Appendix 2

Derby City Council Housing Revenue Account Business Plan 2012/42

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Housing Revenue Account (HRA) Business Plan 2012/42 (HRABP)

This report is in 10 sections:

- Introduction
- Vision and Mission
- Governance and Tenant Empowerment
- Asset Management Maintenance Standards
 - Regeneration and development
 - Climate Change
 - Repairs Standards
- Rent Policy
- Debt and Treasury Management
- Housing Management Standards
- Value for Money Strategy
- Risk
- Financial Plan

1. Introduction

- 1.1 Derby City Council welcomes the opportunity that reform of the HRA gives to move planning for Council Housing onto a proper long term basis with funding that will hopefully prove to be adequate for the needs of our current and future tenants. The government's exposition of the reforms is attached at Appendix A. The intention of this HRABP is to set out the broad plans that envisaged for the future and to develop a joint vision with Derby Homes about the future of Council Housing in Derby.
- 1.2 Self financing means a fundamental change in the financial arrangements for Council housing. The previous system relied on a national approach, with some key risks for Councils notably interest rates underwritten by central government. The complexity and volatility of the subsidy system which attempted to make the system fair by allocating resources from the centre meant that it was hard to effectively plan for the long term at any point resources could be effectively diverted to other areas of the country or rent policy could be changed with very little notice.
- 1.3 The new system essentially exchanges central controls for additional debt placed on Councils. In Derby's case the additional debt is £29.5m. The total debt on Derby's 13,500 council homes is therefore £237.933m, with a debt 'cap' of £240m.

1.4 The HRA will in future have around £3m a year more than is currently spent on major works, and will also be able to sustain most of its current programmes, such as Neighbourhood Working, Youth inclusion and minor works delegated to City Board and Housing Focus Groups. Although Estates Pride will finish as planned, this will be replaced by higher basic funds for component replacement, an adequate cyclical maintenance programme (painting and fencing) plus a small element of discretionary spending that could be used for a number of purposes – for instance starting a programme of rear fencing – on which tenants can be consulted further. The overall effect of the reform is expected to provide – subject to right to buy levels - sufficient funding to support long term sustainable council housing for Derby.

2. Vision and Mission

- 2.1 The Council's HRA Business Plan, HRABP, aligns with the following plans:
 - Derby Plan 2011 2026
 - Council Plan 2011 2014
 - Council's Housing Strategy 2009 2014

It also aligns with Derby Homes'

- Mission, and
- Annual Delivery Plan.
- 2.2 The delivery of the HRA Business Plan will help realise the wider housing strategic priorities set out in the Council's Housing Strategy for housing across all tenures in Derby demonstrated in the table below.

HRA Business Plan contribution to the Council's Strategic Housing Priorities

Housing Strategy Priorities	HRA Business Plan Contribution
Cohesive and empowered communities	Derby Homes' policies and procedures for tackling Anti Social Behaviour and increasing residents ability to influence decision making
Affordable and accessible housing with appropriate and timely housing advice	As part of the asset management process, identifying potential for the development of new, affordable housing
Improving homes and the living environment	Through programmes of major repairs and improvements to the Council's housing stock, including work to improve energy efficiency
Supporting vulnerable residents	Via the provision of accommodation for homeless applicants, work to support vulnerable tenants to maintain their tenancies and support to vulnerable

council tenants through sheltered and other housing
services.

2.3 In addition the delivery of the HRA Business Plan will assist the Council to achieve its key strategic outcomes set out in the Derby Plan 2011 – 2026 and the Council Plan 2011 – 2014. The following diagram shows the connection between these documents and this plan.

The Derby Plan 2011 – 2026 Key Outcomes						
a thriving sustainable economy	achieving their learning potential	good health and well-being	being safe and feeling safe	a strong community	an active cultural Life	



The Council Plan 2011 - 2014

supports 'The Derby Plan' key outcomes focusing on areas where, as a local authority, improvements can be made. Two additional outcomes were developed, which are supported by the 'one Derby, one council' transformation programme...

good-quality services that meet location	al
needs	

...a skilled and motivated workforce



Housing Strategy 2009 – 2014 Strategic Priorities						
Cohesive and empowered communities	Affordable and accessible housing with appropriate and timely housing advice	Improving homes and the living environment	Supporting vulnerable residents			



HRA Business Plan – Themes							
Asset Management Tenant Neighbourhood and Communities Value for Money							

Derby Homes' mission

'To secure the best future for council housing tenants and services in Derby'

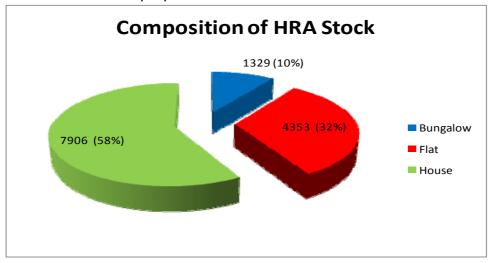


~							
Derby Homes Delivery Plan Strategic Objectives							
Decent Homes and Successful	Excellent Customer Service	Energy Efficient Homes and Services					
Neighbourhoods							

- 2.4 The reform of the HRA gives the Council an opportunity to consider its long term financial position relating to council housing and to place it on a secure footing by agreeing the core rules that should drive the governance of the HRA for the future.
- 2.5 Four principles are suggested to underpin the plan:
- 2.5.1 The first principle is to maximise income for the HRA by means of charging and recovering from tenants and leaseholders, rents and service charges that are adequate to manage and maintain homes and estates into the future. This will enable the best level of service to be provided to tenants in the long term and provide homes and estates where people want to live
- 2.5.2 The second principle is to enable tenants to participate in the determination of policy and priorities for spend using tenant involvement led by Derby Homes.
- 2.5.3 The third principle is to ensure value for money and efficiency, to challenge ourselves to ensure the funds in the HRA are spent as efficiently and effectively as possible,
- 2.5.4 The fourth principle is that the plan supports the Council's strategic aims, and the Council's Housing Strategy. As such it has a wider role to
 - ensure cohesive and stronger communities,
 - · meet the housing needs of the City through new build
 - sustain neighbourhoods through regeneration
 - to meet the needs especially of vulnerable residents.

Housing Stock

As at 31 April 2011, Derby City's HRA stock comprised of 13,588 rented properties and 486 leasehold properties.



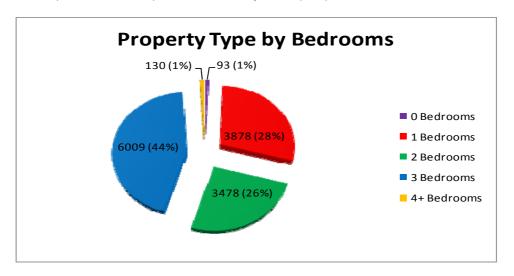
32% of housing stock₁ comprises of flats and maisonettes, 10% comprises of bungalows and the remaining 58% of houses.

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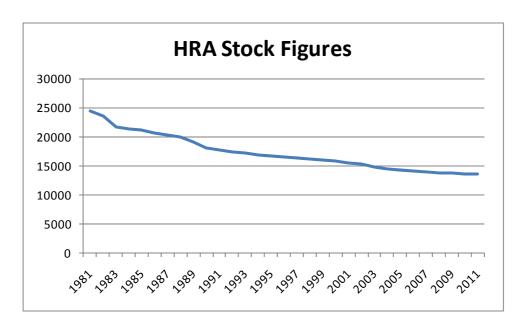
¹ As at 31/03/11

Breakdown of HRA Stock by Type, Size and Age							
	Pre 1919	1919-1944	1945-1964	1965-1974	1975-1990	1991+	All Ages
Houses							
1 bed	0	66	0	0	2	0	68
2 bed	42	860	731	51	163	13	1860
3 bed	12	3226	1933	349	315	13	5848
4 bed	1	52	40	14	15	0	122
5+bed	0	7	1	0	0	0	8
All Houses	55	4211	2705	414	495	26	7906
Bungalows							0
0 bed	0	0	26	0	0	0	26
1 bed	0	155	654	138	3	0	950
2 bed	1	2	221	33	4	0	261
3 bed	0	0	84	1	7	0	92
All Bungalows	1	157	985	172	14	0	1329
Flats & Maisonettes							0
0 bed				5	62		67
1 bed		105	54	757	1944		2860
2 bed		14	469	504	366	4	1357
3 bed		-	26	22	21		69
All Flats & Maisonettes	0	119	549	1288	2393	4	4353
All Dwellings	56	4487	4239	1874	2902	30	13588

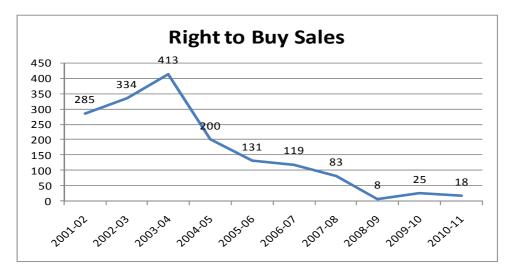
55% of Derby's HRA stock contains less than 3 bedrooms and 45% are family sized units (3+ bedrooms), however only 130 (1%) have four or more bedrooms.



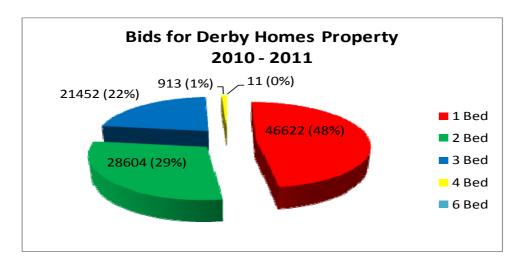
At its peak Derby City Council housing stock comprised of 24,476 properties. Since 1981 the council has lost 56% of its homes through 'Right to Buy' and other disposals with the figure reducing from 24,476 in 1981 to 13,588 in 2011. Of this total, only 48% of houses and bungalows have been retained, whereas the Council still owns 86% of its flats.



Under Right to Buy a total of 18 properties were sold in 2010/11, 25 were sold in 2009/10 and 8 were sold in 2008/09. Numbers are already 24 (to mid November) in 2011/12, and are likely to rise further once new rules are set by the government. At the moment the plan assumes an increase to 60 a year. A considerably larger increase would require the plan to be reconsidered.

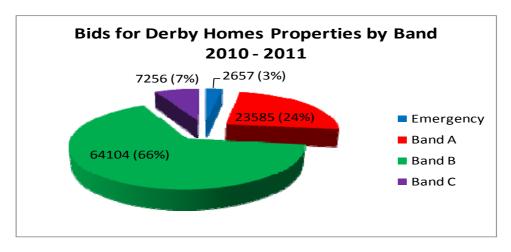


The demand for social housing is evidenced by over 7,000 households, including existing Council tenants seeking to move, on the Housing Register at the end of March 2011.



Between April 2010 and March 2011, there were a total of 97,602 bids on Council properties. Of these over 70% were for 1 and 2 bedroom properties. 52% of bids were for flats, maisonettes, bedsits and apartments and only 43% for houses.

Over half of those were assessed as non urgent need to move (Band B).



3. Governance and Tenant Empowerment

- 3.1 The HRA is controlled by Derby City Council, with Derby Homes integral to the delivery of the HRABP. Formal governance of the HRA therefore rests with the Council in terms of approving this plan, setting rents and service charges and approving the capital programme and treasury management arrangements. Derby Homes has considerable delegated authority to deliver those plans.
- 3.2 Derby City Council and Derby Homes have agreed to hold regular meetings of the HRA Strategic Partnership Board, HRASPB, to agree the principles of this plan and to concentrate on strategic issues that affect the HRA. Derby Homes' Executive Team also meets regularly with the Adults Health and Housing Department Leadership Team to discuss more detailed matters.

- 3.3 Service delivery is monitored by the Council through the approval and tracking of performance by Derby Homes within the Delivery Plan agreed by the Council current version approved in June 2011.
- 3.4 Resident involvement is primarily about working alongside tenants in order to obtain value for money for the HRA by listening to tenants' feedback about our service so that performance is continuously improved. It therefore helps to increase both accountability and value for money.
- 3.5 The Tenant Services Authority (TSA) requires local 'co-regulation' where tenants and the landlords work together within a framework set by the national regulator. This recognises the huge variation in local conditions and means that there is much more emphasis on locally derived standards from tenants driving continuous improvement of the service.
- 3.6 The new arrangements involve the production of Local Offers (see Appendix B) and an Annual Report to Tenants which details performance against these offers.
- 3.7 The TSA is scheduled to be abolished in 2012, with national regulation being taken over by the Homes and Communities Agency (HCA) who will only get involved where a landlord's co-regulatory relationship with its tenants breaks down.
- 3.8 Tenants make up one third of the Board of Derby Homes, and also have a considerable presence on the Derby Homes City Board.
- Group and Derby Homes Environmental Renewable Energy (DHERE).

 Quarterly Housing Focus Groups of tenants and leaseholders meet across the city to discuss housing services. In addition, there is a wide range of forums that give tenants and leaseholders the opportunity to comment and influence policies and practices. These include a scrutiny group set up to regulate the tenants services provided by Derby Homes, as well as the Derby Association of Community Partners who are the tenants' federation and provide feedback from tenants and leaseholders. They also include specific groups dealing with issues from minority ethnic and disability points of view. Tenants from the DACP also attend peer reviews to assess our services against other organisations and conduct Mystery Shops, Customer Journey and Void Inspections. They report their findings to the City Board on a quarterly basis.
- 3.10 Tenant conferences are also held to get specific feedback on issues. Derby City Council and Derby Homes are working with OSCAR (Osmaston Community Association of Residents) on the potential for redevelopment of Osmaston. We also hold regular consultations on the budget and are

- beginning to use social networking sites (Facebook, Twitter) to communicate with tenants alongside established methods.
- 3.11 The Community Initiatives Team also work with tenants to get them involved in local initiatives as volunteers, and interventions in local community issues.

4. Asset Management

- 4.1.1 Asset management is crucial to the future of council housing. Providing and maintaining all homes to a standard that is adequate and that people want to live in are the core service that the council provides to its tenants. Since the provision of £97m of additional funding between 2002 and 2006 for the purposes of clearing the considerable backlog of works that had arisen at that point, the extent of inadequate standards is much less than it was. Funding under the subsidy system was much reduced after 2006 and has been adequate only because of the additional ALMO subsidy funding that was available until 2011. However, under the subsidy system, there remains a deficit against future needs measured by a stock condition survey in 2009 in excess of £250m. Under the reform of the HRA, the funding implied within the settlement for long term maintenance has been increased by around 40% or £3m a year. While this will not provide for the whole of the stock condition survey work, it should prove to be adequate to maintain the homes properly for a considerable time, as long as rental income is raised as implied by the settlement – that is to convergence within 4 years, meaning real term increases of 12% over that period. This additional funding should now be sufficient to maintain homes to the standards set out below.
- 4.1.2 It is important that the stock is managed intelligently, to ensure our estates are sustainable and supporting stock renewal. There are examples where selective demolition or individual property disposals can benefit the overall portfolio of assets by adopting a stock rationalisation approach.

Examples might include:

- Disposing of stock that have high maintenance costs and possible issues with demand, and invest any receipts in either the existing stock or in the provision of new homes. For example the 'Derbyshire' blocks and out dated sheltered blocks (Rodney House, Sancroft Court).
- Disposing of stock when it becomes vacant to increase tenure diversification in an area, again re-investing the receipts in an appropriate way.
- Building new homes to regenerate areas for example Osmaston.
- Considering Council owned garage sites for new development of HRA housing.

4.2 Maintenance Standards

4.2.1 The additional funding would allow the following average cycle of replacements to be supported in the long term – please note that this does not equate to all items being replaced at that age as some will require earlier replacement, so it might be expected that the 'normal' life could be up to 10% longer than these averages:

Kitchens 20 years

Bathrooms 25 years

Windows and Doors 30 years

Boiler 13 years

Heating distribution System 26 years

Roofing 60 years

Wiring 40 years

Aids and Adaptations £700,000 a year

4.3 **Investment priorities**

- 4.3.1 Investment priorities have changed significantly over the past eight years.
- 4.3.2 In 2002 the investment backlog in the housing stock stood at over £90m, this was eliminated by the Decent home investment.
- 4.3.3 Since the completion of the Decent Homes programme, the focus has been on replacing old worn out components across pre-war estates whilst at the same time completing a programme to fit Upvc double glazing across the stock and replacement heating systems.
- 4.3.4 The ninth Investment Conference in July gave an opportunity to consult with tenants and leaseholders on investment priorities under the new funding arrangements. These were supplemented by an open invitation to tenants to submit their views on this issue. It is clear that a robust plan is needed to maintain the stock to a high standard, ensuring the viability of the business plan and confidence that the housing stock will remain 'in demand' to secure the rental income. The outcome of that consultation was that the standards set out above are generally supported by tenants. Indeed, they tie up very well with tenants' choices within the funds available. There was only one difference with tenants suggesting a replacement cycle of 30 years for wiring. The difference in cost is £250,000 a year the element of discretion referred to in the introduction so it is proposed to consult further with tenants about their priorities for that money.

- 4.3.5 A detailed five year investment plan is set out below. This plan will enable the following:
 - completion of replacement kitchen and bathroom work to all pre-war Homes
 - completion of the Upvc window programme
 - continuation of the programme to improve the energy efficiency of homes, insulating any uninsulated walls and lofts, providing modern efficient heating systems to all homes and installing solar panels to as many homes as we possibly can utilising external funding incentives while the business case continues to support the investment.
 - maintaining a healthy programme of specialist equipment renewal, such as door entry systems, smoke alarms and lifts.
 - The following programme is proposed for the next five years for the core of the programme. This is substantially lower than previous years as the majority of programmes have been completed or are nearing completion. The major bulge in work will be for kitchens and bathrooms in around 15 to 20 years time as Home Pride work (2002-6) needs replacing. For the next few years, therefore, significantly lower capital will be necessary.

HOUSING CAPITAL PROGRAMME

	2012/13	2013/14	2014/15	2015/16	2016/17
	DRAFT	DRAFT	DRAFT	DRAFT	DRAFT
	£000	£000	£000	£000	£000
Debt settlement	29,493				
Kitchens & bathrooms	2,900	3,000	3,100	2,100	1,400
Major refurbishment	500	500	500	500	500
Re-roofing	300	1,000	1,000	1,000	1,000
Windows & doors	1,500	1,000	1,000	1,000	1,000
	•	· ·	· ·	•	
Loft & cavity wall insulation	100	15	15	15	15
Solid wall insulation	400	0	0	0	0
Central heating replacement	1,800	1,800	1,800	1,800	1,800
Rewiring	250	250	250	250	250
Communal door entry					
systems	50	50	50	50	50
Lift replacement	50	50	50	50	50
Capitalised salaries	400	410	420	430	430
Exceptional extensive	0	649	665	681	698
Contingency / balance	590	637	456	395	522
Inflation allowance Adaptations for disabled	0	400	800	1200	1600
people	742	763	785	808	832

Estates Pride	1,330	631	0	0	0
Key projects	2,610	0	6,000	0	0
RTB replacement element	1013	1082	1109	1137	1166
HRA (ex settlement)	14,535	12,237	18,000	11,416	11,313
Financing:					
	0	0	5,015	749	432
Revenue funding					
	29,493				
Borrowing – settlement					
	3,458	1,869	0	0	0
Borrowing – further	404		0.1.1		400
DTD associates adult also set	421	332	244	222	199
RTB receipts – debt element					
E (2,500		
Extra care funding?		246			
Govt RTB replacement		216	222	227	233
funds?	40.050	0.000	10.010	40.040	10 110
MPD / depresistion	10,656	9,820	10,019	10,218	10,449
MRR / depreciation	14 525	12 227	19.000	11 416	11 212
Total (ex settlement)	14,535	12,237	18,000	11,416	11,313

- 4.3.6 The new element is a potential new build programme, which has been divided into two parts a partial Right to Buy replacement programme and a key projects programme. The government's proposals relating to the Right to Buy make this element hard to quantify, as the detailed rules have not yet been published nor consulted upon. At this stage therefore the figures are highly reliant on such detail. It may be therefore that more or less building might finally be possible than has been assumed at this stage 10 properties a year to replace 60 losses are assumed for this version of the plan, starting in two years time once plans have been drawn up and progressed. It should be stressed that many assumptions about the new scheme have been made and any final decision on this programme will have to study the detailed proposals more carefully first. The commitment to at least cover the debt loss first of any increase in RTB sales is welcome, although retention of all the receipts locally with a commitment to new build would be far preferable.
- 4.3.7 The key projects will also require formal approval of other funding and detailed approvals, so are similarly at an early stage of development. The reason for their inclusion as an outline programme without formal approval is that both would use up considerable portions of the debt cap and this element of the plan needs to be understood as part of overall long term planning. Their inclusion does not mean that the Council is as yet committed to the projects, but sets aside borrowing capacity for their potential inclusion once details have been agreed. Should projects not be approved that would open up possible debt capacity for other projects. In effect, the HRA is being rationed in terms of capital investment and this area will need to be considered in more detail as the new system develops.

4.3.8 At this stage, the outline plan for key projects would be to undertake a couple of projects of between £1m to £1.5m each in the first couple of years and then possibly use a large portion of the remaining debt capacity on an extra care scheme if this remains a Council priority. More detailed plans will be considered as individual projects are worked through.

4.4 Estate improvements and community sustainability

- 4.4.1 The Council and Derby Homes have developed a successful estates improvement programme, known as Estates Pride, which has allowed Housing Focus Groups and the City Board working with staff to approve:
 - small scale local initiatives agreed by the Housing Focus Groups
 - a programme of estate improvements such as 'Quick Wins' to improve
 estate design and reduce anti social behaviour and vandalism, and large
 scale estate improvement schemes such as improvements to play areas,
 installation of recycling bin areas to estates of flats, and improvements to
 estate appearance through new fencing and redesign of communal areas.
 - support for community sustainability programmes such as Neighbourhood Management initiatives, youth intervention through Enthusiasm and the Youth Service, Junior Warden scheme, the Family Intervention Project
 - An underoccupation scheme to replace the funding that previously gave an incentive to tenants underoccupying property to move out.
- 4.4.2 The HRA Business plan aims to continue this work, and balance the benefits of such work with the needs for management and maintenance spend, new build costs and other calls on the funds of the HRA. In future years planned spend on this area of work could be around £725,000 a year broadly the level currently spent on these items now. This plan suggests reducing the family intervention project to £50,000 a year from the £200,000 a year that the current project costs to run, but that has no ongoing funding. The hope remains that some form of government funding or public health funding might be available to sustain the service beyond 2013. In the meantime, Derby Homes are proposing to fund the balance of the budgeted requirement in 2012/13 from their funds to see if such funding materialises.
- 4.4.3 In addition to the core services and components of homes, it is crucial that adequate funding is set aside for external long term maintenance. These are works such as external painting, fencing, gutters/fascias and paths. These have often had to be scaled back in previous years in response to funding

reductions. The intention here is to set out a programme that could address these issues on a long term basis, with an aim of external painting programmes and other minor improvements that work on a cycle of around 5 years. The intention is to have a combined cyclical maintenance and fencing programme that could total around £1.5m a year which should provide sufficient funding for adequate maintenance into the future

4.4.4 In addition to this funding, there is a balance of £250,000 a year as a result of the 40 year standard on wiring. At the moment – subject to tenant consultation - it is proposed that rear fencing could be a use for this funding and make a significant difference over time to our tenants. At the moment, rear fencing – unless next to a road or alleyway – is treated as tenants' responsibility. Clearly this would still take a considerable time to complete, but it is suggested that a programme could be trialled to gauge its impact. The intention would be to consult with tenants at a street level in order to agree works that are necessary and roll out a programme over time where such works are wanted by tenants. It will take many years to complete such a programme, so some form of prioritisation process will need to be agreed and tenants consulted before a programme is started.

4.5 New Build and Regeneration of estates

- 4.5.1 Derby City Council and Derby Homes submitted a joint bid for Homes and Community Agency (HCA) funding towards a development of new homes for the HRA as part of a wider redevelopment opportunity, targeted on Osmaston, utilising the Glossop Street and Rolls Royce (R-R) development sites, but unfortunately were unsuccessful as the required grant of £29,500 per home was deemed insufficient value for money. Discussions are continuing with the HCA on this issue, but it would appear that this decision leaves development needing to be funded in other ways without grant.
- 4.5.2 There are potentially some funds for a limited programme of new build to be considered. These would be funded from within the remaining debt cap plus any HRA revenue reserves. It would be imprudent to commit all such funds, but as long as around 5% of the debt cap (£12m) was available between these two sources preferably in revenue then the balance could be considered as potentially 'available' for investment. As such funds will inevitably be limited, it is vital that additional income is sought to supplement funds available. Over time as debt is repaid, it can be re-borrowed, so this is one source of potential future funds. It is also the case that where grant can be attracted to a project this will stretch numbers further.
- 4.5.3 An area of policy that needs to be clarified is the treatment of capital receipts for housing. There are two types of receipt housing land (which includes void properties) and right to buy receipts. The current policy of the Council on

right to buy receipts is that, following HRA reform next year, the first call on receipts will be to pay off the initial debt per property of £17,650. The next call will be to support Disabled Facilities Grants up to 25% of the receipt and any balance would then be applied to the HRA. The current policy on housing land is that 50% of any receipts would be set aside for reinvestment in housing through the facilitation fund which is then normally invested in new RSL properties and the other 50% is applied to regeneration activities of the Council. The Council is under an obligation to demonstrate that it recycles all the receipts into housing or regeneration if it wishes to retain any receipts.

- 4.5.4 It is proposed that the Council reviews the policy on disposal of housing land. The government is currently reviewing their policy on Right to Buy receipts, and it will be important that the final Council policy follows that policy in its treatment. At this stage it is anticipated that this will be as follows:
- 4.5.5 First, to pay to the government its assumed level of receipts under the settlement. This is anticipated to be between £1m (12/13) and £1.425m (15/16 onwards), and represents 75% of the anticipated net receipts at the level assumed in the settlement. Similarly it is anticipated that the Disabled Facilities Grant element of 25% would also be funded from receipts up to this level. As a result, it would be expected that DFG receipts might be around £300k a year initially, and might rise if sales increase.
- 4.5.6 It will be critical that the first call as a result of any disposal of land or property within the HRA above this assumed level will have to be to reduce the debt outstanding of £17,650 a home. Without this, debt per property will increase and become unsustainable. The government have recognised this as the first call on receipts above the anticipated level in their initial proposals.
- 4.5.7 The formal policy on RTB receipts could be changed so that they are applied as follows:

first – the matching element relating to the government's policy on receipts would be used for Disabled Facilities Grants, DFGs as now. The government has assumed a level of receipts of 25 a year increasing to 35 a year over time. The equivalent receipts income would be the first call on all receipts, as this amount has been assumed in the settlement. This amount is estimated at an initial £1.365m which would be split 75% government and 25% DFGs.

Then – above that level - £17,650 per property applied to the Major Repairs Reserve (MRR) of the HRA which can only be spent on reducing debt or capital investment in the HRA.

The destination of any receipts above these levels – particularly should there be an increase in RTB numbers – is subject to a government consultation, and it is hoped that this will result in either local retention of receipts or at least

the ability to take up such receipts where promises of replacement properties can be fulfilled using such additional resources. Clearly if this is the case, then any such funds would have to be set aside specifically for this purpose.

This policy may need further realignment with government policy depending on the outcome of that particular consultation process, and as a consequence cannot be firmly established at the moment.

- 4.5.8 Overall these policies should maintain and increase the current funding for DFGs – it would only fall it sales receipts were very low. They could also possibly create a fund to subsidise future HRA property development if numbers of sales increase substantially, although it appears at this stage that the arrangements – given the debt cap in particular – might not be sufficiently generous to enable full replacement of losses. Again the detail will have to be reconsidered later.
- 4.5.9 While the potential level of development will not be spectacular, the plan should mean that the HRA has an ability to sustain a limited programme and begin to renew and replace stock and to create new properties over time. As debt reduces in future, this ability will increase over time. The current plan indicates increasing scope to do this after the first few years. Clearly this will require regular review as the new system settles down and progresses.
- 4.5.10 Projects will need to be considered further in detail before being formally approved by the Council.
- 4.5.11 The plans may be affected by Right to Buy rules depending on any detailed proposals from the government on this issue. It is hoped that some element of any increased RTB income will be kept within the HRA rather than passed to central government for distribution through the HCA as currently happens.
- 4.5.12 The overall plans at this stage therefore include a few possible developments which will require specific approval by the Council once a business case has been developed. The indicative programme attached means that the plan sets aside an initial sum to enable such detailed plans to be drawn up with a reasonable amount of confidence that sufficient funds would be available within the debt cap to allow such approvals to be given.

4.6 Climate Change

- 4.6.1 The Council is committed to reducing its carbon footprint and this includes council housing.
- 4.6.2 As fuel prices increase it is important that our customers are able to afford to live comfortably in the homes we manage.

- 4.6.3 There are a number of areas that we need to address to cut running costs and reduce emissions from council housing these include:
 - Improving the thermal efficiency of homes

Much of this work has been carried out in the past, all homes have benefitted from loft insulation and cavity wall insulation and most have had solid walls insulated in the past too. We are currently identifying any homes that still need this work and are tapping into external funding through the Community Energy Saving Programme (CESP) to carry out the work. All homes will have the benefit of wall and loft insulation by the end of 2012. In addition all homes will have double glazing fitted by 2013 funded through an existing programme.

Improve the performance of the heating systems used to heat homes

We have been fitting energy efficient gas condensing boilers for over 12 years and the majority of the homes have these types of heating system, we are using the CESP funding to complete the renewal of any old, inefficient boilers in certain parts of the City. It is important that the new plan is able to support the renewal of these systems. Modern efficient boilers have a limited lifespan and need to be replaced every 10-15 years to avoid hefty repair liabilities.

We have piloted other heating solutions on our new build schemes and are yet to be convinced that the new technology is able to provide a cost effective practical solution to gas central heating.

• Help reduce the use of energy by encouraging changes in behaviour

It is important that we do all we can to encourage tenants to make small changes to their behaviour to control the amount of energy used. Simple tips like switching lights off to detailed advice on how to get the most out of solar panels makes a real difference to fuel bills, doing all we can to help tenants cope with the ever increasing costs of fuel.

• Installing renewable energy solutions like solar panels to help supplement the energy used in the home

4.7 Installation of Solar Panels

4.7.1 The Council has determined that – while the generation tariff is set at its current levels of 43.3p per KWh – it would be able to install solar panels on some of its homes. There are two major constraints on this policy – availability of borrowing capacity under the new system and physical capacity to deliver and install before the new much lower generation tariff applies on 13 December. The further reduced level of 16.8p after April 2012 is likely to mean that no further installations will be financially viable. In the meantime, there is a limited time when 21p a KWh is available, which means that

projects will recover costs in about 23 years rather than the 12 to 15 under the higher tariff. It is therefore proposed that the programme of a maximum of £7m this year that has already been approved continues, but that these are likely to be the last systems that are able to be financed within the debt cap. This is subject to a specific business case being approved by Council finance officers.

4.8 Repairs Standards

- 4.8.1 There will always be a need to carry out responsive maintenance work. Components require attention through general wear and tear or the failure of specific parts. We currently spend £4 million a year on day to day repairs and £2.4 million a year on works to re-let empty Council homes. Derby Homes merged with the Council's Environmental Services department on 1st June 2010 to form the Derby Homes Repairs Team. Following this, all working practices are being reviewed.
- 4.8.2 Our Vision is: 'Delivering a World Class Customer Focussed Service'
- 4.8.3 In broad terms our service standards are:
 - To provide a reliable appointment based Day to Day repair service delivered right first time.
 - To turn around all empty homes in a timely manner ensuring all homes are safe, clean and in a decent state of repair
 - To provide a value for money service, always seeking out efficiency savings to support the quality of the service
 - To ensure customers feel they have received an excellent service across all areas
- 4.8.4 We have not noticed a reduction in demand for repairs following the decent home investment. This is a trend that is being found in other ALMOs. Further analysis is being carried out to identify repair demand across the city and this information will be used to inform different approaches. We are also noticing an increase in the number of homes becoming vacant by about 5% per year, if this trend continues we will require additional resources to fund the work required when the home is empty. This in turn would reduce the funding available for capital spending.
- 4.8.5 Cyclical maintenance work forms a core basis for our maintenance activities. The 'repairs prior to painting' programme gives us the opportunity to carry out a range of external maintenance work to the housing stock on a periodic basis. We are also planning internal inspections at the same time, to identify and carry out internal repairs in a planned, cost effective way. We have

- shifted from a five year programme to one spread over eight years, as a result of the extra work undertaken through the replacement window programme. It is our intention to revert back to a five year programme for this work once the window programme is complete in 2012.
- 4.8.6 We have set up our own in-house team to service and repair gas appliances, adapting to ever changing gas regulations. We are now servicing appliances on an 11 month cycle to be confident that in the majority of cases the service is carried out before the expiry of the current safety certificate. We have also established an electrical inspection team, who carry out periodic inspections to all homes.
- 4.8.7 The Council provides resources for repairs through the HRA. This is under considerable pressure to provide adequate resources for us to deliver services and needs to keep pace with increases in building costs and the increased number of new gas appliances.
- 4.8.8 We have worked hard to contain expenditure within the Repair Account.

 Costs have been contained in the short term through reductions in the amount spent on cyclical maintenance and identifying efficiency improvements through the Repairs team. This will need to continue into the future as the HRA plan projects continuing pressure on repairs spending, favouring investment in major repair works which have a longer term benefit for our tenants. Our action plan for reducing cost and improving efficiency includes the following:
 - Seeking out efficiencies through the supply chain, examples of this include changes in materials suppliers saving over £250k per year so far.
 - Renewing the fleet of vehicles, with modern racking systems and imprest stock. This will increase the productivity of our workforce by an estimated 15%. At the same time we are reducing the number of vehicles by teaming the workforce in certain areas of the service. This should also reduce fuel consumption. In addition, we are moving from a leased to a purchased solution for the fleet, requiring a longer life span between replacements of seven years rather than five.
 - Investing in new IT systems to help us to deliver the service more
 efficiently, we are installing a new works system to support all work
 delivered through the Repair team. In addition we are moving to the
 National Federation of Housing Associations' schedule of rates to enable
 better job costing and have the ability to benchmark our value with others.
 - We will continue to work closely with customers to drive down the costs of repairs over time with a full understanding of service standards.

5. Rent Policy

- 5.1 Rental policy will in future be a matter for the Council in consultation with tenants, with the final rents set in March each year by the Council. However, the generation of higher rents than currently set that is a level based on convergence of rents to Housing Association levels by 2015/16 is built into the debt settlement. Without generating the additional rent implied by the settlement which is on average 12% above inflation spread over the next four years, the funds to invest into the stock assumed in the asset management section would reduce very sharply for every 1% less rent generated around £500,000 a year permanent reduction in spending would be required. It is critical that the maximum rental income be generated in order to maximise the ability to maintain Council homes into the future and support other plans within the HRA.
- 5.2 Rent will in future continue to be constrained by the 'limit rent' that is the level of rent that the DWP is prepared to allow Councils to impose without suffering a penalty. Rents can be set higher than this but in effect will generate income for the HRA solely from self funders and in effect will raise no further funding from housing benefit as the DWP 'clawback' the excess rent above limit rent. The limit rent will converge with the target rent in 2015/16.
- 5.3 At the moment, average council housing rents per week in Derby are as follows:

Actual £63,24

Limit £66.54

Target £69.74

- 5.4 The settlement therefore implies that actual rents have to move to the target rent over the next four years about £1.65 (2.6%) a week increase over and above the increase in target rent of September's RPI of 5.6%plus 0.5%. This would total about 8.3% average rent increase next year.
- 5.5 The rental policy needs to be considered over the four year period and set in order to enable stability in planning expenditure on maintenance of council homes.
- 5.6 It is recommended that the Council sustains its current policy with regard to rent setting that is to increase rents in line with the government's assumptions in the HRA settlement of converging rents by 2015/16, with individual rents being capped at RPI+0.5%+£2 a week. Even though rents will increase in real terms, rents will also continue to remain below those charged by other social landlords until at least 2015/16. While the rent increases are

- above inflation, they are well below market levels. In addition, the rental increase is translating into resources that will remain at a local level rather than being transferred to central government.
- 5.7 In general it is proposed that there will be only an RPI level of increase relating to service charges as these need to reflect the cost of providing that service. Some service charges will need to be updated to reflect costs better. This is likely to result in an increase in charges for concierge services but a freeze in charges for furniture packs next year. Derby Homes will make more detailed proposals to the Council on service charges for 2012/13 for approval by the Council in March as normal.
- 5.8 The government's proposed changes to Housing Benefit could have a major impact on the rents able to be recovered – in particular there are well over 1000 tenants who are - according to the draft new benefit rules -'underoccupying' homes in terms of numbers of bedrooms. In future, housing benefit will be reduced for these tenants and there may well be an increase in rental arrears and ultimately bad debts as a result. The plan – while it recognises this as an issue and the bad debt has been increased – cannot sustain huge losses of rental income. As such there is a need for a significant expansion of the work undertaken with tenants in dealing with this and other benefit issues. It is therefore proposed that the HRA funds a greater share of the Derby Advice team than it currently does and that this team focuses its work primarily on HRA tenants with a view to reducing this pressure. Additional costs of £300,000 a year have been factored into the plan to allow for this shift in workload. It is hoped that this significant increase will enable a clear focus on HRA tenants and their ability to sustain their tenancies after benefit changes.

6. Debt and Treasury Management

- 6.1 The HRA currently has two levels of debt the actual debt of £189m and a higher one of £207m notionally held in the subsidy system this is the government's estimate of what debt the Council should be holding. In reaching a settlement the government has calculated a figure of £237.933m of debt that can be sustained within rental income which means that it will be billing the Council for £29.5m being the difference between what it believes we should be holding and what it now believes we are capable of supporting.
- 6.2 The government will also impose a debt cap on the HRA which the Council has requested should be increased by £2m to cover the debts raised by the HRA relating to its new build activity over the last couple of years. It is therefore anticipated that the debt cap should just under £240m.

- 6.3 Consultation carried out by CIPFA earlier this year indicated that Councils should arrange their debt into two separate pools relating to the HRA and the General Fund so that they can be managed within their own contexts. This is likely to mean that HRA borrowing would be undertaken separately in future but this would not automatically result in external borrowing. In many circumstances the HRA and General Fund will be better off by lending to each other internally within the Council rather than externally. Any restructuring of debt would then not result in charges from an external lender. This form of 'internal' lending would be at the equivalent PWLB cost to the HRA so in terms of costs would be identical to borrowing externally but the general fund would be able to manage the overall debt of the Council without incurring additional costs for either the HRA or the general fund. A protocol to support this sort of internal Council arrangement is attached at Appendix C.
- 6.4 In general, this plan sets out to restrain spending to stay within a limit of a minimum of £12m (5% of the debt cap) between the amount below the debt cap borrowing capacity and revenue reserves which are more flexible resources that can be deployed on capital or revenue spending. This will allow for any external risks moving against the plan such as higher bad debts, higher interest rates, higher right to buys and other risks.
- 6.5 The current plan's debt should peak at around £234m and then fall gently as a result of the future need to replace Homes Pride investments between 10 and 25 years from now, and only moving back below £200m in about 10 years time. Over 30 years the debt is not anticipated to be fully repaid, as would occur in a stock transfer plan, but it is anticipated that there should still be a significant reduction in debt over time. Final debt after 30 years in this version would be well under £100m, but in reality it is likely that further development would be pursued if debt fell to such a level, depending on the situation at the time.

7. Housing Management Standards

- 7.1 There is a strong link between housing management and efficient asset management. In narrow funding terms, if the costs of housing management can be reduced, then this releases funds that can be spent on the maintenance of the homes and estates. However reduction in housing management could have a detrimental impact on asset management, for example:
 - Allocations of properties to some tenants with a record of neglect of their home
 - Inadequate monitoring of tenancy conditions and anti social behaviour leading to neglect of properties and vandalism by some tenants

- Low collection of rents and arrears resulting in a reduction of income into the HRA
- High concentrations of deprivation can lead to some estates and blocks of flats suffering a high turnover in tenants, on some estates and blocks of flats, with increased costs to void properties and increased need to spend money on anti social behaviour and other staff
- 7.2 The HRA Business Plan needs to be sensitive to demographic changes and the mismatch of supply and demand for council housing. There is a need to provide for the growing numbers of elderly, many of whom occupy family sized council houses. Funding to support moving such under occupation can help meet the needs of both elderly and free up houses for families.
- 7.3 There is a comprehensive range of housing management standards which include key service performance standards jointly agreed with the Council each year, specific customer service standards and most importantly 23 local offers (Appendix B which were set by our tenants and leaseholders. In addition, Derby Homes is regulated by the Tenant Services Authority as a Registered Provider of social housing.
- 7.4 Derby Homes is committed to achieving continuous improvement against service standards whilst working within a Business Transformation agenda. Linking with the customer service strategy, there is an ongoing service access review which seeks to shift access to services through the most economical routes whilst still providing excellent standards of customer service.
- 7.5 Derby Homes has implemented significant improvements to the website and are evidencing an increasing number of customers registered on the site and accessing services through this route. Further improvements to the site will see increased options for customers to initiate enquiries on a wider range of services. Through the implementation of improved information technology we are improving communication with tenants through the use of SMS and social media networks which will increase feedback on our services.
- 7.6 A new contact point has been established in the city centre at the Council's Corporate Customer Service Centre and this will form the basis for greater collaboration and shared service provision from the refurbished Council House from 2013.
- 7.7 Derby Homes will continue to operate Housing Management Services on a geographic basis and increase our involvement in neighbourhood and partnership working to achieve greater levels of sustainability on our estates and enable successful and stable communities.

- 7.8 Derby Homes continues to invest resources in non-core activities of community development. The successful Junior Warden scheme operates in six areas of the city and is proving successful in increasing the involvement of younger people in our services and developing more community pride and ownership amongst the younger generation. Working with other third sector groups our community initiatives team have enabled the redevelopment of community facilities in the most deprived areas of the city.
- 7.9 The management of empty properties and income collection is a high priority as the HRABP relies on maximising income. Allocations and voids teams have been integrated to achieve more efficient working processes and there are further work streams in progress to increase numbers of 'back to back' lettings and the possibility of daily rather than weekly rents to further minimise void rent loss.
- 7.10 A review of the income management team has created a flat structure team with generic posts which will enable greater flexibility within the team and increase our ability to respond to challenges presented by welfare benefit changes. Introducing work scheduling software which would integrate with our housing management system to ensure a fair allocation of workloads within the team and increase our ability to undertake quality output monitoring and trend analysis is also being actively considered.
- 7.11 Analysis of the current customer base is underway to enable us to better forecast levels of under-occupation within the stock and develop strategies to manage the impact of benefit changes affecting tenants in these circumstances.

8. Value for Money Strategy

- 8.1 Council housing remains good value for money overall. It is cheaper than most if not all alternatives and is likely to remain the cheapest option for somewhere decent to live. Standards are applied in construction, maintenance and management that are higher than most other landlords although the housing stock is generally now older than most Housing Associations.
- 8.2 Within the HRA, the Council has determined that the current balance of management and maintenance costs did not reflect its priorities and Derby Homes have agreed to reduce its management fee in real terms by £1m over four years as part of its transformation programme to drive down costs with the minimum impact on services to tenants. At the moment, the transformation programme is on track, with £315,000 savings delivered in 2011/12 and a further £411,000 expected next year. Plans are in place to deliver the balance of the target by the end of the four year plan. In addition, a

- further £1m of efficiencies within repairs and capital are being planned to be reinvested as they arise to make the existing budgets stretch further.
- 8.3 Changes to management arrangements continue to be implemented as part of the transformation of Derby Homes, resulting in lower overall costs and more efficient working. Mobile working continues to be extended in particular wherever possible, using area offices as hubs for hot desks.
- 8.4 The move to the Council House in 2013 is anticipated to further reduce overall costs as Derby Homes moves out of its current rented headquarters. Derby Homes' use of the London Road depot is anticipated to increase as a consequence.

9. **Risk**

- 9.1 A risk register for the HRA under the new arrangements has been drawn up and is attached at Appendix D. This indicates that there are a number of considerably sized risks that could impact on HRA plans. The key ones are:
 - That rental income does not keep pace with the expected levels of increase set out in the settlement and this plan
 - That bad debts increase as a result of universal credit
 - That interest rates rise considerably
 - That right to buy numbers increase above the expected levels, which –
 without the receipts being fully reinvested would mean a loss of income
 not matched by a loss of costs.
 - That void numbers increase in future
 - That the stock is not adequately maintained to a lettable standard
 - That business planning is not effective
 - That customer profiling is inadequate to enable flexibility in the approach to rents and reasons for leaving to be understood.
 - That HRABP focuses on assets management to the detriment of broader priorites, such as environmental improvements and community initiatives
 - That economic decline leads to reduction in income of tenants, and reduction in services provided by all agencies on housing estates, resulting in increased deprivation and reduced rental income and increased management and maintenance costs

These are all being mitigated as far as possible within the actions set out in the risk register.

10 Financial Plan

- 10.1 The Council is in the fortunate position of starting the reform period £18m below the debt cap, with a housing stock that is in a reasonable state and having relatively few backlog issues. In addition, rents are lower than equivalent housing association rents and will need to increase in real terms to meet the overall rent convergence criteria.
- 10.2 As a result, and with the Council's borrowing being relatively low cost at under 5% on the historic debt, the Council should be able to service its debt, maintain homes to the standards indicated in section 4, and provide services at broadly the current level once the period of business transformation and efficiencies currently being undertaken has concluded over the next three years. The future should then be reasonably stable as long as the major risks do not materialise. Indeed over time the debt should be able to be reduced in absolute terms albeit slowly at first. As a result, there should be scope for further investment into the stock and / or new stock.
- 10.3 The financial plan is attached at Appendix E. It profiles the future debt and operating account for the HRA.
- 10.4 The plan includes the following developments:
 - An increased level of funding for major works as described under maintenance standards above – properly funding the long term needs of the housing stock for the future – in particular setting aside funding for the future replacement of Kitchens and Bathrooms renewed under Homes Pride in 2002-6, which would not have been possible under the previous financial system.
 - The impact of the additional income, raised as a consequence of investing up to £7m in new Solar panels during 2011/12. The reduction in generation tariffs next year, combined with the debt cap on the HRA, means that this programme cannot be fully rolled out to all other properties, even though it might make sense in a number of further Council homes.
 - Maintaining total debt below the debt cap meaning lower levels of interest to be paid in future, and minimising the risk to the Council of a breach in that cap. The proposed restraint is that the total of remaining debt cap and revenue reserves should be at least 5% of the debt cap or £12m. This should provide financial stability against the major risks in the programme.
 - Sustaining current programmes relating to community support (Neighbourhood working, Youth and Family Interventions)

- £0.9m more a year to be spent on enhancing cyclical maintenance of homes mainly external painting and other external works which have been reduced in recent years.
- Greater funding for Derby Advice of £300,000 a year
- Introducing a new fund of £250,000 a year to support a wider fencing programme to start to introduce new rear fencing for tenants where required, subject to consultation with tenants.
- It may be necessary to invest in a transitional fund to deal with reductions in Supporting People funding over the next couple of years, depending on the outcome of separate consultation by the Council into those services.
- Potential for further investment into new build or other capital projects, with much more potential after the first five years. The initial investment programme is expected to be at least £7m over three years, but will be dependent on detailed Right to Buy rules. Greater levels of investment might be possible after the first few years of the new system.
- 10.5 The plan indicates that debt should peak at around £234m in 2013/14. This would be £6m below the debt cap or 2.5%. The revenue reserves of the HRA are in the meantime set to fall from around £20m currently to around £3m by 2014/15. In reality, there should be an ability to retain slightly higher levels of revenue reserves by not repaying debt in 2014/15, enabling the Council to remain within the 5% target. Once the peak point for debt has been passed and the debt begins to fall, the potential for further investment becomes greater. Discussions on those options will need to be undertaken while the current plan is implemented.
- 10.6 Sensitivity analysis on the plan indicates that increases in interest rates of around 0.5% could be sustained, as can a limited increase in bad debts. As much of the debt is fixed long term this level of variance should be adequate, but will need to be monitored and agreed. The balance of 2% below the debt cap (and £12m overall) gives a level of confidence that the position can be sustained without recourse to future further overall real terms reductions in spending.
- 10.7 There is, however, a real concern about proposed changes to Right to Buy rules. The plan is predicated on a low level of sales around 60 a year an increase of about 50% on current sales levels. Should such sales rates increase markedly then the plan could need to be revised significantly. It is the case though that the debt would be repaid first, so as long as spending falls proportionately the overall policy should be sustainable although there would be much greater pressure as a result if this were the case.

- 10.8 The plan as it currently stands can therefore support a limited new build replacement programme. Detailed work would need to be undertaken to plan out such developments and funding arrangements. Other developments that require HRA borrowing would also need to be balanced against these new builds, and the programme would therefore need to be reviewed to make sure that the plans remain affordable in the long term.
- 10.9 To conclude, as a result of reform, good management of HRA debt by the Council, and planned increases of rent to the converged level by 2016, this HRA business plan sets out to maintain a long term approach to Council Housing finances with adequate levels of investment to sustain the current housing stock. While risks remain, there are opportunities for the Council to set up funding arrangements which would enable the start of a long term plan to renew and refresh some Council housing through the selective use of receipts and any funding opportunities that arise. The core plan contains sufficient resources to sustain the proposed standards and fund them in the long term as long as the main risks rent levels, arrears as a result of HB changes, Right to Buy do not materialise beyond the limited levels expected within the plan.

Government exposition of reforms

Summary of self-financing for tenants

Changes to how council housing finance is managed

The Government is proposing changes to the way it and your council share the cost of council housing. This document sets out what those changes will be. None of these changes affect your tenancy or the rent you pay.

Introduction

The Housing Revenue Account Subsidy System is the current system for managing the financing of council housing. Under this system, major financial decisions about council housing management are made by central Government and there is comparatively little control in the hands of councils. This makes it difficult for councils to plan for the long term to ensure that decisions about what and how services are delivered are linked directly to local needs.

The Government has committed to replacing the current system with a new arrangement that will enable councils to keep all the money they receive from rent and use it to maintain their homes. This means that council housing will be focused on what is needed locally and councils can make best use of their housing resources.

How is the current system working?

Under the current system – the Housing Revenue Account Subsidy, the Government calculates the spending needs of each local authority and compares it with their rental income. If a council's rental income falls short of its spending needs, the Government provides subsidy to make up the shortfall. If a council's rental income exceeds its spending needs, the excess is fed back into the subsidy system to help provide for those councils requiring subsidy. If any money is left over, it is returned to Government – this is increasingly the case as costs have been assumed to be fixed and rental income assumed to increase above inflation each year.

Why the Government wants to change this system

- The current system is complex and does not deliver sufficient funding for councils
- to manage and maintain their homes to a good standard
- It does not support tenant involvement in decisions about their homes
- and locality
- Councils can not undertake proper business planning due to the annual nature
- of the system
- The system assumes unrealistically low expenditure needs and so generates a large surplus for central government and accommodation that is not always adequately maintained.

Local authorities say, and the Government agrees, that every council is different and no two councils have the same needs. Services need to be right for each council. Government wants a solution that will work for all and is fair to both tenant and taxpayer.

Government is therefore shifting power from the centre to councils through the new self financing system.

The objectives of the self-financing system

The objectives of self-financing are to:

- make the system more flexible and fair, giving councils the power to make the best use of their housing stock, in a way which best meets the needs of individualhouseholds in their local area
- enable tenants and local taxpayers to hold their landlord to account for the costand quality of their housing.

How will the new housing finance system be introduced?

The Government is changing the law to deliver this change from April 2012. The new Localism Bill contains provisions that will bring in the new self-financing system and abolish the current annual system.

How will the Self-financing system affect councils?

- Self-financing will affect the housing revenue account of the 171 councils, who have council housing stock, but will not impact on their general finances, or on other councils
- Implementing self-financing involves a reallocation of housing debt based on whether the valuation of each council's housing business is higher than their existing debt. Where the value is higher than the level of debt, the council willpay the difference to central government. Where it is lower, central government will pay the difference to the council
- Councils will only be asked to take on extra debt if their council housing will generate sufficient income to meet it after costs are met. The debt will not impact on what is delivered to you as tenants
- In order to ensure that the country does not get into any more debt than we can afford at least initially, councils will be given a limit to how much more money they can borrow (a borrowing cap)
- Her Majesty's Treasury have announced that the payment to government of 75 per cent of the net receipt from Right-to-buy sales will continue. This was a necessary decision taken during a difficult Spending Review. Local authorities will still keep 25 per cent of the receipt and 100 per cent of the receipt from other sales provided it is spent on new social housing, regeneration projects or paying off debt. The Department for Communities and Local Government has reduced the level of debt that local authorities will take on under self-financing by £862 million as compensation for the likely loss of rental income from Right-to-buy sales (based on historic sales patterns).

How will the Self-financing system affect you personally?

- You will benefit because self-financing provides the opportunity for business planning to be guided by local priorities, rather than central government rules
- You will benefit because councils will have more money to spend on council houses
- You will also be able to trace a clear connection between the rents charged locally and the service provided. Councils will publish annual, transparent information on charges and costs.

What won't change?

- Your rights as tenants such as right to repair, and right to buy/acquire will not change
- Your landlord will not change self-financing does not change your housing provider in anyway
- Your rent the level of rent you pay will continue to be a decision for your council.

For more information – Ask your council housing officer or see the Department's website for further details:

www.communities.gov.uk/publications/housing/socialhousing

Appendix B



Appendix C - Treasury Management protocol



Appendix D - HRA Risk Register



Appendix E - HRA Financial plan

