



DERBY CITY COUNCIL

SOCIAL CARE & HEALTH OVERVIEW AND SCRUTINY COMMISSION 25 OCTOBER 2004


Report of the Director of Social Services

Establishing an Integrated Mental Health Partnership Trust in Derby and Derbyshire

RECOMMENDATION

- 1.1 To comment on the consultation.

SUPPORTING INFORMATION

- 2.1 In 2002 Derbyshire Mental Health Services NHS Trust (The Trust), Derby City Council and Derbyshire County Council agreed a Countywide mental health strategy and a service model. This was developed as a result of a wide consultation process in which stakeholders were asked what they would most like to see from mental health services.

- 2.2 In June 2002 we extended our partnership working by integrating Adult, Older Adult, Child and Adolescent Mental Health services under a single management structure and appointing a Joint Director. Social Services staff remain Council employees but are based together with colleagues who are employed by the Trust.
- 2.3 The consultation outlines the possible options for extending our partnership working in the future to offer further improvements in the way mental health services are provided for the people of Derby and Derbyshire. The Trust and the Local Authorities already have Partnership arrangements in place to deliver integrated mental health services and we now need to look at how these can be developed
- 2.4 During September 2004, the Derby Health Partnership Board agreed that we should commence a formal consultation process to look at how we develop the current arrangements. The consultation document (appendix 2) gives full details.
- 2.5 The questions highlighted in the consultation document are:
 1. What do you think should be included in the vision and values of the new organisation?
 2. Do you agree that further integration of Mental Health services is a good idea?
 3. Which, of the two options do you support?

Option 1 The use of further Health Act Flexibilities

Option 2 The development of a Partnership Trust

4. Do you agree with the proposed management arrangements?
5. Do you agree with the proposed accountability arrangements?
6. Do you agree with the proposals to phase the change over time?
7. How else do you believe the organisation should promote community, user and carer involvement?
8. Do you agree with the proposed range of Adult Mental Health services?
9. Do you agree with the proposed range of mental health services for Older People?
10. Do you agree with the range of services for children, adolescents and their family?

2.6 The two options put forward in the consultation document are:

- **Extension of Health Act Flexibilities**

This would mean extending the current level of partnership by developing joint services.

- **Development of a Partnership Trust**

This would mean creating a new, single organisation, which from April 2005, would provide mental health and social care services.

2.7 Any development following the consultation process will be as a result of a broad consensus of opinion and will be with the agreement of the Partners. The consultation will be wide ranging and establish what service users, carers, voluntary groups, statutory organisations and the general public think would be the best way forward. The consultation will continue until 30 November 2004.

2.8 The consultation document refers to an application for Partnership Trust status being made to the Secretary of State within 14 days of close of the consultation (page 23). However it is recognised that there will need to be further consultation on aspects of the proposals and this timescale will need to be amended to allow a more realistic timescale to consider the consultation feedback and seek approval on key recommendations.

2.9 The Integration Project Board have been asked to work to April 2005 as the date to commence new arrangements but this date can be reviewed. It will also be possible to phase in some aspects of the new arrangements over a longer period if this is felt to be helpful.

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Background papers:

List of appendices:

Appendix 1 – Implications

Appendix 2 – Consultation document

IMPLICATIONS

Financial

- 1.1 It is envisaged that we will move towards a Pooled Budget that will be managed within the Partnership or Partnership Trust. Detailed proposals will be brought forward on how this change will be managed.
- 1.2 Additional project management capacity is being brought in to develop the work on a Pooled Budget. There is particular concern about the Community Care budget, which is seen as high risk given the market and demand pressures and potential volatility in purchasing. It will be essential to clearly establish the baseline and the ground rules for managing this budget.

Legal

- 2.1 Under both options a detailed partnership agreement will be required covering the matters set out in the NHS Bodies and Local Authorities Partnership Arrangements Regulations 2000. This will require approval from Cabinet.
- 2.2 Of particular significance is the role of elected Members and their ability to be democratically accountable for the services and to carry out their roles of ensuring Best Value and providing Scrutiny. This will be dealt with in a future report to Cabinet.
- 2.3 Detailed proposals on the governance of any new organisation will need to be drawn up to ensure that all options have been considered and that Local Authority representation is satisfactory.

Personnel

- 3.1 Approximately 70 Social Services staff already based in the Mental Health Partnership. Consultation will take place with them and with Unison. In both options, it is possible to transfer Social Services staff under the partnership agreement. This has already occurred in some newly formed partnership organisations e.g. Sheffield and Lincolnshire. If this option is recommended there will be a formal consultation specifically on this issue.

Equalities impact

- 4.1 Users of mental health services will be consulted. The aim of closer integration of services is fundamentally about improving the service for users and carers, making it easier to access, more consistent and more effective.

Corporate objectives and priorities for change

- 5.1 The proposal comes under the Council's Objective of protecting and supporting people and it also supports the Council's priorities for change to develop plans to modernise residential and community care.