximately 5 – 8 indicators, from the set of 198, which they wished to see in the LAA and provided reasons for the selections. When considering which indicators to choose the DCP City Executives were asked to refer back to the broad priority outcome areas as well as looking for indicators which would have multiple impacts and be cross cutting.
- 2.4 Both the LAA Steering Group and DCP Management Group considered the list of proposed indicators and a set of 35 measures to be presented to GOEM were agreed upon, these are shown in **Appendix 2** - LAA Indicator List.
- 2.5 Discussions on the draft indicator set were held with GOEM on 19 December 2007. Out of the 35 indicators proposed by Derby for inclusion in the LAA, GOEM agreed to 26 of them. The remaining 9 indicators either required further evidence to support their inclusion or were areas that GOEM questioned and didn't support.
- 2.6 More detailed evidence has since been sought for all 35 indicators and fed into an Indicator Rationale document. The key rationale points for each indicator are detailed in **Appendix 2**.

## **3. NEXT STEPS**

- 3.1 Further discussions will take place with Government Office around the 35 indicators to be included in the Local Area Agreement. It is hoped this will be agreed by the end of March 2008.
- 3.2 Targets for all 198 indicators now need to be set. Targets for the indicators in the LAA will be developed first followed by targets for the remainder of 198 measures. Only the targets in the LAA will need to be negotiated and agreed with GOEM.
- 3.3 At the same time proposals for local performance indicators for inclusion in the LAA will be sought.
- 3.4 Work is also underway to establish which of the indicators can be monitored at a lower level than citywide. An initial exercise has been carried against all 198 measures, however particular focus has been given to the 35 proposed for inclusion in the LAA. This has revealed that just over half can be measured at a sub-city level. Consideration as to which indicators should be monitored at ward level will be taking place in conjunction with the target setting process, as the two tasks will inform the other.
- 3.5 Proposals will be developed to review local measures in place within the Council to replace Best Value Performance Indicators.

#### **4. ADDITIONAL REPORTING REQUIREMENTS**

- 4.1 The new national performance reporting framework does not cover all performance indicators and reporting requirements placed upon Council Departments and partner organisations. There are still many other measures that sit outside of the framework that some council departments and partner organisations are also required to report to Central Government departments.
- 4.2 The Council's Children and Young People Service, Derby Community Safety Partnership and the Primary Care Trust are just some of the services which have additional reporting requirements placed on them. In some instances these account for 50 per cent of all performance reporting undertaken by a service.
- 4.3 The Children and Young People Department have carried out an exercise to establish the extent of their additional reporting. This showed that:
- the Department has to submit 47 mandatory returns during the year
  - there are also a further 146 other data returns that are asked for, though not all these have to be submitted by Derby's Children and Young People Department
  - the department has received notification of an additional four new data returns that need to be made in either 2008 or 2009.
  - the information submitted for each return is rarely a single data value, usually the submissions require several data sets to be provided.
- 4.4 Implications for the Council's performance framework, including the need to rationalise reporting between Partnership and Council, will be considered by Cabinet in April 2008 once the national framework has been finalised.

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**Background papers:**

**List of appendices:** Appendix 1 – Implications  
Appendix 2 – LAA Indicator List

<b>IMPLICATIONS</b>
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**Financial**

1. The Council's Revenue Support Grant plus a new Area Based Grant made up of over 35 specific grants are to be pooled within the new LAA. The amount is approximately £15 million.

**Legal**

2. None directly arising from this report.

**Personnel**

3. None directly arising from this report.

**Equalities impact**

4. None directly arising from this report.

**Corporate priorities**

5. The Council's corporate priorities and related actions support the Local Area Agreement draft priorities.

## LAA Indicator List submitted to GOEM in January 2008

No.	Description	Rationale
1	<b>NI 65</b> - Children becoming the subject of a Child Protection Plan for a second or subsequent time	Priority 2007/08 APA / JAR. Performance is higher than the national average of 13%.
2	<b>NI 125</b> – Achieving independence for older people through rehabilitation/intermediate care	Performance only average. CSCI report specifies as an area for improvement. We have fewer intensive support services in the community for older people, again an area CSCI have noted for improvement. Significant area of joint concern for NHS and social care.
3	<b>NI 135</b> – Carers receiving needs assessment or review and a specific service or advice and information	Shared inter-agency priority. Improvement target in the CSCI annual report. Performance (6.6%) is almost half that of the best practice authorities level of 12%.
4	<b>NI 141</b> - Number of vulnerable people who have achieved independent living	Supported housing services are essential to underpin the work of a wide range of other statutory and voluntary sector interventions. Move on from supported accommodation is an area that has been identified recently in the JAR as needing improvement. Performance during the last financial year was below targets set by the partnership. Benchmarking for Supporting People Grant rates shows Derby City housing support services to have a relatively low grant level compared to other unitary authorities in the East Midlands.
5	<b>NI 13</b> – Migrants English language skills and knowledge	This measure is the result of the national debate that local investment should be shifted away from support for interpreter and translation services, to teaching English as a second language. This would require a significant partnership programme as it is unlikely that there would be new resources for this initiative. The overall aim is to improve community cohesion.
6	<b>NI 117</b> - 16 – 18 yr olds who are not in education, training or employment - NEET	Priority 2007/08 APA / JAR. Performing well against target and comparators however continual improvement cannot be guaranteed. Good performance impacts positively on other areas e.g. anti-social behaviour.

No.	Description	Rationale
7	<b>NI 164</b> – Working age population qualified to at least Level 3 or higher	Derby City needs high level skills and high level qualifications for the major industries employers such as Rolls Royce and Bombardier. A key part of the City Growth strategy is to support a future Derby and increase the higher value knowledge based economy. This aspiration requires a focus on level 3 qualifications.
8	<b>NI 8</b> - Adult participation in sport	Link to health and social agenda and involves voluntary provision. Crucial to addressing health inequalities as part of the Public Health Strategy. Impacts on other indicators in the National Set.
9	<b>NI 9</b> – Use of public libraries	Essential to the neighbourhood agenda. Performance can be influenced by partnership working. No past data but a similar data set shows that performance is falling, Derby is failing to meet the national standard and is performing significantly lower than the top authority in the East Midlands.
10	<b>NI 57</b> - Children and young people's participation in high-quality PE and sport	CYP: This indicator is part of the government STA and will embrace NI 55 /56 as overarching indicator - considered critical in contributing to obesity targets. Cultural City: involves schools, leisure centres, parks, voluntary sector.
11	<b>NI 110</b> - Young people's participation in positive activities	Connects to the 'aspirational' theme. Supports other indicators such as crime and anti-social behaviour. Support the ECM outcomes, including involvement in cultural, recreational and volunteering opportunities.
12	<b>NI 178</b> Buses running on time	Plays a principal role in delivering accessibility to key services, providing safer roads and better air quality etc. If it continues to grow at current levels, it will be very damaging for the economy and promotes social exclusion. Data used for NI 167 is collected nationally by the DfT and not all of the country is equally covered. More appropriate to measure congestion and accessibility using NI 178: Buses running on time, as the role of buses is at the heart of any strategy for tackling congestion. Inclusion of NI 178 would also emphasise the role of 'Punctuality Improvement Partnerships, PIPS' that the City Council has with Derbyshire County Council and local bus operators.

No.	Description	Rationale
13	<b>NI 186</b> - Per capita CO2 emissions in local authority area	Indicator looks at data spread across business and public sector, domestic housing and road transport. Good basis for partnership approach and responsibility of the individual and organisations. Aspirational target to support the city wide approach in tackling climate change.
14	<b>NI 193</b> - Municipal waste land filled	Major strategic issue for the city with implications for climate change. Derby is also challenged to meet Government targets by 2010 to maximise diversion from landfill principally by recycling and composting but also by introducing waste minimisation initiatives. There are significant financial penalties should the City fail to meet its municipal biodegradable waste target during 2010.
15	<b>NI 195</b> – Improved street and environmental cleanliness (levels of graffiti, litter, detritus and fly posting)	This is a key indicator of major public and political priority and with scope for wider partnership work. Links to community safety initiatives and neighbourhood agenda. Derby is not ranked in the top quartile for satisfaction with cleanliness of the local area.
16	<b>NI 1</b> - Percentage of people who believe people from different backgrounds get on well together in their local area	These are the two critical measures for community cohesion, and are used by DCLG and the Home office to measure local performance. Building and improving cohesion is seen as a critical national priority, as a result of the impact of global politics, migration and refugee/asylum seekers. The importance of this agenda was supported by local people during the consultation that led to Derby cohesion strategy issued this year. This is a partnership agenda, led by the council in its community leadership role. We have data available from 2004 at city-wide level and in priority neighbourhoods in 2006 for NI1 (Improvements in this compared to 2004 (70.6%), however a slight reduction was seen in 2006 with the figure now at 73.6%. Variations are seen across neighbourhoods). NI2 has not previously been measured.
17	<b>NI 2</b> – Percentage of people who feel that they belong to their neighbourhood	



No.	Description	Rationale
18	<b>NI 4</b> - Percentage of people who feel they can influence decisions in their locality	This is the key outcome indicator for neighbourhood working, as the overall aim of neighbourhood working, in line with the white paper, is to empowered local people in order that they can influence local decisions. This will be the measure used to test the effectiveness of our neighbourhood arrangements, and has strong support from local people and councillors. Community engagement has been identified as important across agencies and the ability to influence decisions is a key outcome of successful engagement. We have data available from 2004 when 31.9% felt they could influence decisions. Following a rise to 34.3% in 2005 there was a fall to 26.4% in 2006. Data is also available at priority neighbourhood level in 2006. A key objective for the partnership Neighbourhood unit is to improve on this baseline.
19	<b>NI 35</b> - Building resilience to violent extremism	Derby has been identified as a high risk area for the growth of extremism. We are part of the national pathfinder initiative and a work programme has been developed in partnership with local communities, and key agencies such as the police. Data to support this indicator is not shared, as it's mainly intelligence information from security services. However there is strong community support for developing this area of work as part of a wider cohesion agenda.
20	<b>NI 15</b> – Serious violent crime rate	Violent crime is on the increase nationally. Violent crime represents around 23% of all recorded crime in Derby with over 8000 violent crimes in the city each year. The violent crime rate in Derby is exceeding that of comparable Local Authority areas by over 20%. Increases have been seen since November 2006 and are projected to increase. Wounding and robbery in particular are exceeding the family average by around 24%. Violent crime was identified as a key priority for the city at a Strategic meeting reviewing the evidence base and representing key partners. Quality data is available to baseline this indicator and measure going forward. Data is available at the appropriate level to allow detailed analysis to identify targeted approaches.

No.	Description	Rationale
21	<b>NI 17</b> – Perceptions of anti-social behaviour	Anti-social behaviour causes concern amongst local people and heightens concerns about crime and can affect quality of life substantially. Data shows increases in anti-social behaviour towards individuals and towards communities over the last year incorporating nuisance neighbours and intimidating gatherings. Anti-social behaviour is identified as a key concern in many neighbourhoods as identified through neighbourhood forums. Perceptions of anti-social behaviour are available from 2004 and in priority neighbourhoods in 2006. In 2006, 61.8% of residents felt anti-social behaviour was a problem in their area, a rise of 22.6% on 2005. Young people hanging around has been consistently one of the top three concerns people in Derby worry about. A key objective is to reduce the proportion of residents who think anti-social behaviour is a problem.
22	<b>NI 18</b> - Adult re-offending rates for those under probation supervision	
23	<b>NI 32</b> - Repeat incidents of domestic violence	Domestic assaults account for around 15% of violent crime. Reported domestic violence incidents continue to increase in Derby. Repeat incident rates have also increased steadily by around 6% since June 2006 with a repeat incident rate of almost 40%. Data is currently available to measure this indicator. Locally we now have access to greater detail providing the ability to do more detailed analysis of the problem. Domestic violence is a key concern and a key priority for the Partnership as agreed at the recent Strategic Assessment meeting including representation from key partners.
24	<b>NI 49</b> – Number of primary fires and related fatalities and non-fatal casualties, excluding precautionary checks	Whilst Derbyshire Fire and Rescue Service have reduced the number of accidental fire related fatalities in dwellings the overall trend in all fire fatalities is upward. There is also no sustained reduction in the number of primary fires and fire related injuries, for which there is also an upward trend. Continuing to develop new ways of working in partnership is seen as vital in order to achieve a sustained reduction in this area.

No.	Description	Rationale
25	<b>NI 111</b> – First time entrants into the Youth Justice System aged 10 – 17	This measure is the key outcome measure for youth crime prevention work. It reflects the effectiveness of prevention and early intervention initiatives, aiming to prevent and reduce the escalation of ASB and criminal; behaviour in young people. Increases in the crimes perpetrated by young people such as robbery over the last year and in anti-social behaviour - 15-19 year olds representing 63% of the ASB team referrals and increases in the last year of 70% of referrals of 10-14 year olds. Recent intelligence demonstrated that there is a growing problem of youth gangs in the city, alongside increased ASB from young people. This measure will be the key outcome measure for the Positive activities group in C and YP services, chaired by the CSP and a prevention working group has been established to ensure a full partnership programme is in place.
26	<b>NI 39</b> – Alcohol-harm related hospital admissions rates	Recognises contribution of alcohol to premature deaths. Will help to give early indication of whether progress has been made to change attitudes towards alcohol consumption. Impacts on crime agenda.
27	<b>NI 47</b> – People killed and seriously injured in road traffic accidents	Road safety reflects many objectives, across the 2020 vision, including improving life expectancy and reducing health inequalities. Available grant funding will deliver casualty reduction, particularly aimed at deprived neighbourhoods, where casualty rates are traditionally higher. Programmes of education, enforcement, encouragement and engineering to promote safer and sustainable travel, will depend greatly on partnership working across the Cities to achieve maximum benefits. This indicator includes all groups of people, as opposed to just children, so is highly relevant across the city.
28	<b>NI 51</b> - Effectiveness of child and adolescent mental health (CAMHs) services	Important priority across Partnership organisations and was highlighted in the LAs Annual Performance Assessment in 2007.
29	<b>NI 112</b> - Under 18 conception rate	Key performance indicator for Youth Offending Service. High national priority. Highlighted as a priority in the 2007 APA/JAR. Indicator impacts upon other areas in the NIS as well as other areas impacting on this measure.
30	<b>NI 121</b> - Mortality rate from all circulatory diseases at ages under 75	NI 121 & NI 122 - Top two indicators for progress towards the 2000 lives target (since two thirds of the total will be cvd and cancer deaths). Also high level

No.	Description	Rationale
31	<b>NI 122</b> – Mortality from all cancers at ages under 75	<p>priorities for the Primary Care Trust - included in the PCTs Vital Signs 50.</p> <p>NI 121 - circulatory disease accounts for 30% of all deaths under 75</p> <p>NI 122 - Currently 36% of all deaths under the age of 75 are cancer deaths.</p> <p>The role of tobacco control and smoking cessation as a key driver of reducing cancer deaths is explicit in this measure.</p>
32	<b>NI 152</b> – Number of working age people on benefits	Derby has above average unemployment and an increase in the employment rate cannot be generated without tackling worklessness.
33	<b>NI 172</b> - VAT registered businesses in the area showing growth	<p>Creates a focus on SME businesses and supports the City Growth strategy to get Derby away from its reliance on its big employers.</p> <p>Lower than average SME survival rates.</p>
34	<b>NI 154</b> - Net additional homes provided	Bidding for new Growth Point status gives a priority to increasing housing output. We also need to get a balance of housing across the city, particularly as new Cityscape projects bring forward city centre sites. This indicator will help focus both these.
35	<b>NI 116</b> – Proportion of children in poverty	<p>We see this as being a fundamental cross-partnership indicator - this will make a real difference for vulnerable young people. GOEM priority 1. Also PSA - raising aspirations of families.</p> <p>Number of children living benefit households is above the East Midlands average.</p>