

Directorate People Services Service area Early Help & Children's Safeguarding and Specialist services.

Name of policy, strategy, review or function being assessed Parental Contributions to the cost of children in care Date of assessment 18.8.16 Signed off by

Cabinet, Personnel Committee or Chief Office



# Equality impact assessment – please read this section first before you do the assessment

This is our equality impact assessment form to help you equality check what you are doing when you are about to produce a new policy, review an older one, write a strategy or plan or review your services and functions. In fact you need to do an equality impact assessment whenever adecision is needed that affects people and **before**that decision is made.

So why do we need to do equality impact assessments? Although the law does not require us to do them now, the courts still place significant weight on the existence of some form of documentary evidence of compliance with the **Public Sector Equality Duty** when determining judicial review cases. This method helps us to make our decisions fairly, taking into account any equality implications, so yes we still need to do them.

The Public Sector Equality Duty is part of the Equality Act 2010 and this Duty requires us as a public body to have '**due regard'** to eliminating discrimination, harassment and victimisation and any other conduct that is prohibited by or under the Act. It requires us to advance equality of opportunity and foster good relations between people who share a '**relevant protected characteristic'** and people who don't.

Having 'due regard' means:

- removing or minimising disadvantages suffered by people due to their protected characteristics
- taking steps to meet the needs of people with certain protected characteristics where these are different from the needs of other people
- encouraging people with certain protected characteristics to participate in public life or in other activities where the participation is disproportionately low.

The protected characteristics are:

- age
- disability
- gender reassignment
- marriage and civil partnership
- pregnancy and maternity

- race
- religion or belief
- sex
- sexual orientation

This completed form should be attached to any Chief Officer Group, Cabinet or Personnel Committee report to help elected members make their decisions by taking the equality implications into account. Equality impact assessments **must be done before** decisions are made. Include the Cabinet or Personnel Committee's decision on the front sheet when you know it.

You'll find that doing these assessments will help you to:

- understand your customers' and communities needs
- develop service improvements
- improve service satisfaction
- demonstrate that you have been fair and open and considered equality when working on re-structuring
- make sure you pay due regard to the requirements of the Public Sector Equality Duty.

Don't do the form by yourself, get a small team together and make sure you include key people in the team such as representatives from our Diversity Forums and employee networks and you could invite trade union representatives too – the more knowledge around the table the better. You also need to decide how and who you will consult with to help inform the equality impact assessment. Our Lead on Equality and Diversity can help with useful contacts – we have a team of people who are used to doing these assessments and can help with information on barriers facing particular groups and remedies to overcome these barriers.

You'll need to pull together all the information you can about how what you are assessing affects different groups of people and then examine this information to check whether some people will be negatively or positively affected. Then you'll need to look at ways of lessening any negative effects or making the service more accessible – this is where your assessment team is very useful and you can also use the wider community.

Agree an equality action plan with your assessment team, setting targets for dealing with any negative effects or gaps in information you

may have found. Set up a way of monitoring these actions to make sure they are done and include them in your service business plans.

When you have completed the assessment, get it signed by your Head of Service or Service Director and send it to our Lead on Equality and Diversity for checking and to publish on our website. It is a public document so must not contain any jargon and be easy to understand.

Remember, we need to do these assessments as part of our everyday business, so we get our equality responsibilities right and stay within the law –Equality Act 2010.

#### Equality groups and protected characteristics

These are the equality groups of people we need to think about when we are doing equality impact assessments and these people can be our customers or our employees and job applicants...

- Age equality the effects on younger and older people
- Disability equality the effects on the whole range of disabled people, including Deaf people, hearing impaired people, visually impaired people, people with mental health issues, people with learning difficulties and people with physical impairments
- Gender reassignment the effects on trans people
- Marriage and civil partnership equality
- Pregnancy and maternity equality women who are pregnant or who have recently had a baby, including breast feeding mothers
- Race equality the effects on minority ethnic communities, including newer communities, gypsies and travellers and the Roma community
- Religion and belief or non-belief equality the effects on religious and cultural communities, customers and employees
- Sex equality the effects on both men and women and boys and girls

• Sexual Orientation equality – the effects on lesbians, gay men and bisexual people

In addition, we have decided to look at the effects on families and people on low incomes too as we feel this is very important.

#### Contact for help

Ann Webster – Lead on Equality and Diversity <u>ann.webster@derby.gov.uk</u> Tel 01332 643722 Minicom 01332 640666 Mobile 07812 300079

## The form

We use the term 'policy' as shorthand on this form for the full range of policies, practices, plans, reviews, activities and procedures.

Policies will usually fall into three main categories...

- Organisational policies and functions, such as recruitment, complaints procedures, re-structures
- Key decisions such as allocating funding to voluntary organisations, budget setting
- Policies that set criteria or guidelines for others to use, such as criteria about school admissions, procurement methods, disabled facilities grants, on street parking bays

If in doubt - do one! You never know when we may get a legal challenge and someone applies for Judicial Review.

#### What's the name of the policy you are assessing?

#### Parental Contributions to the cost of Children in Care

#### The assessment team

Team leader's name and job title – Maureen Darbon, Service Director

Other team members-Suanne Lim, Acting Service Director

Job title	Organisation	Area of expertise
Acting Service Director	DCC	Disabled Children
Strategic Director- People Services	DCC	Children in Care
	Acting Service Director Strategic Director- People	Acting Service     DCC       Director     DCC       Strategic     DCC       Director- People     DCC

#### Step 1 – setting the scene

Make sure you have clear aims and objectives on what you are impact assessing – this way you keep to the purpose of the assessment and are less likely to get side tracked.

1 What are the main aims, objectives and purpose of the policy? How does it fit in with the wider aims of the Council and wider Derby Plan? Include here any links to the Council Plan, Derby Plan or your Directorate Service Plan.

- Collecting contributions from parents who have sufficient disposable income after essential bills are paid to the cost of their children being looked after by the Council
- Acting as a disincentive to a tiny minority of parents who abandon their children into Local Authority care when this is not deemed necessary or appropriate

This links to corporate priorities- 'Being more commercial' and 'Delivering Differently'

2 Who delivers/will deliver the policy, including any consultation on it and any outside organisations who deliver under procurement arrangements?

The policy will be delivered by finance and social workers in the People's directorate.

All parents whose children were looked after at a date in January, 2016 were consulted with about the proposed policy.

3 Who are the main customers, users, partners, employees or groups affected by this proposal?

The main customers affected by the policy is the parents of children in long term care who have significant disposable income once all essential bills are paid. Parents in receipt of state benefits and on low incomes will not be affected at all.

Parents of disabled children who have short, respite breaks will not be affected.

Step 2 – collecting information and assessing impact

4 Who have you consulted and engaged with so far about this policy, and what did they tell you? Who else do you plan to consult with? – tell us here how you did this consultation and how you made it accessible for the equality groups, such as accessible locations, interpreters and translations, accessible documents.

The consultation process took the form of writing to all parents with children in care in January 2016. The letters contained a copy of the proposed policy. Parents were given the option to feedback their views by telephone, via the internet and at a public consultation meeting on 31 March 2016. The process accorded with our corporate consultation policy i.e. 90 days/12 weeks.

Some people on benefits or low incomes misunderstood and felt that the policy would apply to them when it would not. Some people who may be affected by the policy, depending on the level of their disposable income, were upset that they had had their children removed from their care and now were being potentially asked to fund their care and they felt this was very unfair. Others felt the policy was insensitive and would adversely impact on their standard of living and their mental health. No one expressed any positive comments about the proposed policy although one father whose children were in care and was still paying their mother child support said that he would not object to this going to the Council.

5 Using the skills and knowledge in your assessment team, and from any consultation you have done, what do you already know about the equality impact of the policy on particular groups? Also, use any other information you know about such as any customer feedback, surveys, national research or data.Indicate by a tick for each equality groupwhether this is a negative impact, a positive one or if you are not sure

Equality	What do you	No	Positive	Negative	Not
groups	already know?	impact	impact	impact	sure
Age	Most parents of children in care (430 children) are between 16 and 50 years. They will only be impacted if they have significant disposable income after essential bills are paid. They will not be impacted if they are in receipt of State Benefits. Most parents of				

	children in care		
	are either in		
	receipt of state		
	benefits or are on		
	low incomes.		
	Disabled parents		
	of children in		
	care will only be		
	impacted if they		
	have significant		
	disposable		
	income after		
	essential bills are		
	paid. They will		
	not be impacted if		
	they are in receipt		
	of State Benefits.		
	If they do have		
	significant		
	disposable		
	income they may		
	be impacted by		
	having to change		
Disability	their leisure		
Disability	activities and		
	holidays to		
	cheaper ones or		
	have them less		
	frequently. This		
	may impact on		
	their health and		
	wellbeing. If this		
	were the case,		
	there is		
	discretion built		
	into the policy to		
	not impose the		
	charges.		
	Parents of		
	disabled children		
	will not be		
	charged for		
	respite breaks or		

	for placements in		
	for placements in		
	special schools.		
	It is not known		
	how many		
	parents are		
	gender		
	reassessment –		
	trans. However,		
Gender	they will only be		
reassignment	impacted if they		
- trans	have significant		
	disposable		
	income after		
	essential bills are		
	paid. They will		
	not be impacted if		
	they are in receipt		
	of State Benefits.		
	It is not known		
	how many		
	parents are in		
	same sex		
	relationships.		
	However, they		
Marriage and	will only be		
civil	impacted if they		
partnership	have significant		
	disposable		
	income after		
	essential bills are		
	paid. They will		
	not be impacted if		
	they are in receipt		
	of State Benefits.		
	It is not unusual		
	for parents of		
	children in care		
Pregnancy	to go onto have		
and	other children.		
maternity	However, they		
	will only be		
	impacted if they		
	have significant		

	disposable		
	income after		
	essential bills are		
	paid. They will		
	not be impacted if		
	they are in receipt		
	of State Benefits.		
	The need for		
	parents of other		
	children is taken		
	into account in		
	the means test.		
	Children from		
	BME		
	communities are		
	under		
	represented in		
	the care system.		
	They will only be		
Deee	impacted if they		
Race	have significant		
	disposable		
	income after		
	essential bills are		
	paid. They will		
	not be impacted if		
	they are in receipt		
	of State Benefits.		
	The breakdown of		
	parents of		
	children in care in		
	terms of religion		
	or belief is not		
	accurately		
Religion or	known. However,		
belief or	they will only be		
none	impacted if they		
	have significant		
	disposable		
	income after		
	essential bills are		
	paid. They will		
	not be impacted if		

	they are in receipt			
	of State Benefits			
	or are on low			
	incomes.			
	Mothers and			
	Fathers will be			
	treated in exactly			
	the same way.			
	They will only be			
	impacted if they			
Sex	have significant			
JEA	disposable			
	income after			
	essential bills are			
	paid. They will			
	not be impacted if			
	they are in receipt			
	of State Benefits.			
	Gay parents will			
	only be impacted			
	if they have			
	significant			
Sexual	disposable			
Orientation	income after			
Unentation	essential bills are			
	paid. They will			
	not be impacted if			
	they are in receipt			
	of State Benefits.			
	The vast majority			
	of parents of			
	children in care			
Families and	are in receipt of			
people on	State Benefits or	X		
low income	are on low			
	incomes and they			
	will not be			
	affected at all.			
L			1	I

**Important** - For any of the equality groups you don't have any information about, then make it an equality action at the end of this assessment to find out. This doesn't mean that you can't complete the assessment without the information, but you need to follow up the action

and if necessary, review the assessment later. You can get lots of information on reports done from organisations' websites such as the Equality and Human Rights Commission, Stonewall, Press for Change, Joseph Rowntree Trust and so on. Please don't put down that the impact affects 'everyone the same' – it never does!

6 From the information you have collected, how are you going to lessen any negative impact on any of the equality groups? How are you going to fill any gaps in information you have discovered?

#### Step 3 – deciding on the outcome

7 What outcome does this assessment suggest you take? – You might find more than one applies. Please also tell us why you have come to this decision?

Outcome 1	x	<b>No major change needed</b> – the EIA hasn't identified any potential for discrimination or negative impact and all opportunities to advance equality have been taken
Outcome 2		Adjust the policy to remove barriers identified by the EIA or better advance equality. Are you satisfied that the proposed adjustments will remove the barriers you identified?

<ul> <li>Continue the policy despite potential for negative impact or missed opportunities to advance equality identified. You will need to make sure the EIA clearly sets out the justifications for continuing with it. You need to consider whether there are:</li> <li>sufficient plans to stop or minimise the negative impact</li> <li>mitigating actions for any remaining negative impacts</li> <li>plans to monitor the actual impact.</li> </ul>
<b>Stop and rethink</b> the policy when the EIA shows actual or potential unlawful discrimination

Our Assessment team has agreed Outcome number(s)

Why did you come to this decision?

If you have decided on **Outcome 3**, then please tell us here the justification for continuing with the policy. You also need to make sure that there are actions in the Equality Action Plan to lessen the effect of the negative impact. This is really important and may face a legal challenge in the future.

If you have decided on **Outcome 4**then if the proposal continues, without any mitigating actions, it may be likely that we will face a legal challenge

and possibly a Judicial Review on the process - it is really important that the equality impact assessment is done thoroughly, as this is what the Judge will consider.

#### Step 4 – equality action plan – setting targets and monitoring

8 Fill in the table (on the next page) with the equality actions you have come up with during the assessment. Indicate how you plan to monitor the equality impact of the proposals, once they have been implemented.

### Equality action plan – setting targets and monitoring

What are we going to do to advance equality?	How are we going to do it?	When will we do it?	What difference will this make?	Lead officer	Monitoring arrangements

Make sure you include these actions in your Directorate service business plans.