

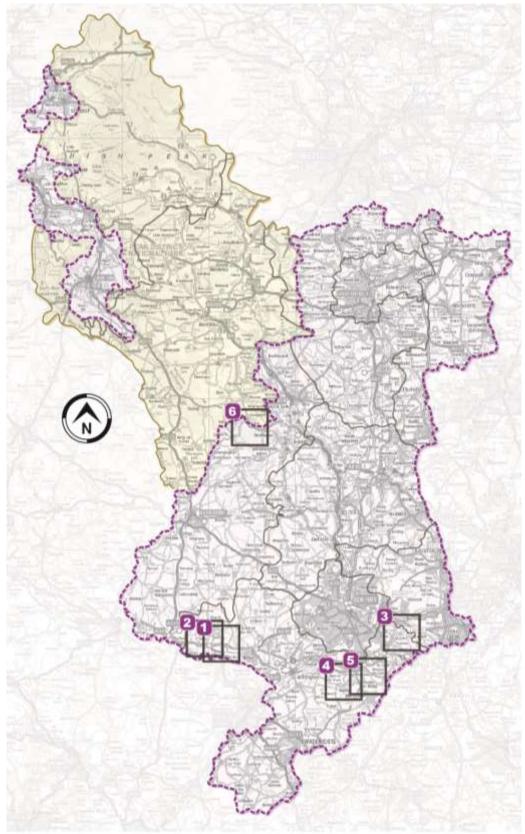
# **Derbyshire and Derby Minerals Local Plan 2022 - 2038**

Pre-submission draft minerals local plan Policies Map – January 2023





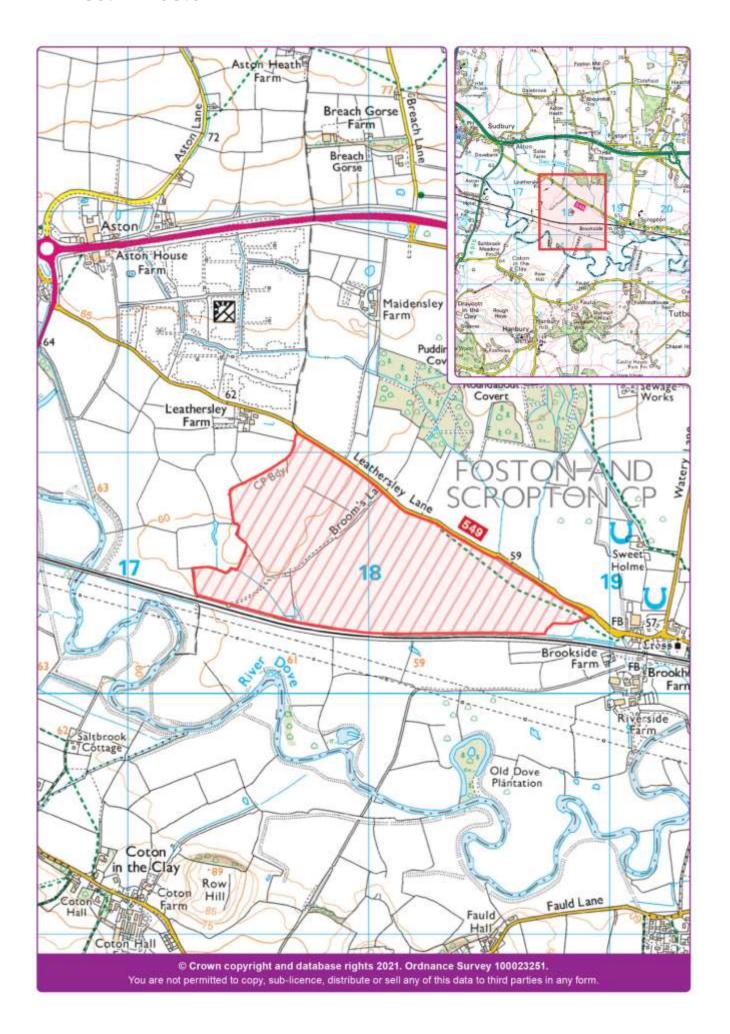
# **POLICY MAP INDEX**



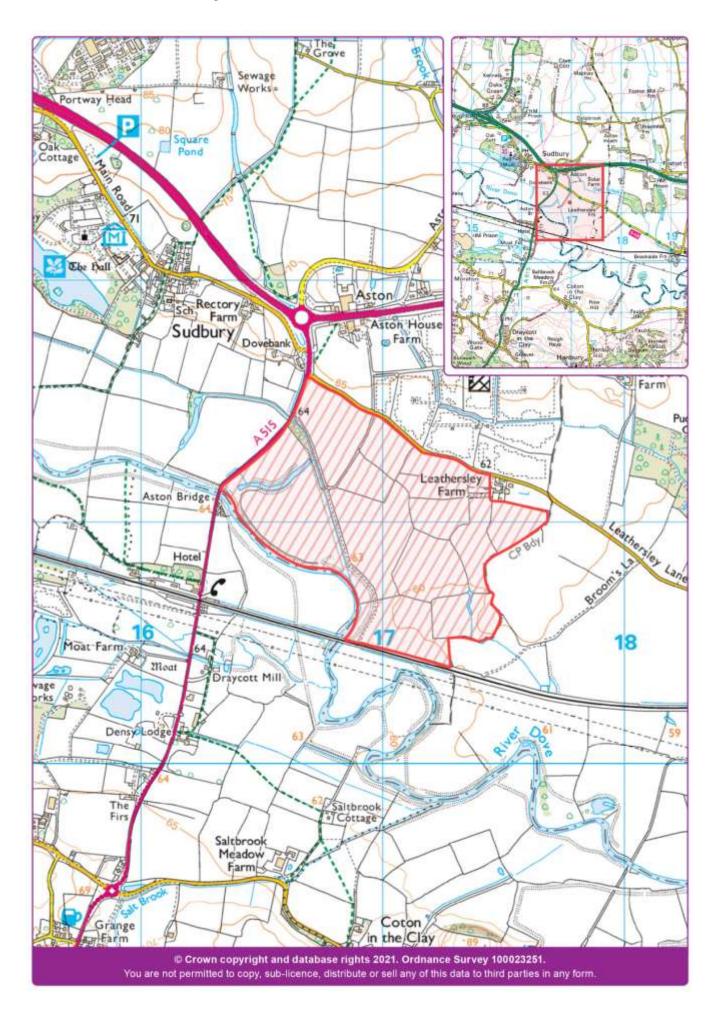
Policies contained in the Plan apply to the whole of the Plan area except for Policy SP5 (Insets 1-5), Policy SP11 (Inset 6), and Policy SP17 (Inset 7-11).



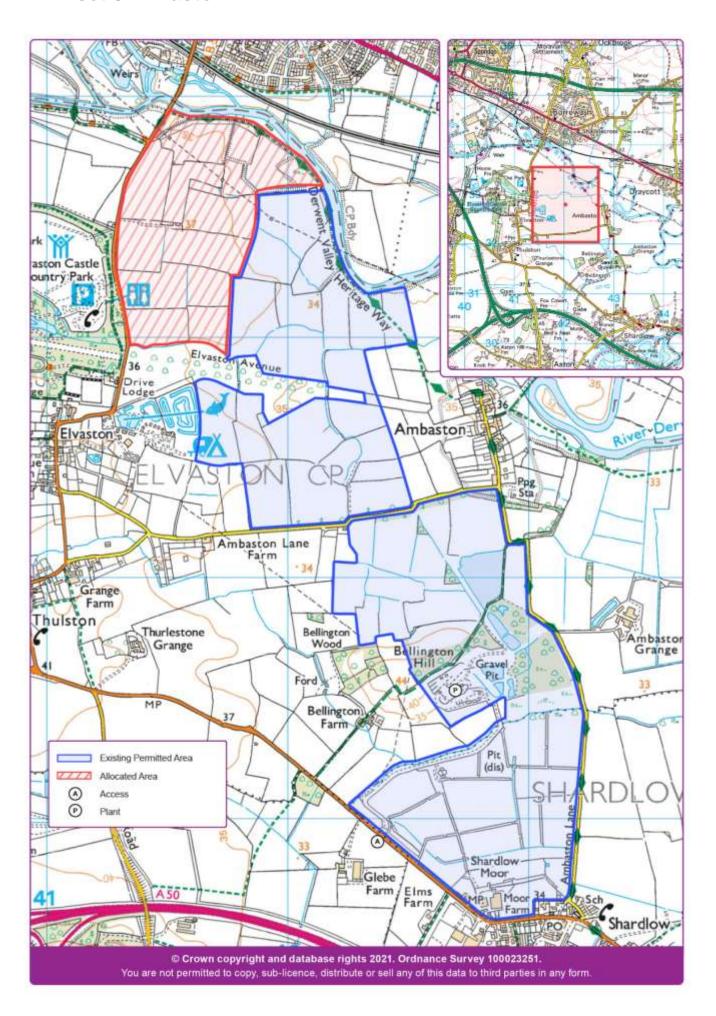
**Inset 1: Foston** 



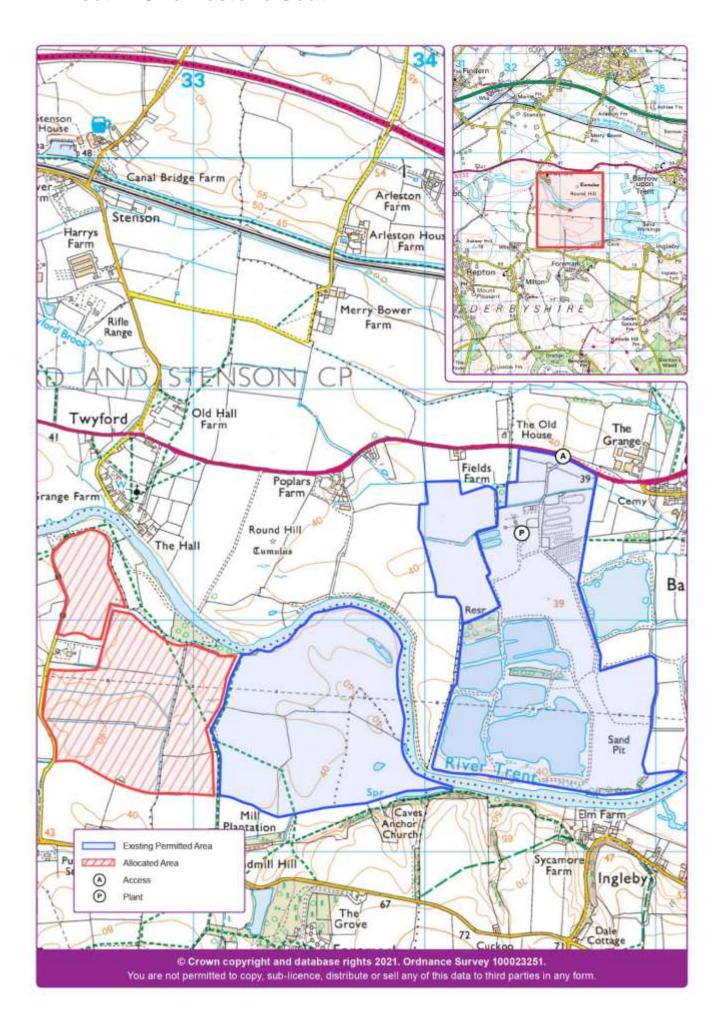
**Inset 2: Sudbury** 



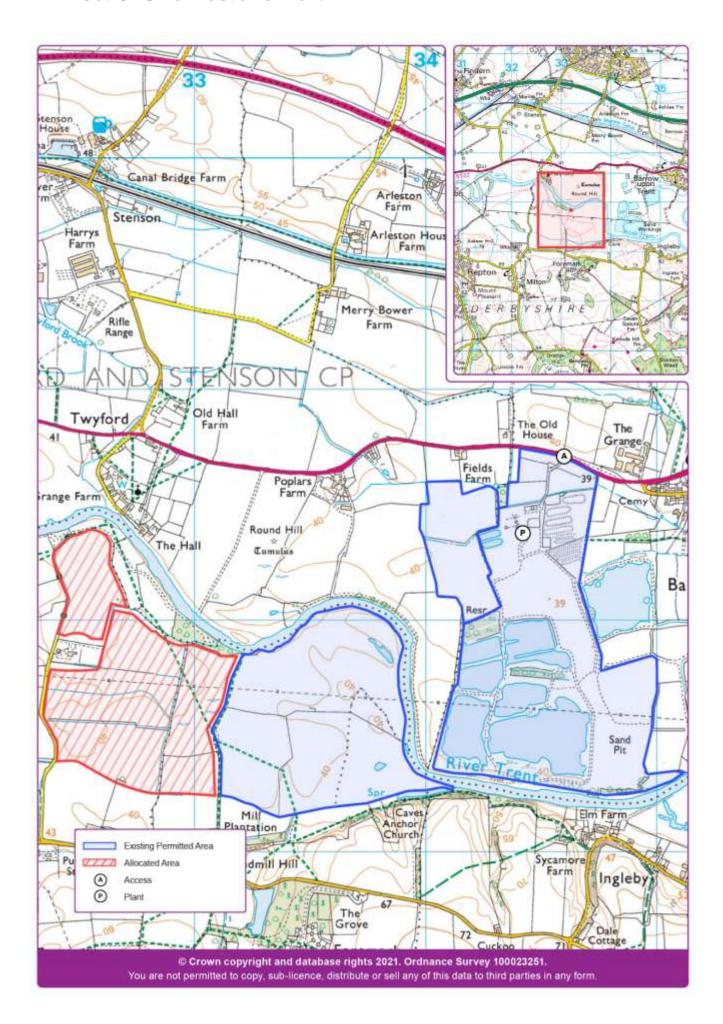
**Inset 3: Elvaston** 



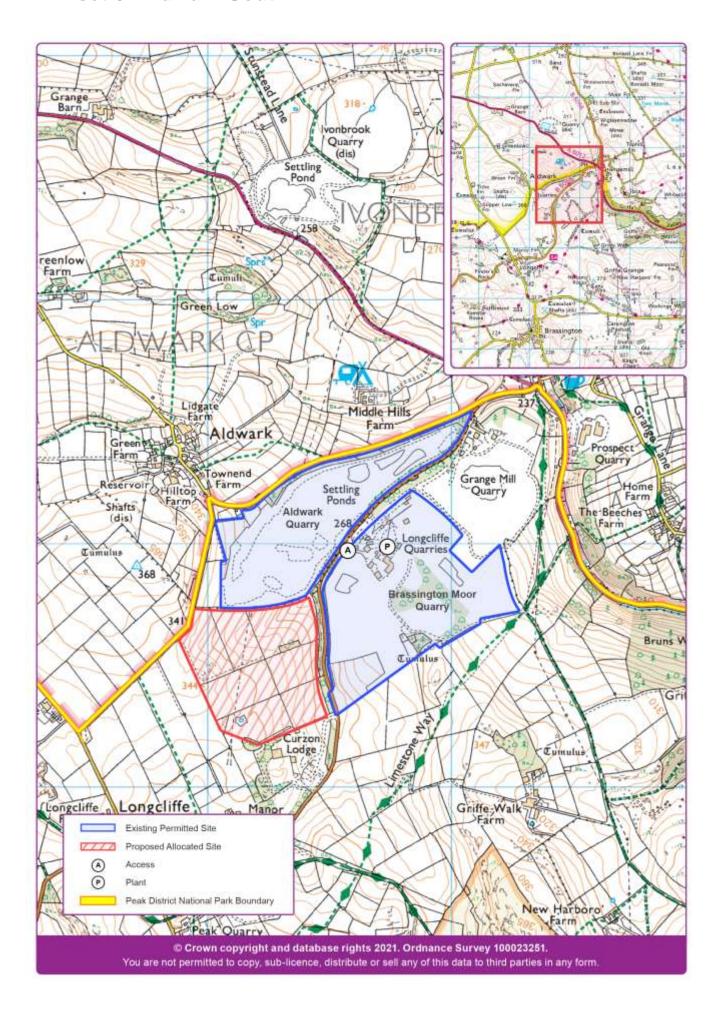
**Inset 4: Swarkestone South** 



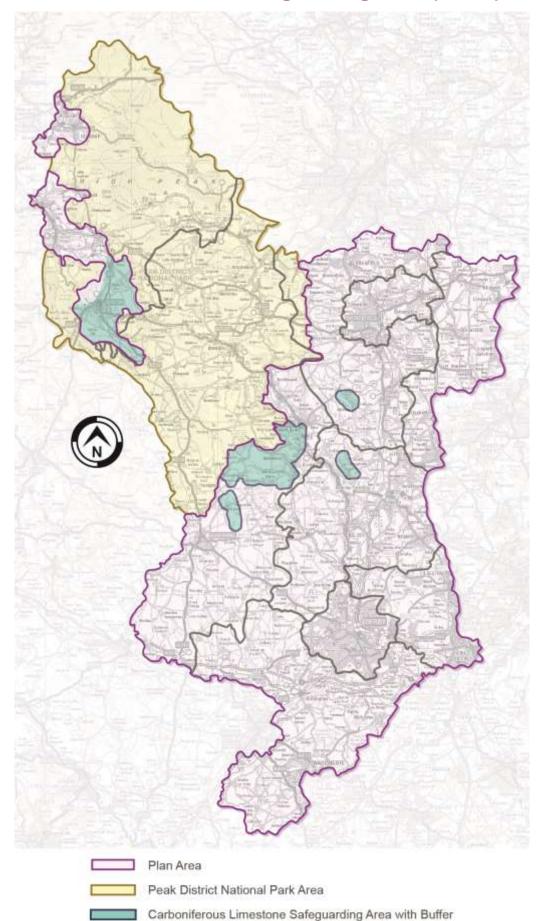
**Inset 5: Swarkestone North** 



**Inset 6: Aldwark South** 



# **Carboniferous Limestone Safeguarding Area (North)**

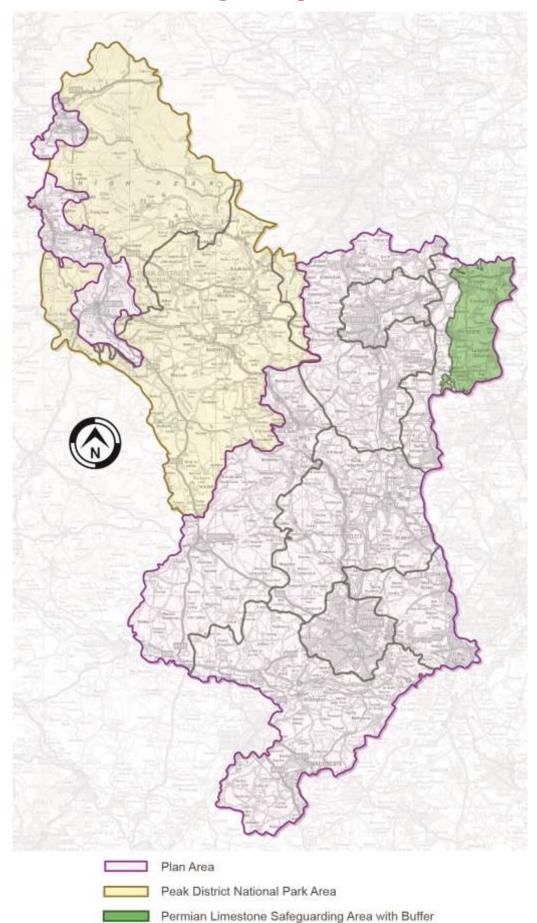


Note: Excludes buffer zones which are shown on the policies map

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# **Permian Limestone Safeguarding Area**

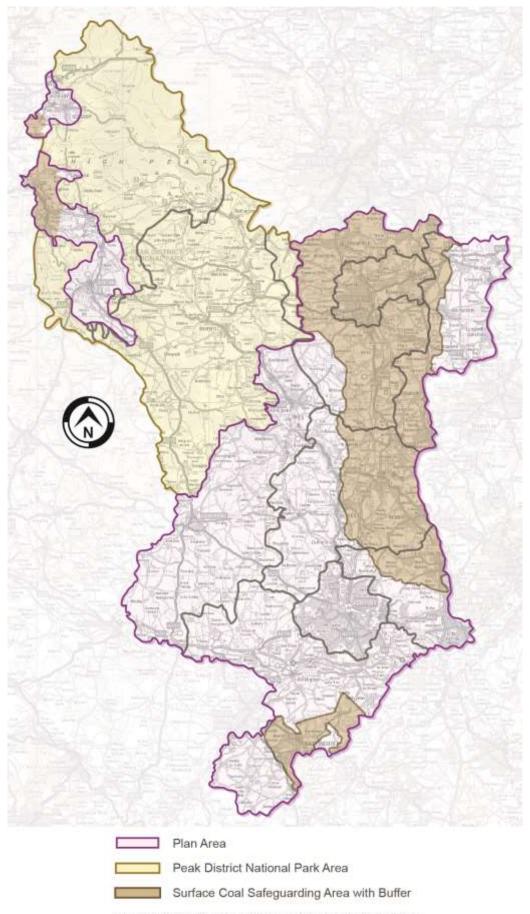


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# **Surface Coal Safeguarding Area**



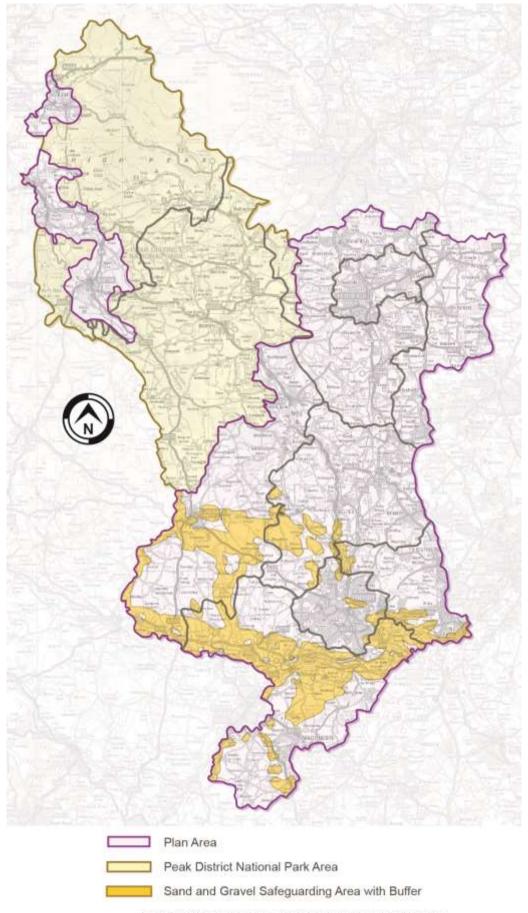
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# Sand and Gravel Safeguarding Area



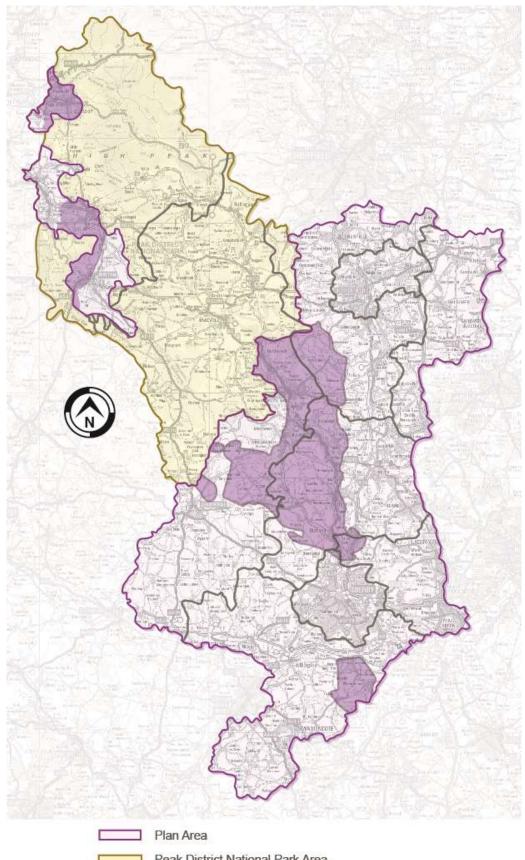
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#### **Grit and Sandstone Resource**



Peak District National Park Area

Sandstone/Gritstone Safeguarding Area with Buffer

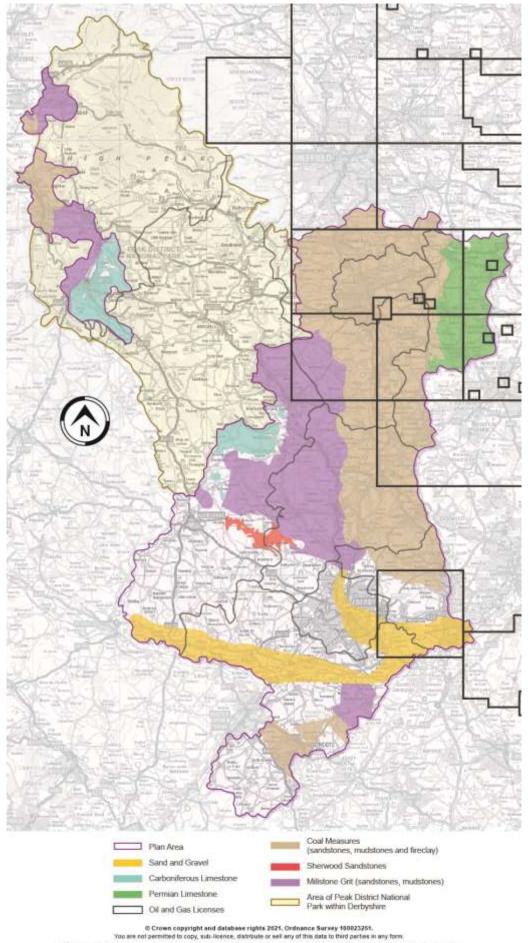
Note: Excludes buffer zones which are shown on the policies map

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# Derbyshire and Derby Minerals Local Plan 2022 - 2038

Report of Representations

January 2023





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# **List of Abbreviations**

| Acronym                                    | Description   |
|--|---|
| BDC or Bolsover DC                         | Bolsover District Council   |
| BGS  | British Geological Survey   |
| BNG  | Biodiversity Net Gain   |
| CBC or Chesterfield BC                     | Chesterfield Borough Council  |
| CCC  | Climate Change Committee  |
| CPRE                                       | Peak and South Yorkshire  |
| DBEIS                                      | Department for Business, Energy and Industrial<br>Strategy (formerly Department for Energy and<br>Climate Change (DECC) |
| DCC or Derbyshire CC or the County Council | Derbyshire County Council   |
| DDDC                                       | Derbyshire Dales District Council   |
| DM   | Development Management  |
| DWT  | Derbyshire Wildlife Trust   |
| EA   | Environment Agency  |
| EIA  | Environmental Impact Assessment   |
| FRA  | Flood Risk Assessment   |
| GHG  | Greenhouse Gas  |
| HPBC                                       | High Peak Borough Council   |
| HE   | Historic England  |
| HGV  | Heavy Goods Vehicle   |
| IEA  | International Energy Agency   |
| IPCC                                       | Intercontinental Panel on Climate Change  |
| LAA  | Local Aggregates Assessment   |
| LVIA                                       | Landscape Visual Impact Assessment  |
| MLP  | Minerals Local Plan   |
| MPA  | Mineral Planning Authority  |
| MPrA                                       | Mineral Products Association  |
| MSA  | Mineral Safeguarding Area   |
| NbS  | Nature Based Solutions  |
| NFM  | Natural Flood Management  |
| NRN  | Nature Recovery Network   |

| NE                          | Natural England                               |
|-----------------------------|---|
| NT                          | National Trust                                |
| NEDDC                       | NEDDC   |
| NPPF                        | National Planning Policy Framework            |
| PDNP                        | Peak District National Park                   |
| PDNPA                       | Peak District National Park Authority         |
| PEDL                        | Petroleum Exploration and Development Licence |
| PPR                         | Principal Planning Requirements               |
| SAC                         | Special Area of Conservation                  |
| SDDC or South Derbyshire DC | South Derbyshire District Council             |
| SCC                         | Staffordshire County Council                  |
| SPZ                         | Source Protection Zone                        |
| SSSI                        | Site of Special Scientific Interest           |
| UKOOG                       | United Kingdom Onshore Oil and Gas            |
| WFD                         | Water Framework Directive                     |
| WMS                         | Written Ministerial Statement                 |

# 1. Introduction & Purpose of Report

#### Introduction

- 1.1 In preparing the Minerals Local Plan, the Councils are required to proactively consult and engage with people and organisations that may be interested in the development or content of the Plan to gain their views and take them into account.
- 1.2 The Councils have already carried out several stages of consultation to date.

  The details of these stages can be found in the following document:

Derbyshire and Derby Minerals Local Plan : Spring 2023 Consultation – Pre-Submission Draft Plan, January 2023

#### **Purpose of this Report**

- 1.3 This report, at Section 2, sets out representations received on the Plan at the Winter 2021/2022 Consultation stage. It provides a response to those representations including the outcome for the Pre-Submission Draft Spring 2023 Consultation.
- 1.4 The document is set out in the following sections:
  - 1. Introduction and Purpose of Report
  - 2. Representations and Outcomes arising from the Winter 2021/2022 Consultation

# 2. Representations and Outcomes arising from the Winter 2021/2022 Consultation

#### 2.1 Introduction

- 2.1.1 This section is split into chapter order corresponding with the Winter 2021/2022 main consultation document. The individual documents and papers that formed part of the Winter 2021/2022 Consultation are listed at Appendix A.
- 2.1.2 The first heading is the name of the individual document on which the representation was made followed by the chapter number.
- 2.1.3 A table of individuals/groups making representations on that chapter/document is listed at the beginning.
- 2.1.4 For each Representation made the layout of the document is as follows:

| Representations | (Name of the Organisation/Individual if the representation |          |         |               |              |
|-----------------|--|----------|---------|---------------|--------------|
|                 | is by a member   | of the   | public, | Reference     | Number of    |
|                 | organisation/indiv   | riduals  |         | making        | the          |
|                 | representation/Re  | eference | Numbe   | er of the Rep | resentation) |
|                 | Representations  | made     | on th   | he Winter     | 2021/2022    |
|                 | Consultation begi  | n with 7 | 00/0001 | 1             |              |

Representation

#### **Actions/Considerations**

relating to the Representation (reference to the MPA refers to both the County Council and the City Council)

#### **Outcomes for Pre-Submission Draft Plan**

Outcomes for the Pre-Submission Draft Plan, January 2023

2.1.5 Approximately 70% of representors submitted the same letter of objection relating to the Vision and Objectives, Climate Change and Energy Mineral Chapters. For ease of reporting, the individual names of representors submitting this letter have been recorded in the table at the beginning of each chapter (with an L next to their name) but only the individual representor number and representation number have been set out in the text.

# 2.1 General Comments

# **Table of Representations**

| Name                       |            | Name Ref No | Representation Ref<br>No        |
|----------------------------|------------|-------------|---------------------------------|
| Roy                        | Booth      | 703         | 0003                            |
| Chris                      | Stait      | 727         | 0030, 0031, 0033,<br>0034       |
| Catherine                  | Hughes     | 750         | 0086                            |
| Carol                      | Hutchinson | 833         | 0185                            |
| Graham                     | Buckley    | 1148        | 0681                            |
| Eckington Against Fracking |            | 1149        | 0687                            |
| Chesterfield BC            |            | 1154        | 0741, 0742, 0743,<br>0744, 0745 |
| Natural England            |            | 1161        | 0967                            |

# **General Support**

| Represe                                | entations (Roy Booth 703/0003, Natural England 1161/0967)   |  |
|--|---|--|
| 2.1.5                                  | Support the Plan - Much more environmentally friendly than importing these vital minerals and will provide many jobs for skilled and unskilled British workers. |  |
| 2.1.6                                  | Natural England are generally supportive of the plan, and welcome the changes made in response to our comments on the previous consultation.                    |  |
| Actions                                | /Considerations   |  |
| 2.1.7                                  | Noted.  |  |
| Outcomes for Pre-Submission Draft Plan |   |  |
| 2.1.8                                  | No change.  |  |

#### **General Transport**

#### Representations (Chris Stait 727/0030)

2.1.9 The Plan needs to highlight the need for a Bypass for Ashbourne in order to enable the sustainable transport of minerals.

#### **Actions/Considerations**

2.1.10 The issue of a proposed By pass for Ashbourne has been included in the Strategic Transport Assessment that provides evidence to support the development of the Plan.

#### **Outcomes for Pre-Submission Draft Plan**

2.1.11 No Change.

#### **General Transport**

#### Representations (Chris Stait 727/0031)

2.1.12 There is an existing railhead at Wirksworth which has been used for minerals. Explore the use of this.

#### **Actions/Considerations**

2.1.13 The draft Plan includes Policy DM3 which requires proposals for mineral development to maximise sustainable modes of transport including rail.

#### **Outcomes for Pre-Submission Draft Plan**

2.1.14 No change.

### Plan style

#### **Representations** (Chris Stait 727/0033)

2.1.15 The maps showing mineral sites should be OS based to enable easier identification of quarries eg Bone Mill Quarry

#### **Actions/Considerations**

2.1.16 Agree

#### **Outcomes for Pre-Submission Draft Plan**

2.1.17 The resource and site map within each Chapter should be OS based.

#### Plan style

#### Representations (Chris Stait 727/0034)

2.1.18 Plan documents should be landscape not portrait to make them easier to read

#### **Actions/Considerations**

2.1.19 The MPA consider that portrait is the best way to portray the Plan especially given the shape of the Plan area which lends itself to A4

#### **Outcomes for Pre-Submission Draft Plan**

2.1.20 No change

#### Plan style

# **Representations** (Catherine Hughes 750/0086, Carol Hutchinson 833/0185, Graham Buckley 1148/0681)

2.1.21 Apply plain English standard to the document.

#### **Actions/Considerations**

2.1.22 The Minerals Local Plan is by nature a technical document however the MPA considers that the technical wording of the Plan is clearly explained so that it can be understood by members of the public.

#### **Outcomes for Pre-Submission Draft Plan**

2.1.23 No change

### **General Drop Ins**

#### Representations (Eckington Against Fracking 1149/0687)

2.1.24 A Drop-In session should have been held close to March Lane, Eckington and Dronfield.

#### **Actions/Considerations**

2.1.25 Due to limited resources Drop-In sessions were held at selected locations throughout the County. The MPA consider that the Drop In sessions at Chesterfield and Bolsover adequately served the north east Derbyshire area

#### **Outcomes for Pre-Submission Draft Plan**

2.1.26 Not Applicable.

#### **Plan Content**

#### Representations (Chesterfield BC 1154/0741)

2.1.27 The Plan is presented in 2 parts on line - both should have a separate contents page

#### **Actions/Considerations**

2.1.28 Agree.

#### **Outcomes for Pre-Submission Draft Plan**

2.1.29 Include a separate contents page for Part 2 online.

#### **Plan Content**

#### Representations (Chesterfield BC 1154/0742)

2.1.30 There is no need to repeat National Policy in the Plan

#### **Actions/Considerations**

2.1.31 Given that local plans have to be in accordance with national policy to be found sound the MPS consider that it important to include national policy within the Plan to provide context for the policy approach.

#### **Outcomes for Pre-Submission Draft Plan**

2.1.32 No change

#### **Plan Content**

#### Representations (Chesterfield BC 1154/0743)

2.1.33 Plans within the document should contain District boundaries especially the safeguarding maps.

#### **Actions/Considerations**

2.1.34 Agree.

#### **Outcomes for Pre-Submission Draft Plan**

2.1.35 District boundaries are included on the safeguarding maps.

#### **Plan Content**

#### Representations (Chesterfield BC 1154/0744)

2.1.36 The plan period should be included in the title of the Plan.

#### **Actions/Considerations**

2.1.37 Agree.

#### **Outcomes for Pre-Submission Draft Plan**

2.1.38 Plan period is included in title of Plan.

#### **Plan Content**

#### Representations (Chesterfield BC 1154/0745)

2.1.39 We would welcome the opportunity to support the viability appraisal of the Plan, which will need to take into account commitments in existing adopted Local Plans

#### **Actions/Considerations**

2.1.40 The Mineral Local Plan has taken into account commitments in existing adopted Local Plans in its preparation. It includes Policy DM16 which enables planning obligations to be secured to deliver any relevant infrastructure requirements. Mineral Local Plans are not required to include a viability appraisal.

#### **Outcomes for Pre-Submission Draft Plan**

2.1.41 No change

# 2.2 Chapter 1 - Introduction and Background

#### **Table of Representations**

| Name            | Name Ref<br>No | Representation Ref No |
|-----------------|----------------|-----------------------|
| South Yorkshire | 1157           | 0775                  |
| for a New Green |                |                       |
| Deal            |                |                       |
| PDNPA           | 1159           | 0849, 0850            |

### **Introduction Paragraph 1.1**

# Representations (PDNPA 1159/0849)

2.2.1 Suggest for clarification define the abbreviation for Peak District National Park as "(PDNP)" at end of paragraph 1.1 to inform later mention of "PDNP"

#### **Actions/Considerations**

2.2.2 Agree

#### **Outcomes for Pre-Submission Draft Plan**

2.2.3 Paragraph 1.1 amended accordingly

# **Introduction Paragraph 1.14**

#### Representations (PDNPA 1159/0850)

2.2.4 Consider that it may be useful here as a point of clarification that the 'duty to cooperate' extends to, and the two authorities have interacted with, neighbouring Mineral Planning Authorities including the Peak District National Park Authority (PDNPA).

#### **Actions/Considerations**

2.2.5 Disagree - this paragraph is principally about the decision to prepare a joint minerals local plan. However, consider that additional information about the duty to co-operate would be useful in this Chapter.

#### **Outcomes for Pre-Submission Draft Plan**

2.2.6 Paragraph 1.15 amended to include additional information about the duty to cooperate requirements

#### **Introduction Paragraph 1.11**

#### Representations (South Yorkshire for a Green New Deal 1157/0775)

2.2.7 We support and welcome the plan's commitment to sustainable development, defined as meeting the needs of present generations without compromising the needs of future generations.

#### **Actions/Considerations**

2.2.8 The support is noted.

#### **Outcomes for Pre-Submission Draft Plan**

2.2.9 No change.



# 2.3 Chapter 2 – Spatial Overview

# **Table of Representations**

| Name                | Name   | Representation Ref No         |
|---------------------|--------|-------------------------------|
|                     | Ref No |                               |
| PDNPA               | 1159   | 0851, 0852, 0853, 0854, 0855, |
|                     |        | 0856, 0857, 0858, 0859, 0860  |
| Tarmac              | 940    | 0337, 0338, 0339              |
| Derbyshire Wildlife | 1145   | 0649                          |
| Trust               |        |                               |
| Bolsover District   | 1147   | 0674                          |
| Council             |        |                               |
| Historic England    | 1158   | 0784                          |

# **Distribution of Mineral Resources Para. 2.12**

| Repres                                 | entations (PDNPA 1159/0851)  |  |
|--|--|--|
| 2.3.1                                  | Add the word commercial in front of 'Production in the northern area (Durham) ceased in 1999'. |  |
| Actions                                | s/Considerations   |  |
| 2.3.2                                  | Agree for clarification purposes.  |  |
| Outcomes for Pre-Submission Draft Plan |  |  |
| 2.3.3                                  | Paragraph 2.12 amended to include the word 'commercial'.                                       |  |

# **Distribution of Mineral Resources Para. 2.12**

| Repres                                 | entations (PDNPA 1159/0852)   |  |
|--|---|--|
| 2.3.4                                  | Amend the text to reflect that barytes is no longer worked and that most vein mineral resources in the southern Pennines are depleted. Amend the text to clarify that the last sentence refers to the Plan area not the PDNP. |  |
| Actions/Considerations                 |   |  |
| 2.3.5                                  | Agree.  |  |
| Outcomes for Pre-Submission Draft Plan |   |  |
| 2.3.6                                  | Paragraph 2.12 amended accordingly.   |  |

# **Distribution of Mineral Resources Para. 2.14**

| Represe | entations (PDNPA 1159/0853)   |  |  |
|---------|---|--|--|
| 2.3.7   | The statement "There are substantial coal resources" may send out the       |  |  |
|         | wrong message and be construed to indicate further exploitation. This       |  |  |
|         | may give rise to strong public reaction.                                    |  |  |
| Actions | /Considerations   |  |  |
| 2.3.8   | The text is purely factual - there are substantial coal resources remaining |  |  |
|         | in the Plan area.   |  |  |
| Outcom  | Outcomes for Pre-Submission Draft Plan                                      |  |  |
| 2.3.9   | No change.  |  |  |

# **Distribution of Mineral Resources Para. 2.15**

| Represe                                | entations (PDNPA 1159/0854)  |  |
|--|--|--|
| 2.3.10                                 | It is stated that "There is some potential for exploiting conventional and unconventional gas deposits in Derbyshire" this may give rise to strong public reaction, as indeed did the fracking proposals. Suggest cross referencing Climate Change and Oil and Gas policies. |  |
| Actions                                | /Considerations  |  |
| 2.3.11                                 | The text is purely factual but agree to minor wording changes for clarification purposes.  |  |
| Outcomes for Pre-Submission Draft Plan |  |  |
| 2.3.12                                 | Paragraph 2.15 amended accordingly.  |  |

# **Figure 2.2 Mineral Resources and Permitted Mineral Sites**

| Represe                                | entations (Tarmac 940/0337)  |  |
|--|--|--|
| 2.3.13                                 | Middle Peak Quarry should be included on the Map.  |  |
| Actions/Considerations                 |  |  |
| 2.3.14                                 | Middle Peak Quarry is identified as a Strategic Housing Allocation in the adopted Derbyshire Dales Local Plan (2017) and therefore its contribution to the future supply of minerals is uncertain. Nevertheless, as a matter of factual correction Figure 2.2 should be amended. |  |
| Outcomes for Pre-Submission Draft Plan |  |  |
| 2.3.15                                 | Figure 2.2 has been amended to include Middle Peak Quarry.   |  |

#### **Mineral Production General**

#### Representations (PDNPA 1159/0856)

2.3.16 The Plan should use the most up to date LAA figures.

#### **Actions/Considerations**

2.3.17 Agree - the base date of the Plan has been updated to 2021.

#### **Outcomes for Pre-Submission Draft Plan**

2.3.18 Figures updated to reflect new base date of the Plan 2021.

#### **Mineral Production Paragraph 2.16**

#### Representations (Tarmac 940/0337)

2.3.19 The last sentence of this paragraph states that the Plan area contains a large landbank of permitted crushed rock aggregate reserve estimated to be sufficient to last beyond the Plan period. It also refers to the amount of aggregate crushed rock used within and exported outside of the County. Whilst historic monitoring of aggregate movements reported within the Local Aggregate Assessment is a useful starting point, consideration needs to be given to likely future demands. Whilst numerically there may be 'sufficient' permitted reserves, noting also that a significant proportion of "aggregate" reserve will be used for industrial purposes and its extraction is ancillary to and required to facilitate industrial mineral supply, consideration needs to be given to the 'steady and adequate' supply as required by the NPPF to ensure there is sufficient productive capacity from active operations to meet anticipated demand. Greater emphasis/consideration is required to the contribution made by those sites that export by road and those by rail.

#### **Actions/Considerations**

2.3.20 This section of the Plan is meant to be factual rather than providing a consideration of the adequacy of permitted reserves which are dealt with in Chapters 6.3 and 7.2 of the Plan in relation to crushed rock and industrial limestone.

#### **Outcomes for Pre-Submission Draft Plan**

2.3.21 Last sentence of paragraph 2.16 deleted.

#### **Mineral Production Paragraph 2.18**

#### Representations (Tarmac 940/0338)

2.3.22 There is an assumption from the text at Paragraph 2.18 (in regards to sand and gravel supply), ('most is used within 10-15 miles') that the majority of sand and gravel serves indigenous market. The LAA 2020 is indicating a significant proportion of import which may indicate a stress but also that the County is underproviding to meet indigenous demand.

#### **Actions/Considerations**

2.3.23 This section of the Plan is meant to be factual rather than providing a consideration of the adequacy of permitted reserves which are dealt with in Chapters 6.2 of the Plan in relation to sand and gravel.

#### **Outcomes for Pre-Submission Draft Plan**

2.3.24 Last sentence of paragraph 2.18 deleted. The issue of imports is considered in Chapter 6.2.

### Restoration and the Legacy of Mineral Working Paragraph 2.23

#### Representations (PDNPA 1159/0857)

2.3.25 Suggest add the words "or to new innovative landscapes" after "...the availability of fill material which dictates whether the site can be restored to its original levels..."

#### **Actions/Considerations**

2.3.26 Agree

#### **Outcomes for Pre-Submission Draft Plan**

2.3.27 Paragraph 2.23 amended accordingly

### Restoration and the Legacy of Mineral Working Paragraph 2.24

#### Representations (PDNPA 1159/0857)

2.3.28 Suggest change the words "...or wildlife and natural history..." to read "...or wildlife, biodiversity and natural history ..."

#### **Actions/Considerations**

2.3.29 Agree

#### **Outcomes for Pre-Submission Draft Plan**

2.3.30 Paragraph 2.24 amended accordingly

#### **Transport Paragraph 2.35**

| Representations     | (PDNPA 1159/0858) |
|---------------------|-------------------|
| 1 topi cociitationo |                   |

2.3.31 Paragraph 2.35 identifies that in 2019 50% of limestone aggregate was transported by rail from only three quarries. It is not considered that the Plan properly reflects the significance of these operations in overall aggregate supply.

#### **Actions/Considerations**

2.3.32 The purpose of this section is factual but agree that that this paragraph could provide more detail on rail linked quarries. Chapter 6.3 addresses the issue of crushed rock supply.

#### **Outcomes for Pre-Submission Draft Plan**

2.3.33 Paragraph 2.35 amended to provide greater detail on rail linked quarries.

#### **Transport Paragraph 2.35**

#### Representations (PDNPA 1159/0859)

2.3.34 Suggest insert after "mineral" the words "(including cement products)".

#### **Actions/Considerations**

2.3.35 Agree

#### **Outcomes for Pre-Submission Draft Plan**

2.3.36 Paragraph 2.35 amended accordingly.

### Natural, Built and Historic Environment Paragraph 2.38

#### Representations (Derbyshire Wildlife Trust 1145/0648)

2.3.37 The final sentence does not appear to have been completed. We are aware that there is also Grade 2 agricultural land found across parts of Bolsover District

#### **Actions/Considerations**

2.3.38 Agree

#### **Outcomes for Pre-Submission Draft Plan**

2.3.39 The final sentence of paragraph 2.38 has been amended to read, 'Some grade 2 land is located to the south of Ashbourne and in the north east of the county to the east of Bolsover.

# Natural, Built and Historic Environment Paragraph 2.41

| D (DDNDA 4450/0000)  |  |  |
|--|--|--|
| Representations (PDNPA 1159/0860)  |  |  |
| 2.3.40 Suggest insert after "Plan area" the words "(and the National Park)". |  |  |
|  |  |  |
| Actions/Considerations   |  |  |
| 2.3.41 Disagree - this paragraph is about the Plan area not the PDNP.        |  |  |
| Outcomes for Pre-Submission Draft Plan                                       |  |  |
| 2.3.42 No Change.  |  |  |

# Natural, Built and Historic Environment Figure 2.3 Environmental Assets

| Represe                                | entations (Derbyshire Wildlife Trust 1145/0649)   |  |
|--|---|--|
| 2.3.43                                 | We recommend that the location of each Local Wildlife Site and Local Geological Site is represented on Figure 2.3. The spatial distribution and frequency of these sites would then be more clearly understood and visible                    |  |
| Actions/Considerations                 |   |  |
| 2.3.44                                 | Disagree - the clarity of the map would be lost by adding further detail.  Local plans prepared by the City/Borough /District and PDNPA tend to include these details and they all form part of the development plan for the County and City. |  |
| Outcomes for Pre-Submission Draft Plan |   |  |
| 2.3.45                                 | No Change.  |  |

# Natural, Built and Historic Environment Figure 2.3 Environmental Assets

| Represe                | entations (Derbyshire Wildlife Trust 1145/0649)  |  |
|------------------------|--|--|
| 2.3.46                 | We note there are limited heritage assets referenced and the map would<br>benefit from including additional heritage assets, especially those located<br>in the vicinity of the proposed site allocations. 'Principal historic parks and<br>gardens' should read as 'Registered Park and Garden' |  |
| Actions/Considerations |  |  |
| 2.3.47                 | Disagree the clarity of the map would be lost by adding further detail.  Local plans prepared by the City/Borough /District and PDNPA tend to include these details and they all form part of the development plan for   |  |

the County and City. Agree that the word 'registered' should be included in the key

#### **Outcomes for Pre-Submission Draft Plan**

2.3.48 The key has been changed to read Registered Historic Parks and Gardens. The Map has been amended to show Grade 1 sites only in the interests of clarity.

# Natural, Built and Historic Environment Figure 2.3 Environmental Assets

#### Representations (Bolsover DC 1147/0674)

2.3.49 It is welcomed that the Draft Plan recognises Creswell Crags Candidate World Heritage Site, Bolsover Castle, Hardwick Hall and Welbeck Abbey (part) Historic Parks and Gardens as Key Environmental Assets within Bolsover We note the key environmental characteristics listed on the map and we welcome reference to heritage assets.

#### **Actions/Considerations**

2.3.50 The support is noted - however in the interests of clarity the map has been changed to show Grade 1 registered historic parks and gardens only

#### **Outcomes for Pre-Submission Draft Plan**

2.3.51 The Map has been amended to show Grade 1 sites only

# 2.4 Chapter 3 – Vision and Objectives

# **Table of Representations**

| Name        |            | Name     | Representation Ref. No. |
|-------------|------------|----------|-------------------------|
|             |            | Ref. No. |                         |
| Steve       | Martin     | 726      | 0027                    |
| Elaine      | Nudd       | 738      | 0047                    |
| Mark        | Watford    | 741L     | 1650,1961,2282          |
| David       | Haspel     | 761      | 0102                    |
| Anne        | Thoday     | 764L     | 0984,0985,0986          |
| Melanie     | Flynn      | 766L     | 1651,1962,2283          |
| Trevor      | Back       | 767L     | 1652,1963,2284          |
| Sheharyar   | As'ad      | 768L     | 1653,1964,2285          |
| Tony        | Mott       | 769L     | 1654,1965,2286          |
| Robert      | Purcell    | 770L     | 1655,1966,2287          |
| John        | Millar     | 771L     | 1656,1967,2288          |
| Simon       | Hewood     | 772L     | 1657,1968,2289          |
| Jennifer    | Smith      | 773L     | 1658,1969,2290          |
| Noam        | Livne      | 774L     | 1659,1970,2291          |
| Deborah     | Hofman     | 775L     | 1660,1971,2292          |
| Lisa        | Mendum     | 776L     | 1661,1972,2293          |
| Carol       | Leak       | 777L     | 1662,1973,2294          |
| Doug        | Lennon     | 778L     | 1663,1974,2295          |
| Valerie     | Taylor     | 779L     | 1664,1975,2296          |
| Elizabeth   | Browes     | 780L     | 1665,1976,2297          |
| Stefan      | Majer      | 781L     | 1666,1977,2298          |
| Christopher | Allen      | 782L     | 1667,1978,2299          |
| Catherine   | Petersen   | 783L     | 1668,1979,2300          |
| Sarah       | Foy        | 784L     | 1669,1980,2301          |
| Joshua      | Lane       | 785L     | 1670,1981,2302          |
| Anne        | Shimwell   | 786L     | 1671,1982,2303          |
| Rachael     | Hatchett   | 788L     | 1672,1983,2304          |
| Lindsay     | Price      | 789L     | 1673,1984,2305          |
| Sue         | Watmore    | 790L     | 1674,1985,2306          |
| Sue         | Bradford-  | 791L     | 1675,1986,2307          |
| Sue         | Cowdrey    | 792L     | 1676,1987,2308          |
| Wendy       | Bullar     | 793L     | 1677,1988,2309          |
| Jane        | Finney     | 794L     | 1678,1989,2310          |
| Glenda      | Howcroft   | 795L     | 1679,1990,2311          |
| Milly       | Holdsworth | 796L     | 1680,1991,2312          |
| Susan       | Bamforth   | 797L     | 1681,1992,2313          |
| Lindy       | Stone      | 799L     | 1682,1993,2314          |
| Roger       | Holden     | 800L     | 1683,1994,2315          |
| Kenneth     | Duvall     | 801L     | 1684,1995,2316          |
| Lynne       | Irving     | 802L     | 1685,1996,2317          |
| Brian       | Lever      | 803L     | 1686,1997,2318          |
| Jason       | Fraser     | 804L     | 1687,1998,2319          |

| Name          |                     | Name     | Representation Ref. No. |
|---------------|---------------------|----------|-------------------------|
|               |                     | Ref. No. |                         |
| Marguerite    | Broadley            | 805L     | 1688,1999,2320          |
| Nadine        | Peatfield           | 806L     | 1689,2000,2321          |
| Angela        | Hughes              | 807L     | 1690,2001,2322          |
| Sue           | Davies              | 808L     | 1691,2002,2323          |
| John          | Youatt              | 809L     | 1692,2003,2324          |
| John          | Cantellow           | 810L     | 1693,2004,2325          |
| Joseph        | Reynolds            | 811L     | 1694,2005,2326          |
| Marlene       | Shaw                | 812L     | 1695,2006,2327          |
| Andrew        | Taylor              | 815L     | 1696,2007,2328          |
| Nicholas      | Headley             | 816L     | 1697,2008,2329          |
| Margaret      | Roberts             | 817L     | 1698,2009,2330          |
| John          | Beardmore           | 818L     | 1699,2010,2331          |
| Richard       | Bull                | 819L     | 1700,2011,2332          |
| Holly         | Moloney             | 820L     | 1701,2012,2333          |
| Martin        | Stone               | 821L     | 1702,2013,2334          |
| Dawn          | Watson              | 822L     | 1703,2014,2335          |
| Roger         | Morton              | 823L     | 1704,2015,2336          |
| Nigel         | Presswood           | 824L     | 1705,2016,2337          |
| Stephanie     | Futcher             | 837L     | 1706,2017,2338          |
| Anne          | Jackman             | 838L     | 1707,2018,2339          |
| Aubrey        | Evans               | 839L     | 1708,2019,2340          |
| Paul          | King                | 840L     | 1709,2020,2341          |
| Judith        | Brunt               | 845L     | 1710,2021,2342          |
| Ben           | Lambert             | 846L     | 1711,2022,2343          |
| Pauline       | Fisher              | 847L     | 1711,2022,2343          |
| James         | Eaden               | 848L     | 1713,2024,2345          |
| Helen         | Steadman            | 849L     | 1714,2025,2346          |
| Paul          | Briggs              | 850L     | 1715,2026,2347          |
| Keith         | Fisher              | 851L     | 1716,2027,2347          |
| Rebecca       | Smith               | 852L     | 1717,2028,2349          |
| Rachel        | Bolton              | 853L     | 1718,2029,2350          |
| Neil          | Stuart              | 854L     | 1719,2030,2351          |
| Heather       | Bryant              | 855L     | 1720,2031,2352          |
| Liz           | Longden             | 856L     | 1721,2032,2353          |
| Christine     | Selden              | 857L     | 1721,2032,2333          |
| Adam          | Link                | 858L     | 1723,2034,2355          |
| Janet         | Ratcliffe           | 859L     | 1724,2035,2356          |
| Alan          | Baldwin             | 860L     | 1724,2033,2336          |
| Valerie       | Fenton              | 861L     | 1725,2036,2337          |
| Neil          | Tuner               | 862L     | 1727,2038,2359          |
| Sheila        | Maters              | 863L     | 1728,2039,2360          |
|               |                     | 868L     | 1729,2039,2360          |
| Amy           | Hughes-<br>Rounding | 869L     | 1730,2041,2362          |
| Jacky<br>Nick | Clarke              | 870L     |                         |
|               |                     |          | 1731,2042,2363          |
| David         | Hassall             | 871L     | 1732,2043,2364          |

| Name         |            | Name     | Representation Ref. No. |
|--------------|------------|----------|-------------------------|
|              |            | Ref. No. | ·                       |
| Rachel       | Steele     | 872L     | 1733,2044,2365          |
| Simon        | Redding    | 873L     | 1734,2045,2366          |
| Collette     | Boden      | 874L     | 1735,2046,2367          |
| Diana        | Clarke     | 875L     | 1736,2047,2368          |
| Rachael      | Richardson | 876L     | 1737,2048,2369          |
| Vanessa      | Fessey     | 877L     | 1737,2048,2309          |
| Christine    | Curwen     | 878L     | 1739,2050,2371          |
| John         | Curwen     | 879L     | 1740,2051,2372          |
| Dawn         | Walton     | 880L     | 1740,2031,2372          |
|              | Housely    | 881L     | 1741,2052,2373          |
| Lee<br>David | McGill     | 882L     | 1743,2054,2375          |
|              |            | 883L     | ·                       |
| Lucy         | Johnson    |          | 1744,2055,2376          |
| Alison       | Storey     | 884L     | 1745,2056,2377          |
| Susan        | Groom      | 885L     | 1746,2057,2378          |
| Mark         | Knight     | 886L     | 1747,2058,2379          |
| Susan        | Brown      | 887L     | 1748,2059,2380          |
| Julie        | Davies     | 888L     | 1749,2060,2381          |
| Mike         | Wheeler    | 889L     | 1750,2061,2382          |
| Linda        | Walker     | 890L     | 1751,2062,2383          |
| John         | Hughes     | 891L     | 1752,2063,2384          |
| Christopher  | Mann       | 892L     | 1753,2064,2385          |
| Nicola       | Godridge   | 893L     | 1754,2065,2386          |
| Anne         | Burton     | 894L     | 1755,2066,2387          |
| Sue          | Wall       | 895L     | 1756,2067,2388          |
| Giulia       | Argyll     | 896L     | 1757,2068,2389          |
| Paula        | Browne     | 897L     | 1758,2069,2390          |
| Andrew       | Mottershaw | 898L     | 1759,2070,2391          |
| V            | Wilkinson  | 899L     | 1760,2071,2392          |
| Michael      | Hirst      | 900L     | 1761,2072,2393          |
| Lesley       | Cooper     | 901L     | 1762,2073,2394          |
| Maralyn      | Dommett    | 907L     | 1763,2074,2395          |
| Chris        | Heard      | 908L     | 1764,2075,2396          |
| Ann          | Fox        | 909L     | 1765,2076,2397          |
| Anne         | Wood       | 910L     | 1766,2077,2398          |
| Glynis       | Horvath    | 911L     | 1767,2078,2399          |
| Jenny        | Gibbins    | 912L     | 1768,2079,2400          |
| Рорру        | Simon      | 913L     | 1769,2080,2401          |
| Germaine     | Bryant     | 914L     | 1770,2081,2402          |
| Vicki        | Booth      | 915L     | 1771,2082,2403          |
| Barbara      | Mackenney  | 916L     | 1772,2083,2404          |
| Susan        | Fear       | 917L     | 1773,2084,2405          |
| Angela       | Ostler     | 918L     | 1774,2085,2406          |
| Sue          | Cuthbert   | 919L     | 1775,2086,2407          |
| Victoria     | Noble      | 920L     | 1776,2087,2408          |
| Kim          | Evans      | 921L     | 1777,2088,2409          |
| Patsy        | McGill     | 922L     | 1778,2089,2410          |

| Name              |            | Name     | Representation Ref. No.  |
|-------------------|------------|----------|--------------------------|
|                   |            | Ref. No. |                          |
| Dianne            | Banks      | 923L     | 1779,2090,2411           |
| William           | Hobbs      | 924L     | 1780,2091,2412           |
| Carolanne         | Mason      | 925L     | 1781,2092,2413           |
| Elizabeth         | Turk       | 926L     | 1782,2093,2414           |
| Jacqueline        | Meyer      | 927L     | 1783,2094,2415           |
| Joy               | Bates      | 928L     | 1784,2095,2416           |
| Penny             | Took       | 929L     | 1785,2096,2417           |
| Karl              | Barrow     | 930L     | 1786,2097,2418           |
| Barbara           | Hughes     | 932L     | 1787,2098,2419           |
| Vikki             | Watford    | 933L     | 1788,2099,2420           |
| Julie             | Barwick    | 934L     | 1789,2100,2421           |
| Natalie           | Rocca      | 935L     | 1790,2101,2422           |
| Ursula            | Watts      | 936L     | 1791,2102,2423           |
| Kay               | Watson     | 937L     | 1791,2102,2423           |
| Mineral Prod Ass. | vvalson    | 938      | 0311,0312,0313,0314,0315 |
| Tarmac            | +          | 940      | 0311,0312,0313,0314,0313 |
| Janet             | Baldwin    | 943L     | 3541,3544,3545           |
| Teresa            | Glossop    | 945L     | 1793,2104,2425           |
| Rae               | Jones      | 946L     | 1794,2105,2426           |
| Callum            | Armstrong  | 947L     | 1795,2106,2427           |
| Michael           | Samash     | 948L     | 1796,2107,2428           |
| Jane              | Webb       | 949L     | 1797,2108,2429           |
| Andrea            | Watwood    | 950L     | 1798,2109,2430           |
| Bruce             | Levitan    | 951L     | 1799,2110,2431           |
| Amanda            | Johnson    | 952L     | 1800,2111,2432           |
| Anna              | Swieczak   | 953L     | 1801,2112,2433           |
| Sharon            | Craig      | 954L     | 1802,2113,2434           |
| Keith             | Hutchinson | 955L     | 1803,2114,2435           |
| Anne              | Wilding    | 956L     | 1804,2115,2436           |
| Laura             | Stevens    | 957L     | 1805,2116,2437           |
| Kelly             | Rickard    | 958L     | 1806,2117,2438           |
| Holly             | Salmon     | 959L     | 1807,2118,2439           |
| Lynne             | Bruce      | 960L     | 1808,2119,2440           |
| Trevor            | Kirkwood   | 961L     | 1809,2120,2441           |
| Chris             | Hutchinson | 962L     | 1810,2121,2442           |
| Terry             | Joiner     | 963L     | 1811,2122,2443           |
| Yvonne            | Payne      | 964L     | 1812,2123,2444           |
| Logan             | Sheppard-  | 965L     | 1813,2124,2445           |
| Andy              | Ashmore    | 969L     | 1814,2125,2446           |
| Lesley            | Burke      | 970L     | 1815,2126,2447           |
| AMK               | Wardroper  | 975L     | 1816,2127,2448           |
| Adrian            | Brown      | 976L     | 1817,2128,2449           |
| Christine         | Nudds      | 977L     | 1818,2129,2450           |
| Toni              | Burnley    | 978L     | 1819,2130,2451           |
| Jane              | Varley     | 979L     | 1820,2131,2452           |
| Geraldine         | Busuttil   | 980L     | 1821,2132,2453           |

| Name                 |             | Name     | Representation Ref. No. |
|----------------------|-------------|----------|-------------------------|
|                      |             | Ref. No. |                         |
| Cetra                | Coverdale   | 981L     | 1822,2133,2454          |
| Susan                | Wiltshire   | 982L     | 1823,2134,2455          |
| Stephanie            | Carter      | 983L     | 1824,2135,2456          |
| Hanna                | Wade        | 984L     | 1825,2136,2457          |
| Elaine               | Nudd        | 985L     | 1826,2137,2458          |
| Andy                 | Jamieson    | 986L     | 1827,2138,2459          |
| Jill                 | Holley      | 987L     | 1828,2139,2460          |
| Nicholas             | Granville   | 988L     | 1829,2140,2461          |
| Gary                 | Roper       | 989L     | 1830,2141,2462          |
| Walt                 | Shaw        | 990L     | 1831,2142,2463          |
| Tracy                | Arnold      | 991L     | 1832,2143,2464          |
| Peter                | Coward      | 992L     | 1833,2144,2465          |
| Canal & Rivers Trust |             | 993      | 0420, 0421,             |
| Martin               | Hofman      | 994L     | 1834,2145,2466          |
| Catherine            | Hallsworth  | 995L     | 1835,2146,2467          |
| Pat                  | Thompson    | 996L     | 1836,2147,2468          |
| Lynne                | Atkin       | 997L     | 1837,2148,2469          |
| Emma                 | Bungay      | 998L     | 1838,2149,2470          |
| Andrew               | Murdoch     | 999L     | 1839,2150,2471          |
| Rita                 | Allan       | 1000L    | 1840,2151,2472          |
| Ben                  | Mitchell    | 1002L    | 1841,2152,2473          |
| Alison               | Brown       | 1003L    | 1842,2153,2474          |
| Roger                | Clarke      | 1004L    | 1843,2154,2475          |
| Beth                 | Ashman      | 1005L    | 1844,2155,2476          |
| Michael              | Dowsett     | 1006L    | 1845,2156,2477          |
| Leonardo             | Wilson      | 1007L    | 1846,2157,2478          |
| Patrick              | Anderson    | 1008L    | 1847,2158,2479          |
| Glynis               | Spencer     | 1009L    | 1848,2159,2480          |
| Stuart               | Handley     | 1010L    | 1849,2160,2481          |
| Clare                | Wood        | 1011L    | 1850,2161,2482          |
| Diana                | Kerswell    | 1012L    | 1851,2162,2483          |
| Lisa                 | Hopkinson   | 1013L    | 1852,2163,2484          |
| Rachel               | Horton      | 1014L    | 1853,2164,2485          |
| Gwyneth              | Francis     | 1015L    | 1854,2165,2486          |
| Frances              | Gower       | 1016L    | 1855,2166,2487          |
| Dave                 | Smith       | 1017L    | 1856,2167,2488          |
| Sally                | Whitham     | 1018L    | 1857,2168,2489          |
| Holly                | Exley       | 1019L    | 1858,2169,2490          |
| Jessica              | Stephens    | 1020L    | 1859,2170,2491          |
| Karen                | Smith       | 1021L    | 1860,2171,2492          |
| С                    | Shelton     | 1022L    | 1861,2172,2493          |
| James                | Currie      | 1023L    | 1862,2173,2494          |
| Alexandra            | Williams    | 1024L    | 1863,2174,2495          |
| Judith               | Cornwall    | 1025L    | 1864,2175,2496          |
| John                 | De Carteret | 1026L    | 1865,2176,2497          |

|          | Name  | Representation Ref. No.  |
|----------|---|--|
|          | Ref. No.  |  |
| Berry    | 10271   | 1866,2177,2498   |
| •        |   | 1867,2178,2499   |
|          |   | 1868,2179,2500   |
|          |   | 1869,2180,2501   |
|          |   | 1870,2181,2502   |
|          |   | 1871,2182,2503   |
| •        |   | 1872,2183,2504   |
|          |   | 1873,2184,2505   |
|          |   | 1874,2185,2506   |
|          |   | 1875,2186,2507   |
|          |   | 1876,2187,2508   |
|          |   | 1877,2188,2509   |
|          |   | 1878,2189,2510   |
|          |   | 1879,2190,2511   |
|          |   | 1880,2191,2512   |
|          |   | 1881,2192,2513   |
|          |   | 1882,2193,2514   |
|          |   | 1883,2194,2515   |
| <u> </u> |   | 1884,2195,2516   |
|          |   | 1885,2196,2517   |
|          |   | 1886,2197,2518   |
|          |   | 1887,2198,2519   |
|          |   | 1888,2199,2520   |
|          |   | 1889,2200,2521   |
|          |   | 1890,2201,2522   |
|          |   | 1891,2202,2523   |
|          |   | 1892,2203,2524   |
|          |   | 1893,2204,2525   |
|          |   | 1894,2205,2526   |
|          |   | 1895,2206,2527   |
|          |   | 1896,2207,2528   |
|          | 1   | 1897,2208,2529   |
|          |   | 1898,2209,2530   |
|          |   | 1899,2210,2532   |
|          |   | 1890,2211,2533   |
|          |   | 1891,2212,2534   |
| •        |   | 1892,2213,2535   |
|          | 1   | 1893,2214,2536   |
|          |   | 1894,2215,2537   |
|          | 1   | 1895,2216,2538   |
|          |   | 1896,2217,2539   |
|          |   | 1897,2218,2540   |
|          |   | 1898,2219,2541   |
|          | 1   | 1899,2220,2542   |
| -        |   | 0506   |
|          |   | 1901,2222,2544   |
|          | Berry Noake Evans Wellard Williams Phillips Von Wallage Purhouse Tomlinson Foxon Heard Leicester Storer Brailsford Reynolds Sherratt Rajakaruna Scothern Chalk Harrison Beever Blakemore Cook Senior Burslem Tooley LeGrove Coupland Joiner Smith Ashman Hart Taylor Harding Wyatt Ibbotson Ward Undrell Dawes Helliwell Watson Plant Lloyd Gordon Ball | Ref. No.           Berry         1027L           Noake         1028L           Evans         1029L           Wellard         1030L           Williams         1031L           Phillips         1032L           Von         1033L           Wallage         1034L           Purhouse         1035L           Tomlinson         1036L           Foxon         1037L           Heard         1038L           Leicester         1039L           Storer         1040L           Brailsford         1041L           Reynolds         1042L           Sherratt         1043L           Rajakaruna         1044L           Scothern         1045L           Chalk         1046L           Harrison         1047L           Beever         1048L           Blakemore         1049L           Cook         1050L           Senior         1051L           Burslem         1052L           Tooley         1053L           LeGrove         1054L           Coupland         1055L           Joiner         1056L |

| Name      |           | Name     | Representation Ref. No. |
|-----------|-----------|----------|-------------------------|
|           |           | Ref. No. |                         |
| Mark      | Allcock   | 1073L    | 1902,2223,2545          |
| Pauline   | Bell      | 1074L    | 1903,2224,2546          |
| Chris     | Slater    | 1075L    | 1904,2225,2547          |
| Sheila    | Spinks    | 1076L    | 1905,2226,2548          |
| Patricia  | Tidmarsh  | 1077L    | 1906,2227,2549          |
| Rachel    | Young     | 1078L    | 1907,2228,2550          |
| Christine | Nelson    | 1079L    | 1908,2229,2551          |
| Jeremy    | Wright    | 1080L    | 1909,2230,2552          |
| Hazel     | Thorpe    | 1081L    | 1910,2231,2553          |
| Ruth      | Foden     | 1082L    | 1911,2232,2554          |
| Claire    | Cooper    | 1083L    | 1912,2233,2555          |
| Clare     | Greenwood | 1084L    | 1913,2234,2556          |
| Garethe   | Hughes    | 1085L    | 1914,2235,2557          |
| Pauline   | Inwood    | 1086L    | 1915,2236,2558          |
| Caroline  | Norbury   | 1087L    | 1916,2237,2559          |
| Emily     | Lynn      | 1088L    | 1917,2238,2560          |
| Julia     | Fell      | 1089L    | 1918,2239,2561          |
| Margaret  | Gallimore | 1090L    | 1919,2240,2562          |
| Becky     | Turner    | 1091L    | 1920,2241,2563          |
| Caroline  | Phillips  | 1092L    | 1921,2242,2564          |
| Matt      | Drew      | 1093L    | 1922,2243,2565          |
| Liz       | Honeybell | 1094L    | 1923,2244,2566          |
| Keith     | Gillespie | 1095L    | 1924,2245,2567          |
| Barry     | Hodgson   | 1096L    | 1925,2246,2568          |
| Carol     | Wood      | 1097L    | 1926,2247,2569          |
| Peter     | Cashford  | 1098L    | 1927,2248,2570          |
| IP        | Smith     | 1099L    | 1928,2249,2571          |
| Louise    | Petherham | 1100L    | 1929,2250,2572          |
| Jean      | Cashford  | 1101L    | 1930,2251,2573          |
| Chris     | James     | 1102L    | 1931,2252,2574          |
| Ruth      | Woods     | 1103L    | 1932,2253,2575          |
| Deborah   | Noone     | 1104L    | 1933,2254,2576          |
| Norman    | Rimmell   | 1105L    | 1934,2255,2577          |
| Malcolm   | Barrow    | 1106L    | 1935,2256,2578          |
| Marian    | Wall      | 1107L    | 1936,2257,2579          |
| Steve     | Cane      | 1108L    | 1937,2258,2580          |
| Daniel    | Wimberley | 1109L    | 1938,2259,2581          |
| Dolores   | O'Reilly  | 1110L    | 1939,2260,2582          |
| Imogen    | Baines    | 1114L    | 1940,2261,2583          |
| Theresa   | Brooke    | 1115L    | 1941,2262,2584          |
| Jenifer   | Hyde      | 1116L    | 1942,2263,2585          |
| Рорру     | Marston   | 1117L    | 1943,2264,2586          |
| Stephanie | Holmes    | 1118L    | 1944,2265,2587          |
| Pamela    | Bain      | 1119L    | 1945,2266,2588          |
| Richard   | Finnigan  | 1120L    | 1946,2267,2589          |
| Chris     | Brennan   | 1121L    | 1947,2268,2590          |

| Name                |            | Name     | Representation Ref. No.       |
|---------------------|------------|----------|-------------------------------|
|                     |            | Ref. No. |                               |
| Diane               | Kerry      | 1122L    | 1948,2269,2591                |
| Neil                | Lister     | 1123L    | 1949,2270,2592                |
| Philip              | Hutchinson | 1124L    | 1950,2271,2593                |
| Martin              | Bennett    | 1125L    | 1951,2272,2594                |
| Rod                 | Leach      | 1126L    | 1952,2273,2595                |
| Steve               | Taylor     | 1127L    | 1953,2274,2596                |
| Denis               | Robinson   | 1128L    | 1954,2275,2597                |
| Jacqueline A        | Box        | 1129L    | 1955,2276,2598                |
| Liz                 | Elliot     | 1130L    | 1956,2277,2599                |
| Mair                | Bain       | 1131L    | 1957,2278,2600                |
| Kevin               | Elliot     | 1132L    | 1958,2279,2601                |
| Nottinghamshire     |            | 1135     | 0573,                         |
| County Council      |            |          |                               |
| Environment Agency  |            | 1137     | 0592,0593                     |
| Transition          |            | 1139     | 0618,0619,0620                |
| Chesterfield        |            |          |                               |
| Cllr Gez            | Kinsella   | 1142L    | 1959,2280, 2602               |
| Derbyshire Wildlife |            | 1145     | 0650                          |
| Trust               |            |          |                               |
| Bolsover DC         |            | 1147     | 0675                          |
| CPRE                |            | 1152     | 0713, 0714                    |
| Kathy               | Mitchell   | 1156L    | 1960,2281,2603                |
| S Yorks for a Green |            | 1157     | 0776,0777, 0778,              |
| New Deal            |            |          |                               |
| Historic England    |            | 1158     | 0785                          |
| PDNPA               |            | 1159     | 0861,0862, 0863, 0864, 0865   |
| National Trust      |            | 1160     | 0927, 0928, 0929, 0930, 0931, |
|                     |            |          | 0932                          |

# **Vision Paragraph 3.3**

## Representations (Transition Chesterfield 1164/0618)

2.4.1 The vision of the document and overall policies are still based on promoting the use of minerals and fossil fuels for economic growth. The plan is largely about minimising the impacts of these industries rather than preventing them where more sustainable alternatives exist.

## Representations (David Haspel 761/0102)

2.4.2 The Plan should only allow the extraction of minerals where there is no viable alternative such as recycling.

- **Representations** (Individuals 741/1650, 764/0986 1071/0506, 766/1651 to 937/1792, 943/3541, 945/1793 to 1132/1958, 1142/1959, 1156/11960)
- 2.4.3 All proposals for extraction of non-hydrocarbon minerals should have to meet the test that no viable alternatives exist with the onus on the applicant to prove that.'

## **Representations** (Transition Chesterfield 1139/0619)

- 2.4.4 The vision is both weak on climate change and has a presumption that mineral and fossil fuel extraction should continue for economic growth reasons provided it can minimise the impacts of climate change. Instead, we think that the climate crisis should force a presumption that mineral extraction and fossil fuel extraction should only be permitted where no viable substitutes exist taking account of demand management measures such as insulation and provided that there is no net increase in greenhouse gas emissions from the operation and use of those minerals. We therefore suggest the following wording changes to the vision (additions in italics):
- 2.4.5 'Over the Plan period to 2038, the Plan will continue to deliver sustainable minerals development where no viable substitutes exist taking account of demand management measures such as insulation, ensuring that the supply of minerals from Derbyshire and Derby will continue to reflect the importance of the minerals industry in the Plan area and will continue to make a positive contribution to delivering sustainable economic growth, supporting the health, well-being, safety and amenity of local communities, protecting, conserving and enhancing the natural, built and historic environment and mitigating and adapting to the impacts of climate change by ensuring there is no net increase in greenhouse gas emissions during operation and from subsequent use of those minerals with a reduction being a preferred target as we move towards the national 'zero carbon emissions' target of 2050.'

#### **Actions/Considerations**

## Viable Alternatives:

2.4.6 The NPPF at paragraph 210 a) requires that planning policies should provide for the extraction of mineral resources of national and local importance in order to maintain sufficient supply, as required by paragraph 209. In seeking to ensure the sufficiency of supply, the Vison , as set out at paragraph 3.3, adopts the principle of resource protection by seeking to maximise the contribution that substitute, or recycled/secondary materials

and mineral waste will make to that supply in order to minimise the need for primary minerals and ensure their long-term conservation.

## Greenhouse gas emissions

2.4.7 The phrase 'mitigating and adapting to the impacts of climate change' is considered to be sufficient for the high-level vision. Policy SP2 Climate Change has been strengthened to include the need to reduce emissions in line with national and local carbon targets.

#### **Outcomes for Pre-Submission Draft Plan**

2.4.8 No Change.

## **Vision Paragraph 3.3**

## Representations (National Trust 1160/0927)

2.4.9 National Trust is supportive of the commitment to sustainable economic growth that protects, conserves and enhances the natural, built and historic environment, while mitigating and adapting to the impacts of climate change.

## Representations (Bolsover DC 1147/0675)

2.4.10 It is welcomed that the Draft Plan recognises the balance required between ensuring supply of minerals to support the economy and societal requirements, with protecting local communities, the environment and contributing to the zero-carbon agenda to respond to the impacts of climate change and flood risk.

#### **Actions/Considerations**

2.4.11 The support is noted.

#### **Outcomes for Pre-Submission Draft Plan**

2.4.12 No change

# **Vision Paragraph 3.5 Minerals Supply General**

**Representations** (Individuals 741,1961,764/0985,766/1962 to 937/2103, 943,3542, 945/2104 to 1132/2279, 1142/2280,1156/2281)

2.4.13 Forecasts of mineral requirements to 2038 especially for buildings and roads construction are likely to be greatly exaggerated. The construction industry is moving away from minerals to sustainable timber at all scales from modular housing to plyscrapers. Increases in home working/ local 15 min neighbourhoods, public transport use and active travel are likely to

reduce the need to travel and subsequent demand for road construction and maintenance etc

#### **Actions/Considerations**

2.4.14 The NPPF sets out different requirements for maintaining the supply of minerals depending on the type of mineral and their end use. For aggregate minerals used in building and construction, supply is maintained country-wide through the managed aggregates supply system and through the maintenance of landbanks of permitted reserves for crushed rock and sand and gravel. At the local level, MPAs are required to prepare annual Local Aggregates Assessments to assess the demand for and supply of aggregates to inform plan preparation. Demand and supply are monitored at the regional level, through the East Midlands Regional Aggregates Working Party, in Derbyshire's case, and a National Co-ordinating Group monitors the overall provision of aggregates in England. The MPA consider this to be a robust approach to assessing the forecast demand and supply of aggregates. Any future changes to demand and supply will be taken into account in future reviews of the Plan.

## **Outcomes for Pre-Submission Draft Plan**

2.4.15 No change

# **Vision Paragraph 3.5 Minerals Supply PDNP**

## **Representations** (Mineral Products Association 983/0312)

2.4.16 We object to 'compensatory supply of minerals from the Plan area' to achieve a 'productive reduction of minerals supplied from sites within the Peak District National Park'. The NPPF seeks to 'where practicable' provide for landbanks of mineral reserves outside of National parks. There is no policy basis in national policy for the PDNP 'managed retreat' approach and is unsound and therefore the approach being taken in the draft Plan is unsound. How major development is dealt with, such as mineral extraction, is dealt with in NPPF

## Representations (Tarmac 940/0340)

2.4.17 Tarmac do not support a 'compensatory supply of minerals from the Plan area' to achieve a 'productive reduction of minerals supplied from sites within the Peak District National Park'. There needs to be a greater distinction regarding the contribution these sites already make, whether there is compensatory resource available (of the same quality, meet the

same markets and able to be produced at the same quantity), and the potential sustainability benefits in extending these operations as opposed to introducing new greenfield operations 'where practicable'

## Representations (National Trust 1160/0928)

2.4.18 We support the commitment to assist in achieving a progressive reduction in mineral extraction within the Peak District National Park, helping to protect the special quality and characteristics of the National Park.

## Representations (PDNPA 1159/0861)

2.4.19 A progressive reduction in minerals suppled from sites within the National Park" – assume "supplied" not "suppled".

#### **Actions/Considerations**

- 2.4.20 The NPPF seeks to conserve and enhance the landscape and scenic beauty of National Parks. To help achieve this, it also seeks to maintain landbanks of non-energy minerals from outside designated areas, such as National Parks. The PDNPA has a policy in its adopted Core Strategy (2011) to not allow proposals for new quarries or extensions to existing quarries in the National Park (other than proposals for the small scale working of building and roofing stone) other than in exceptional circumstances, in order to help protect the special qualities of the landscape. Although having been adopted prior to NPPF, this policy is consistent with the NPPF in that it helps to achieve the aims of maintaining landbanks of minerals outside the National Park, thus helping to conserve and enhance the landscape and scenic beauty of the National Park.
- 2.4.21 The concept of the Derby and Derbyshire MLP assisting the PDNPA with its aim of reducing quarrying of aggregate has been included from the start of Plan preparation and has received public support at the various consultation stages. With the Plan area being adjacent to the PDNP and having plentiful supplies of limestone which is of similar geological type and composition as resources in the PDNP as well as having similar markets, it is considered to be a sound and sustainable approach which helps to achieve the aims of the NPPF in respect of conserving and enhancing the landscape and scenic beauty of National Parks.

## **Outcomes for Pre-Submission Draft Plan**

2.4.22 No change

## **Vision Paragraph 3.6 Resource Protection**

## Representations (South Yorkshire for a Green new Deal 1157/0776)

2.4.23 We also support the plan's aim of maximising the recycling of previously used minerals in preference to extracting new ones.

## Representations (National Trust 1160/0929)

2.4.24 We support the commitment to maximise use of recycled and re-used minerals to minimise the need for primary minerals and ensure their long-term conservation

## **Actions/Considerations**

2.4.25 The support is noted.

## **Outcomes for Pre-Submission Draft Plan**

2.4.26 No change

## **Vision Paragraph 3.7 Environmental Protection**

## Representations (Steve Martin 726/0027)

2.4.27 All minerals' policies need to be much more rigorously scrutinized and rather than a presumption that minerals can be extracted provided they minimize the environmental impacts to 'acceptable levels' which leaves the door open for unconstrained extraction, they should only be permitted where no viable alternatives exist.

## Representations (Elaine Nudd 738/0047)

2.4.28 The proposed presumption that minerals can be extracted provided they minimise the environmental impacts to acceptable levels is vague and leaves the door open for unconstrained extraction. Restrictions should be specific. A more acceptable definition is if there is no viable alternative to minimise impacts to less damaging levels.

# **Representations** (Individuals 741/2282,764/0984, 966/2283 to 937/2424, 943/3543, 945/2425 to 1132/2601, 1142/2602, 1156,2603)

2.4.29 The proposed presumption that minerals can be extracted provided they minimise the environmental impacts to 'acceptable levels' is vague and leaves the door open for unconstrained extraction. Extraction should only be permitted where no viable alternatives exist

## Representations (CPRE 1152/0713)

2.4.30 The text '...will be mitigated to an acceptable level through...' is both unambitious and imprecise and is not consistent with the levels of

protection and enhancement stated as strategic priorities earlier (see para. 3.3). Replace text with 'will be minimised through good design...'

#### **Actions/Considerations**

2.4.31 The MPA consider that reference should be included in the Plan to what is meant in terms of 'acceptability' of proposals.

#### **Outcomes for Pre-Submission Draft Plan**

2.4.32 An additional paragraph has been added to Chapter 4 of the plan at 4.8:

'Mineral development and mineral related development can often have the potential to cause adverse impacts. A key objective of the Plan is to ensure that those impacts are mitigated and controlled to 'acceptable levels'. This term is not defined in the Plan because 'acceptability' will be assessed on a case-by-case basis taking into account the scale, nature and location of the proposal, the characteristics of the various environmental effects likely to arise from the development and the opportunities for mitigation measures that may be applied.'

## **Vision Paragraph 3.7 Environmental Protection**

## Representations (PDNPA 1159/0862)

2.4.33 Suggest after "...taking into account aviation safety..." add the words "and climate mitigation including flood control".

### **Actions/Considerations**

2.4.34 Agree that climate change objectives should be referenced here.

#### **Outcomes for Pre-Submission Draft Plan**

2.4.35 Paragraph 3.7 has been amended to read,

Mineral development will support the high-quality restoration and aftercare of sites, at the earliest opportunity, to the most appropriate after use taking into account aviation safety, providing maximum local and strategic benefits to the area and local communities including benefits that will contribute towards emissions reduction and climate change adaptation and resilience

## **Vision Paragraph 3.7 Environmental Protection**

## Representations (National Trust 1160/0930)

2.4.36 We support the commitment to ensuring that the adverse impacts of mineral working will be mitigated to an acceptable level through good design and the imposition of monitoring conditions, including in relation to the natural and historic environment. We also support the commitment to high quality restoration and aftercare

#### **Actions/Considerations**

2.4.37 The support is noted.

#### **Outcomes for Pre-Submission Draft Plan**

2.4.38 No change

## **Vision Paragraph 3.8 Transport/Climate Change**

## Representations (South Yorkshire for a Green New Deal 1157/0778)

2.4.39 Support minimizing carbon emissions by using rail or conveyor transport rather than road wherever possible.

### **Actions/Considerations**

2.4.40 The support is noted.

#### **Outcomes for Pre-Submission Draft Plan**

2.4.41 No change

# **Vision Paragraph 3.8 Transport/Climate Change**

## Representations (National Trust 1160/0931)

2.4.42 We support the commitment to maximising use of sustainable modes of transport, reducing flood risk and utilising renewable and low carbon energy sources. The word 'maximise' is used in relation to renewable energy and we think that it would be better replaced with the word 'enable' because use of renewable energy infrastructure can only be maximised to an extent that is acceptable within a given context, taking account of landscape, ecology, heritage, local communities and existing grid connections etc.

## **Actions/Considerations**

2.4.43 The MPA consider that in principle development proposals should seek to maximise renewable energy but appreciate that all individual proposals will be subject to environmental acceptability.

## **Outcomes for Pre-Submission Draft Plan**

2.4.44 No change

# Objective 2 Ensure the prudent use of Primary Mineral and Other Natural Resources

## **Representations** (Mineral Products Association 938/0311)

2.4.45 This objective while laudable is not in the MPAs gift and are a function of commercial decisions. However, the MPA can through this plan make positive planning policies to support the establishment of recycling sites to maximise the generation of recycled material. It is suggested that this objective is redrafted accordingly.

## **Actions/Considerations**

2.4.46 The MPA disagree and consider that as an objective the prudent use of primary minerals and other natural resources is appropriate. The objective will be achieved through the implementation of both the Plan's strategic and non-strategic policies.

#### **Outcomes for Pre-Submission Draft Plan**

2.4.47 No change

# Objective 3 Safeguarding Mineral Resources and Minerals Related Infrastructure

## **Representations** (Mineral Products Association 938/0313)

- 2.4.48 The principle of this objective is supported; however, it does not go far enough and should also explicitly protect existing operations. Furthermore, it needs rewording to properly reflect the NPPF in that all 'known' mineral resources should be protected (para 210 c). Suggested redraft.
- 2.4.49 To ensure that important **known** mineral resources, **existing quarry operations**, and the infrastructure that is used to process and transport
  extracted minerals are safeguarded from inappropriate development **on or in the proximity to such operations/resources** that would impair
  their availability and use for future generations

## **Actions/Considerations**

2.4.50 The MPA agree that Objective 3 should be extended and reworded for completeness although the word 'important' has been retained for clarification purposes.

#### **Outcomes for Pre-Submission Draft Plan**

2.4.51 Paragraph 3.11 has been amended accordingly

## Objective 4 Ensuring the Sustainable Transport of Minerals

## Representations (Canal and Rivers Trust 993/0420)

2.4.52 Welcome this objective which encourages the movement of freight by water.

### **Actions/Considerations**

2.4.53 The support is noted.

## **Outcomes for Pre-Submission Draft Plan**

2.4.54 No Change.

## **Objective 5 Protecting Local Communities**

## Representations (PDNPA 1159/0863)

2.4.55 Suggest (underlined) "....visual impacts, noise, dust, <u>processing</u>
<a href="mailto:emissions">emissions</a>, <u>pollutants</u>, <u>blast vibration</u>, <u>traffic impact</u>, light pollution, land instability and <u>ground</u> contamination....".

#### **Actions/Considerations**

2.4.56 The MPA agree that the objective should be reworded to take into account the impacts underlined.

#### **Outcomes for Pre-Submission Draft Plan**

2.4.57 Paragraph 3.13 has been reworded accordingly.

# Objective 6 Protecting, Conserving and Enhancing the Natural, and Built and Historic Environment

### **Representations** (Canal and Rivers Trust 993/0421)

2.4.58 The canals and associated infrastructure provide important heritage assets. Note that this mentions blue infrastructure but suggest for clarity that this objective should mention specifically canals and rivers.

### **Actions/Considerations**

2.4.59 The MPA consider that canals and rivers are covered by the phrase 'blue infrastructure'.

#### **Outcomes for Pre-Submission Draft Plan**

2.4.60 No change

# Objective 6 Protecting, Conserving and Enhancing the Natural, and Built and Historic Environment

## Representations (Environment Agency 1137/0592)

2.4.61 We support the wording for strategic objective 6, with a particular focus on the natural environment elements within our remit.

#### **Actions/Considerations**

2.4.62 The support is noted.

#### **Outcomes for Pre-Submission Draft Plan**

2.4.63 No change

# Objective 6 Protecting, Conserving and Enhancing the Natural, and Built and Historic Environment

## Representations (Historic England 1158/0785)

2.4.64 We welcome objective 6 and the inclusion of an indicator for the historic environment. We would, however, request that there is a separate objective for the historic environment rather than a combined objective that seeks to address the natural and historic environment in one. It is possible that there will be benefits or consequences for one aspect rather than the other and therefore, it will be difficult for the assessment to provide appropriate mitigation strategies or to evaluate the success of the objective.

#### **Actions/Considerations**

2.4.65 The MPA consider that having a combined objective for the natural and historic environment represents a comprehensive but streamlined approach and is replicated in Policy SP1 Sustainable Minerals Development. The Plan contains Development Management Policy DM7 Historic Environment which provides detailed criterion relating to the impact of minerals development on the historic environment and which can be effectively monitored.

## **Outcomes for Pre-Submission Draft Plan**

2.4.66 No change

## **Objective 7 Protecting the Peak District National Park**

## Representations (Mineral Products Association 0938/0314)

2.4.67 This objective is supporting an unsound and out of date policy in the PDNP Plan. This policy is in effect a 'managed retreat' for minerals within the PDNP which has absolutely no policy basis in the NPPF.

#### **Actions/Considerations**

2.4.68 The support is noted.

#### **Outcomes for Pre-Submission Draft Plan**

2.4.69 No change

## **Objective 7 Protecting the Peak District National Park**

## Representations (PDNPA 1159/0864)

2.4.70 Assumed typographic error (underlined): "....to enable a progressive reduction of those minerals suppled from sites within the PDNP" – assume "supplied" not "suppled".

#### **Actions/Considerations**

2.4.71 Noted.

## **Outcomes for Pre-Submission Draft Plan**

2.4.72 Paragraph 3.15 changed accordingly.

# Objective 8 Minimising the impacts on Climate Change and Flood Risk

### **Representations** (Environment Agency 1137/0593)

2.4.73 We support this policy objective, in particular the requirements to protect and enhance water quality, optimise water efficiency and to reduce the risks of flooding on site and off site.

## **Actions/Considerations**

2.4.74 The support is noted.

### **Outcomes for Pre-Submission Draft Plan**

2.4.75 Paragraph 3.15 changed accordingly.

# Objective 8 Minimising the impacts on Climate Change and Flood Risk

## Representations (Transition Chesterfield 1139/0620)

2.4.76 Include wording in italics. To reduce the effect of mineral development on the causes of climate change and facilitate adaptation to the effects of climate change, including flood risk, mineral development will only be permitted where no viable alternatives exist be located, designed and operated in ways which; maximise the use of sustainable modes of transport including rail, water, pipeline and conveyor; minimise the use of machinery and processing emissions, maintain or enhance water quality; optimise on-site water and energy use; maximise energy provision from renewable and low-carbon sources and reduce the risk of flooding both on site and in the wider area. There should be no net increase in greenhouse gas emissions during operation and from the subsequent use of those minerals with a reduction being a preferred target.

The impacts on climate change should be estimated at the outset and before any application is approved through a thorough carbon audit.

## **Actions/Considerations**

2.4.77 The MPA consider that Objective 2 adequately reflects the need to ensure the prudent use of primary minerals and other natural resources by amongst other matters maximising levels of secondary and recycled aggregates and therefore no addition is needed to the climate change objective. In relation to the second suggested wording regarding the need for there to be no net increase in greenhouse gas emissions it is agreed that the objective should be reworded to include the need to reduce emissions in line with national and local carbon budgets as we move towards net zero

#### **Outcomes for Pre-Submission Draft Plan**

2.4.78 Paragraph 3.16 has been amended accordingly.

# Objective 8 Minimising the impacts on Climate Change and Flood Risk

## Representations (CPRE 1152/0714)

2.4.79 Revise headline title to 'Minimising the impact on Climate Change and Flood Risk'; para. 3.16: add final sentence after 'wider area': 'All mineral development will need to clearly demonstrate progressive carbon (or other greenhouse gas emission) reductions consistent with meeting

national and local carbon budgets.' It will be helpful to develop an evidence base of those budgets (or percentage, equitable reductions) such that required ambition is explicit.

#### **Actions/Considerations**

2.4.80 Agree that the Objective should be amended to make reference to the need to reduce emissions in line with meeting national and local carbon targets.

#### **Outcomes for Pre-Submission Draft Plan**

2.4.81 Not the specific wording change as suggested but Paragraph 3.16 has been amended to include the need to reduce emissions in line with meeting national and local carbon budgets.

# Objective 8 Minimising the impacts on Climate Change and Flood Risk

## Representations (PDNPA 1159/0865)

2.4.82 Suggest insert after "....minimise the use of machinery and processing emissions... the words "ensure the regular maintenance of machinery,". Suggest insert after "....optimise on-site water..." the words "(including recirculation),"

#### **Actions/Considerations**

2.4.83 The inclusion of the suggested wording is too detailed for this objective but agree that Objective 8 is reworded to better reflect the need to minimise impacts on climate change and flood risk.

## **Outcomes for Pre-Submission Draft Plan**

2.4.84 No specific wording change as suggested but Paragraph 3.16 has been amended to better reflect the need to minimise impact on climate change and flood risk.

# Objective 8 Minimising the impacts on Climate Change and Flood Risk

## Representations (National Trust 1145/650)

2.4.85 National Trust generally supports the plan objectives. In relation to objective 8 we would again suggest that the aim is to 'enable' renewable energy to be incorporated into a scheme, so far as is acceptable within the context.

#### **Actions/Considerations**

2.4.86 Agree that reference to maximise energy provision form renewable and low carbon sources should be included in Objective 8.

#### **Outcomes for Pre-Submission Draft Plan**

2.4.87 Paragraph 3.16 has been amended accordingly.

## **Objective 9 Ensuring the Sustainable Restoration of Mineral Sites**

## Representations (Derbyshire Wildlife Trust 1145/650)

2.4.88 We recommend amending the text to 'including measures to address climate change and biodiversity loss'

#### **Actions/Considerations**

2.4.89 Agree that changes should be made to Objective 9 to include additional details on climate change.

#### **Outcomes for Pre-Submission Draft Plan**

2.4.90 Paragraph 3.17 has been amended accordingly

## **Objective 9 Ensuring the Sustainable Restoration of Mineral Sites**

## Representations (Derbyshire Wildlife Trust 1145/650)

2.4.88 We recommend amending the text to 'including measures to address climate change and biodiversity loss'

### **Actions/Considerations**

2.4.89 Agree that changes should be made to Objective 9 to include additional details on climate change.

### **Outcomes for Pre-Submission Draft Plan**

2.4.90 Paragraph 3.17 has been amended accordingly

# Objective 9 Ensuring the Sustainable Restoration of Mineral Sites

## Representations (Nottinghamshire County Council 1135/0573)

2.4.91 The County Council supports Objective 9 of the Plan which seeks to ensure that the sustainable restoration of mineral sites takes place. The Council agrees that this can provide maximum local and strategic benefits to the wider area and local communities, noting the close relationship between communities in Derbyshire and Nottinghamshire and that these benefits are often shared between residents of each County.

#### **Actions/Considerations**

2.4.92 The support is noted.

Outcomes for Pre-Submission Draft Plan

2.4.93 No change

## **Objective 9 Ensuring the Sustainable Restoration of Mineral Sites**

## Representations (S Yorks for a Green New Deal 1157/0777)

2.4.94 We also support the plan's commitment to limiting the carbon footprint of the mineral industries by protecting nature when restoring sites.

#### **Actions/Considerations**

2.4.95 The support is noted.

#### **Outcomes for Pre-Submission Draft Plan**

2.4.96 No change

## **Objective 9 Ensuring the Sustainable Restoration of Mineral Sites**

## Representations (PDNPA 1159/0862)

2.4.97 Suggest after "...taking into account aviation safety..." add the words "and climate mitigation including flood control".

#### **Actions/Considerations**

2.4.98 Agree that the objective could be strengthened to address climate change

## **Outcomes for Pre-Submission Draft Plan**

2.4.99 Objective 9 has been amended to read '...including benefits that will contribute to emissions reduction and climate change adaptation and resilience.'

# Objective 9 Ensuring the Sustainable Restoration of Mineral Sites

## Representations (National Trust 1160/0930)

2.4.98 We support the commitment to ensuring that the adverse impacts of mineral working will be mitigated to an acceptable level through good design and the imposition of monitoring conditions, including in relation to the natural and historic environment. We also support the commitment to high quality restoration and aftercare

## **Actions/Considerations**

2.4.99 The support is noted.

# **Outcomes for Pre-Submission Draft Plan**

2.4.100 No change.



# 2.5 Chapter 4 – Sustainable Minerals Development

## **Table of Representations**

| Name                      | Name<br>Ref No | Representation Ref No               |
|---------------------------|----------------|-------------------------------------|
| Mineral Products          | 938            | 0316                                |
| Association               |                |                                     |
| Tarmac                    | 940            | 0336,0341                           |
| Canal and Rivers Trust    | 993            | 0422                                |
| Nottinghamshire County    | 1135           | 0574, 0575                          |
| Council                   |                |                                     |
| Environment Agency        | 1137           | 0594                                |
| Transition Chesterfield   | 1139           | 0621                                |
| Bolsover District Council | 1147           | 0676                                |
| CPRE                      | 1152           | 0715, 0716, 0718,                   |
| Chesterfield Borough      | 1154           | 0746                                |
| Council                   |                |                                     |
| Historic England          | 1158           | 0788                                |
| PDNPA                     | 1159           | 0866, 0867, 0868, 0869, 0870, 0998, |
|                           |                | 0999, 1000                          |
| National Trust            | 1160           | 0933                                |

# **Introduction Paragraph 4.3**

## Representations (PDNPA 1159/0998)

2.5.1 For the avoidance of doubt suggest clarify this by adding after "Plan" the words ", whilst each policy is capable of sustaining independently to achieve its outcomes.

## **Actions/Considerations**

2.5.2 Disagree - consider that the Plan is clear that it is the combined implementation of all the Plan's policies that deliver sustainable minerals development.

## **Outcomes for Pre-Submission Draft Plan**

2.5.3 No change.

## **Introduction Paragraph 4.3**

## Representations (PDNPA 1159/0999)

2.5.4 Suggest insert the words (underlined) in the following:

"The term 'proposals for mineral development' includes the exploration, winning and extraction of minerals both above and below ground (including the removal of tips), the storage, treatment, processing, loading and transportation of minerals and the restoration (including landscaping) and aftercare of mineral sites".

#### **Actions/Considerations**

2.5.5 The MPA consider that the existing definition of mineral development is sufficient, and that this wider definition allows for an interpretation of its meaning where relevant.

#### **Outcomes for Pre-Submission Draft Plan**

2.5.6 No change.

## **Introduction Paragraph 4.7**

## Representations (PDNPA 1159/1000)

2.5.7 Suggest insert the words (underlined) in the following:

"The term 'minerals related development' refers to the <u>mining ancillary</u> infrastructure, <u>roadways</u>, <u>hardstandings</u>, <u>buildings</u>, <u>mobile and static</u> <u>process</u> plant, <u>conveyor plant</u>, <u>fuel, water and chemical tanks</u>, <u>machinery</u>, <u>weighbridges</u>, <u>washing plant</u> and vehicles used to <u>administer</u>, extract, <u>store</u>, <u>treat</u>, process, <u>load</u> and transport minerals and <u>to</u> restore and <u>provide</u> aftercare to mineral sites".

#### **Actions/Considerations**

2.5.8 The MPA consider that the existing definition of mineral related development is sufficient, and that this wider definition allows for an interpretation of its meaning where relevant.

### **Outcomes for Pre-Submission Draft Plan**

2.5.9 No change.

## **Introduction Paragraph 4.8**

## Representations (Historic England 1158/0786)

2.5.10 Support the wording of this paragraph - that all policies of the Plan and their criteria apply where relevant.

#### **Actions/Considerations**

2.5.11 The support is noted.

## **Outcomes for Pre-Submission Draft Plan**

2.5.12 No change.

## **SP1 Sustainable Minerals Development Criterion 1**

## **Representations** (CPRE 1152/1002)

2.5.13 Define sub national in the Glossary.

### **Actions/Considerations**

2.5.14 Agree

### **Outcomes for Pre-Submission Draft Plan**

2.5.15 The Glossary has been amended.

# **SP1 Sustainable Minerals Development Criterion 1**

# Representations (Mineral Products Association 938/0316, Tarmac 940/0336)

2.5.16 Reference to the compensatory supply of aggregates to support a progressive reduction of supply from the PDNP should be removed. The NPPF does not infer that minerals development is unacceptable within the PDNP it sets out how major development is dealt with and requires that exception criteria are applied including economic and public benefits. This policy does not recognise these criteria and is considered unsound.

## **Representations** (PDNPA 1159/0867, CPRE 1152/0715)

2.5.17 Support the compensatory supply of aggregate crushed rock from the Plan area to enable a progressive reduction of mineral from within the PDNP.

### **Actions/Considerations**

2.5.18 The NPPF seeks to conserve and enhance the landscape and scenic beauty of National Parks. To help achieve this, it also seeks to maintain landbanks of non-energy minerals from outside designated areas, such

as National Parks. The PDNPA has a policy in its adopted Core Strategy (2011) to not allow proposals for new quarries or extensions to existing quarries in the National Park (other than proposals for the small scale working of building and roofing stone) other than in exceptional circumstances, in order to help protect the special qualities of the landscape. Although having been adopted prior to NPPF, this policy is consistent with the NPPF in that it helps to achieve the aims of maintaining landbanks of minerals outside the National Park, thus helping to conserve and enhance the landscape and scenic beauty of the National Park.

2.5.19 The concept of DCC assisting the PDNPA with its aim of reducing quarrying of aggregate has been included from the start of Plan preparation and has received public support at the various consultation stages. With the Plan area being adjacent to the PDNP and having plentiful supplies of limestone which is of similar geological type and composition as resources in the PDNP as well as having similar markets, it is considered to be a sound and sustainable approach which helps to achieve the aims of the NPPF in respect of conserving and enhancing the landscape and scenic beauty of National Parks.

### **Outcomes for Pre-Submission Draft Plan**

2.5.20 No change

# **SP1 Sustainable Minerals Development Criterion 1**

**Representations** (Nottinghamshire County Council 1135/0574)

2.5.21 The County Council supports policy SP1 which supports proposals for mineral development in Derbyshire. Nottinghamshire is a leading producer of sand and gravel for aggregates but has no availability of crushed rock to meet aggregate supplies.

#### **Actions/Considerations**

2.5.22 The support is noted.

#### **Outcomes for Pre-Submission Draft Plan**

2.5.23 No change

# **SP1 Sustainable Minerals Development Criterion 7**

## Representations (CPRE 1152/1003)

2.5.24 Insert 'if appropriate' to the beginning of the criterion

### **Actions/Considerations**

2.5.25 Disagree - the introductory paragraph includes the phrase 'where applicable' and policy SP17 Mineral Safeguarding Areas and Consultation Areas sets out the detailed application of this policy.

#### **Outcomes for Pre-Submission Draft Plan**

2.5.26 No change

## SP1 Sustainable Minerals Development Criterion 9 and 12

## Representations (Chesterfield Borough Councill 1154/0746)

2.5.27 The borough council supports the overall approach to minerals development set out in policy SP1, particularly the specific reference to the amenity, health, well-being and safety of local communities, and biodiversity and ecological networks.

### **Actions/Considerations**

2.5.28 The support is noted.

## **Outcomes for Pre-Submission Draft Plan**

2.5.29 No change

# **SP1 Sustainable Minerals Development Criterion 11**

## Representations (Historic England 1158/0787)

2.5.30 We welcome reference to the historic environment within this clause but do not support the wording in its current form. We would request that there is a separate clause for the historic environment that seeks to protect and enhance the significance of the historic environment, heritage assets and their setting alongside seeking appropriate avoidance, mitigation and restoration principles.

#### **Actions/Considerations**

2.5.31 Disagree - the MPA consider that this strategic high-level policy adequately protects the historic environment. Policy DM7 Historic Environment adds detail to this overarching policy.

#### **Outcomes for Pre-Submission Draft Plan**

2.5.32 No change

# **SP1 Sustainable Minerals Development Criterion 13**

| Representations (PDNPA 1159/0870)           |
|---|
| 2.5.33 Policy SP1 criterion 13 is supported |
| Actions/Considerations                      |
| 2.5.34 The support is noted                 |
| Outcomes for Pre-Submission Draft Plan      |
| 2.5.35 No change                            |

# **SP1 Sustainable Minerals Development Criterion 15**

| <b>O.</b> 1 <b>O O</b> . | Standard minorale Beverepinent enterior to                             |
|--------------------------|--|
| Represe                  | entations (Canal and Rivers Trust 993/0422)                            |
| 2.5.36                   | The waterways are important recreation and wildlife assets. It is      |
|                          | important that potentially harmful effects of mineral extraction are   |
|                          | mitigated and that opportunities to secure enhancements as part of     |
|                          | restoration schemes are taken wherever possible.                       |
| Actions                  | /Considerations  |
| 2.5.37                   | The MPA agree with the comment but do not consider that the wording of |
|                          | this high-level policy on restoration needs amending. The detailed     |
|                          | development management policies address the protection of waterways    |
|                          | from the adverse impacts of mineral development and the restoration of |
|                          | mineral sites to after uses including water uses.                      |
| Outcom                   | es for Pre-Submission Draft Plan                                       |
| 2.5.38                   | No change  |

# **SP1 Sustainable Minerals Development Criterion 15**

| Represe | entations (Historic England 1158/0788)  |
|---------|---|
| 2.5.39  | We would like to see evidence of, and policy wording that relates to an appropriate restoration plan for the Trent Valley corridor, that includes the historic environment and the need to respond to its historic landscape  |
|         | context and the heritage assets present in this area.   |
| Actions | /Considerations   |
| 2.5.40  | This criterion sets out the principle of requiring proposals to contribute towards a strategic approach to restoration in the Trent Valley. Chapter 10 provides further detail on this matter. It also sets out that detailed policy will be include in a Supplementary Planning Document (SPD) to be |
|         |   |

prepared once the Plan is adopted. The SPD would be best placed to include details on the historic environment.

#### **Outcomes for Pre-Submission Draft Plan**

2.5.41 No change

## **SP1 Sustainable Minerals Development Criterion 16**

## Representations (Tarmac 940/336)

2.5.42 Reference is made to the 'strategic approach to restoration' within the Trent Valley. Whilst the wider objectives are supported in principle, the Mineral Planning Authority and the Plan has to recognise that it is the minerals development that provides the opportunity for implementation of restoration enhancements. However, it is not often the case that the mineral operator owns the land and overly onerous/unproductive land use restoration requirements are unlikely to be supported by landowners. There needs to be flexibility built in to support the objectives where practicable.

#### **Actions/Considerations**

2.5.43 This criterion sets out the principle of requiring proposals to contribute towards a strategic approach to restoration in the Trent Valley. Chapter 10 provides further detail on this matter. It also sets out that detailed policy will be include in a Supplementary Planning Document (SPD) to be prepared once the Plan is adopted. The SPD would be best placed to consider detailed requirements regarding supporting strategic restoration objectives.

#### **Outcomes for Pre-Submission Draft Plan**

2.5.44 No change

# **SP1 Sustainable Minerals Development Criterion 16**

## **Representations** (Nottinghamshire County Council 1135/0575)

2.5.45 The County Council also agrees with SP1 which supports a strategic approach to restoration within the Trent Valley area. We strongly agree that the Trent Valley area is an area where a strategic approach to restoration is important. In Nottinghamshire also, planned sand and gravel extraction coincides with planned housing growth. We welcome the commitment of Derbyshire CC to adopt a co-ordinated approach to the restoration of sand and gravel sites in the context of the changing

landscape of this area and to consider the wider benefits that mineral restoration can contribute towards in terms of landscape character, biodiversity, recreation and public access.

#### **Actions/Considerations**

2.5.46 The support is noted.

#### **Outcomes for Pre-Submission Draft Plan**

2.5.47 No change

## SP1 Sustainable Minerals Development Criterion 17 and 18

## Representations (Environment Agency 1137/0594)

2.5.48 We support the ambitions in criteria 17) and 18) and would also highlight that within this policy, the opportunity to provide multifunctional environmental enhancements should also be considered within this section. Blue and Green infrastructure is highlighted throughout the draft Local Plan and future mineral developments should look at protecting, enhancing, and creating blue and green infrastructure that provides multifunctional environmental enhancements, from flood risk reductions, to water quality improvements.

### **Actions/Considerations**

2.5.49 The MPA note the support for the ambitions of criterion 17 and 18. It considers that the inclusion of multifunctional environmental enhancements should be included in Criterion 11.

#### **Outcomes for Pre-Submission Draft Plan**

2.5.50 Criterion 11 has been amended to include reference to multifunctional environmental enhancements.

# **SP1 Sustainable Minerals Development Criterion 17**

## Representations (Transition Chesterfield 1139/0621)

4.9) Proposals for mineral development and mineral related development will be supported where they contribute towards achieving the economic, social and environmental objectives of sustainable development and where applicable, they :17) reduce impacts on the causes of climate change by ensuring there is no net increase in greenhouse gas emissions during operation and from subsequent use of those minerals with a reduction being a preferred target including reducing carbon emissions,

and facilitate adaptation to increase resilience to climate change including the risk of flooding; and

## **Representations** (CPRE 1152/0718)

2.5.52 We question the sense of the text 17), viz.:- 'reduce impacts on the causes of climate change...' as not being especially clear; suggest adding text after 'reducing carbon emissions (consistent with national carbon targets and local carbon budgets) and facilitate adaptation...'.

## Representations (PDNPA 1159/868)

2.5.53 Suggest insert the words (underlined) in the following:

"17) reduce impacts on the causes of climate change including reducing carbon and other greenhouse gas and harmful emissions, and facilitate adaptation to increase resilience to climate change including the risk of flooding and the use of secondary (recycled) substitute low carbon or zero carbon waste derived fuels; and..."

### **Actions/Considerations**

2.5.54 The MPA agree that some changes are required to Criterion 17 for clarification purposes. However, this is a high-level policy on sustainable mineral development with Policy SP2 Climate Change providing further detail on the implementation of this Policy.

## **Outcomes for Pre-Submission Draft Plan**

2.5.55 Criterion 17 has been amended for clarification purposes.

# **SP1 Sustainable Minerals Development Criterion 18**

### Representations (National Trust 1160/933)

2.5.56 National Trust generally supports this policy. In line with our comments above we request a slight adjustment to part 18 as follows:

18) maximise ensure water and energy efficiency and enable the use of renewable and low-carbon energy sources as appropriate to the context.

## **Actions/Considerations**

2.5.57 The MPA agree that a change is needed for clarification purposes.

#### **Outcomes for Pre-Submission Draft Plan**

2.5.58 Criterion 18 has been amended to better align with the detailed wording of policy SP2 Climate Change.

# SP1 Sustainable Minerals Development Reasoned Justification Paragraph 4.13 and 4.24

| Represe | entations (PDNPA 1147/0870)   |
|---------|---|
| 2.5.59  | Support the approach of the Plan re the progressive reduction of aggregate crushed rock supply from the PDNP and the protection of the setting of the PDNP from the adverse impacts of mineral working. |
| Actions | /Considerations   |
| 2.5.60  | The support is noted  |
| Outcom  | nes for Pre-Submission Draft Plan   |
| 2.5.61  | No change.  |

# SP1 Sustainable Minerals Development Reasoned Justification Paragraph 4.17

| Representations (PDNPA 1147/0869)  |
|--|
| 2.5.62 Suggest add "(dry or conditioned 'PFA')" after "coal derived fly ash" |
| Actions/Considerations   |
| 2.5.63 Agree.  |
| Outcomes for Pre-Submission Draft Plan                                       |
| 2.5.64 Paragraph 4.17 has been amended accordingly.                          |

# SP1 Sustainable Minerals Development Reasoned Justification Paragraph 4.28

| Represe                | entations (CPRE 1152/0716)  |  |
|------------------------|---|--|
| 2.5.65                 | Amend second sentence to be as follows (again questioning the sense/likely understanding of the first part of the sentence): 'The need to minimise impacts on the causes of climate change, reduce carbon emissions (consistent with national targets and local budgets), and facilitate adaptation'. This then ensures that the final sentence ('will ensure that climate change and resource efficiency are fully taken into account when assessing proposals'. |  |
| Actions/Considerations |   |  |

2.5.66 The MPA has made changes to Criterion 17 to add further detail and agree that the reasoned justification should be amended to reflect those changes.

#### **Outcomes for Pre-Submission Draft Plan**

2.5.67 Paragraph 4.28 has been amended accordingly.

## Extension to existing mineral sites paragraph 4.32

## Representations (Bolsover District Council 1147/0676)

2.5.68 It is noted that the Draft Plan states that extensions to existing mineral sites will be judged on their individual merits and the District Council would state that it is important that the Draft Plan protects the existing amenity, health, well-being and safety of existing communities and that its decisions do not result in an unacceptable level of cumulative impacts on existing communities.

#### **Actions/Considerations**

2.5.69 Criterion 10 and 11 of Policy SP1 set out in principle the requirement to protect local communities from the impacts of mineral working including cumulative impacts. The Development management policies of the Plan add detail to these requirements.

#### **Outcomes for Pre-Submission Draft Plan**

2.5.70 No change.

# Figure 4.1 Key Diagram

## Representations (PDNPA 1147/0866)

2.5.71 It is possible to further update the Aggregates Exports distribution percentages on this map by reference to the now available Local Aggregate Assessment (LAA) 2021 (2020 data),

#### **Actions/Considerations**

2.5.72 Agree to update Figure 4.1 Key Diagram to use the latest data available which is for 2019.

#### **Outcomes for Pre-Submission Draft Plan**

2.5.73 Figure 4.1 has been updated

# 2.6 Chapter 5 – Climate Change

# **Table of Representations**

| Name        |          | Name Ref. | Representation Ref. |
|-------------|----------|-----------|---------------------|
|             |          | No.       | No.                 |
| Steve       | Martin   | 726       | 0029                |
| Elaine      | Nudd     | 738       | 0048                |
| Mark        | Watford  | 741L      | 0051,1007,1325      |
| Michael     | Clarke   | 748       | 0082                |
| Keith       | Townsend | 751       | 0087                |
| Steve       | Elliott  | 760       | 0100                |
| David       | Haspel   | 761       | 0103,0104           |
| Anne        | Thoday   | 764L      | 0112,0987,0988      |
| Melanie     | Flynn    | 766L      | 0114,1008,1326      |
| Trevor      | Back     | 767L      | 0115,1009,1327      |
| Sheharyar   | As'ad    | 768L      | 0116,1010,1328      |
| Tony        | Mott     | 769L      | 0117,1011,1329      |
| Robert      | Purcell  | 770L      | 0118,1012,1330      |
| John        | Millar   | 771L      | 0119,1013,1331      |
| Simon       | Hewood   | 772L      | 0120,1014,1332      |
| Jennifer    | Smith    | 773L      | 0121,1015,1333      |
| Noam        | Livne    | 774L      | 0122,1016,1334      |
| Deborah     | Hofman   | 775L      | 0123,1017,1335      |
| Lisa        | Mendum   | 776L      | 0124,1018,1336      |
| Carol       | Leak     | 777L      | 0125,1019,1337      |
| Doug        | Lennon   | 778L      | 0126,1020,1338      |
| Valerie     | Taylor   | 779L      | 0127,1021,1339      |
| Elizabeth   | Browes   | 780L      | 0128,1022,1340      |
| Stefan      | Majer    | 781L      | 0129,1023,1341      |
| Christopher | Allen    | 782L      | 0130,1024,1342      |
| Catherine   | Petersen | 783L      | 0131,1025,1343      |
| Sarah       | Foy      | 784L      | 0132,1026,1344      |
| Joshua      | Lane     | 785L      | 0133,1027,1345      |
| Anne        | Shimwell | 786L      | 0134,1028,1346      |

| Name       |               | Name Ref. | Representation Ref. |
|------------|---------------|-----------|---------------------|
|            |               | No.       | No.                 |
| Rachael    | Hatchett      | 788L      | 0138,1029,1347      |
| Lindsay    | Price         | 789L      | 0139,1030,1348      |
| Sue        | Watmore       | 790L      | 0140,1031,1349      |
| Sue        | Bradford-Knox | 791L      | 0141,1032,1350      |
| Sue        | Cowdrey       | 792L      | 0142,1033,1351      |
| Wendy      | Bullar        | 793L      | 0143,1034,1352      |
| Jane       | Finney        | 794L      | 0144,1035,1353      |
| Glenda     | Howcroft      | 795L      | 0145,1036,1354      |
| Milly      | Holdsworth    | 796L      | 0146,1037,1355      |
| Susan      | Bamforth      | 797L      | 0147,1038,1356      |
| Judith     | Cornwall      | 798       | 0148                |
| Lindy      | Stone         | 799L      | 0149,1039,1357      |
| Roger      | Holden        | 800L      | 0150,1040,1358      |
| Kenneth    | Duvall        | 801L      | 0151,1041,1359      |
| Lynne      | Irving        | 802L      | 0152,1042,1360      |
| Brian      | Lever         | 803L      | 0153,1043,1361      |
| Jason      | Fraser        | 804L      | 0154,1044,1362      |
| Marguerite | Broadley      | 805L      | 0155,1045,1363      |
| Nadine     | Peatfield     | 806L      | 0156,1046,1364      |
| Angela     | Hughes        | 807L      | 0157,1047,1365      |
| Sue        | Davies        | 808L      | 0158,1048,1366      |
| John       | Youatt        | 809L      | 0159,1049,1367      |
| John       | Cantellow     | 810L      | 0160,1050,1368      |
| Joseph     | Reynolds      | 811L      | 0161,1051,1369      |
| Marlene    | Shaw          | 812L      | 0162,1052,1370      |
| Andrew     | Taylor        | 815L      | 0165,1053,1371      |
| Nicholas   | Headley       | 816L      | 0166,1054,1372      |
| Margaret   | Roberts       | 817L      | 0167,1055,1373      |
| John       | Beardmore     | 818L      | 0168,1056,1374      |
| Richard    | Bull          | 819L      | 0169,1057,1375      |
| Holly      | Moloney       | 820L      | 0170,1058,1376      |

| Name      |               | Name Ref. | Representation Ref. |
|-----------|---------------|-----------|---------------------|
|           |               | No.       | No.                 |
| Martin    | Stone         | 821L      | 0171,1059,1377      |
| Dawn      | Watson        | 822L      | 0172,1060,1378      |
| Roger     | Morton        | 823L      | 0173,1069,1379      |
| Nigel     | Presswood     | 824L      | 0174,1062,1380      |
| Stephanie | Futcher       | 837L      | 0200,1063,1381      |
| Anne      | Jackman       | 838L      | 0201,1064,1382      |
| Aubrey    | Evans         | 839L      | 0202,1065,1383      |
| Paul      | King          | 840L      | 0203,1066,1384      |
| Judith    | Brunt         | 845L      | 0208,1067,1385      |
| Ben       | Lambert       | 846L      | 0209,1068,1386      |
| Pauline   | Fisher        | 847L      | 0210,1069,1387      |
| James     | Eaden         | 848L      | 0211,1070,1388      |
| Helen     | Steadman      | 849L      | 0212,1071,1389      |
| Paul      | Briggs        | 850L      | 0213,1072,1390      |
| Keith     | Fisher        | 851L      | 0214,1073,1391      |
| Rebecca   | Smith         | 852L      | 0215,1074,1392      |
| Rachel    | Bolton        | 853L      | 0216,1075,1393      |
| Neil      | Stuart        | 854L      | 0217,1076,1394      |
| Heather   | Bryant        | 855L      | 0218,1077,1395      |
| Liz       | Longden       | 856L      | 0219,1078,1396      |
| Christine | Selden        | 857L      | 0220,1079,1397      |
| Adam      | Link          | 858L      | 0221,1080,1398      |
| Janet     | Ratcliffe     | 859L      | 0222,1081,1399      |
| Alan      | Baldwin       | 860L      | 0223,1082,1400      |
| Valerie   | Fenton        | 861L      | 0224,1083,1401      |
| Neil      | Tuner         | 862L      | 0225,1084,1402      |
| Sheila    | Maters        | 863L      | 0226,1085,1403      |
| Amy       | Hughes-Dennis | 868L      | 0232,1086,1404      |
| Jacky     | Rounding      | 869L      | 0233,1087,1405      |
| Nick      | Clarke        | 870L      | 0234,1088,1406      |
| David     | Hassall       | 871L      | 0235,1089,1407      |

| Name        |                  | Name Ref. | Representation Ref. |
|-------------|------------------|-----------|---------------------|
|             |                  | No.       | No.                 |
| Rachel      | Steele           | 872L      | 0236,1090,1408      |
| Simon       | Redding          | 873L      | 0237,1091,1409      |
| Collette    | Boden            | 874L      | 0238,1092,1410      |
| Diana       | Clarke           | 875L      | 0239,1093,1411      |
| Rachael     | Richardson       | 876L      | 0240,1094,1412      |
| Vanessa     | Fessey           | 877L      | 0241,1095,1413      |
| Christine   | Curwen           | 878L      | 0242,0244,1096,1414 |
| John        | Curwen           | 879L      | 0245,1097,1415      |
| Dawn        | Walton           | 880L      | 0246,1098,1416      |
| Lee         | Housely          | 881L      | 0247,1099,1417      |
| David       | McGill           | 882L      | 0248,1100,1418      |
| Lucy        | Johnson          | 883L      | 0249,1101,1419      |
| Alison      | Storey           | 884L      | 0250,1102,1420      |
| Susan       | Groom            | 885L      | 0251,1103,1421      |
| Mark        | Knight           | 886L      | 0252,1104,1422      |
| Susan       | Brown            | 887L      | 0253,1105,1423      |
| Julie       | Davies           | 888L      | 0254,1106,1424      |
| Mike        | Wheeler          | 889L      | 0255,1107,1425      |
| Linda       | Walker           | 890L      | 0256,1108,1426      |
| John        | Hughes           | 891L      | 0257,1109,1427      |
| Christopher | Mann             | 892L      | 0258,1110,1428      |
| Nicola      | Godridge         | 893L      | 0259,1111,1429      |
| Anne        | Burton           | 894L      | 0260,1112,1430      |
| Sue         | Wall             | 895L      | 0261,1113,1431      |
| Giulia      | Argyll Nicholson | 896L      | 0262,1114,1432      |
| Paula       | Browne           | 897L      | 0263,1115,1433      |
| Andrew      | Mottershaw       | 898L      | 0264,1116,1434      |
| V           | Wilkinson        | 899L      | 0265,1117,1435      |
| Michael     | Hirst            | 900L      | 0266,1118,1436      |
| Lesley      | Cooper           | 901L      | 0267,1119,1437      |
| Maralyn     | Dommett          | 907L      | 0280,1120,1438      |

| Name       |           | Name Ref. | Representation Ref. |
|------------|-----------|-----------|---------------------|
|            |           | No.       | No.                 |
| Chris      | Heard     | 908L      | 0281,1121,1439      |
| Ann        | Fox       | 909L      | 0282,1122,1440      |
| Anne       | Wood      | 910L      | 0283,1123,1441      |
| Glynis     | Horvath   | 911L      | 0284,1124,1442      |
| Jenny      | Gibbins   | 912L      | 0285,1125,1443      |
| Рорру      | Simon     | 913L      | 0286,1126,1444      |
| Germaine   | Bryant    | 914L      | 0287,1127,1445      |
| Vicki      | Booth     | 915L      | 0288,1128,1446      |
| Barbara    | Mackenney | 916L      | 0289,1129,1447      |
| Susan      | Fear      | 917L      | 0290,1130,1448      |
| Angela     | Ostler    | 918L      | 0291,1131,1449      |
| Sue        | Cuthbert  | 919L      | 0292,1132,1450      |
| Victoria   | Noble     | 920L      | 0293,1133,1451      |
| Kim        | Evans     | 921L      | 0294,1134,1452      |
| Patsy      | McGill    | 922L      | 0295,1135,1453      |
| Dianne     | Banks     | 923L      | 0296,1136,1454      |
| William    | Hobbs     | 924L      | 0297,1137,1455      |
| Carolanne  | Mason     | 925L      | 0298,1138,1456      |
| Elizabeth  | Turk      | 926L      | 0299,1139,1457      |
| Jacqueline | Meyer     | 927L      | 0300,1140,1458      |
| Joy        | Bates     | 928L      | 0301,1141,1459      |
| Penny      | Took      | 929L      | 0302,1142,1460      |
| Karl       | Barrow    | 930L      | 0303,1143,1461      |
| Barbara    | Hughes    | 932L      | 0305,1144,1462      |
| Vikki      | Watford   | 933L      | 0306,1145,1463      |
| Julie      | Barwick   | 934L      | 0307,1146,1464      |
| Natalie    | Rocca     | 935L      | 0308,1147,1465      |
| Ursula     | Watts     | 936L      | 0309,1148,1466      |
| Kay        | Watson    | 937L      | 0310,1149,1467      |
| Janet      | Baldwin   | 943L      | 0362, 3544,3545     |
| Teresa     | Glossop   | 945L      | 0346,1150,1468      |

| Name      |                   | Name Ref. | Representation Ref. |
|-----------|-------------------|-----------|---------------------|
|           |                   | No.       | No.                 |
| Rae       | Jones             | 946L      | 0369,1151,1469      |
| Callum    | Armstrong         | 947L      | 0370,1152,1470      |
| Michael   | Samash            | 948L      | 0371,1153,1471      |
| Jane      | Webb              | 949L      | 0372,1645,1472      |
| Andrea    | Watwood           | 950L      | 0373,1154,1473      |
| Bruce     | Levitan           | 951L      | 0374,1155,1474      |
| Amanda    | Johnson           | 952L      | 0375,1156,1475      |
| Anna      | Swieczak          | 953L      | 0376,1157,1476      |
| Sharon    | Craig             | 954L      | 0377,1158,1477      |
| Keith     | Hutchinson Keith  | 955L      | 0378,1159,1478      |
| Anne      | Wilding           | 956L      | 0379,1160,1479      |
| Laura     | Stevens           | 957L      | 0380,1161,1480      |
| Kelly     | Rickard           | 958L      | 0381,1162,1481      |
| Holly     | Salmon            | 959L      | 0382,1163,1482      |
| Lynne     | Bruce             | 960L      | 0383,1164,1483      |
| Trevor    | Kirkwood          | 961L      | 0384,1165,1484      |
| Chris     | Hutchinson        | 962L      | 0385,1166,1485      |
| Terry     | Joiner            | 963L      | 0386,1167,1486      |
| Yvonne    | Payne             | 964L      | 0387,1168,1487      |
| Logan     | Sheppard-Scally   | 965L      | 0388,1169,1488      |
| Andy      | Ashmore           | 969L      | 0392,1170,1489      |
| Lesley    | Burke             | 970L      | 0393,1171,1490      |
| AMK       | Wardroper         | 975L      | 0402,1172,1491      |
| Adrian    | Brown             | 976L      | 0403,1173,1492      |
| Christine | Nudds             | 977L      | 0404,1174,1493      |
| Toni      | Burnley           | 978L      | 0405,1175,1494      |
| Jane      | Varley            | 979L      | 0406,1176,1495      |
| Geraldine | Busuttil          | 980L      | 0407,1177,1496      |
| Cetra     | Coverdale Pearson | 981L      | 0408,1178,1497      |
| Susan     | Wiltshire         | 982L      | 0409,1179,1498      |
| Stephanie | Carter            | 983L      | 0410,1180,1499      |

| Name           |            | Name Ref. | Representation Ref. |
|----------------|------------|-----------|---------------------|
|                |            | No.       | No.                 |
| Hanna          | Wade       | 984L      | 0411,1181,1500      |
| Elaine         | Nudd       | 985L      | 0412,1182,1501      |
| Andy           | Jamieson   | 986L      | 0413,1183,1502      |
| Jill           | Holley     | 987L      | 0414,1184,1503      |
| Nicholas       | Granville  | 988L      | 0415,1185,1504      |
| Gary           | Roper      | 989L      | 0416,1186,1505      |
| Walt           | Shaw       | 990L      | 0417,1187,1506      |
| Tracy          | Arnold     | 991L      | 0418,1188,1507      |
| Peter          | Coward     | 992L      | 0419,1189,1508      |
| Canal & Rivers |            | 993       | 0423                |
| Trust          |            |           |                     |
| Martin         | Hofman     | 994L      | 0426,1190,1509      |
| Catherine      | Hallsworth | 995L      | 0427,1191,1510      |
| Pat            | Thompson   | 996L      | 0428,1192,1511      |
| Lynne          | Atkin      | 997L      | 0429,1193,1512      |
| Emma           | Bungay     | 998L      | 0430,1194,1513      |
| Andrew         | Murdoch    | 999L      | 0431,1195,1514      |
| Rita           | Allan      | 1000L     | 0432,1196,1515      |
| Ben            | Mitchell   | 1002L     | 0434,1197,1516      |
| Alison         | Brown      | 1003L     | 0435,1198,1517      |
| Roger          | Clarke     | 1004L     | 0436,1199,1518      |
| Beth           | Ashman     | 1005L     | 0437,1200,1519      |
| Michael        | Dowsett    | 1006L     | 0438,1201,1520      |
| Leonardo       | Wilson     | 1007L     | 0439,1202,1521      |
| Patrick        | Anderson   | 1008L     | 0440,1203,1522      |
| Glynis         | Spencer    | 1009L     | 0441,1204,1523      |
| Stuart         | Handley    | 1010L     | 0442,1205,1524      |
| Clare          | Wood       | 1011L     | 0443,1206,1525      |
| Diana          | Kerswell   | 1012L     | 0444,1207,1526      |
| Lisa           | Hopkinson  | 1013L     | 0445,1208,1527      |
| Rachel         | Horton     | 1014L     | 0446,1209,1528      |

| Name      |                 | Name Ref. | Representation Ref. |
|-----------|-----------------|-----------|---------------------|
|           |                 | No.       | No.                 |
| Gwyneth   | Francis         | 1015L     | 0447,1210,1529      |
| Frances   | Gower           | 1016L     | 0448,1211,1531      |
| Dave      | Smith           | 1017L     | 0449,1212,1532      |
| Sally     | Whitham         | 1018L     | 0450,1213,1533      |
| Holly     | Exley           | 1019L     | 0451,1214,1534      |
| Jessica   | Stephens        | 1020L     | 0452,1215,1535      |
| Karen     | Smith           | 1021L     | 0453,1216,1536      |
| С         | Shelton         | 1022L     | 0454,1217,1537      |
| James     | Currie          | 1023L     | 0455,1218,1538      |
| Alexandra | Williams        | 1024L     | 0456,1219,1539      |
| Judith    | Cornwall        | 1025L     | 0457,1220,1540      |
| John      | De Carteret     | 1026L     | 0458,1221,1541      |
| Jane      | Berry           | 1027L     | 0459,1222,1542      |
| Steven    | Noake           | 1028L     | 0460,1223,1543      |
| Alison    | Evans           | 1029L     | 0461,1224,1544      |
| Delia     | Wellard         | 1030L     | 0462,1225,1545      |
| Kevin     | Williams        | 1031L     | 0463,1226,1546      |
| Joshua    | Phillips        | 1032L     | 0464,1227,1547      |
| Gillian   | Von Fragstein   | 1033L     | 0465,1228,1548      |
| Chrystal  | Wallage         | 1034L     | 0466,1229,1549      |
| Deborah   | Purhouse        | 1035L     | 0467,1230,1550      |
| Sue       | Tomlinson       | 1036L     | 0468,1231,1551      |
| Susan     | Foxon           | 1037L     | 0469,1232,1552      |
| Susan     | Heard           | 1038L     | 0470,1233,1553      |
| David     | Leicester       | 1039L     | 0471,1234,1554      |
| Alison    | Storer          | 1040L     | 0472,1235,1555      |
| Mark      | Brailsford Mark | 1041L     | 0473,1236,1556      |
| Jane      | Reynolds Jane   | 1042L     | 0474,1237,1557      |
| John      | Sherratt John   | 1043L     | 0475,1238,1558      |
| Beatrice  | Rajakaruna      | 1044L     | 0476,1239,1559      |
| Alison    | Scothern        | 1045L     | 0477,1240,1560      |

| Name     |           | Name Ref. | Representation Ref. |
|----------|-----------|-----------|---------------------|
|          |           | No.       | No.                 |
| Amanda   | Chalk     | 1046L     | 0478,1241,1561      |
| Jillian  | Harrison  | 1047L     | 0479,1242,1562      |
| lan      | Beever    | 1048L     | 0480,1243,1563      |
| Stephen  | Blakemore | 1049L     | 0481,1244,1564      |
| Maggie   | Cook      | 1050L     | 0482,1245,1565      |
| Paul     | Senior    | 1051L     | 0483,1246,1566      |
| Amina    | Burslem   | 1052L     | 0484,1247,1567      |
| Paul     | Tooley    | 1053L     | 0485,1248,1568      |
| John     | LeGrove   | 1054L     | 0486,1249,1569      |
| Lewis    | Coupland  | 1055L     | 0487,1250,1570      |
| Graham   | Joiner    | 1056L     | 0488,1251,1571      |
| Natalie  | Smith     | 1057L     | 0489,1252,1572      |
| Susan    | Ashman    | 1058L     | 0490,1253,1573      |
| Eric     | Hart      | 1059L     | 0491,1254,1574      |
| Andrew   | Taylor    | 1060L     | 0492,1255,1575      |
| Rhian    | Harding   | 1061L     | 0493,1256,1576      |
| James    | Wyatt     | 1062L     | 0494,1257,1577      |
| Fiona    | Ibbotson  | 1063L     | 0495,1258,1578      |
| Andy     | Ward      | 1064L     | 0496,1259,1579      |
| Karen    | Undrell   | 1065L     | 0497,1260,1580      |
| Natalie  | Dawes     | 1066L     | 0498,1261,1581      |
| Jonathan | Helliwell | 1067L     | 0499,1262,1582      |
| Joanna   | Watson    | 1068L     | 0500,1263,1583      |
| Stephen  | Plant     | 1069L     | 0501,1264,1584      |
| Daniel   | Lloyd     | 1070L     | 0502,1265,1585      |
| Isky     | Gordon    | 1071      | 0503                |
| Stephan  | Ball      | 1072L     | 0507,1267,1587      |
| Mark     | Allcock   | 1073L     | 0508,1268,1588      |
| Pauline  | Bell      | 1074L     | 0510,1269,1589      |
| Chris    | Slater    | 1075L     | 0511,1270,1590      |
| Sheila   | Spinks    | 1076L     | 0512,1271,1591      |

| Name      |           | Name Ref. | Representation Ref. |
|-----------|-----------|-----------|---------------------|
|           |           | No.       | No.                 |
| Patricia  | Tidmarsh  | 1077L     | 0513,1272,1592      |
| Rachel    | Young     | 1078L     | 0514,1273,1593      |
| Christine | Nelson    | 1079L     | 0515,1274,1594      |
| Jeremy    | Wright    | 1080L     | 0516,1275,1595      |
| Hazel     | Thorpe    | 1081L     | 0517,1276,1596      |
| Ruth      | Foden     | 1082L     | 0518,1277,1597      |
| Claire    | Cooper    | 1083L     | 0519,1278,1598      |
| Clare     | Greenwood | 1084L     | 0520,1279,1599      |
| Garethe   | Hughes    | 1085L     | 0521,1280,1600      |
| Pauline   | Inwood    | 1086L     | 0522,1281,1601      |
| Caroline  | Norbury   | 1087L     | 0523,1282,1602      |
| Emily     | Lynn      | 1088L     | 0524,1283,1603      |
| Julia     | Fell      | 1089L     | 0525,1284,1604      |
| Margaret  | Gallimore | 1090L     | 0526,1285,1605      |
| Becky     | Turner    | 1091L     | 0527,1286,1606      |
| Caroline  | Phillips  | 1092L     | 0528,1287,1607      |
| Matt      | Drew      | 1093L     | 0529,1288,1608      |
| Liz       | Honeybell | 1094L     | 0530,1289,1609      |
| Keith     | Gillespie | 1095L     | 0531,1290,1610      |
| Barry     | Hodgson   | 1096L     | 0532,1291,1611      |
| Carol     | Wood      | 1097L     | 0533,1292,1612      |
| Peter     | Cashford  | 1098L     | 0534,1293,1613      |
| IP        | Smith     | 1099L     | 0535,1294,1614      |
| Louise    | Petherham | 1100L     | 0536,1295,1615      |
| Jean      | Cashford  | 1101L     | 0537,1296,1616      |
| Chris     | James     | 1102L     | 0538,1297,1617      |
| Ruth      | Woods     | 1103L     | 0539,1298,1618      |
| Deborah   | Noone     | 1104L     | 0540,1299,1619      |
| Norman    | Rimmell   | 1105L     | 0541,1300,1620      |
| Malcolm   | Barrow    | 1106L     | 0542,1301,1621      |
| Marian    | Wall      | 1107L     | 0543,1302,1622      |

| Name                         |            | Name Ref. | Representation Ref. |
|------------------------------|------------|-----------|---------------------|
|                              |            | No.       | No.                 |
| Steve                        | Cane       | 1108L     | 0544,1303,1623      |
| Daniel                       | Wimberley  | 1109L     | 0545,1304,1624      |
| Dolores                      | O'Reilly   | 1110L     | 0546,1305,1625      |
| Imogen                       | Baines     | 1114L     | 0550,1306,1626      |
| Theresa                      | Brooke     | 1115L     | 0551,1307,1627      |
| Jenifer                      | Hyde       | 1116L     | 0552,1308,1628      |
| Рорру                        | Marston    | 1117L     | 0553,1309,1629      |
| Stephanie                    | Holmes     | 1118L     | 0554,1310,1630      |
| Pamela                       | Bain       | 1119L     | 0555,1311,1631      |
| Richard                      | Finnigan   | 1120L     | 0556,1312,1632      |
| Chris                        | Brennan    | 1121L     | 0557.1313,1633      |
| Diane                        | Kerry      | 1122L     | 0558,1314,1634      |
| Neil                         | Lister     | 1123L     | 0559,1315,1635      |
| Philip                       | Hutchinson | 1124L     | 0560,1316,1636      |
| Martin                       | Bennett    | 1125L     | 0561,1317,1637      |
| Rod                          | Leach      | 1126L     | 0562,1318,1638      |
| Steve                        | Taylor     | 1127L     | 0563,1319,1639      |
| Denis                        | Robinson   | 1128L     | 0564,1320,1640      |
| Jacqueline A                 | Box        | 1129L     | 0565,1321,1641      |
| Liz                          | Elliot     | 1130L     | 0566,1322,1642      |
| Mair                         | Bain       | 1131L     | 0567,1323,1643      |
| Kevin                        | Elliot     | 1132L     | 0568,1324,1644      |
| Environment<br>Agency        |            | 1137      | 0595                |
| Transition                   |            | 1139      | 0613,0615,0622      |
| Chesterfield                 |            | 1109      | 0010,0010,0022      |
| Dronfield TC                 |            | 1141      | 0638                |
| Cllr Gez                     | Kinsella   | 1142      | 0639,1646,1648      |
| Derbyshire Wildlife<br>Trust |            | 1145      | 0653,0654           |
| Eckington PC                 |            | 1146      | 0665                |
| Bolsover DC                  |            | 1147      | 0677                |

| Name                |          | Name Ref. | Representation Ref.     |
|---------------------|----------|-----------|-------------------------|
|                     |          | No.       | No.                     |
| Clay Cross Against  |          | 1151      | 0705,0706,0709,0710     |
| Fracking            |          |           |                         |
| CPRE                |          | 1152      | 0719, 0720, 0721, 0722, |
|                     |          |           | 0723                    |
| Sustainable         |          | 1155      | 0764, 0768              |
| Hayfield            |          |           |                         |
| Kathy               | Mitchell | 1156      | 0774,1647,1649          |
| S Yorks for a Green |          | 1157      | 0779,0780               |
| New Deal            |          |           |                         |
| Historic England    |          | 1158      | 0789                    |
| National Trust      |          | 1160      | 0934                    |
| Natural England     |          | 1161      | 0968                    |
| DCC Labour Group    |          | 1163      | 0982                    |

## **General Comments - Climate Change Emergency**

| Representations | (Individuals 741/0051,764/0112,766/0114 to 797/0147,     |  |  |
|-----------------|--|--|--|
|                 | 799/0149 to 937/0310, 943/0362, 945/0346 to 992/0419,    |  |  |
|                 | 994/0426 to 1070/0502, 1071/503, 1072/0507 to 1132/0568) |  |  |

2.6.1 The Plan should specifically acknowledge that a Climate Emergency exists, and its' polices should reflect and address this.

## Representations (Clay Cross Against Fracking 1151/706)

2.6.2 The plan should recognise and acknowledge the human cost of climate crisis and that millions of people will, and already are, facing famine, starvation, devastating temperature increases, floods and enforced migration as direct a result of fossil fuel extraction and use across the globe.

## **Actions/Considerations**

2.6.3 Agree that it is important that the Plan gives appropriate weight to the need to address Climate Change issues

## **Outcomes for Pre-Submission Draft Plan**

2.6.4 The Plan has been updated to reflect the latest information on Climate Change and its polices have been strengthened to ensure that climate

change is given appropriate weight in considering proposals for mineral development.

## **General Comments - Climate Change Evidence**

## Representations (Transition Chesterfield 1139/0613)

- 2.6.5 The Plan should recognise key policy developments which point to the need for tighter policies on climate change:
  - The Climate Change Committee's Net Zero Plan and Sixth Carbon Budget
  - Declaration of climate emergencies by many Local Authorities in Derby and Derbyshire
  - The IPCC Sixth Assessment Report which António Guterres, the UN secretary general, described as "an atlas of human suffering and a damning indictment of failed climate leadership"
  - The IPCC Mitigation of Climate Change report which spells out the huge cost reductions over the last decade in solar and wind power, and that that existing and currently planned fossil fuel projects are already more than the climate can handle. In other words we cannot extract more fossil fuels. António Guterres has said "Increasing fossil fuel production will only make matters worse. It is time to stop burning our planet and start investing in the abundant renewable energy all around us."
  - (IEA) in 2021 have said that exploitation and development of new oil and gas fields must stop now if the world is to stay within safe limits of global heating and meet the goal of net zero emissions by 2050.
  - The government's moratorium on fracking and more recently
  - Energy minister Kwasi Kwarteng has said that the energy crisis shows the importance of the UK's plan "to build a strong, home-grown renewable energy sector to further reduce our reliance on fossil fuels".

#### **Actions/Considerations**

2.6.6 The MPA has taken into account up to date evidence on climate change, energy policy and planning policy in preparing the Plan. The Background Paper on Climate Change provides additional detailed information on the policy documents that have been taken into account in preparing the Plan.

## **Outcomes for Pre-Submission Draft Plan**

2.6.7 Updated evidence has been taken into account in preparing the Plan.

## **General Comments - Climate Change Evidence**

## Representations (Clay Cross Against Fracking 1151/0705)

- 2.6.8 The Plan should incorporate the following policy developments:
  - In 2019 MPs approved a motion to declare an environment and climate emergency following which the government committed the UK in law to reduce our greenhouse gas emissions to net zero by 2050 in order to try and avoid catastrophic effects from climate change.
  - In 2021 Derbyshire County Council voted in favour of a motion to declare a climate Crisis.
  - In May 2021 Faith Birol, the International Energy Agency's executive director and one of the world's foremost energy economists said 'If governments are serious about the climate crisis, there can be no new investments in gas and coal from now – from this year.'
  - In April 2022 the head of the IPCC Antonio Guterres releasing the last section of the 6th assessment report said 'Increasing fossil fuel production will only make matters worse. It is time to stop burning our planet and start investing in the abundant renewable energy all around us. Investing in new fossil fuels infrastructure is moral and economic madness.'
  - In 2019 moratorium was put in place on fracking in England due to minor earthquakes at a test site in Lancashire. Fracking has been identified as one of the least popular forms of energy in country supported by just 14% of the population.
  - The Government energy security strategy April 2022 says some 95% of countries electricity could come from low carbon sources by 2030 ahead of decarbonising the sector by 2035.
  - The Climate Change Committee have backed limits on oil and gas production and a presumption against future oil and gas exploration in order to restrict global temperatures rises to below 1.5 degrees. – The Government should also consider the implications of fracking (being unpopular with the public) for public acceptance of the energy

transition on the path to Net Zero, and the risk of lock-in to fossil fuel infrastructure.

## **Actions/Considerations**

2.6.9 The MPA has taken into account up to date evidence on climate change, energy policy and planning policy in preparing the Plan. The Background Paper on Climate Change provides additional detailed information on the policy documents that have been taken into account in preparing the Plan.

## **Outcomes for Pre-Submission Draft Plan**

2.6.10 Updated evidence has been taken into account in preparing the Plan.

## **General Comments - Climate Change Evidence**

## Representations (Sustainable Hayfield 1153/0764)

2.6.11 The Plan should make specific reference to the climate change emergency and to the most recent scientific evidence on climate change including (IPCC, (AR6), 2022). (International Energy Agency, 'Net Zero by 2050: A Roadmap for the Global Energy Sector', 2021). (Committee on Climate Change, letter to Secretary of State, BEIS, February 2022).

#### **Actions/Considerations**

2.6.12 The MPA has taken into account up to date evidence on climate change, energy policy and planning policy in preparing the Plan. The Background Paper on Climate Change provides additional detailed information on the policy documents that have been taken into account in preparing the Plan.

## **Outcomes for Pre-Submission Draft Plan**

2.6.13 Updated evidence has been taken into account in preparing the Plan.

## **General Comments - No mineral extraction/costs v benefits**

## Representations (Michael Clarke 748/0082, Judith Cornwall 798/0148)

2.6.14 There should be no more mineral extraction in view of climate crisis.

## Representations (Keith Townsend 751/0087)

2.6.15 Mineral extraction is highly controversial and contrary to the climate change agenda. The Plan should include a robust cost v benefit analysis report of mineral extraction and make such report available to the public.

## **Actions/Considerations**

- 2.6.16 The imposition of a blanket ban on mineral extraction would be contrary to the NPPF which requires the Plan to provide for a sufficient supply of minerals to provide the infrastructure, buildings, energy and goods that the country needs and to provide for the extraction of mineral resources of local and national importance.
- 2.6.17 The NPPF sets out that the purpose of the planning system is to contribute to the achievement of sustainable development. To deliver this the Plan has to deliver three overarching and interrelated economic, environmental and social objectives. These objectives are encompassed in the Plan's objectives which are delivered through the implementation of the Plan's polices. In this way the economic and environmental costs of mineral extraction are appropriately taken into account in the Plan.

#### **Outcomes for Pre-Submission Draft Plan**

2.6.18 No change.

# General Comments - No mineral extraction where viable alternatives exist

## Representations (Steve Martin 726/0029)

2.6.19 In order to address climate change issues there should be no mineral extraction where viable alternatives exist

## Representations (Clay Cross Against Fracking 1151/0711)

2.6.20 The Climate Change policy needs to be strengthened. The proposed presumption that minerals can be extracted provided they minimise the environmental impacts to 'acceptable levels' is vague and leaves the door open for unconstrained extraction. Extraction should only be permitted where no viable alternatives exist, and the onus should be with the applicant to prove this is the case.

## **Actions/Considerations**

2.6.21 The NPPF requires the Plan, so far as practicable, take account of the contribution that substitute, or secondary and recycled materials and mineral waste would make to the supply of materials before considering the supply of primary materials. Objective 3 of the Plan seeks to minimise waste and maximise the use of recycled and secondary aggregates and Policies SP1 and specifically SP3 seeks to support the production of recycled and secondary aggregates where they will promote the

sustainable management of waste and facilitate a reduction in the need for primary aggregates. However, even with their maximum use there will still be a need for the extraction of primary minerals. Additionally industrial minerals which are often valued for their physical and/or chemical properties means that opportunities for their substitution and recycling are limited. Furthermore, the intrinsic properties of industrial minerals are often changed irreversibly in the manufacturing process making them difficult to be reused or recycled. Similarly fossil fuels when burned cannot be re-used although waste material such as pulverised fuel ash is used to make construction products.

## **Outcomes for Pre-Submission Draft Plan**

2.6.22 No change.

## General Comment Moving to a low carbon economy

## Representations (Eckington Parish Council 1146/0665)

2.6.23 The draft plan does not fully support the NPPF requirement in 2.8c, which requires that development includes supporting "moving to a low carbon economy". The plan waters this down, by only referring to adapting to and mitigating the effects of climate change. There are several places in the plan that do not support the full NPPF objective, in particular policies SP1 and SP2 do not reflect the full NPPF requirement re moving to a low carbon economy.

#### **Actions/Considerations**

2.6.24 The Plan is committed to addressing climate change and implementing the NPPF requirement of 'moving towards a low carbon economy'. This commitment is set out in the Plan's Vison and Objectives but agree that the Climate Change Policy SP2 in particular needs to be strengthened to effectively require a reduction in carbon emissions.

#### **Outcomes for Pre-Submission Draft Plan**

2.6.25 Policy SP2 has been amended to require proposals to demonstrate a reduction in greenhouse gas emissions over the lifetime of the development in line with national and local greenhouse gas targets. Proposals for coal extraction will need to demonstrate net zero emissions from the outset.

Additionally, SP2 requires proposals to be accompanied by a climate change impact assessment setting out how measures to reduce

emissions and adapt to climate change have been considered, incorporated and will be monitored and reported.

The Assessment is also required to include an assessment of whether there is a causal connection between the proposal and any impact on the environment associated with any indirect emissions and, whether this constitutes a significant indirect effect of the proposed development. Where this is the case, the indirect emissions will need to be taken into account under Policy SP2.

## **General Comments - Use of cement and concrete**

## Representations (Christine Curwen 878/0242)

2.6.26 Derbyshire is in the top 10 polluting local authorities because of mineral production and particularly cement production. If cement production were a country, it would be the third largest carbon emitter in the world. Concrete uses contribute to surface run off and flooding, soil erosion, damage to soil fertility and water and air pollution. It is destroying our natural infrastructure without replacing the ecological functions that humanity depends on and is greatly contributing to the biodiversity crisis. We have to rapidly reduce our reliance on it and look to the alternatives which are rapidly coming on board.

#### **Actions/Considerations**

- 2.6.27 The use of cement and concrete in the construction market is principally an economic matter and therefore outside of the scope of the Plan. However, the minerals industry is very aware of the need to address climate change issues and is actively pursuing the production of low carbon cement and concrete.
- 2.6.28 In terms of the Plan, it is required by the NPPF to make provision for a sufficient supply of minerals, including construction minerals, to provide the infrastructure, buildings, energy and goods that the country needs. Local plans are also required by law¹ to include policies designed to secure that the development and use of land in a local planning authority's area, contributes to the mitigation of, and adaptation to, climate change. The NPPF requires that local plans adopt a proactive approach to mitigating and adapting to climate change, taking into account the long-term implications of flood risk, water supply, biodiversity

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<sup>&</sup>lt;sup>1</sup> Section 19(1A) of the Planning and Compulsory Purchase Act 2004 (as amended by section 182 of the Planning Act 2008)

and landscapes and the risk of overheating from rising temperatures, in line with the objectives and provisions of the Climate Change Act 2008 <sup>2</sup>. The MPA have strengthened the climate change policy, SP2, in the Plan and consider that the amended policy is sufficiently robust to ensure that the impacts of mineral extraction on climate change are appropriately addressed.

## **Outcomes for Pre-Submission Draft Plan**

2.6.29 Policy SP2 Climate Change has been strengthened to ensure that climate change is given appropriate weight when considering proposals for mineral development and mineral related development.

## **General Comments - Renewable Energy**

## Representations (Steve Elliott 760/0100)

2.6.30 The Plan should include policies to promote Renewable Energy especially on shore wind

## **Representations** (South Yorkshire for a Green New Deal 1157/0779)

2.6.31 The Plan should also promote the feasibility of using former mine and quarry areas as suitable sites for renewable energy technologies, such as wind turbines, solar panels and pumped storage for hydroelectric power.

## **Actions/Considerations**

2.6.32 The Plan through Policy SP2 Criterion 1 encourages the use of decentralised renewable, or low carbon energy sources to power the plant/facility associated with mineral development. It falls within the remit of District/Unitary prepared local plans to include policies to encourage renewable energy in principle including where they are located on former mine and quarry areas.

#### **Outcomes for Pre-Submission Draft Plan**

2.6.33 No change

<sup>2</sup> The Climate Change Act 2008, as amended by the (2050 Target Amendment) Order 2019

## **General Comments - Methane production**

## Representations (David Haspel 761/104)

2.6.34 As a society we need to tackle methane generation by animals/cattle we produce for human consumption in order to combat climate change.

#### **Actions/Considerations**

2.6.35 Agree that the issue of food production and its impacts on climate change is one that Government needs to address however this matter lies outside of the scope of the Plan.

## **Outcomes for Pre-Submission Draft Plan**

2.6.36 No change

## General Comments - Passivhaus standards - built development

## Representations (South Yorkshire for a Green New Deal 1157/0780)

2.6.37 While not strictly within the remit of the plan, it should set the context for reducing dependence on fossil fuels by referencing measures such as retrofitting the insulation of existing housing and building new housing to "passivhaus" standards

#### **Actions/Considerations**

2.6.38 The Plan through Policy SP2 Criterion 1 encourages the use of energy efficient plant, buildings and operations and the Climate Change Impact Assessment required under SP2 will need to demonstrate how measures to mitigate and adapt to climate change have been considered, incorporated, and will be monitored and reported. The Climate Change Chapter at paragraph 5.13 sets out measures that can improve the energy efficiency of plant, buildings and operations.

#### **Outcomes for Pre-Submission Draft Plan**

2.6.39 No change

## General Comment - Impacts of climate change on natural systems

## Representations (Derbyshire Wildlife Trust 1145/0653)

2.6.40 Regarding chapter five on climate change (p57-64), we feel this section could be expanded to include further details both on the impacts on natural systems, but also localised to provide greater context.

## **Actions/Considerations**

2.6.41 The MPA consider that in the interests of streamlining the Plan as it moves towards submission to the Planning Inspectorate the level of detail provided on the impacts of climate change on natural systems in Chapter 5, Climate Change, is sufficient.

#### **Outcomes for Pre-Submission Draft Plan**

2.6.42 No change

## **Introduction Paragraph 5.2**

## **Representations** (CPRE 0719)

2.6.43 Suggest that a reference to the Derbyshire Environment and Climate Change Framework (October 2019) is added to sentence 2 to illustrate the breakdown of the periodic carbon budgets for Derbyshire local authorities (see table on p.6 of the Framework) and that should then be enshrined as the local budgets against which mineral-related reductions are implemented and monitored.

#### **Actions/Considerations**

2.6.44 Agree that reference should be made to the Derbyshire County Council Climate Change Strategy. An updated Strategy covering the period 2021
- 2025 has been produced by the Council. Agree that reference should be made to both local and national carbon budgets.

#### **Outcomes for Pre-Submission Draft Plan**

2.6.45 The Plan has been amended to refer to the most recent Climate Change Strategy produced by the County Council. Additional information about the Strategy has also been included in the Climate Change Background Paper. Policy SP2 has been amended to require proposals to demonstrate a progressive reduction of greenhouse gas emissions consistent with meeting local and national carbon targets and achieving net zero by 2050. For coal extraction the policy requires 'net zero' emissions from the outset.

## **Introduction Paragraph 5.7**

## Representations (CPRE 0720)

2.6.43 Amend a) to read: '...through the reductions of carbon emissions (including downstream or 'scope 3' emissions) and the carbon footprint....' so as to ensure a cradle-to-grave/whole life approach is taken to carbon emissions.

## **Actions/Considerations**

2.6.44 Agree that the Plan should take account of Scope 3 emissions where appropriate.

#### **Outcomes for Pre-Submission Draft Plan**

2.6.45 Whilst the specific amendment suggested has not been taken forward Policy SP2 has been amended to take into account Scope 3 emissions where appropriate.

## **Policy SP2 Climate Change Emissions reduction**

# **Representations** (Individuals 741/1007,764/0987,766/1008 to 797/1038, 799/1039 to 937/1149, 943/3544, 945/1150 to 992/1189, 994/1190 to 1070/1265, 1072/1267 to 1132/1324)

- 2.6.46 Policy SP2 is not strong enough in its requirements to address Climate Change. It states that proposals for minerals extraction will be supported if;
  - 'they incorporate measures to minimise and offset greenhouse gas emissions (mitigation) and effectively assist in the reduction of vulnerability from and increase resilience to, the future impacts of climate change (adaptation)'.

This is insufficient. The principle of 'extended producer responsibility' should be incorporated into the policy so that that extraction companies are obliged to ensure that emissions from all extraction operations are not merely reduced from their own operations but that the embodied carbon in their products is completely negated by actual equivalent simultaneous emissions reductions elsewhere.

## Representations (Clay Cross Against Fracking 1151/710)

2.6.47 The principle of 'extended producer responsibility' should be incorporated in the plan so that extraction companies are obliged to ensure that emissions from all extraction operations are not merely reduced from their own operations but the embodied carbon in product is completely negated by actual equivalent simultaneous emission reductions elsewhere.

## **Representations** (Transition Chesterfield 1139/0615)

2.6.48 The Plan is still very weak on climate change. Although a new policy on climate change has been added (SP2, pp47) it permits the development of new extractive industries provided they incorporate measures to

- minimise and offset greenhouse gas emissions. It also only addresses the operational impacts of the industry and does not address the climate impacts from the use of that mineral/fossil fuel once it has been extracted.
- 2.6.49 Minimising emissions is not sufficient. There should be no net increase in greenhouse gas emissions (including methane and other greenhouse gases, not just carbon) and preferably a reduction. We consider the proposed wording from our 2018 submission is better aligned with the current policy on net zero. i.e "Climate change impacts should, as far as possible, be avoided and schemes should demonstrate that there is no viable substitute for the mineral/energy and that there is no net increase in greenhouse gas emissions resulting from its extraction and use, taking into account the release of fugitive emissions, and preferably a reduction in emissions."

## Representations (Steve Martin 726/0029)

2.6.50 The Climate Change Policy should be strengthened to ensure that there should be no net increase in greenhouse gas emissions resulting from its extraction use and embedded carbon.

## Representations (Dronfield Town Council 1141/0638)

2.6.51 The Town Council also feels that the draft Minerals Plan does not give due consideration to climate change. The draft Plan states in section SP2 page 62 that proposals for extraction will be supported if "they incorporate measures to minimise and offset greenhouse gas emissions (mitigation) and effectively assist in the reduction of vulnerability from and increase resilience to, the future impacts of climate change (adaptation)." The Town Council feel strongly that offsetting should not be allowed. The extraction companies should be responsible for not only reducing emissions from their own operations but also reducing or nullifying the carbon dioxide or greenhouse gas emissions associated with their products. Any application for the extraction of shale gas should demonstrate net zero impact on climate change

## **Actions/Considerations**

2.6.52 The MPA agree that in the light of more recent evidence on the need to urgently address climate change issues Policy SP2 Climate Change needs to be amended to strengthen the Plan's commitment to address these issues. In amending the Policy, the MPA has been guided by recent climate change, energy and planning policy evidence. In relation to the need to require reductions in emissions this requirement is included in

Policy SP2 in line with national and local carbon targets. Due to the carbon rich nature of coal and the national policy presumption against its extraction the MPA consider that a stricter approach is needed requiring 'net zero' emissions from the outset of the development.

2.6.53 In relation to the issue of 'extended producer responsibility' and indirect Scope 3 emissions the MPA has taken into account the recent planning decision made by the Secretary of State (SoS) for Levelling Up, Housing and Communities on 7 December 2022 in respect of Planning Application 4/17/9007 by West Cumbria Mining Ltd at former Marchon Site, Whitehaven, Cumbria for a new underground coal mine etc although it is acknowledged that this decision is the subject of challenge in the High Court. The SoS set out in his Report that a key consideration was whether there is sufficient causal connection between the proposal and the impact on the environment associated with downstream GHG emissions as a consequence of the use of the coal in a blast furnace, and whether this constitutes a significant indirect effect of the proposed development. The MPA have sought to include this principle in Policy SP2.

## **Outcomes for Pre-Submission Draft Plan**

2.6.54 Policy SP2 has been amended to require proposals to demonstrate a reduction in greenhouse gas emissions over the lifetime of the development in line with national and local greenhouse gas targets. Proposals for coal extraction will need to demonstrate net zero emissions from the outset.

Additionally, SP2 requires proposals to be accompanied by a climate change impact assessment setting out how measures to reduce emissions and adapt to climate change have been considered, incorporated and will be monitored and reported.

The Assessment is also required to include an assessment of whether there is a causal connection between the proposal and any impact on the environment associated with any indirect emissions and, whether this constitutes a significant indirect effect of the proposed development. Where this is the case, the indirect emissions will need to be taken into account under Policy SP2.

## **Policy SP2 Climate Change Offsetting of Emissions**

# **Representations** (Individuals 741/1325,764/0988,766/1326 to 797/1356, 799/1357 to 937/1467, 943/3547, 945/1468 to 992/1508, 994/1509 to 1070/1585, 1072/1587 to 1132/1644)

2.6.55 Climate Change - Policy SP2 should not allow offsetting. This is especially so where it relies on uncertain future measures such as tree planting which may or may not sequester an equivalent amount, and then only in the distant future.

## Representations (Sustainable Hayfield 1155/0768)

2.6.56 We find your preparedness to consider offsetting as a compensatory measure for extractive proposals worrying. There is much uncertainty about the scale, and effectiveness, of offsetting measures required, especially around tree-planting, a favourite of many companies, given attrition rates and length of time taken to sequester the required amounts of carbon.

## Representations (DCC Labour Group 1163/0982)

2.6.57 The Plan should not include policies which permit offsetting as a compensatory measure for extractive proposals.

## Representations (Elaine Nudd 738/0048)

2.6.58 The inclusion of offsetting is not sustainable. You cannot offset the damage caused by fossil fuels.

#### Representations (Steve Martin 726/0029)

2.6.59 The use of offsetting should not be allowed.

## **Representations** (Clay Cross Against Fracking 1151/709)

2.6.60 SP2 page 62 of the draft states that proposals for extraction will be supported if 'they incorporate measures to minimise and offset greenhouse gas emissions (mitigation) and effectively assist in the reduction of vulnerability from and increase resilience to, the future impacts of climate change (adaptation). Offsetting should not be included in the plan, especially where it relies on uncertain future measures such as tree planting which may or may not sequester an equivalent amount, and then only in the distant future.

## **Representations** (Transition Chesterfield 1139/0622)

2.6.61 This policy is extremely weak and allows for mineral and fossil fuel extraction on climate grounds provided that measures are taken to

'minimise and offset greenhouse gas emissions.' Offsetting should not be allowed, due to the poor monitoring of offset schemes.

## Representations (Dronfield Town Council 1141/0638)

2.6.62 The Town Council feel strongly that offsetting should not be allowed.

#### **Actions/Considerations**

2.6.63 The MPA agree in principle that the offsetting of emissions should not be encouraged and has sought to clarify the limited circumstances where it considers that the 'offsetting of emissions' would be acceptable.

#### **Outcomes for Pre-Submission Draft Plan**

2.6.64 The Plan has been amended accordingly, 'The MPA will expect, in the first instance, that consideration is given to incorporating any measures to reduce and adapt to climate change, such as tree planting and increased biodiversity, on site rather than offset elsewhere. However, where this is not possible, measures for offsetting or capturing and storing emissions should be included in the Assessment. Where appropriate, the MPA will use planning conditions or enter into planning obligations to secure climate change mitigation and adaptation measures and to require data to be supplied to report and monitor the effectiveness of those measures.'

## **Policy SP2 Climate Change Introductory Paragraph**

## Representations (CPRE 1152/0721)

2.6.65 Amend introductory text to read (line 3) '...they incorporate measures to minimize, reduce and offset greenhouse gas emissions in line with national and local carbon budgets...' otherwise it will not deliver the required reductions from the minerals sector so as to make it sustainable.

#### **Actions/Considerations**

2.6.66 Agree that the policy should be strengthened to require a reduction in emissions in line with national and local carbon targets.

#### **Outcomes for Pre-Submission Draft Plan**

2.6.67 The Introductory text of Policy SP2 has been amended as follows,

## 'Policy SP2 Climate Change

Proposals for mineral development and mineral related development will be supported where, taking into account the lifetime of the development (including restoration and aftercare), they include measures that clearly demonstrate:

- a) a progressive reduction of carbon dioxide (and other greenhouse gas) emissions including fugitive emissions consistent with meeting national and local carbon targets and achieving net zero emissions by 2050 unless the proposal involves the extraction of coal where emissions associated with the proposal should be 'net zero' from the outset; and
- b) an improvement in resource efficiency; and
- c) they effectively assist in the reduction of vulnerability of the built and natural environment from, and increase resilience to, the future impacts of climate change.'

## Policy SP2 Climate Change Reasoned Justification Paragraph 5.20

## Representations (CPRE 1152/0722)

2.6.68 Amend sentence 2 to read: 'This includes reducing greenhouse gas emissions...'.

## **Actions/Considerations**

2.6.69 Agree.

## **Outcomes for Pre-Submission Draft Plan**

2.6.70 Paragraph 5.20 (5.30 in the Pre-Submission Plan) has been amended accordingly.

## Policy SP2 Climate Change Reasoned Justification Paragraph 5.21

## Representations (CPRE 1152/0723)

2.6.71 Amend sentence 1 as follows: '...should demonstrate to the MPA how they will contribute towards reducing greenhouse gas emissions (consistent with national and local C budgets and targets) and provide...'

## **Actions/Considerations**

2.6.72 Agree.

## **Outcomes for Pre-Submission Draft Plan**

2.6.73 Paragraph 5.21 (5.32 in the Pre-Submission Plan) has been amended accordingly.

## **SP2 Climate Change Criterion 1**

## Representations (David Haspel 761/103)

2.6.74 The Plan should only allow other mineral to be mined using electricity generated by renewables or green hydrogen.

#### **Actions/Considerations**

2.6.75 The MPA consider that this approach would be too restrictive but agree that the Climate Change Policy SP2 should be strengthened.

## **Outcomes for Pre-Submission Draft Plan**

2.6.76 Policy SP2 requires proposals to demonstrate a reduction in greenhouse gas emissions over the lifetime of the development in line with national and local carbon targets. The Policy sets out that proposals will need to consider the use of decentralised renewable or low carbon energy sources and set out in a Climate Change Impact Assessment how measures to mitigate and adapt to climate change have been considered, incorporated, and will be monitored and reported.

## **SP2 Climate Change Criterion 3**

## Representations (Canal and Rivers Trust 993/0423)

2.6.77 Welcome reference to sustainable transport modes. Policy should refer to the importance of early engagement with the relevant navigation authority where transport by water is being investigated.

#### **Actions/Considerations**

2.6.78 The support for the reference to sustainable transport modes is noted. The MPA consider that reference to the early engagement with the relevant navigation authority is not appropriate in Chapter 4 on Climate Change. However, this reference has been included at paragraph 11.2.43 in the reasoned justification to Policy DM3 Transport in Chapter 11.

## **Outcomes for Pre-Submission Draft Plan**

2.6.79 No change

## SP2 Climate Change Criterion 4

## Representations (Environment Agency 1137/0595)

2.6.80 We welcome that a climate change strategic policy is included within the draft Local Plan.

We support the requirement for water efficiency measures to ensure no unnecessary wastage of water is allowed as detailed in criteria 4). We note criteria 5) which highlights that sites located in areas of flood risk should ensure suitable mitigation and does not increase flood risk to others. We support the inclusion of point 5) to avoid locations vulnerable to flood risk and climate change. We would recommend this policy is strengthened to include opportunity for development and restoration to reduce flood risk, where feasible, taking into account existing flood risk infrastructure.

#### **Actions/Considerations**

2.6.81 The support for the climate change strategic policy is noted. The MPA consider that Criteria 6 which requires proposals to consider the following measures 'Incorporating restoration schemes which will contribute towards emissions reduction and climate change adaptation and resilience, including the creation of multifunctional green and blue infrastructure including tree planting, biodiversity and habitat creation, carbon sinks and flood resilience.' adequately deals with opportunities to create flood resilience by way of restoration schemes.

## **Outcomes for Pre-Submission Draft Plan**

2.6.82 No change

## SP2 Climate Change Criterion 6

## Representations (Historic England 1158/0789)

2.6.83 We welcome a policy within the Minerals Plan on climate change and Historic England recognises the importance of responding effectively to the challenges of climate change. Within clause 6 we would welcome a reference to the need for the restoration principles to also reflect the importance of responding to the context of the historic environment including heritage assets and heritage landscapes.

#### **Actions/Considerations**

2.6.84 The MPA consider that reference in detail to the historic environment including heritage assets and heritage landscapes is not appropriate in Criterion 6. All polices of the Plan apply where relevant and in particular the Development Management polices at Chapter 11 ensure that the historic environment is appropriately taken into account.

#### **Outcomes for Pre-Submission Draft Plan**

## **SP2 Climate Change Criterion 6**

## Representations (Natural England 1161/0968)

2.6.86 Natural England encourages the consideration of Nature based solutions (NbS). NbS's contribute to meeting net zero. The natural environment can play a vital role in tackling the climate crisis as healthy ecosystems take up and store a significant amount of carbon in soils, sediments and vegetation. Tree planting and peatland restoration are the biggest opportunities however, many habitats and ecosystems can contribute to carbon storage and sequestration. New woodland takes up carbon from the atmosphere via photosynthesis and peatland restoration stops GHG emissions from the oxidation of degraded peat. Tree planting is particularly important as one of the few proven ways to remove carbon dioxide from the atmosphere at large scale.

#### **Actions/Considerations**

2.6.87 The MPA notes the comments of Natural England and considers that Criterion 6 adequately recognises the benefits to climate change that restoring sites to nature-based solutions can bring.

## **Outcomes for Pre-Submission Draft Plan**

2.6.88 No change

## SP2 Climate Change Criterion 6

## **Representations** (Derbyshire Wildlife Trust1145/0654)

2.6.89 In recognition of the significant impacts that burning fossil fuels have on the climate, the wording for SP2 Climate Change itself should include a target to reduce the extraction of hydrocarbons in the County in order to meet greenhouse gas reduction targets. Furthermore, we suggest changing the wording in paragraph 5.19 (6) to incorporating restoration schemes which will contribute towards carbon reduction, climate change adaptation, and the expansion of green infrastructure through habitat creation and enhancement, biodiversity restoration, carbon sinks and flood resilience.

#### **Actions/Considerations**

2.6.90 Agree that Policy SP2 should include a requirement to reduce greenhouse gas emission in line with national and local carbon budgets.

Agree that Criterion 6 should be amended to include carbon reduction.

#### **Outcomes for Pre-Submission Draft Plan**

2.6.91 Policy SP2 has been strengthened to include a requirement for proposals to demonstrate a reduction in greenhouse gas emissions in line with national and local carbon budgets. Criterion 6 has been amended as follows, 'Incorporating restoration schemes which will contribute towards emissions reduction and climate change adaptation and resilience, including the creation of multifunctional green and blue infrastructure including tree planting, biodiversity and habitat creation, carbon sinks and flood resilience.'

## **SP2 Climate Change**

## Representations (National Trust 1160/0934)

2.6.92 National Trust strongly supports the inclusion of a policy to ensure that proposals mitigate and adapt to climate change.

## Representations (Bolsover District Council 1147/0677)

2.6.93 It is welcome to see that the Draft Plan has a chapter dedicated to climate change and reducing carbon emissions. This is both important for the operation of individual mineral developments but also for the contribution of the minerals and energy sector to delivering the Government's net zero commitments

## **Actions/Considerations**

2.6.94 The support is noted.

#### **Outcomes for Pre-Submission Draft Plan**

2.6.95 No change

## 2.7 Chapter 6 – Supply of Aggregates

## 6.1 Secondary and Recycled Aggregates

## **Table of Representations**

| Name                           | Name Ref. No. | Representation Ref.<br>No. |
|--------------------------------|---------------|----------------------------|
| Mineral Products Association   | 938           | 0317                       |
| Nottinghamshire County Council | 1135          | 0576                       |
| Derbyshire Wildlife Trust      | 1145          | 0651                       |
| PDNPA                          | 1159          | 0871,0872,0873,0874        |

## **Biodiversity**

## **Representations** (Derbyshire Wildlife Trust 1145/0651)

2.7.1 It is important to ensure that the biodiversity value of previously developed land is fully considered in the determination of applications.

#### **Actions/Considerations**

2.7.2 It is agreed that biodiversity should be referred to in the chapter. Policy DM5 ensures that biodiversity is taken fully into account in the determination of planning applications for minerals development and minerals related development.

#### **Outcomes for Pre-Submission Draft Plan**

2.7.3 A sentence will be added to recognise the importance of taking account of biodiversity.

## **Recycled and Secondary Aggregates**

## **Representations** (PDNPA 1159/0871,0872,0873,0874)

- 2.7.4 Suggest adding the words at para 6.1.3: "power station ash (pfa) used as a cementitious addition with cement manufacture and ready mixed concrete.
  - Suggest adding the words at para 6.1.6: "...nowadays mineral operations are so sustainably managed that very little quantities of waste material not required for the restoration of the quarries are generated",
- 2.7.5 At para 6.1.18 add, "It is important therefore that in such circumstances recycled/secondary aggregate production is limited to a temporary period

where appropriate concomitant with the timescale of the primary site operations".

2.7.6 At Policy SP3 add "Proposals for facilities/operations for the production of recycled and secondary aggregates will be supported where they are sited at/on the following locations and do not to an unacceptable degree add to the environmental effects of the principal operations being undertaken at those locations."

## **Actions/Considerations**

2.7.7 Agree to amend the text to include these suggested changes.

## **Outcomes for Pre-Submission Draft Plan**

2.7.8 Amend text as suggested.

## **General support**

**Representations** (Mineral Products Association 938/0317, Nottinghamshire County Council 1135/0576)

2.7.9 Support the approach as set out.

## **Actions/Considerations**

2.7.10 Noted.

## **Outcomes for Pre-Submission Draft Plan**

2.7.11 No change

# 2.8 Chapter 6.2 - Sand & Gravel

## **Table of Representations**

| Name      |               | Name Ref. | Representation Ref. No. |
|-----------|---------------|-----------|-------------------------|
| William   | Hudson        | 701       | 0001                    |
| Richard   | Chambers      | 704       | 0004                    |
| Philip    | Stephenson    | 706       | 0006                    |
| Cemex     | Ctoprioricori | 717       | 0017, 0018              |
| Nigel     | Lee           | 718       | 0019                    |
| Wendy     | Sevier        | 719       | 0020                    |
| Paul      | Leedham       | 720       | 0021                    |
| Trevor    | Ball          | 722       | 0021                    |
| Bob       | Stewart       | 723       | 0023                    |
|           |               |           |                         |
| Frances   | Flaherty      | 724       | 0025                    |
| Ben       | Shepperd      | 729       | 0037                    |
| Sheralyn  |               | 730       | 0038                    |
| Elly      |               | 731       | 0039                    |
| Tom       | Ford          | 732       | 0040                    |
| Rowan     | Morgan        | 734       | 0042                    |
| Huw       | Morgan        | 735       | 0043                    |
| Claire    | Hattersley    | 736       | 0044                    |
| Lisa      | Davis         | 737       | 0045                    |
| Jane      | Ratcliffe     | 739       | 0049                    |
| Stacy     | Yorke         | 743       | 0077                    |
| Graham    | Edge          | 744       | 0078                    |
| Angela    | Cobb          | 745       | 0079                    |
| Richard   | Crutchley     | 746       | 0080                    |
| Heather   | Moore         | 747       | 0081                    |
| Sue       | Creeth        | 752       | 0088                    |
| AR        | Creeth        | 753       | 0089                    |
| Audrey    | Stubbs        | 757       | 0093                    |
| David     | Lovie         | 765       | 0113                    |
| Nestle UK |               | 787       | 0135, 0136, 0137        |

| Name                                  |          | Name Ref. | Representation Ref. No.                           |
|---------------------------------------|----------|-----------|---|
| Kim                                   | Irons    | 825       | 0175  |
| Brian                                 | Knibb    | 826       | 0178  |
| Steve                                 | Clarke   | 827       | 0179  |
| Catherine                             | Неар     | 828       | 0180  |
| Alison                                | Kelly    | 829       | 0181  |
| Tim                                   | Webber   | 834       | 0191, 0192  |
| Louise                                | Oates    | 835       | 0193  |
| South Derbyshire DC                   |          | 836       | 0194, 0195, 0196, 0197,<br>0198                   |
| Marchington Parish<br>Council         |          | 841       | 0204  |
| Sheran                                | Fernie   | 842       | 0205  |
| Matt                                  | Green    | 843       | 0206  |
| Sudbury Gasworks<br>Restoration Trust |          | 844       | 0207  |
| Gillian                               | Prew     | 865       | 0229  |
| Jane                                  | Wynn     | 866       | 0230  |
| Foston and Scropton Parish Council    |          | 867       | 0231  |
| Christine                             | Curwen   | 878       | 0243  |
| Egginton Parish<br>Council            |          | 902       | 0268  |
| Hanson                                |          | 903       | 0269, 0270, 0271, 0272,<br>0273, 0274, 0275, 0276 |
| Helen                                 | Curtis   | 904       | 0277  |
| Sudbury Parish<br>Council             |          | 905       | 0278  |
| Brice                                 | Bozier   | 906       | 0279  |
| Susan                                 | Venables | 931       | 0304  |
| Mineral Products Association          |          | 938       | 0318, 0319  |
| National Grid                         |          | 939       | 0334, 0335  |
| Tarmac                                |          | 940       | 0342, 0343, 0344                                  |

| Name                 |           | Name Ref. | Representation Ref. No. |
|----------------------|-----------|-----------|-------------------------|
|                      |           | No.       |                         |
| National Highways    |           | 966       | 0389                    |
| Draycott in the Clay |           | 967       | 0390                    |
| PC                   |           |           |                         |
| Tony                 | Beresford | 968       | 0391                    |
| Victoria             | Blackshaw | 974       | 0401                    |
| Staffordshire County |           | 1133      | 0569, 0570              |
| Council              |           |           |                         |
| Environment Agency   |           | 1137      | 0606, 0607, 0608, 0609, |
|                      |           |           | 0610                    |
| Erewash Borough      |           | 1143      | 0640                    |
| Council              |           |           |                         |
| Lorraine Webber      |           | 1144      | 0645, 0646              |
| Derbyshire Wildlife  |           | 1145      | 0652                    |
| Trust                |           |           |                         |
| CPRE                 |           | 1152      | 0724                    |
| Historic England     |           | 1158      | 0790                    |
| National Trust       |           | 1160      | 0935,0936,0937          |
| Natural England      |           | 1161      | 0966                    |
| Kate                 | Kniveton  | 1167      | 0997                    |

## **Sand and Gravel Provision**

**Representations** (Mineral Products Association 938/0318, Tarmac 940/0342 & 0343)

2.8.1 Consider that the LAA 2020 is deficient in its forecast of demand and consequently the demand figures presented in the draft Plan are also at fault. We would consider that the County Council needs to give more consideration to reducing the levels of imports that originate far beyond the normal distance for inter-boundary transport of sand and gravel on the basis that NPPF requires mineral planning authorities to plan for the supply of minerals indigenously. Considering our concerns about the inadequate demand forecast the figures identified in SP4 should be considered minimum requirements to ensure a positive approach to planning. Policy should be reworded.

2.8.2 Welcome the flexibility of Policy SP6 to allow sites outside allocated areas to come forward.

#### **Actions/Considerations**

- 2.8.3 The role of a LAA is not to prepare a forecast of future demand in the same manner that we do for waste, but to use locally available information to determine if future demand might vary from historical sales averages. However, we have considered the most recent data and other information in reviewing the LAA and have concluded that the 10-year average figure should be used. This figure is a realistic and achievable one that will continue to be reviewed on an annual basis to ensure that it remains so.
- 2.8.4 It is not the role of the planning authority to dictate where the mineral is used and therefore how much mineral is imported into, and exported from, the Plan area. That is a matter for the markets. There are no indications that the demand for sand and gravel from the Plan area is under any significant pressure. We have considered cross border demands for sand and gravel in the LAA and our assessments indicate that we are making sufficient sand and gravel available to maintain a steady and adequate supply to meet identified needs. This will be kept under review and if any significant changes arise in this position these will be addressed.
- 2.8.5 Agree that the requirements in Policy SP4 should be referred to as minimum.

#### **Outcomes for Pre-Submission Draft Plan**

- 2.8.6 To continue to use the 10-year average for calculating the figures for future provision and continuing the annual review to ensure that they remain accurate.
- 2.8.7 Policy SP4 to refer to the provision figures as minimum requirements

## Sand and Gravel Provision

## **Representations** (Nestle 787/0137)

2.8.8 The assessment carried out by South Derbyshire Council shows that there is no demonstrable need for all the sites proposed to be allocated. The exclusion of one of sites from the proposed allocations would not undermine the ability to supply sufficient sand and gravel in Derbyshire.

## **Actions/Considerations**

2.8.9 SDDC is not the Mineral Planning Authority. Our detailed analysis of all the relevant data and issues has shown that these sites will all be required to maintain a steady and continuous supply of sand and gravel over the whole course of the Plan period. Our forecast modelling has shown that if the proposed sites do not come forward, there will be a shortfall in annual supply towards the end of the Plan period. It is important to note in this respect that Swarkestone North, one of the larger sites, will only start to come on stream later in the Plan period, which means the majority of the reserves from this site will not count towards provision in this Plan period.

#### **Outcomes for Pre-Submission Draft Plan**

2.8.10 No changes required.

## Sand and Gravel Provision

## Representations (SDDC 836/0194)

2.8.11 The use of out-of-date average annual sales data to calculate the requirement for sand and gravel and as a consequence significantly overstating the extent of need for these resources over the remainder of the plan period and therefore the allocation of more sites than are needed to meet the need for sand and gravel over the plan period based upon a forecast using the most recent annual average sales data in accordance with the National Planning Policy Framework (NPPF).

#### **Actions/Considerations**

2.8.12 The information will be updated in the Pre-Submission Draft Plan to include the data from 2021 collected as part of the 2022 Aggregates Survey. It is important to note that one of the larger sites, Swarkestone North, will only begin to provide sand and gravel towards the end of the Plan period so most of its reserves (around 3.5mt) will not count towards the total figure in this Plan period. We also have to make provision to ensure that the annual requirement is met. This is not an exact science as a result of factors such as the unpredictability of the market for sand and gravel and other factors such as flooding. It is estimated that some years production may be higher than the annual provision figure which means that overall provision for the whole Plan period is likely to be higher than is shown by the total provision figure in the policy. This is however proposed as a minimum figure to take account of such factors.

#### **Outcomes for Pre-Submission Draft Plan**

2.8.13 Include the most recent information from the 2022 Aggregates Survey to inform the Plan.

## Sand and Gravel Provision

## Representations (Staffordshire County Council 1133/0569)

2.8.14 The level of provision for sand and gravel under Policy SP4 is consistent with national policy although it is recommended that the requirement to maintain a landbank of at least seven years is copied from the reasoned justification into the policy.

#### **Actions/Considerations**

2.8.15 Agree.

#### **Outcomes for Pre-Submission Draft Plan**

2.8.16 Include the reference to the minimum 7-year landbank in the policy.

## Sand and Gravel Provision Allocations - Foston

Representations (Paul Leedham 720/0021, Trevor Ball 722/0023, Bob Stewart 723/0024, Audrey Stubbs 757/0093, Brian Knibb 826/0178)

2.8.17 Concerned about the impact of increased HGV and other quarry traffic on the area, particularly Leathersley Lane, which is not considered to be of a sufficient standard to accommodate such traffic. It would need to be upgraded.

## **Actions/Considerations**

2.8.18 The Highways Authority does not envisage any significant issues arising regarding the impact of the working of the site on the local highway network. There will be a requirement set out in the Plan for the operator to provide a Transport Assessment to consider these issues in detail should a planning application be submitted for the site and the relevant experts will be involved in the consideration of this assessment. If planning permission is granted, appropriate conditions would be attached to ensure that any adverse impacts which are identified are minimised.

## **Outcomes for Pre-Submission Draft Plan**

2.8.19 No change.

## Sand and Gravel Provision Allocations - Foston

## Representations (Nestle 787/0135)

2.8.20 There is no evidence of rigorous flood risk modelling or of an assessment of the potential for damaging impacts on the dam. In advance of more detailed work (including an appraisal undertaken by a Reservoir Panel Engineer) the allocation of this site is not appropriate.

#### **Actions/Considerations**

2.8.21 The boundary of the site was amended to take account of concerns raised previously regarding the potential impact on the flood defence scheme. The Environment Agency has confirmed that it now has no objection to the allocation as defined by the updated red line boundary plan, subject to the submission of an appropriate assessment at the planning application stage (which has been reviewed by a Reservoir panel engineer) which considers both the impact on the operation of the reservoir, and separately on fluvial flood risk, resulting from any proposed extraction area.

#### **Outcomes for Pre-Submission Draft Plan**

2.8.22 No change.

## Sand and Gravel Provision Allocations - Foston

## Representations (Nigel Lee 718/0019)

2.8.23 The potential for the use of more sustainable modes of transport of mineral does not seem to have been considered.

#### **Actions/Considerations**

2.8.24 The potential for more sustainable modes of transport has been considered for each site as set out in the site assessments. Currently, however, there are no economically realistic alternatives available at the sand and gravel sites.

#### **Outcomes for Pre-Submission Draft Plan**

2.8.25 No change.

## Sand and Gravel Provision Allocations - Sudbury

## Representations (Environment Agency 1137/0607, SDDC 836/0195)

2.8.26 The land, like that at Foston, lies in Flood Zone 3 where there is the highest probability of flooding. A detailed flood risk assessment (FRA) will need to be produced to ensure the development does not increase flood risk to others by impacting on the Lower Dove Flood Storage Scheme and suggest wording to include in the PPRs.

## **Actions/Considerations**

- 2.8.27 Sand and gravel extraction is a compatible development for a functional flood plain and it meets the tests of the National Planning Policy Framework.
- 2.8.28 The operations are unlikely to increase flood risk elsewhere because voids will be created to increase floodwater storage capacity. Overburden and stockpiled mineral will be stored outside the areas which are at highest risk of flooding.
- 2.8.29 The existing Sudbury and Foston flood defences including the flood defence embankment within the site would be unaffected. The operator would not propose to disturb them, nor extract mineral from beneath them. Whilst the EA flood defence engineering works may be included in the wider site allocation boundary, it is not the intention to include them within the extraction areas. The extraction boundaries would be defined in consultation with key stakeholders prior to and during the planning process.
- 2.8.30 Mineral extraction will be a minimum of 25m or other distance agreed with the Environment Agency from the flood defence embankment and other flood defence infrastructure and the River Dove. This is greater than the minimum standoff of 16m specified in the EA's flood risk activities permit guidance.
- 2.8.31 A site-specific flood risk assessment, a hydrological and hydrogeological assessment, and, if required, an assessment undertaken by a Reservoir Panel Engineer would be undertaken in accordance with current guidance at such time as a planning application is submitted for the site. This requirement will be set out in the Principal Planning Requirements at Appendix A.

#### **Outcomes for Pre-Submission Draft Plan**

2.8.32 Revise the Principal Planning Requirements to include the suggested additions regarding flood risk assessments.

## Sand and Gravel Provision Allocations - Sudbury

## Representations (Hanson 903/0273)

2.8.33 Hanson has been required to undertake a preliminary flood risk assessment for the Foston site and formally confirm to the satisfaction of the EA that any working would not impact on the Scropton flood defences which lie outside the proposed allocated area. The Sudbury site appears to have been proposed as a draft allocation area although it actually includes the Sudbury flood defence embankment without any such comment or assessment of the risks to the flood defences. As such we query why the different approach and concern for this same issue for the two sites.

## **Actions/Considerations**

2.8.34 The Environment Agency considered the revised proposals for the Foston site and advised that it would remove its objection 'subject to the submission of an appropriate assessment at the planning application stage (which has been reviewed by a Reservoir panel engineer) which considers both the impact on the operation of the reservoir, and separately on fluvial flood risk, resulting from any proposed extraction area'. The EA has also expressed concern about the flood defences on the Sudbury site and has taken a similar stance as it has taken to the Foston site, requesting that detailed assessments of flood risk are undertaken at planning application stage and that suggested amendments and additions are made to the Principal Planning Requirements in the Plan.

#### Outcomes for Pre-Submission Draft Plan

2.8.35 Revise the Principal Planning Requirements to include the suggested additions regarding flood risk assessments.

## Sand and Gravel Provision Allocations - Sudbury

Representations (Jane Ratcliffe 739/0049, Richard Crutchley 746/0080, Tim Webber 834/0191, Marchington Parish Council 841/0204, Sudbury Gasworks Restoration Trust 844/0207, Gillian Prew 865/0229, Foston and Scropton Parish Council 867/0231, Helen Curtis 904/0277, Brice Bozier 906/0279, Draycott in the

## Clay PC 967/0390, Lorraine Webber 1144/645, Kate Kniveton 1167/0997, Derbyshire Wildlife Trust 1145/0652)

2.8.36 Object to the allocation of this site on the grounds of an increase in traffic along unsuitable local roads, the need for improvements to Leathersley Lane, concern about the routing of lorries through villages of Scropton and Sudbury, impact on congestion at Sudbury roundabout, impact on the historic Aston Bridge, impact on cyclists and other users of Leathersley Lane. A traffic management plan would be essential to control quarry traffic. Also concern about whether the extraction would exacerbate flooding in the area, the impact of noise and dust on residential amenity, health, quality of life, impact on wildlife, loss of productive agricultural land, visual impact, impact on property values and businesses, impact on the historic village of Sudbury, what the restored site would look like. The location of the processing plant should be as far from residential properties as possible. The local wildlife site should be retained and used as a core feature of subsequent restoration of the site. Hanson has been required to undertake a preliminary flood risk assessment for the Foston site and formally confirm to the satisfaction of the EA that any working would not impact on the Scropton flood defences which lie outside the proposed allocated area. The Sudbury site appears to have been proposed as a draft allocation area although it actually includes the Sudbury flood defence embankment without any such comment or assessment of the risks to the flood defences. As such we query why the different approach and concern for this same issue for the two sites.

#### **Actions/Considerations**

- 2.8.37 Detailed assessments of the issues raised would be undertaken as part of the Environmental Impact Assessment should a planning application be submitted for the site.
- 2.8.38 The Highways Authority and Highways England have not raised concerns regarding the impact of traffic as a result of the proposal at this stage subject to a detailed transport assessment being undertaken at the planning application stage. A traffic management plan would be required should a planning application be approved for the proposal.
- 2.8.39 The mineral operator has indicated that the majority of the site would be returned to agricultural land. Existing topsoil would be stored and re used in the restoration of the site. Once the site is restored after 7-8 years, the site will be very similar to how it appears today.

- 2.8.40 The relatively short-term working of the site may have a short-term impact on the historic village of Sudbury, but it is considered to be a sufficient distance from most of the properties in the village for any impact to be minimal. Initial assessments have been undertaken of the heritage features in the area which have not flagged up any issues that cannot be mitigated. More detailed assessments would be undertaken should a planning application be considered for the site.
- 2.8.41 Flooding issues are covered in the response to the previous representation above.
- 2.8.42 The proposed location of the processing plant has been chosen because of its proximity to the main road network, but this has not been finalised and is still a matter for discussion.

Loss of property value and compensation is not a matter which can be addressed through the planning process.

## **Outcomes for Pre-Submission Draft Plan**

2.8.43 No changes required.

## Sand and Gravel Provision Allocations – Sudbury and Foston

## Representations (National Trust 1160/0937)

2.8.44 These two sites are effectively one large site and as such it would be more effective to plan for their development in an integrated way in terms of infrastructure, working and restoration of the sites. Opportunities to utilise a single site vehicular access point while also combining any required plant/machinery should be explored, as well as any potential for a rail head linking with the railway to the south, to minimise traffic and environmental impacts associated with haulage. The location of plant and infrastructure should also take account of the need to minimise landscape, visual, heritage and other impacts.

#### **Actions/Considerations**

2.8.45 The two sites have been suggested and promoted by separate operators and it is beyond the Council's control to affect this. Through the Trent Valley Restoration Strategy however, operators are encouraged to consider the restoration of the sites taking account of the wider context of the valley.

## **Outcomes for Pre-Submission Draft Plan**

2.8.46 No change required.

## Sand and Gravel Provision Allocations – Sudbury and Foston

Representations (William Hudson 701/0001, East Staffordshire BC 706/0006. Frances Flaherty 724/0025, Sue Creeth 752/0088, AR Creeth 753/0089, Kim Irons 825/0175, Sheran Fernie 842/0205, Christine Curwen 878/0243, Egginton Parish Council 902/0268, Tony Beresford 968/0391, Victoria Blackshaw 974/0401, Staffordshire County Council 1133/0570, CPRE 1152/0724)

2.8.47 Concern is expressed about the overall scale of impact of the sites, impact on residential amenity, the unsuitability of local roads to cope with increased HGV traffic, junction capacity particularly the A50 roundabout and the access on to the A515. It is suggested that quarry traffic should use the A50 and then A38 rather than the A515, given that there are weight restricted traffic regulation orders on the A515. Further issues raised are the safety of cycle users on Leathersley Lane, noise, dust, lighting, visual impact, loss of productive agricultural land, impact on a tranquil landscape, local heritage and archaeology, impact on wildlife and biodiversity, restoration of the sites and impact on property values. An increase in flood risk as a result of the development of the sites is a significant concern and given the EA has objected, it is surprising that the sites are still proposed as allocations.

#### **Actions/Considerations**

- 2.8.48 Our assessments have considered the issues raised and have shown that the sites named as Foston and Sudbury could, on balance, provide some sand and gravel. There are always likely to be some negative impacts as a result of quarrying, but a full and comprehensive assessment of all issues raised would be undertaken as part of an Environmental Impact Assessment should a planning application be submitted for the sites and planning conditions would be put in place to ensure that schemes are designed which help to mitigate any adverse impacts. Quarries are also monitored regularly by our enforcement officers to ensure these conditions are being complied with and if any issues are arising, action will be taken to deal with these.
- 2.8.49 The Environment Agency has stated that it would remove its objection to the sites provided a full flood risk assessment is undertaken at the planning application stage. Flood Risk Assessments are undertaken as a matter of course for such developments as part of an EIA when a planning application is submitted.

## **Outcomes for Pre-Submission Draft Plan**

2.8.50 Continue to propose the sites as allocations in the Plan.

## Sand and Gravel Provision Allocations – Elvaston

## Representations

Representations (Richard Chambers 704/0004, Ben Shepperd 729/0037, Sheralyn 730/0038, Elly 731/0039, Tom Ford 732/0040, Rowan Morgan 734/0042, Huw Morgan 735/0043, Claire Hattersley 736/0044, Lisa Davis 737/0045, Stacy Yorke 743/0077, Graham Edge 744/0078, Angela Cobb 745/0079, Heather Moore 747/0081, Matt Green 843/0206, Jane Wynn 866/0230, Susan Venables 931/0304, Environment Agency 1137/0610)

- 2.8.51 Object to the allocation of this site for the following reasons:
  - 1) Noise, air pollution and dust from the workings and lorries.
  - 2) Visual impact.
  - 3) The effect of removing the natural sponge from the flood plain in an area that is historically prone to severe flooding.
  - 4) Impact on wildlife
  - 5) Increased congestion on roads in the area, unsuited to increased HGV traffic.
  - 6) Greatly increased danger for the very many cyclists and walkers who use the roads and paths in the area, many of whom start their trip at Elvaston Castle, a leisure facility.
  - 7) Detrimental impact on an attractive area which is used by many for cycling as well as for rambling, dog-walking, fishing, bird-watching and other natural benefits that residents and visitors currently enjoy.
  - 8) A loss of historic landscape features, in an area adjoining Elvaston Castle, that is composed, at least partly, of an attractive field pattern that has been largely unimproved since enclosure.
  - 9) The impact on Elvaston Castle which is due to be restored by the County Council and visitors' impression of it.
  - 10) An adverse effect on local businesses and property prices.
  - 11) Cumulative impact of quarrying in the area.

## **Actions/Considerations**

2.8.52 The Councils appreciate these concerns regarding the site. This site was assessed along with all others that were put forward, using the agreed

site assessment methodology. It was found, on balance, to have potential to be worked for mineral extraction. There will always be some negative impacts of mineral extraction, but it is considered that any adverse impacts of the extraction at this site could be mitigated to a satisfactory level. The Principal Planning Requirements set out for this site stipulate that stand-off areas, where mineral working will not be permitted, will be required to help ensure the protection of the setting of Elvaston Castle. The issues raised would also be considered as part of an Environmental Impact Assessment should a planning application be submitted for the site and this may raise issues which may require mitigation.

#### **Outcomes for Pre-Submission Draft Plan**

2.8.53 Continue to propose this site as an allocation in the Plan. Amend Principal Planning Requirements to ensure greater recognition of historic assets and issues regarding flooding.

## Sand and Gravel Provision Allocations – Elvaston

## Representations (Environment Agency 1137/0610)

2.8.54 Request that the following wording is also included within the principal planning requirements for the site:

A detailed flood risk assessment (FRA) to be provided showing how, through all development phases (Construction, Operation and Restoration), that there will be no increase in flood risk to the site and to others. Opportunities to provide betterment in flood risk, and other environmental enhancements at the restoration stage, should be explored.

#### **Actions/Considerations**

2.8.55 This wording will be included in the re-drafted Principal Planning Requirements for the site.

## **Outcomes for Pre-Submission Draft Plan**

2.8.56 Amend PPRs to include this wording.

## Sand and Gravel Provision Allocations - Swarkestone South

| Represe                                | entations (National Grid 939/0335)  |  |
|--|---|--|
| 2.8.57                                 | Without appropriate acknowledgement of the National Grid assets present within the site, these policies should not be considered effective as they cannot be delivered as proposed; unencumbered by the |  |
|  | constraints posed by the presence of National Grid infrastructure.  |  |
| Actions                                | /Considerations   |  |
| 2.8.58                                 | The Principal Planning Requirements for this site will include reference to the National Grid infrastructure and the need for the applicant to discuss this with them.                                  |  |
| Outcomes for Pre-Submission Draft Plan |   |  |
| 2.8.59                                 | Include a new paragraph in the PPRs to refer to National Grid assets on this proposed site.   |  |

## Sand and Gravel Provision Allocations - Swarkestone South

| Represe                                | entations (Environment Agency 1137/0609)   |  |
|--|--|--|
| 2.8.60                                 | Request that the following wording is also included within the principal planning requirements for the site:  A detailed flood risk assessment (FRA) to be provided showing how, through all development phases (Construction, Operation and Restoration), that there will be no increase in flood risk to the site and to others. Opportunities to provide betterment in flood risk, and other environmental enhancements at the restoration stage, should be explored. |  |
| Actions/Considerations                 |  |  |
| 2.8.61                                 | This wording will be included in the re-drafted Principal Planning Requirements for the site.  |  |
| Outcomes for Pre-Submission Draft Plan |  |  |
| 2.8.62                                 | Amend PPRs to include this wording.  |  |

## Sand and Gravel Provision Allocations - Swarkestone North

| Represe | entations (David Lovie 765/0113, Catherine Heap 828/0180)            |
|---------|--|
| 2.8.63  | The proposal has the extraction line a matter of yards away from our |
|         | homes. This is unacceptable. Had been assured that a stand-off would |

be provided to protect the amenity of properties and the ancient monument. The noise and dust would be totally unacceptable. Would homeowners be compensated for loss of value? This piece of land floods regularly and the situation is unlikely to improve with the new proposal. We accept there is going to be some level of gravel extraction in this area, but to attempt to sneak changes through without a full and proper consultation and discussion on compensation is totally unacceptable.

## **Actions/Considerations**

2.8.64 The boundary of this site is the same as was negotiated with the mineral operator in 2011 as a result of concerns expressed by local people at that time. It is likely that the operator would provide a stand-off between the working area and residential properties to protect residential amenity further and soil bunds would be put in place to help reduce noise and visual impact. Operators of sand and gravel workings are used to working in areas that flood because sand and gravel exists naturally most often in flood plains. They take advice from the Environment Agency in this respect and conditions would be attached to a planning consent to help ensure that the issue of flooding is managed properly and that the impacts of flooding are at least not increased by the extraction of sand and gravel. Impact of development on property values is not a planning consideration.

#### **Outcomes for Pre-Submission Draft Plan**

2.8.65 Continue to propose the site for allocation in the MLP

## Sand and Gravel Provision Allocations – Swarkestone North

## Representations (Steve Clarke 827/0179, Alison Kelly 829/0181)

2.8.66 The development of a sand and gravel quarry may increase the risk of flooding. Are there plans for a full flood risk assessment? Are there plans for reconstruction and reinforcing of the water courses to move the water quickly and efficiently from the onto the agricultural flood plain. With the apparent lack of infill material, are we to live surrounded by water following the cessation of workings? Impact of HGVs on properties and the amenity in general. Many of the HGVs travel in a westerly direction towards Willington. The noise and dust would also be unacceptable. The loss of countryside and wildlife would be unacceptable. Assume that the excavation of gravel will reduce the values of all properties in the area significantly.

#### **Actions/Considerations**

2.8.67 These issues have been considered in our assessment of the site. No issues have been identified which would rule the site out of being considered as a potential allocation for sand and gravel extraction. All issues raised would again be considered in detail as part of an Environmental Impact Assessment, which would be prepared in the event of a planning application being submitted for the site. Should any issues be identified that may cause an unacceptable adverse impact, mitigation measures, enforced through planning conditions, would be proposed to minimise these impacts. The impact of development on property values is not a planning consideration.

#### **Outcomes for Pre-Submission Draft Plan**

2.8.68 Continue to propose the site for allocation in the MLP

## Sand and Gravel Provision Allocations - Swarkestone North

## Representations (National Grid 939/0334)

2.8.69 Without appropriate acknowledgement of the National Grid assets present within the site, these policies should not be considered effective as they cannot be delivered as proposed; unencumbered by the constraints posed by the presence of National Grid infrastructure.

## **Actions/Considerations**

2.8.70 The Principal Planning Requirements for this site will include reference to the National Grid infrastructure and the need for the applicant to discuss this with them.

## **Outcomes for Pre-Submission Draft Plan**

2.8.71 Include a new paragraph in the PPRs to refer to National Grid assets on this proposed site.

## Sand and Gravel Provision Allocations – Swarkestone North

## Representations (Environment Agency 1137/0608)

2.8.72 Request that the following wording is also included within the principal planning requirements for the site:

A detailed flood risk assessment (FRA) to be provided showing how, through all development phases (Construction, Operation and Restoration), that there will be no increase in flood risk to the site and to

others. Opportunities to provide betterment in flood risk, and other environmental enhancements at the restoration stage, should be explored.

#### **Actions/Considerations**

2.8.73 This wording will be included in the re-drafted Principal Planning Requirements for the site.

## **Outcomes for Pre-Submission Draft Plan**

2.8.74 Amend PPRs to include this wording.

## Sand and Gravel Provision Allocations – Twyford

## **Representations** (Cemex 717/0017)

2.8.75 Whilst Cemex is disappointed that the Twyford site is not included within the emerging Minerals Local Plan for future working, we would welcome further discussions with the Council should other sites not materialise as anticipated and/or there is evidence to suggest that there is an expected shortfall in the supply of sand and gravel over the Plan period.

#### **Actions/Considerations**

2.8.76 Noted. The Council's assessment of the site concluded that there are a number of negative environmental and social factors which meant that the site did not score as highly as other sites. These other sites were, therefore, found to have greater potential for working at the current time. Policy SP6 provides some flexibility should allocated sites not come forward as expected or for whatever other reason, a shortfall arises in the supply of sand and gravel over the Plan period.

#### **Outcomes for Pre-Submission Draft Plan**

2.8.77 No changes required.

## Sand and Gravel Site Assessments

## Representations (Lorraine Webber 1144/0646)

2.8.78 The document suggests that the proposed site of extraction and processing plant are on a site screened by trees. This is factually incorrect as, on the Northern and Western borders (Leathersley Lane and the A515), there are only low hedges separating the site from the surrounding area. This means that the visual impact of the extraction site and, in particular, the processing plant will be considerable for both

visitors to Sudbury Hall and the residents in the village of Sudbury, with those living at Dovebank the worst affected.

## **Actions/Considerations**

2.8.79 Agree. The assessment has been amended to reflect this comment.

## **Outcomes for Pre-Submission Draft Plan**

2.8.80 Amend the site assessment for Sudbury.

## Sand and Gravel Site Assessments Methodology

## Representations (Hanson 903/0270)

2.8.81 Our misgivings on aspects of the site assessment methodology remain e.g., we reiterate our previous comments that working in the flood plain is incorrectly considered prejudicial, assumptions are made about what development schemes may include and the effects therefrom, and the value of restored habitats is underplayed.

## **Actions/Considerations**

2.8.82 The methodology has been agreed through a number of consultations and the criteria used are consistent for all sites.

## **Outcomes for Pre-Submission Draft Plan**

2.8.83 No change.

## 2.9 Chapter 6.3 - Aggregate Crushed Rock

## **Table of Representations**

| Name                                     | Name Ref. No. | Representation Ref.<br>No. |
|--|---------------|----------------------------|
| Central Bedfordshire Council             | 707           | 0007                       |
| Cemex                                    | 864           | 0227, 0228                 |
| Mineral Products Association             | 938           | 0320, 0321                 |
| Tarmac                                   | 940           | 0345, 0346,0347            |
| Historic England                         | 1158          | 0791                       |
| Peak District National Park<br>Authority | 1159          | 0875, 0876                 |

## The Supply of Aggregate Crushed Rock

## Representations (Cemex 864/0227, 0228)

2.9.1 Cemex has acquired land to the east of Dove Holes Quarry and will be investigating the possibility of this being integrated into the quarry in the next 5 years for 30mt of aggregate crushed rock. To this end, we request that reference to sustainability is included in the accompanying policy to the supporting text reference SP7. Support the wording contained in paragraph 6.3.14 but would also request an expansion of the wording to include reference to sustainability.

## **Actions/Considerations**

2.9.2 Agree to include reference to sustainability in these parts of the Plan.

## **Outcomes for Pre-Submission Draft Plan**

2.9.3 Amend text to include reference to sustainability in the policy and supporting text.

## The Supply of Aggregate Crushed Rock

## Representations (Mineral Products Association 938/0320)

2.9.4 Consider that the approach referred to in paragraph 6.3.12 to support an unsound approach from the PDNP is itself unsound. With the PDNP Plan being considerably out of date, little if any weight should be given to it. In default of that the NPPF has no such policy of 'managed retreat' of

aggregate production with areas of designation. There are policies with NPPF to deal with major development within such areas.

## **Actions/Considerations**

2.9.5 This issue is considered in detail in Section 6.4 below.

#### **Outcomes for Pre-Submission Draft Plan**

2.9.6 No changes required to the crushed rock chapter but Chapter 6.4 on reducing quarrying in the PDNP will be altered to reflect the position explained above.

## The Supply of Aggregate Crushed Rock

## Representations (Tarmac 940/ 0345)

2.9.7 The supply section should identify the quantity of permitted reserves which are contained within the 13 active operations and how that reflects the operational/available landbank. Reference is made (para 6.3.11) to the LAA, 'setting an annual provision figure'. This isn't the role of the LAA.

#### **Actions/Considerations**

2.9.8 Paragraph 6.3.11 will be altered to address this comment. Amend to "proposing an annual provision figure".

#### **Outcomes for Pre-Submission Draft Plan**

2.9.9 Alter text to address the comment.

## The Supply of Aggregate Crushed Rock

## Representations (Tarmac 940/ 0346)

2.9.10 The Plan should make reference to now dated legislation restricting the end date of permissions to 2042 and the need for an update to provide assurances to operators that existing permitted reserves are secured beyond that date.

## **Actions/Considerations**

2.9.11 The Introduction to the Plan will address this issue.

#### **Outcomes for Pre-Submission Draft Plan**

2.9.12 Include new text in the Introduction.

## The Supply of Aggregate Crushed Rock

## Representations (Tarmac 940/0347)

2.9.13 Policy SP7 should be amended to increase flexibility as per the approach to sand and gravel reserves. The tonnages expressed should be minimum figures and there should be flexibility built in to allow applications to sustain or increase available reserves or those production figures to maintain supply.

## **Actions/Considerations**

2.9.14 Given the scale of the landbank for aggregate crushed rock, the issues are quite different to those for sand and gravel. The policy already includes flexibility by setting out that new proposals would be supported where certain criteria are met. Agree that the figures can be referred to as minimum tonnages.

## **Outcomes for Pre-Submission Draft Plan**

2.9.15 Alter Policy SP7 to refer to minimum tonnages.

## The Supply of Aggregate Crushed Rock

## Representations (Historic England 1158/0791)

2.9.16 What benefits is the Policy SP7 text referring to in clause 2? How will a planning application be judged against this criteria?

#### **Actions/Considerations**

2.9.17 The benefits are explained in the reasoned justification at Paragraph 6.3.15. The applicant will have to set out what benefits would arise from a proposal and they will be considered along with all other issues should a planning application be submitted to the Council

## **Outcomes for Pre-Submission Draft Plan**

2.9.18 No changes required.

## The Supply of Aggregate Crushed Rock

## Representations (Peak District National Park Authority 1159/0875, 0876)

2.9.19 The figures should be updated to be in accordance with those in the most recent LAA.

#### **Actions/Considerations**

| 2.9.20                                 | The figures will be updated with the most recent 2021 data, as included in |  |
|--|--|--|
|  | the 2022 LAA.  |  |
| Outcomes for Drs Culmission Dreft Dlss |  |  |

2.9.21 Update figures with 2021 data.



# 2.10 Chapter 6.4 - Helping to Reduce the Supply of Aggregates from the Peak District National Park

## **Table of Representations**

| Name                                  | Name Ref. No. | Representation Ref.<br>No. |
|---------------------------------------|---------------|----------------------------|
| Mineral Products Association          | 938           | 0332,0323                  |
| Tarmac                                | 940           | 0348                       |
| Peak District National Park Authority | 1159          | 0878,0879                  |
| National Trust                        | 1160          | 0938                       |

## Helping to Reduce the Supply of Aggregates from the Peak District National Park

| Representations | (Mineral Products Association 938/0322,0323; Tarmac |  |
|-----------------|---|--|
|                 | 940/0348)   |  |

2.10.1 Policy SP8 is unsound and should be deleted in full. The assertion that Minerals Policy 1 of the PDNP Core Strategy is in accordance with the NPPF is wrong. It is out of date and little if any wight should be given to it. Nowhere in NPPF is there a policy of 'managed retreat' for aggregate minerals within areas of designation which in effect Minerals Policy 1 is. Ultimately minerals can only be worked they exist. The mineral planning authority cannot explicitly support an unsound approach from another authority.

There are numerous circumstances, and policy exceptions criteria where development may be acceptable, and this is not clearly reflected in policy. There should be added emphasis/recognition on the fact minerals can only be worked where they are found.

## **Actions/Considerations**

2.10.2 The mineral planning authority recognises that the NPPF does not advocate a managed retreat of mineral production from designated areas such as National Parks. We are supporting an approach by the PDNP to help protect the important qualities of the National Park, by which it will only permit new proposals for mineral extraction in exceptional circumstances. The Councils agree that the approach needs to be explained more clearly in the supporting text than it is currently and framed more in the context of the protection of the important landscape of

the National Park and the maintenance of landbanks outside National Parks as set out in the NPPF.

An approach (as set out in the PDNP Core Strategy) which does not permit new mineral development other than in exceptional circumstances, is considered to be in accordance with the NPPF as it is helping to achieve a fundamental aim of the NPPF of protecting the nationally protected landscape. Also, by DCC helping to meet the displaced mineral production in areas outside the National Park, this is helping to meet the aspect of the NPPF specific to minerals in this respect i.e., to maintain landbanks of non-energy minerals outside National Parks.

It is acknowledged that this does require the supporting text of Chapter 6.4 to be reworded as it currently gives the incorrect impression that the NPPF seeks explicitly to reduce quarrying in the National Parks. The text will therefore be amended in the context of the NPPF giving great weight to conserving and enhancing the landscape and beauty of National Parks and helping to achieve this through maintaining landbanks of non-energy mineral landbanks as far as practical outside National Parks. The Plan supports this approach by compensating for a continued planned reduction in quarrying in the PDNP through a progressive increase in the provision figure for aggregate crushed rock in Derbyshire, as set out in the joint LAA. This does not mean that there will be a complete cessation of quarrying in the Peak Park, with the PDNP Core Strategy setting out that proposals for new or extended quarries for crushed rock will be considered in exceptional circumstances.

#### **Outcomes for Pre-Submission Draft Plan**

2.10.3 Alter the text to clarify the issue as set out above.

# Helping to Reduce the Supply of Aggregates from the Peak District National Park

| Representations (Peak District National Park Authority 1159/0878, National Trust 1160/0938) |  |  |
|---|--|--|
| 2.10.4 Support this approach.   |  |  |
| Actions/Considerations  |  |  |
| 2.10.5 Noted.   |  |  |
| Outcomes for Pre-Submission Draft Plan  |  |  |
| 2.10.6 No change  |  |  |

# Helping to Reduce the Supply of Aggregates from the Peak District National Park

| Representations (Peak District National Park Authority 1159/0879) |  |  |
|---|--|--|
| 2.10.7 Remove reference to Fluorspar.                             |  |  |
| Actions/Considerations  |  |  |
| 2.10.8 Agree to remove.   |  |  |
| Outcomes for Pre-Submission Draft Plan                            |  |  |
| 2.10.9 Remove reference to Fluorspar.                             |  |  |



## 2.11 Chapter 7.1 - Supply of Building Stone

## **Table of Representations**

| Name                                  | Name Ref. No. | Representation Ref.<br>No. |
|---------------------------------------|---------------|----------------------------|
| Darley Hillside Residents Association | 721           | 0022                       |
| Mineral Products Association          | 938           | 0324                       |
| North East Derbyshire DC              | 972           | 0395                       |
| CPRE                                  | 1152          | 0725,0726                  |
| Historic England                      | 1158          | 0792,0793,0794,0795        |
| Peak District National Park           | 1159          | 0880                       |
| National Trust                        | 1160          | 0939                       |

## The Supply of Building Stone

## Representations (Darley Hillside Residents Association 721/0022)

2.11.1 Criterion 3 needs to be strengthened to protect the landscape and the national park. Mitigation in this criterion needs to be defined. Criteria 2 should include the additional wording of "and there is a quantifiable economic benefit to the residents of Derbyshire". A criterion should be added that building stone should only be for building developments in Derbyshire or for the repair and restoration of historic buildings elsewhere in the UK. It is highly recommended that a criterion is added that any proposals meet all the current UK health standards. The criteria need to include that the local infrastructure can support any proposals. There is nothing at all in the Building Stone chapter or in the Building Stone Background paper about the control of building stone processing.

#### **Actions/Considerations**

2.11.2 Most of the suggestions are addressed by the development management (DM) policies. All policies in the Plan which are relevant to a particular proposal will be used in the determination of a planning application for the proposal. The NPPF requires Local Plans to be succinct and to avoid unnecessary duplication of information. Criteria from the DM policies should therefore not be duplicated in the specific mineral provision policies.

A new criterion 2 has been added to Policy SP9, which reflects the suggested wording about where the stone should be used.

#### **Outcomes for Pre-Submission Draft Plan**

2.11.3 Amend Policy SP9 to address the suggestions as appropriate, with the remainder being addressed by Development Management policies

## The Supply of Building Stone

## Representations (Mineral Products Association 938/0324)

2.11.4 Parts 2 and 3 of this policy are unnecessary and too restrictive and should be deleted.

## **Actions/Considerations**

2.11.5 Agree. These two criteria have been replaced with more appropriate less restrictive criteria, which more closely reflect NPPF policy

## **Outcomes for Pre-Submission Draft Plan**

2.11.6 Reword/replace Criteria 2 and 3.

## The Supply of Building Stone

## Representations (CPRE 1152/0725)

2.11.7 Suggest further amendment to this policy and its justification as follows: '1) extraction will be restricted to building stone, rather than for aggregate (unless strongly justified); and '3) The scale of the proposal is such that any adverse social and environmental impacts will be minimised.'

#### **Actions/Considerations**

2.11.8 Consider that the suggested wording for criteria 1 is unduly restrictive and would not reflect the overall approach of NPPF. The suggested rewording of Criteria 3 would be inappropriate as it would duplicate criteria in development management policies.

#### **Outcomes for Pre-Submission Draft Plan**

2.11.9 No changes in respect of the suggestions.

## The Supply of Building Stone

## Representations (CPRE 1152/0726)

2.11.10 Amend sentence 1 of para 7.10 as follows: 'there will be a certain amount of by-product stone which is not suitable for this purpose and which, if justified, may be sold for aggregate or is deemed...'.

## **Actions/Considerations**

2.11.11 Agree that this wording would be more suitable and more concise.

#### **Outcomes for Pre-Submission Draft Plan**

2.11.12 Alter wording of what is now paragraph 7.1.8 in accordance with the suggested change.

## The Supply of Building Stone

## Representations (Historic England 1158/0793)

2.11.13 We are unclear as to the context of paragraph 7.1.5 and how this relates to the provision of building stone within the Plan period.

#### **Actions/Considerations**

2.11.14 Agree that the context of this paragraph could be made clearer. The text has been amended so that it relates to the provision of building stone.

#### **Outcomes for Pre-Submission Draft Plan**

2.11.15 Amend what is now paragraph 7.1.7 to address comment.

## The Supply of Building Stone

## Representations (Peak District National Park Authority 1159/0880)

- 2.11.16 Strongly recommend some additional criteria along the lines of:
  - "4) The building stone would predominantly and demonstrably meet a local need to preserve the special vernacular characteristics, cultural heritage and distinctness of the built environment and/or to preserve nationally important buildings and structures".

#### **Actions/Considerations**

2.11.17 Agree that a criteria similar to this should be included. A new criteria 2 has therefore been added to Policy SP9 which reflects the suggested criteria.

## **Outcomes for Pre-Submission Draft Plan**

## **Supporting comments**

Representations (North East Derbyshire DC 972/0395, Historic England 1158/793,0794, 0795, National Trust 1160/0939)

2.11.19 Support Policy SP9 which will help to support the sourcing of appropriate stone for repairs to historic buildings

## **Actions/Considerations**

2.11.20 Noted



## 2.12 Chapter 7.2 - Industrial Limestone and Cement

## **Table of Representations**

| Name                           | Name Ref. | Representation Ref. No.       |
|--------------------------------|-----------|-------------------------------|
|                                | No.       |                               |
| L'Anson Bros Ltd               | 705       | 0005                          |
| Lloyds Animal Feeds            | 708       | 0008                          |
| F H Nash Ltd                   | 709       | 0009                          |
| Trouw Nutrition GB             | 710       | 0010                          |
| Fridays Ltd                    | 711       | 0011                          |
| The Millboard Company Ltd      | 712       | 0012                          |
| Mars Horsecare UK Ltd          | 713       | 0013                          |
| 2 Sisters Food Group           | 714       | 0014                          |
| Mineral Products Association   | 938       | 0325                          |
| Tarmac                         | 940       | 0349, 0350, 0351, 0352        |
| Longcliffe Quarries Ltd        | 973       | 0399, 0400                    |
| Guardian Industries UK Ltd     | 1111      | 0547                          |
| Staffordshire County Council   | 1133      | 0571                          |
| Nottinghamshire County Council | 1135      | 0577                          |
| Environment Agency             | 1137      | 0596                          |
| Steetley Dolomite Ltd (Lhoist) | 1138      | 0612                          |
| Transition Chesterfield        | 1139      | 0623                          |
| CPRE                           | 1152      | 0727,0728, 0729               |
| Sustainable Hayfield           | 1155      | 0773                          |
| Historic England               | 1158      | 0796, 0797, 0798              |
| PDNPA                          | 1159      | 0881, 0882, 0883, 0884, 0885, |
|                                |           | 0886                          |
| L'Anson Bros Ltd               | 705       | 0005                          |
| Lloyds Animal Feeds            | 708       | 0008                          |
| F H Nash Ltd                   | 709       | 0009                          |
| Trouw Nutrition GB             | 710       | 0010                          |
| Fridays Ltd                    | 711       | 0011                          |
| The Millboard Company Ltd      | 712       | 0012                          |
| Mars Horsecare UK Ltd          | 713       | 0013                          |

| Name                           | Name Ref. | Representation Ref. No.               |
|--------------------------------|-----------|---------------------------------------|
|                                | No.       |                                       |
| 2 Sisters Food Group           | 714       | 0014                                  |
| Mineral Products Association   | 938       | 0325                                  |
| Tarmac                         | 940       | 0349, 0350, 0351, 0352                |
| Longcliffe Quarries Ltd        | 973       | 0399, 0400                            |
| Guardian Industries UK Ltd     | 1111      | 0547                                  |
| Staffordshire County Council   | 1133      | 0571                                  |
| Nottinghamshire County Council | 1135      | 0577                                  |
| Environment Agency             | 1137      | 0596                                  |
| Steetley Dolomite Ltd (Lhoist) | 1138      | 0612                                  |
| Transition Chesterfield        | 1139      | 0623                                  |
| CPRE                           | 1152      | 0727,0728, 0729                       |
| Sustainable Hayfield           | 1155      | 0773                                  |
| Historic England               | 1158      | 0796, 0797, 0798                      |
| PDNPA                          | 1159      | 0881, 0882, 0883, 0884, 0885,<br>0886 |
| L'Anson Bros Ltd               | 705       | 0005                                  |
| Lloyds Animal Feeds            | 703       | 0008                                  |
| •                              |           |                                       |
| F H Nash Ltd                   | 709       | 0009                                  |
| Trouw Nutrition GB             | 710       | 0010                                  |
| Fridays Ltd                    | 711       | 0011                                  |

## **Industrial Limestone Reserves**

## Representations (Tarmac 940/0349)

2.12.1 Whilst it is accepted there are commercial confidentiality issues with identifying a site by site split, consideration of industrial limestone supply and the potential need to calculate and maintain separate landbanks for any aggregate materials of a specific type or quality which have a distinct and separate market should be given consideration (NPPF para 213 including footnotes). This also applies to distinction between Carboniferous and Permian limestone reserves. Derbyshire is recognised as being one of only a few areas containing reserves that contributes to national supply (paragraph 7.2.4). Total permitted reserves of 174 million tonnes of industrial limestone (from both operational and non-operational

sites), numerically is significant but that doesn't reflect those active sites that contribute on larger scale to industrial markets. Nor is emphasis placed on the significance of the quantity of industrial grade limestone situated in the PDNP (4.1mt of the total 6.7mt of permitted industrial limestone reserves).

## **Actions/Considerations**

2.12.2 Paragraph 7.2.6 provides an indication of the total permitted reserves of industrial limestone in the Plan area and paragraph 7.2.13 gives an indication of the theoretical landbank. Confidentially issues prevent separate reserve figures from being provided for the Carboniferous and Permian Limestone which contains only one site. The theoretical landbank is provided for information purposes only. The Plan recognises the importance of Derbyshire in supplying a national need for industrial limestone and this is reflected in Policy SP10 which enables the supply of industrial limestone to be maintained to meet its use in industrial and manufacturing processes subject to meeting the detailed criterion which are specific to the mineral proposed for extraction.

#### **Outcomes for Pre-Submission Draft Plan**

2.12.3 No change.

## **Industrial Limestone Reserves - Whitwell Quarry**

## Representations (Steetley Dolomite Ltd (Lhoist) 1138/0612)

2.12.4 It would be helpful if the Plan indicated that permitted industrial reserves at Whitwell Quarry will not be sufficient to last until the end of the Plan period and that Steetley Dolomite Ltd (Lhoist) is actively seeking additional reserves to maintain the supply of material to Whitwell Works. Whitwell Quarry was established in the 1950s and has received a number of planning permissions for extensions over the years. The most recent permission, granted in 2018, is expected to be the last extension. Although the permission allows operations (including restoration) to continue until 2043, reserves of kiln grade mineral are limited. Steetley Dolomite estimates that, assuming current levels of demand continue, existing kiln grade reserves are sufficient for only a further 6.8 years. On this basis the supplies to the kiln would run out in late 2028.

## **Actions/Considerations**

2.12.5 Agree.

## **Outcomes for Pre-Submission Draft Plan**

2.12.6 Paragraph 7.2.1.4 has been amended accordingly.

## **Future Requirements**

## Representations (Tarmac 940/0350)

2.12.7 There is an assumption at paragraph 7.2.12 of the Draft Plan that national trends are indicating that production is not expected to increase. Whilst there are reserves available to go beyond the end of the Plan period, Tunstead, Hillhead and Hindlow like the majority of crushed rock sites within Derbyshire are time limited and effectively sterilized by their 2042 permission end date. Appendix B (mineral sites in the Plan area) should provide some commentary to indicate that it is likely that the principle of working these permitted reserves will continue to be acceptable beyond these permission end dates. Paragraph 7.2.12 of the Draft Plan identifies that in some circumstances it is important to consider individual sites and how they will continue to contribute to supply. An extension is allocated at Aldwark/Brassington Moor to maintain supply over the Plan period. It is considered that reference to the principle of working for other sites with significant reserves beyond the end of the Plan period would provide some clarity and assurance to operators to ensure sites come forward to maintain supply.

## **Actions/Considerations**

2.12.8 Agree that the Plan should include reference to the 2042 end date for mineral permissions.

## **Outcomes for Pre-Submission Draft Plan**

2.12.9 Chapter 11 at paragraphs 11.2.6 and 11.2.7 includes a section on transitioning to 2042 and beyond. The chapter explains that the 2042 end date presents a number of challenges for the MPA and mineral operators, in terms of certainty of continuity of supply as well as managing long-term working and restoration requirements through the ROMP process. At the current time no guidance has been produced by government about how to approach the 2042 deadline or regarding any potential legislative changes. It is therefore proposed that this issue will be annually reviewed post-adoption of the Plan with the potential for further guidance to be produced at that time. In the meantime, operators are encouraged to enter into discussions with the MPA regarding the long-term plans for their sites at the earliest opportunity

## **Policy SP10 Supply of Industrial Limestone**

## Representations (PDNPA 1159/0881)

2.12.10 This policy appears to be openly worded in terms of and with no reference to locational acceptability and constraints in relation to where proposals for industrial limestone will be supported. This Authority would be concerned at any proposals that directly adversely impacts the setting of the National Park. Anything that mitigates against the visual integrity of a National Park or its setting should be avoided or mitigated. Also, in terms of being openly worded, it is plausible that the policy as written will be used to justify new or extended sites to meet the operational and economic interests of individual site operators, irrespective of any existing availability and maintenance of an appropriate regional landbank of industrial stone (per the NPPF) to ensure adequate provision to support its likely use in industrial and manufacturing processes, resulting in unnecessary land-take and surplus supplies to the detriment of the natural environment and amenity.

## Representations (PDNPA 1159/0882)

2.12.11 Should the policy be adopted I would suggest delete the words "Where appropriate" in relation to Section 106 Agreements which must surely in every case be appropriate and essential to control the use of industrial limestone for industrial purposes.

## **Actions/Considerations**

2.12.12 Paragraph 4.8 of the Plan sets out that ALL POLICES OF THE PLAN AND THEIR CRITERIA WILL APPLY WHERE RELEVANT and therefore the Plan should be read as a whole, taking into account the scale, nature location and type of development proposed. Policy SP10 is purely about the supply of industrial limestone, other polices of the Plan but particularly Policy SP1 Sustainable Minerals Development and the Development Management Polices at Chapter 11 will ensure the protection of the PDNP and its setting.

The NPPF requires the supply of aggregate minerals not industrial minerals to be maintained through the provision of landbanks because on the whole aggregate minerals supply similar markets which is not the case with industrial minerals. The NPPF requires their provision to be maintained having regard to the particular properties of the mineral and the stocks of permitted reserves required to support investment in new or existing plant as required by Policy SP10. Additionally, Policy SP1 which

applies to all minerals requires that they are justified in that location taking into account the need for the specific mineral. Co-operation with adjoining authorities, as required by the NPPF, to enable the supply of industrial minerals is particularly important where there are cross border issues relating to their supply, for example, the possibility of a new quarry to supply Whitwell Works in Derbyshire being located in Nottinghamshire.

The need to use planning obligations to require the use of industrial mineral for industrial purposes is not required in principle because in general industrial minerals are of greater economic value than aggregate minerals and will be used for that purpose accordingly. There are particular circumstances where the MPA consider it is important to control the use of the mineral for example in the case of Whitwell Quarry where the industrial mineral is legally bound for use in the adjoining Whitwell Works. The MPA will consider the need for planning obligations to be used to control the use of the industrial mineral on a case-by-case basis.

#### **Outcomes for Pre-Submission Draft Plan**

2.12.13 No change

## **Policy SP10 Industrial Limestone**

## **Representations** (CPRE 1152/0727)

2.12.14 We have concerns here that the policy could result in oversupply of stone and that individual sites could cause unnecessary amenity and environmental effects when supply could be more sustainably met from elsewhere. To combat this, we propose the following amendments:
'2) the stock of overall permitted reserves ('landbank') can be shown to have fallen below...'. This protects against individual sites demonstrating scarcity/exhaustion of particular grade/purity stone as a sole justification for further working, when alternative supply exists locally, albeit from a different operator.

Also amend the final sentence to 'Normally the MPA will seek to enter into Section 106...'; if a site is justified for extraction on the grounds of being a 'very important 'industrial' mineral' (para. 7.2.3) then its use for ubiquitous ends should be curtailed, especially given the huge landbank of (limestone) aggregate across the County.

## **Actions/Considerations**

2.12.15 The NPPF requires the supply of aggregate minerals not industrial minerals to be maintained through the provision of landbanks because on

the whole aggregate minerals supply similar markets. This is not the case with industrial minerals where their differences in geology, physical and chemical properties result in the requirement for different specifications of mineral for particular markets. The NPPF requires their provision to be maintained having regard to the particular properties of the mineral and the stocks of permitted reserves required to support investment in new or existing plant as set out in Policy SP10. Additionally, Policy SP1 which applies to all minerals requires that they are justified in that location taking into account the need for the specific mineral.

The need to use planning obligations to require the use of industrial mineral for industrial purposes is not required in principle because in general industrial minerals are of greater economic value than aggregate minerals and will be used for that purpose accordingly. There are particular circumstances where the MPA consider it is important to control the use of the mineral for example in the case of Whitwell Quarry where the industrial mineral is legally bound for use in the adjoining Whitwell Works. The MPA will consider the need for planning obligations to be used to control the use of the industrial mineral on a case-by-case basis.

#### **Outcomes for Pre-Submission Draft Plan**

2.12.16 No change

## **Policy SP10 Industrial Limestone**

## Representations (Mineral Products Association 938/325)

2.12.17 The last part of this policy that proposes to restrict the use of limestone is considered unsound as it is not effective, not positive planning, and has no basis in national policy and should be deleted.

## Representations (Tarmac 940/0351)

2.12.18 The sub text to Policy SP10 identifies that in a number of circumstances to release industrial grade limestone, general purpose construction grade aggregate is a by-product. The complexities of working industrial limestone both operationally and the chemical compositions and subtle differences in deposits meaning some areas may be of a lower quality not suitable for industrial purpose which means that controlling industrial limestone extraction solely for industrial purposes would be difficult and is not justified/effective. The use of S106 Agreement to control the use of industrial limestone for industrial purpose is not supported.

## Representations (Longcliffe Quarries Ltd 973/0399)

2.12.19 Generally support the policy, however, express reservations over the use of S106 Agreements to control the end use of industrial limestone products. Whilst we recognise the need to ensure that this valuable resource is used appropriately for industrial purposes, the circumstances in which section 106 agreements would be used are clearly set out in government guidance. Planning obligations in the form of Section 106 agreements should only be used where it is not possible to address unacceptable impacts through a planning condition. We believe that policy SP10 does not conform with this guidance.

#### **Actions/Considerations**

2.12.20 Policy SP10 does not require the use planning obligations to secure the use of industrial mineral for industrial purposes in principle. It is caveated by the words 'where appropriate'. The MPA consider that there might be circumstances where the use of the industrial mineral should be controlled for example in the case of Whitwell Quarry where the industrial mineral is legally bound for use in the adjoining Whitwell Works. The MPA will consider the need for planning obligations to be used to control the use of the industrial mineral on a case-by-case basis.

#### **Outcomes for Pre-Submission Draft Plan**

2.12.21 No change

## Policy SP10 Policy SP10 Supply of Industrial Limestone

## **Representations** (Nottinghamshire CC 1135/0577)

2.12.22 Nottinghamshire CC is content with the policy approach of SP10 which is consistent with its own policy for quarrying of this resource.

#### **Actions/Considerations**

2.12.23 The support is noted.

#### **Outcomes for Pre-Submission Draft Plan**

2.12.24 No change

## **Policy SP11 Aldwark South**

## Representations (Historic England 1158/0797)

2.12.25 Any planning requirements that are needed in order to make an allocation sound should be incorporated within the Plan. We would anticipate that the Councils would incorporate a site-specific policy for the proposed allocation detailing what principal planning requirements the developer/applicant would need to conform to. The principal planning requirements set out for the historic environment in paragraph A35, clause 3, page 294 are welcomed but are not detailed enough to overcome the potential harm to the historic environment and should be informed by appropriate heritage impact assessment. An understanding of what heritage assets exist within a locality is not sufficient at this stage.

#### **Actions/Considerations**

2.12.26 Agree that the principal planning requirements should be incorporated into the Policy.

## **Outcomes for Pre-Submission Draft Plan**

2.12.27 The need to address the principal planning requirements is included in Policy SP11.

## **Policy SP11 Aldwark South**

## Representations (Historic England 1158/0796)

2.12.28 We would request proportionate heritage impact assessment to be undertaken on this site to understand what impacts and harm there may be for the historic environment. There appears to be a limekiln associated with an earlier quarry as earthworks on the site and potential for above and below ground archaeology relating to early lead mining activities/ the legacy of lead mining. We would request some additional assessment before we can make a judgement about the proposed allocation, as well as an understanding of the cumulative impacts of extending development within this landscape and appropriate restoration principles

#### **Actions/Considerations**

2.12.29 Agree that the allocation should be informed by a heritage impact assessment.

#### **Outcomes for Pre-Submission Draft Plan**

2.12.30 A heritage impact assessment has been undertaken to inform plan preparation and its findings taken into account in preparing the presubmission plan.

## **Policy SP11 Aldwark South**

## Representations (PDNPA 1159/0883)

2.12.31 This policy appears to be openly worded in terms of and with no reference to locational acceptability and constraints in relation to where proposals for industrial limestone will be supported. I would strongly advise building on some of the text (as a pre-condition) from paragraph 7.2.21 for incorporation into the policy itself, for example: "Planning proposals to undertake quarry and related activities within the allocated site will need to provide sufficient evidence and environmental mitigation to satisfy all relevant policies of the development plan, including those related to the protection of the designated interests of the Peak District National Park."

#### **Actions/Considerations**

2.12.32 Paragraph 4.8 of the Plan sets out that ALL POLICES OF THE PLAN AND THEIR CRITERIA WILL APPLY WHERE RELEVANT and therefore the Plan should be read as a whole, taking into account the scale, nature location and type of development proposed. Policy SP10 is purely about the supply of industrial limestone, other polices of the Plan but particularly Policy SP1 Sustainable Minerals Development and the Development Management Polices at Chapter 11 will ensure the protection of the PDNP and its setting.

Policy SP11 has been amended to incorporate the requirement to satisfactorily address the principal planning requirements set out at Appendix A. The impact of the proposed allocation on the PDNP and its setting has been extensively considered by the Councils in liaison with the PDNPA and the operator as reflected in the detailed principal planning requirements. Notwithstanding the impact of the proposed allocation on the PDNPA and its setting will be considered in further detail as part of any planning application to work the site.

## **Outcomes for Pre-Submission Draft Plan**

2.12.33 No specific change although the need to satisfactorily address the Principal Planning Requirements has been incorporated within Policy SP11 Aldwark South.

## **Policy SP11 Aldwark South**

## Representations (CPRE 1152/0728)

2.12.34 Object to this allocation on the grounds of need as we suggest that the purity sought ('low cadmium, iron and lead') can be sourced from other local sites that already have permitted reserves. It is also the case that the site and proposed extension is sensitive in landscape terms, being adjacent to, and in the setting of, the Peak District National Park and close to popular rights of way.

#### **Actions/Considerations**

2.12.35 Paragraph 4.8 of the Plan sets out that ALL POLICES OF THE PLAN AND THEIR CRITERIA WILL APPLY WHERE RELEVANT and therefore the Plan should be read as a whole, taking into account the scale, nature location and type of development proposed. Policy SP10 is purely about the supply of industrial limestone, other polices of the Plan but particularly Policy SP1 Sustainable Minerals Development and the Development Management Polices at Chapter 11 will ensure the protection of the PDNP and its setting.

Policy SP11 has been amended to incorporate the requirement to satisfactorily address the principal planning requirements set out at Appendix A. The impact of the proposed allocation on the PDNP and its setting has been extensively considered by the Councils in liaison with the PDNPA and the operator as reflected in the detailed principal planning requirements. Notwithstanding the impact of the proposed allocation on the PDNPA and its setting will be considered in further detail as part of any planning application to work the site.

## **Outcomes for Pre-Submission Draft Plan**

2.12.36 No change

## **Policy SP11 Aldwark South**

## Representations (Environment Agency 1137/0596)

2.12.37 The site is located on a principal aquifer, and within Source Protection Zone 1 for a public water supply. It is an extremely sensitive location from a groundwater protection point of view. Further investigations and assessments will need to demonstrate that the proposal does not pose an unacceptable risk to the environment.

## **Actions/Considerations**

2.12.38 Agree that this issue needs to be included in the Principal Planning Requirements at Appendix A. Any planning application to work the site will need to address this issue comprehensively.

#### **Outcomes for Pre-Submission Draft Plan**

2.12.39 The Principal Planning Requirements have been amended accordingly and the need to satisfy those requirements has been incorporated into Policy SP11.

## **Policy SP11 Aldwark South**

Representations (L'anson Bros Ltd 705/0005, Lloyds Animal Feeds 708/0008, F H Nash Ltd 709/0009, Trouw Nutrition GB 710/0010, Fridays Ltd 711/0011, The Millboard Company Ltd 712/0012, Mars Horsecare UK Ltd 713/0013, 2 Sisters Food Group 714/0014, Guardian Industries Ltd 1111/0547)

2.12.40 Support the allocation of Aldwark South. The supply of low cadmium/low iron/ low lead limestone is essential for our businesses.

## **Representations** (Longcliffe Quarries Ltd 973/400)

2.12.41 Support the allocation of Aldwark South.

#### **Actions/Considerations**

2.12.42 The support is noted.

## **Outcomes for Pre-Submission Draft Plan**

2.12.42 Not Applicable.

## **Cement Supply – General Comment**

## **Representations** (Sustainable Hayfield 1155/0773)

2.12.43 In relation to cement works, we would hope that relevant planning and enforcement authorities will, in the light of the 'climate emergency', step up discussions with the operators on continuing to drive down the energyintensity of their operations, given their enormous carbon budgets.

## Actions/Considerations

2.12.44 The MPA has strengthened the Climate Change Policy SP2 in the Plan to address climate change issues more rigorously including the need to improve energy efficiency and reduce carbon emissions in line national and local carbon targets

#### **Outcomes for Pre-Submission Draft Plan**

2.12.45 No Change to Chapter 7.2 but substantial changes have been made to Policy SP2 Climate Change

## Cement Supply – Tunstead Paragraph 7.2.27

#### Representations (Staffordshire County Council 1133/0571)

2.12.46 The Plan sets out that Tunstead Cement Works in Derbyshire is dependent on imports of Shale from Kingsley Quarry, and Marl from Keele Quarry, both in Staffordshire, and it is anticipated that the pattern of supply will continue. Staffordshire CC has no objection, in principle, to this supply, but notes that a second kiln K2 is not anticipated to be commissioned until beyond 2038, the end of the Plan period. The new kiln is anticipated to increase cement production from 1 million to 2.15 million tonnes per year, with a proportionate (115%) rise in demand for raw materials. This is a substantial increase in demand for an increasingly scarce resource, and we do not have sufficient data to comment on whether it can be met. We note that planning permissions at Keele and Kingsley quarries are currently due to expire in 2043 and 2042 respectively, and that provision of clay from Keele Quarry should be used for clay product manufacture should the appropriate quality of clay be eventually extracted

#### **Actions/Considerations**

2.12.47 The MPA note the concerns about the anticipated increase in the supply of materials from Keele and Kingsley quarries to support cement manufacture at Tunstead. In view of the uncertainty about the commissioning date for the additional cement kiln, K2, which may be beyond the Plan period the MPA consider that the supply issues for K2 should be considered as part of future reviews of the Plan.

#### **Outcomes for Pre-Submission Draft Plan**

2.12.48 No Change but continue to liaise with Staffordshire CC under the Duty to Cooperate regime to monitor the availability of mineral from Keele and Kingsley Quarries.

## Cement Supply – Tunstead Paragraph 7.2.27

#### Representations (CPRE 1152/0729)

2.12.49 Unsure as to the purpose of the inclusion of text in respect of a (permitted?) second kiln at Tunstead, expected to be commissioned beyond the period of the draft Plan.

#### **Actions/Considerations**

2.12.50 The MPA has included reference to the permitted second cement kiln at Tunstead for information and completeness.

#### **Outcomes for Pre-Submission Draft Plan**

2.12.51 No change.

## The Supply of Cement Making Materials - Tunstead Quarry

### Representations (Tarmac 940/0352)

2.12.52 The Draft Plan should recognise that there are reserves that will last beyond the 2042 permission end date. Tarmac requires assurance/confidence in support for a landbank of permitted reserves in excess of the minimum 15/25 years to secure the level of investment required to improve existing plant, particularly considering potential carbon reduction agendas and to facilitate commission of K2. The Plan should provide a positive policy framework to support retention of permitted reserve beyond 2042 and secure confidence to support future investment requirements.

#### **Actions/Considerations**

2.12.53 Agree that the Plan should include reference to the 2042 end date for mineral permissions. However, the Plan cannot positively provide for the retention of permitted reserves beyond their expiry date. Changes have been made to Chapter 11 in recognition of the issue of transitioning to 2042 and beyond.

#### **Outcomes for Pre-Submission Draft Plan**

2.12.54 Chapter 11 explains that the 2042 end date presents a number of challenges for the MPA and mineral operators, in terms of certainty of continuity of supply as well as managing long-term working and restoration requirements through the ROMP process. At the current time no guidance has been produced by government about how to approach the 2042 deadline or regarding any potential legislative changes. It is therefore proposed that this issue will be annually reviewed post-adoption

of the Plan with the potential for further guidance to be produced at that time. In the meantime, operators are encouraged to enter into discussions with the MPA regarding the long-term plans for their sites at the earliest opportunity.

## The Supply of Cement Making Materials - Hope

#### Representations (PDNPA 1159/0884)

2.12.55 Additional wording 'This criterion is reflected in the PDNPA Policy MIN1' should be added after... planning permission should be refused for major development other than in exceptional circumstances, and where it can be demonstrated that the development is in the public interest.

#### Actions/Considerations

2.12.56 Given that the adopted PDNP plan is currently being reviewed the MPA consider that it would be inappropriate to include the additional wording related to the adopted PDNP Local Plan.

#### **Outcomes for Pre-Submission Draft Plan**

2.12.57 No change.

## The Supply of Cement Making Materials

### Representations (PDNPA 1159/0885)

2.12.58 The Plan proposes to supply any unforeseen needs through a policy which allows for the working of additional reserves..." Is this feasible? Are there any opportunities for additional reserves from direct extensions from the current consented area which do not lie within the Old Moor area of the National Park and which would be constrained by PDNPA Policy MIN1 which states that, 'Proposals for new mineral extraction or extensions to existing mineral operations (other than fluorspar proposals and local small-scale building and roofing stone which are covered by MIN2 and MIN3 respectively) will not be permitted other than in exceptional circumstances in accordance with the criteria set out in National Planning Policy in MPS1.'

#### **Actions/Considerations**

2.12.59 The Policy does not simply apply to Tunstead Quarry where existing permitted reserves are anticipated to be sufficient for the duration of the Plan period. The policy equally applies to any proposals for a new cement works and quarry should unforeseen demands occur during the Plan

period. The acceptability of individual proposals will be determined on a case by case basis.

#### **Outcomes for Pre-Submission Draft Plan**

2.12.60 No change.

## **Policy SP12 Supply of Cement Making Materials**

#### Representations (Historic England 1158/0798)

2.12.61 Any new sites should also be considered against the potential for harm to the significance of the historic environment, heritage assets, including their setting. Setting a clause that considers the primary importance to be the location of the quarry works to the location the material will be used, could potentially have implications for the other environmental issues such as the historic environment.

#### **Actions/Considerations**

2.12.62 Paragraph 4.8 of the Plan sets out that ALL POLICES OF THE PLAN AND THEIR CRITERIA WILL APPLY WHERE RELEVANT and therefore the Plan should be read as a whole, taking into account the scale, nature location and type of development proposed. Policy SP11 is purely about the supply of cement making materials, other polices of the Plan but particularly Policy SP1 Sustainable Minerals Development and the Development Management Polices at Chapter 11 will ensure the protection of the historic environment. Although criterion 2) requires that in principle new quarries should be located as near as possible to the cement works where the material will be used the environmental requirements set out in the Plan's policies also apply.

#### **Outcomes for Pre-Submission Draft Plan**

2.12.63 No change.

## **Policy SP12 Supply of Cement Making Materials**

#### **Representations** (Transition Chesterfield 1139/0623)

2.12.64 This policy is based on assumptions that demand for cement will continue at the same rate for the next 25 years. UK concrete and cement currently account for around 1.5% of UK carbon dioxide emissions, and an even higher proportion of Derbyshire's emissions. The increasing use of more sustainable building materials and modular construction will reduce the demand for cement, as will innovative techniques and recycling. Large

property developers are already exploring ways to cut carbon which would also significantly cut cement/concrete use. The plan should include evidence that shows there is a prospect of falling demand and whether it is necessary to have such large reserves.

#### **Actions/Considerations**

2.12.65 The policy approach is based on the NPPF which requires the Plan to make provision for the supply of industrial minerals such as cement making materials. Whilst increases in alternative building materials may occur in the future mineral companies are also investing in carbon capture technologies which may lead to net zero carbon cement but would not reduce the need for raw materials.

#### **Outcomes for Pre-Submission Draft Plan**

2.12.66 No change.

## **Policy SP12 Supply of Cement Making Materials**

## Representations (PDNPA 1159/0886)

2.12.67 In relation to the Policy SP12 it is important to ensure that the quality of stone used in cement making is appropriate for that purpose and that higher grade stone is used for high grade industrial uses and not used to make cement. Suggest amending SP12 to include this requirement.

#### **Actions/Considerations**

2.12.68 Due to the nature of limestone working which inevitably involves the working of minerals for aggregate and industrial purposes any proposals to extract mineral for cement making will have to satisfy all relevant polices of the Plan including SP10 which includes a requirement relating to the use of Planning Obligations to control the end use of the mineral. In general market forces will lead to industrial minerals being used for their greatest economic value. However, there are particular circumstances where the MPA consider it is important to control the use of the mineral and the MPA will consider the use of planning obligations for such purposes on a case-by-case basis.

#### **Outcomes for Pre-Submission Draft Plan**

2.12.69 No change.

# 2.13 Chapter 7.3 - Brick Clay and Fireclay

# **Table of Representations**

| Name                                    | Name Ref. No. | Representation Ref. No. |
|---|---------------|-------------------------|
| Greater Manchester Combined Authorities | 971           | 0394                    |
| Leicestershire County Council           | 1150          | 0704                    |
| Historic England                        | 1158          | 0799, 0800,             |
| PDNPA                                   | 1159          | 0887                    |

## **Introduction and Background**

| Represe                                | entations (PDNPA 1159/0887)   |  |
|--|---|--|
| 2.13.1                                 | Proposals for the extraction of coal (including the supply of fireclay as a by-product) should not be encouraged due to climate change implications.        |  |
| Actions                                | /Considerations   |  |
| 2.13.2                                 | This issue of supporting the extraction of coal (including the supply of fireclay as a by-product) is considered under section 8.1 Coal and Colliery Spoil. |  |
| Outcomes for Pre-Submission Draft Plan |   |  |
| 2.13.3                                 | No change.  |  |

## **Existing Quarries**

| Represe                                | entations (Greater Manchester Combined Authority 971/0394)               |  |  |  |
|--|--|--|--|--|
| 2.13.4                                 | Support the recognition and continued extraction of brick clay in        |  |  |  |
|  | Derbyshire to supply Denton Brickworks in Greater Manchester             |  |  |  |
| Represe                                | entations (Leicestershire County Council 1150/0704)                      |  |  |  |
| 2.13.5                                 | Support the acknowledgement of the supply of brick clay to Desford brick |  |  |  |
|  | works in Leicestershire from Waingroves Quarry.                          |  |  |  |
| Actions                                | Actions/Considerations   |  |  |  |
| 2.13.6                                 | The support is noted.  |  |  |  |
| Outcomes for Pre-Submission Draft Plan |  |  |  |  |
| 2.13.7                                 | No change.   |  |  |  |

## Policy SP13: Supply of Brick Clay

#### Representations (Historic England 1158/0799)

2.13.8 Any new sites should also be considered against the potential for harm to the significance of the historic environment, heritage assets, including their setting. Setting a clause that considers the primary importance to be the location of the quarry works to the location the material will be used, could potentially have implications for the other environmental issues such as the historic environment.

#### **Actions/Considerations**

2.13.9 In assessing planning applications all policies of the plan apply, where relevant, including those that address environmental considerations such as impacts on the Historic Environment. In seeking, in principle, to locate new sites as near as possible to the site where the clay is to be used the environmental considerations set out in the Plan's policies will also apply and particularly Policy DM7 in the case of protecting the Historic Environment.

#### **Outcomes for Pre-Submission Draft Plan**

2.13.10 No change.

## Policy SP14: Stockpiling Brick Clay

#### Representations (Historic England 1158/0800)

2.13.11 Additional detail regarding restoration principles would be welcomed, in order to ensure, that after extraction, sites are restored to an appropriate context and have a beneficial impact on the landscape and environment within which they are located.

#### **Actions/Considerations**

2.13.12 In assessing planning applications all policies of the plan apply, where relevant. Policy DM15 Restoration, Aftercare and After-use requires proposals to seek to provide benefits to the local and wider community including amongst other benefits enhanced landscape character.

#### **Outcomes for Pre-Submission Draft Plan**

2.13.13 No change.

## 2.14 Chapter 7.4 - Vein Minerals

## **Table of Representations**

| Name             | Name Ref. No. | Representation Ref. No. |
|------------------|---------------|-------------------------|
| Historic England | 1158          | 0801                    |
| PDNPA            | 1159          | 0888,0889,0890          |

## **Vein Minerals Introduction Paragraph 7.4.5**

#### **Representations** (Historic England 1158/0800)

2.14.1 The reference to 1,800,000 tonnes for Slinter Quarry would appear to be erroneous. It should be 100,000 of permitted reserves. There is no differentiation of emphasis in proportion to the quoted figure between limestone and associated vein minerals resource. As written the sentence may be read to imply substantial reserves of both limestone and vein mineral. Historically the vein mineral reserves from this quarry have been minimal compared relative to the limestone reserves. Also, the reference to 2021 would appear to be incorrect. Suggest that this should be clarified e.g. "A planning application submitted in 2017 proposes to extend the working of limestone and associated vein minerals to 2031".

#### **Actions/Considerations**

2.14.2 Agree that the paragraph should be updated and amended for clarification purposes.

#### **Outcomes for Pre-Submission Draft Plan**

2.14.3 Paragraph 7.4.5 has been amended for clarification and updating purposes.

## **Vein Minerals Introduction Paragraph 7.4.5**

#### Representations (PDNPA 1159/0889)

2.14.4 The second sentence referring to Ball Eye Quarry makes the emphasis on limestone v vein mineral proportionality which is missing from the reference to Slinter Top Quarry. Nevertheless, it is a relatively uninformative reference, and I would suggest that it be expanded a little to put Ball Eye Quarry in its context in terms of its previous limestone working with some vein mineral extraction, its date or year of mothballing, the remaining life of extant permission, and the likelihood of operations resuming. Also, it should read Ball Eye.

#### **Actions/Considerations**

2.14.5 Agree that further information should be included with regard to Ball Eye quarry.

#### **Outcomes for Pre-Submission Draft Plan**

2.14.6 Paragraph 7.4.5 (now 7.4.7) has been amended accordingly

### **Vein Minerals Introduction Paragraph 7.4.5**

#### Representations (PDNPA 1159/0890)

2.14.7 Add the sentence as follows: However, for new proposals it is possible to identify the presence of ore bearing structures within the ground to enable a reasonable estimation of potential reserves within a particular site using geophysical techniques.

#### **Actions/Considerations**

2.14.8 Agree

#### **Outcomes for Pre-Submission Draft Plan**

2.14.9 Paragraph 7.4.11 (now 7.4.14) has been amended accordingly.

## Policy SP15 The supply of Vein Minerals Criterion 2

#### Representations (Historic England 1158/0801)

2.14.10 Additional detail is required in clause 2 in a reasoned justification attached to this policy to understand what the potential impacts will be and how they will be overcome; having consideration to the impact to the historic environment, for example.

#### **Actions/Considerations**

2.14.11 The MPA has updated the Plan to remove this criterion reflecting that the impacts of processing vein mineral are likely to take place outside of the Plan area. Any other impacts of vein mineral working on the historic environment will be covered by the Plan's other strategic and development management policies.

#### **Outcomes for Pre-Submission Draft Plan**

2.14.12 No Change.

# 2.15 Chapter 8 - Energy Minerals

# **Table of Representations**

| Name                       |                 | Name Ref. | Representation Ref. |
|----------------------------|-----------------|-----------|---------------------|
|                            |                 | No.       | No.                 |
| Steve                      | Martin          | 726       | 0028                |
| John                       | Levis           | 728       | 0035,               |
| Elaine                     | Nudd            | 738       | 0046,               |
| Michael                    | Conway          | 740       | 0050,               |
| Mark                       | Watford         | 741L      | 2605,2929           |
| Sarah                      | Marsh           | 742       | 0070,               |
| Mary                       | Reape           | 749       | 0083,               |
| Catherine                  | Hughes          | 750       | 0085,               |
| Hayfield Parish<br>Council |                 | 754       | 0090,               |
| Jagdeep                    | Dosanijh-Badwal | 755       | 0091,               |
| Kate                       | Gard Cooke      | 756       | 0092,               |
| Parminder                  | Singh Bola      | 758       | 0094,               |
| Steve                      | Elliot          | 760       | 0096,               |
| David                      | Haspel          | 761       | 0101,               |
| Anne                       | Thoday          | 764L      | 0989,0990           |
| Melanie                    | Flynn           | 766L      | 2606,2930           |
| Trevor                     | Back            | 767L      | 2607,2931           |
| Sheharyar                  | As'ad           | 768L      | 2608,2932           |
| Tony                       | Mott            | 769L      | 2609,2933           |
| Robert                     | Purcell         | 770L      | 2610,2934           |
| John                       | Millar          | 771L      | 2611,2935           |
| Simon                      | Hewood          | 772L      | 2612,2936           |
| Jennifer                   | Smith           | 773L      | 2613,2937           |
| Noam                       | Livne           | 774L      | 2614,2938           |
| Deborah                    | Hofman          | 775L      | 2615,2939           |
| Lisa                       | Mendum          | 776L      | 2616,2940           |
| Carol                      | Leak            | 777L      | 2617,2941           |
| Doug                       | Lennon          | 778L      | 2618,2942           |

| Name        |               | Name Ref. | Representation Ref. |
|-------------|---------------|-----------|---------------------|
|             |               | No.       | No.                 |
| Valerie     | Taylor        | 779L      | 2619,2943           |
| Elizabeth   | Browes        | 780L      | 2620,2944           |
| Stefan      | Majer         | 781L      | 2621,2945           |
| Christopher | Allen         | 782L      | 2622,2946           |
| Catherine   | Petersen      | 783L      | 2623,2947           |
| Sarah       | Foy           | 784L      | 2624,2948           |
| Joshua      | Lane          | 785L      | 2625,2949           |
| Anne        | Shimwell      | 786L      | 2626,2950           |
| Rachael     | Hatchett      | 788L      | 2627,2951           |
| Lindsay     | Price         | 789L      | 2628,2952           |
| Sue         | Watmore       | 790L      | 2629,2953           |
| Sue         | Bradford-Knox | 791L      | 2630,2954           |
| Sue         | Cowdrey       | 792L      | 2631,2955           |
| Wendy       | Bullar        | 793L      | 2632,2956           |
| Jane        | Finney        | 794L      | 2633,2957           |
| Glenda      | Howcroft      | 795L      | 2634,2958           |
| Milly       | Holdsworth    | 796L      | 2635,2959           |
| Susan       | Bamforth      | 797L      | 2636,2960           |
| Lindy       | Stone         | 799L      | 2637,2961           |
| Roger       | Holden        | 800L      | 2638,2962           |
| Kenneth     | Duvall        | 801L      | 2639,2963           |
| Lynne       | Irving        | 802L      | 2640,2964           |
| Brian       | Lever         | 803L      | 2641,2965           |
| Jason       | Fraser        | 804L      | 2642,2966           |
| Marguerite  | Broadley      | 805L      | 2643,2967           |
| Nadine      | Peatfield     | 806L      | 2644,2968           |
| Angela      | Hughes        | 807L      | 2645,2969           |
| Sue         | Davies        | 808L      | 2646,2970           |
| John        | Youatt        | 809L      | 2647,2971           |
| John        | Cantellow     | 810L      | 2648,2972           |
| Joseph      | Reynolds      | 811L      | 2649,2973           |

| Name      |             | Name Ref. | Representation Ref. |
|-----------|-------------|-----------|---------------------|
|           |             | No.       | No.                 |
| Marlene   | Shaw        | 812L      | 2650,2974           |
| Ingrid    | Abercrombie | 813       | 0163                |
| Graham    | McCullock   | 814       | 0164                |
| Andrew    | Taylor      | 815L      | 2653,2977           |
| Nicholas  | Headley     | 816L      | 2654,2978           |
| Margaret  | Roberts     | 817L      | 2655,2979           |
| John      | Beardmore   | 818L      | 2656,2980           |
| Richard   | Bull        | 819L      | 2657,2981           |
| Holly     | Moloney     | 820L      | 2658,2982           |
| Martin    | Stone       | 821L      | 2659,2983           |
| Dawn      | Watson      | 822L      | 2660,2984           |
| Roger     | Morton      | 823L      | 2661,2985           |
| Nigel     | Presswood   | 824L      | 2662,2986           |
| Stephanie | Futcher     | 837L      | 2663,2987           |
| Anne      | Jackman     | 838L      | 2664,2988           |
| Aubrey    | Evans       | 839L      | 2665,2989           |
| Paul      | King        | 840L      | 2666,2990           |
| Judith    | Brunt       | 845L      | 2667,2991           |
| Ben       | Lambert     | 846L      | 2668,2992           |
| Pauline   | Fisher      | 847L      | 2669,2993           |
| James     | Eaden       | 848L      | 2670,2994           |
| Helen     | Steadman    | 849L      | 2671,2995           |
| Paul      | Briggs      | 850L      | 2672,2996           |
| Keith     | Fisher      | 851L      | 2673,2997           |
| Rebecca   | Smith       | 852L      | 2674,2998           |
| Rachel    | Bolton      | 853L      | 2675,2999           |
| Neil      | Stuart      | 854L      | 2676,3000           |
| Heather   | Bryant      | 855L      | 2677,3001           |
| Liz       | Longden     | 856L      | 2678,3002           |
| Christine | Selden      | 857L      | 2679,3003           |
| Adam      | Link        | 858L      | 2680,3004           |

| Name        |               | Name Ref. | Representation Ref. |
|-------------|---------------|-----------|---------------------|
|             |               | No.       | No.                 |
| Janet       | Ratcliffe     | 859L      | 2681,3005           |
| Alan        | Baldwin       | 860L      | 2682,3006           |
| Valerie     | Fenton        | 861L      | 2683,3007           |
| Neil        | Tuner         | 862L      | 2684,3008           |
| Sheila      | Maters        | 863L      | 2685,3009           |
| Amy         | Hughes-Dennis | 868L      | 2686,3010           |
| Jacky       | Rounding      | 869L      | 2687,3011           |
| Nick        | Clarke        | 870L      | 2688,3012           |
| David       | Hassall       | 871L      | 2689,3013           |
| Rachel      | Steele        | 872L      | 2690,3014           |
| Simon       | Redding       | 873L      | 2691,3015           |
| Collette    | Boden         | 874L      | 2692,3016           |
| Diana       | Clarke        | 875L      | 2693,3017           |
| Rachael     | Richardson    | 876L      | 2694,3018           |
| Vanessa     | Fessey        | 877L      | 2695,3019           |
| Christine   | Curwen        | 878L      | 0242,0244,2696,3020 |
| John        | Curwen        | 879L      | 2697,3021           |
| Dawn        | Walton        | 880L      | 2698,3022           |
| Lee         | Housely       | 881L      | 2699,3023           |
| David       | McGill        | 882L      | 2700,3024           |
| Lucy        | Johnson       | 883L      | 2701,3025           |
| Alison      | Storey        | 884L      | 2702,3026           |
| Susan       | Groom         | 885L      | 2703,3027           |
| Mark        | Knight        | 886L      | 2704,3028           |
| Susan       | Brown         | 887L      | 2705,3029           |
| Julie       | Davies        | 888L      | 2706,3030           |
| Mike        | Wheeler       | 889L      | 2707,3031           |
| Linda       | Walker        | 890L      | 2708,3032           |
| John        | Hughes        | 891L      | 2709,3033           |
| Christopher | Mann          | 892L      | 2710,3034           |
| Nicola      | Godridge      | 893L      | 2711,3035           |

| Name       |                  | Name Ref. | Representation Ref. |
|------------|------------------|-----------|---------------------|
|            |                  | No.       | No.                 |
| Anne       | Burton           | 894L      | 2712,3036           |
| Sue        | Wall             | 895L      | 2713,3037           |
| Giulia     | Argyll Nicholson | 896L      | 2714,3038           |
| Paula      | Browne           | 897L      | 2715,3039           |
| Andrew     | Mottershaw       | 898L      | 2716,3040           |
| V          | Wilkinson        | 899L      | 2717,3041           |
| Michael    | Hirst            | 900L      | 2718,3042           |
| Lesley     | Cooper           | 901L      | 2719,3043           |
| Maralyn    | Dommett          | 907L      | 2720,3044           |
| Chris      | Heard            | 908L      | 2721,3045           |
| Ann        | Fox              | 909L      | 2722,3046           |
| Anne       | Wood             | 910L      | 2723,3047           |
| Glynis     | Horvath          | 911L      | 2724,3048           |
| Jenny      | Gibbins          | 912L      | 2725,3049           |
| Рорру      | Simon            | 913L      | 2726,3050           |
| Germaine   | Bryant           | 914L      | 2727,3051           |
| Vicki      | Booth            | 915L      | 2728,3052           |
| Barbara    | Mackenney        | 916L      | 2729,3053           |
| Susan      | Fear             | 917L      | 2730,3054           |
| Angela     | Ostler           | 918L      | 2731,3055           |
| Sue        | Cuthbert         | 919L      | 2732,3056           |
| Victoria   | Noble            | 920L      | 2733,3057           |
| Kim        | Evans            | 921L      | 2734,3058           |
| Patsy      | McGill           | 922L      | 2735,3059           |
| Dianne     | Banks            | 923L      | 2736,3060           |
| William    | Hobbs            | 924L      | 2737,3061           |
| Carolanne  | Mason            | 925L      | 2738,3062           |
| Elizabeth  | Turk             | 926L      | 2739,3063           |
| Jacqueline | Meyer            | 927L      | 2740,3064           |
| Joy        | Bates            | 928L      | 2741,3065           |
| Penny      | Took             | 929L      | 2742,3066           |

| Name    |                  | Name Ref. | Representation Ref. |
|---------|------------------|-----------|---------------------|
|         |                  | No.       | No.                 |
| Karl    | Barrow           | 930L      | 2743,3067           |
| Barbara | Hughes           | 932L      | 2744,3068           |
| Vikki   | Watford          | 933L      | 2745,3069           |
| Julie   | Barwick          | 934L      | 2746,3070           |
| Natalie | Rocca            | 935L      | 2747,3071           |
| Ursula  | Watts            | 936L      | 2748,3072           |
| Kay     | Watson           | 937L      | 2749,3073           |
| Janet   | Baldwin          | 943L      | 3546,3547           |
| Teresa  | Glossop          | 945L      | 2750,3074           |
| Rae     | Jones            | 946L      | 2751,3075           |
| Callum  | Armstrong        | 947L      | 2752,3076           |
| Michael | Samash           | 948L      | 2753,3077           |
| Jane    | Webb             | 949L      | 2754,3078           |
| Andrea  | Watwood          | 950L      | 2755,3079           |
| Bruce   | Levitan          | 951L      | 2756,3080           |
| Amanda  | Johnson          | 952L      | 2757,3081           |
| Anna    | Swieczak         | 953L      | 2758,3082           |
| Sharon  | Craig            | 954L      | 2759,3083           |
| Keith   | Hutchinson Keith | 955L      | 2760,3084           |
| Anne    | Wilding          | 956L      | 2761,3085           |
| Laura   | Stevens          | 957L      | 2762,3086           |
| Kelly   | Rickard          | 958L      | 2763,3087           |
| Holly   | Salmon           | 959L      | 2764,3088           |
| Lynne   | Bruce            | 960L      | 2765,3089           |
| Trevor  | Kirkwood         | 961L      | 2766,3090           |
| Chris   | Hutchinson       | 962L      | 2767,3091           |
| Terry   | Joiner           | 963L      | 2768,3092           |
| Yvonne  | Payne            | 964L      | 2769,3093           |
| Logan   | Sheppard-Scally  | 965L      | 2770,3094           |
| Andy    | Ashmore          | 969L      | 2771,3095           |
| Lesley  | Burke            | 970L      | 2772,3096           |

| Name      |                   | Name Ref. | Representation Ref. |
|-----------|-------------------|-----------|---------------------|
|           |                   | No.       | No.                 |
| AMK       | Wardroper         | 975L      | 2773,3097           |
| Adrian    | Brown             | 976L      | 2774,3098           |
| Christine | Nudds             | 977L      | 2775,3099           |
| Toni      | Burnley           | 978L      | 2776,3100           |
| Jane      | Varley            | 979L      | 2777,3101           |
| Geraldine | Busuttil          | 980L      | 2778,3102           |
| Cetra     | Coverdale Pearson | 981L      | 2779,3103           |
| Susan     | Wiltshire         | 982L      | 2780,3104           |
| Stephanie | Carter            | 983L      | 2781,3105           |
| Hanna     | Wade              | 984L      | 2782,3106           |
| Elaine    | Nudd              | 985L      | 2783,3107           |
| Andy      | Jamieson          | 986L      | 2784,3108           |
| Jill      | Holley            | 987L      | 2785,3109           |
| Nicholas  | Granville         | 988L      | 2786,3110           |
| Gary      | Roper             | 989L      | 2787,3111           |
| Walt      | Shaw              | 990L      | 2788,3112           |
| Tracy     | Arnold            | 991L      | 2789,3113           |
| Peter     | Coward            | 992L      | 2790,3114           |
| Martin    | Hofman            | 994L      | 2791,3115           |
| Catherine | Hallsworth        | 995L      | 2792,3116           |
| Pat       | Thompson          | 996L      | 2793,3117           |
| Lynne     | Atkin             | 997L      | 2794,3118           |
| Emma      | Bungay            | 998L      | 2795,3119           |
| Andrew    | Murdoch           | 999L      | 2796,3120           |
| Rita      | Allan             | 1000L     | 2797,3121           |
| Ben       | Mitchell          | 1002L     | 2798,3122           |
| Alison    | Brown             | 1003L     | 2799,3123           |
| Roger     | Clarke            | 1004L     | 2800,3124           |
| Beth      | Ashman            | 1005L     | 2801,3125           |
| Michael   | Dowsett           | 1006L     | 2802,3126           |
| Leonardo  | Wilson            | 1007L     | 2803,3127           |

| Name      |               | Name Ref. | Representation Ref. |
|-----------|---------------|-----------|---------------------|
|           |               | No.       | No.                 |
| Patrick   | Anderson      | 1008L     | 2804,3128           |
| Glynis    | Spencer       | 1009L     | 2805,3129           |
| Stuart    | Handley       | 1010L     | 2806,3130           |
| Clare     | Wood          | 1011L     | 2807,3131           |
| Diana     | Kerswell      | 1012L     | 2808,3132           |
| Lisa      | Hopkinson     | 1013L     | 2809,3133           |
| Rachel    | Horton        | 1014L     | 2810,3134           |
| Gwyneth   | Francis       | 1015L     | 2811,3135           |
| Frances   | Gower         | 1016L     | 2812,3136           |
| Dave      | Smith         | 1017L     | 2813,3137           |
| Sally     | Whitham       | 1018L     | 2814,3138           |
| Holly     | Exley         | 1019L     | 2815,3139           |
| Jessica   | Stephens      | 1020L     | 2816,3140           |
| Karen     | Smith         | 1021L     | 2817,3141           |
| С         | Shelton       | 1022L     | 2818,3142           |
| James     | Currie        | 1023L     | 2819,3143           |
| Alexandra | Williams      | 1024L     | 2820,3144           |
| Judith    | Cornwall      | 1025L     | 2821,3145           |
| John      | De Carteret   | 1026L     | 2822,3146           |
| Jane      | Berry         | 1027L     | 2823,3147           |
| Steven    | Noake         | 1028L     | 2824,3148           |
| Alison    | Evans         | 1029L     | 2825,3149           |
| Delia     | Wellard       | 1030L     | 2826,3150           |
| Kevin     | Williams      | 1031L     | 2827,3151           |
| Joshua    | Phillips      | 1032L     | 2828,3152           |
| Gillian   | Von Fragstein | 1033L     | 2829,3153           |
| Chrystal  | Wallage       | 1034L     | 2830,3154           |
| Deborah   | Purhouse      | 1035L     | 2831,3155           |
| Sue       | Tomlinson     | 1036L     | 2832,3156           |
| Susan     | Foxon         | 1037L     | 2833,3157           |
| Susan     | Heard         | 1038L     | 2834,3158           |

| Name     |                 | Name Ref. | Representation Ref. |
|----------|-----------------|-----------|---------------------|
|          |                 | No.       | No.                 |
| David    | Leicester       | 1039L     | 2835,3159           |
| Alison   | Storer          | 1040L     | 2836,3160           |
| Mark     | Brailsford Mark | 1041L     | 2837,3161           |
| Jane     | Reynolds Jane   | 1042L     | 2838,3162           |
| John     | Sherratt John   | 1043L     | 2839,3163           |
| Beatrice | Rajakaruna      | 1044L     | 2840,3164           |
| Alisob   | Scothern        | 1045L     | 2841,3165           |
| Amanda   | Chalk           | 1046L     | 2842,3166           |
| Jillian  | Harrison        | 1047L     | 2843,3167           |
| lan      | Beever          | 1048L     | 2844,3168           |
| Stephen  | Blakemore       | 1049L     | 2845,3169           |
| Maggie   | Cook            | 1050L     | 2846,3170           |
| Paul     | Senior          | 1051L     | 2847,3171           |
| Amina    | Burslem         | 1052L     | 2848,3172           |
| Paul     | Tooley          | 1053L     | 2849,3173           |
| John     | LeGrove         | 1054L     | 2850,3174           |
| Lewis    | Coupland        | 1055L     | 2851,3175           |
| Graham   | Joiner          | 1056L     | 2852,3176           |
| Natalie  | Smith           | 1057L     | 2853,3177           |
| Susan    | Ashman          | 1058L     | 2854,3178           |
| Eric     | Hart            | 1059L     | 2855,3179           |
| Andrew   | Taylor          | 1060L     | 2856,3180           |
| Rhian    | Harding         | 1061L     | 2857,3181           |
| James    | Wyatt           | 1062L     | 2858,3182           |
| Fiona    | Ibbotson        | 1063L     | 2859,3183           |
| Andy     | Ward            | 1064L     | 2860,3184           |
| Karen    | Undrell         | 1065L     | 2861,3185           |
| Natalie  | Dawes           | 1066L     | 2862,3186           |
| Jonathan | Helliwell       | 1067L     | 2863,3187           |
| Joanna   | Watson          | 1068L     | 2864,3188           |
| Stephen  | Plant           | 1069L     | 2865,3189           |

| Name      |           | Name Ref. | Representation Ref. |
|-----------|-----------|-----------|---------------------|
|           |           | No.       | No.                 |
| Daniel    | Lloyd     | 1070L     | 2866,3190           |
| Isky      | Gordon    | 1071      | 0504                |
| Stephan   | Ball      | 1072L     | 2868,3192           |
| Mark      | Allcock   | 1073L     | 2869,3193           |
| Pauline   | Bell      | 1074L     | 2870,3194           |
| Chris     | Slater    | 1075L     | 2871,3195           |
| Sheila    | Spinks    | 1076L     | 2872,3196           |
| Patricia  | Tidmarsh  | 1077L     | 2873,3197           |
| Rachel    | Young     | 1078L     | 2875,3198           |
| Christine | Nelson    | 1079L     | 2876,3199           |
| Jeremy    | Wright    | 1080L     | 2877,3200           |
| Hazel     | Thorpe    | 1081L     | 2878,3201           |
| Ruth      | Foden     | 1082L     | 2879,3202           |
| Claire    | Cooper    | 1083L     | 2880,3203           |
| Clare     | Greenwood | 1084L     | 2881,3204           |
| Garethe   | Hughes    | 1085L     | 2882,3205           |
| Pauline   | Inwood    | 1086L     | 2883,3206           |
| Caroline  | Norbury   | 1087L     | 2884,3207           |
| Emily     | Lynn      | 1088L     | 2885,3208           |
| Julia     | Fell      | 1089L     | 2886,3209           |
| Margaret  | Gallimore | 1090L     | 2887,3210           |
| Becky     | Turner    | 1091L     | 2888,3211           |
| Caroline  | Phillips  | 1092L     | 2889,3212           |
| Matt      | Drew      | 1093L     | 2890,3213           |
| Liz       | Honeybell | 1094L     | 2891,3214           |
| Keith     | Gillespie | 1095L     | 2892,3215           |
| Barry     | Hodgson   | 1096L     | 2893,3216           |
| Carol     | Wood      | 1097L     | 2894,3217           |
| Peter     | Cashford  | 1098L     | 2895,3218           |
| IP        | Smith     | 1099L     | 2896,3219           |
| Louise    | Petherham | 1100L     | 2897,3220           |

| Name         |            | Name Ref. | Representation Ref. |
|--------------|------------|-----------|---------------------|
|              |            | No.       | No.                 |
| Jean         | Cashford   | 1101L     | 2898,3221           |
| Chris        | James      | 1102L     | 2899,3222           |
| Ruth         | Woods      | 1103L     | 2900,3223           |
| Deborah      | Noone      | 1104L     | 2901,3224           |
| Norman       | Rimmell    | 1105L     | 2902,3225           |
| Malcolm      | Barrow     | 1106L     | 2903,3226           |
| Marian       | Wall       | 1107L     | 2904,3227           |
| Steve        | Cane       | 1108L     | 2905,3228           |
| Daniel       | Wimberley  | 1109L     | 2906,3229           |
| Dolores      | O'Reilly   | 1110L     | 2907,3230           |
| Imogen       | Baines     | 1114L     | 2908,3231           |
| Theresa      | Brooke     | 1115L     | 2909,3232           |
| Jenifer      | Hyde       | 1116L     | 2910,3233           |
| Рорру        | Marston    | 1117L     | 2911,3234           |
| Stephanie    | Holmes     | 1118L     | 2912,3235           |
| Pamela       | Bain       | 1119L     | 2913,3236           |
| Richard      | Finnigan   | 1120L     | 2914,3237           |
| Chris        | Brennan    | 1121L     | 2915,3238           |
| Diane        | Kerry      | 1122L     | 2916,3239           |
| Neil         | Lister     | 1123L     | 2917,3240           |
| Philip       | Hutchinson | 1124L     | 2918,3241           |
| Martin       | Bennett    | 1125L     | 2919,3242           |
| Rod          | Leach      | 1126L     | 2920,3243           |
| Steve        | Taylor     | 1127L     | 2921,3244           |
| Denis        | Robinson   | 1128L     | 2922,3245           |
| Jacqueline A | Box        | 1129L     | 2923,3246           |
| Liz          | Elliot     | 1130L     | 2924,3247           |
| Mair         | Bain       | 1131L     | 2925,3248           |
| Kevin        | Elliot     | 1132L     | 2926,3249           |
| Cllr Anne    | Clarke     | 1134      | 0572                |
| Cllr Gez     | Kinsella   | 1142L     | 2927,3250           |

| Name                           |          | Name Ref.<br>No. | Representation Ref.<br>No. |
|--------------------------------|----------|------------------|----------------------------|
| Eckington Against Fracking     |          | 1149             | 0690                       |
| Clay Cross Against<br>Fracking |          | 1151             | 0707                       |
| CPRE                           |          | 1152             | 0730                       |
| Kathy                          | Mitchell | 1156L            | 2928,3251                  |
| Phil                           | Ormerod  | 1164             | 0993                       |
| Ros                            | Griffith | 1165             | 0994                       |

#### **Fossil Fuel Extraction**

**Representations** (Individuals 741/2605,764/0989,766/2606 to 797/2636, 799/2637 to 812/2650, 815/2653 to 1070/2866, 1072/2868 to 1132/2926, 1142/2927, 1156/2928)

- 2.15.1 The Plan should not include policies which allow the extraction of fossil fuels for the following reasons:
  - a) the Plan should reflect the statement of the International Energy Agency Executive Director Faith Birol in May 2021 who said "If governments are serious about the climate crisis, there can be no new investments in oil, gas and coal, from now – from this year."
  - b) the Plan should reflect the statement of Antonio Guterres head of the Intercontinental Panel on Climate Change who said on releasing the latest Sixth Assessment Report in February 2022 stated "Increasing fossil fuel production will only make matters worse. It is time to stop burning our planet and start investing in the abundant renewable energy all around us. Investing in new fossil fuels infrastructure is moral and economic madness. Such investments will soon be stranded assets a blot on the landscape and blight on investment portfolios'.
  - c) There is no cost-effective mature technology currently available that can effectively capture carbon dioxide from coal burning and other fossil fuel combustion.
  - d) The threat from fugitive emissions (escape) of methane in natural gas and hydraulic fracturing operations is recognised as a serious threat to climate stability because of its high warming potential. Scaling down

coal and reducing methane emissions were key priorities at Global Climate Summit Conference of the Parties Glasgow 26 Nov 2021.

#### Representations (Steve Martin 726/0028)

2.15.2 The Plan should make it clear that there should be no new fossil fuel extraction in Derbyshire. The recent Intergovernmental Panel on Climate Change report makes clear that existing and current planned fossil fuel projects are already more than the climate can handle. We are facing NOW a climate change emergency. Invest in renewable energy not fossil fuels.

#### Representations (John Levis 728/0035)

2.15.3 In the light of the recent IPPC Sixth Assessment Report and quote from Antonio Guterres, the UN Secretary general which states that "Increasing fossil fuel production will only make matters worse. It is time to stop burning our planet and start investing in the abundant renewable energy all around us." the Plan should not include policies which allow fossil fuel extraction.

#### Representations

(Elaine Nudd 738/0046 (Michael Conway 740/0050) (Sarah Marsh 742/0070 (Hayfield Parish Council 754/0090) (Jagdeep Dosanjh-Badwal 755/0091) (Kate Gard Cooke 756/0092) (Parminder Singh Bola 758/0094) (Steve Elliott 760/0096) (David Haspel 761/0101) (Ingrid Abercrombie 813/0163) (Graham McCullock 814/0164) (Gordon Isky 1071/0504) Eckington Against Fracking 1149/690)) Phil Ormerod 1164/0993) (Ros Griffith 1165/0994)

2.15.4 The Plan should not include polices that allow for fossil fuel extraction. It is contrary to the climate change agenda.

## Representations (Mary Reape 749/0083)

2.15.5 The Plan should not include policies which allow for the extraction of fossil fuels. It is contrary to climate change agenda .The Plan should reflect the statement of the International Energy Agency Executive Director Faith Birol in May 2021 who said, "If governments are serious about the climate crisis, there can be no new investments in oil, gas and coal, from now – from this year." Our own Committee for Climate Change states "We would support a tighter limit on production, with stringent test and a presumption against exploration". Entertaining new fossil fuel extraction is in direct contravention of 'a tighter limit on production'. Fossil

Fuel extraction is not sustainable in line with NPPF because it will compromise the ability of future generations to survive.

#### Representations (Catherine Hughes 750/0085)

2.15.6 The Plan should not allow fossil fuel extraction. The latest IPPC Sixth Report states we have sufficient reserves to last 8 years more than enough time to develop renewable alternatives. The Plan should reflect the statement of Antonio Guterres head of the Intercontinental Panel on Climate Change who said on releasing the latest Sixth Assessment Report in February 2022 stated "Increasing fossil fuel production will only make matters worse. It is time to stop burning our planet and start investing in the abundant renewable energy all around us. Keep fossil fuels in the ground in line with evidence of over 1000 climate scientists that we will pass climate tipping points in the next 2-3 years if we fail to do so.

#### Representations (Cllr Anne Clarke 1134/0572)

2.15.7 Although the County Council has not declared a Climate Change Emergency it is aware that there is a climate crisis and the policies of the Plan need to reflect this. In particular the polices of the Plan should not allow for fossil fuel extraction including coal, oil and gas extraction (and especially no hydraulic fracturing).

#### Representations (CPRE 1152/730)

2.15.8 We believe the whole section of the draft Plan addressing coal, conventional and unconventional hydrocarbons and gas from coal should be removed due to inconsistency with Derby and Derbyshire's declared climate emergencies and associated policies and strategies. The following text is proposed, 'Coal, conventional and unconventional hydrocarbons and gas from coal are present across Derbyshire but the Climate Emergency, combined with both Derby and Derbyshire's net zero carbon ambitions and the shift away from fossil fuels, means that the extraction of fossil fuels will not be permitted across the County.'

#### **Representations** (Clay Cross Against Fracking 1151/0707)

2.15.9 The plan should acknowledge that there can be no new fossil fuel exploration and development in Derbyshire in order to keep in line with national and internationally agreed attempts to keep global heating to within 1.5 degrees increase above preindustrial temperatures.

#### **Actions/Considerations**

- 2.15.10 The MPA recognises the importance of addressing climate change. However, the imposition of a blanket ban on fossil fuel extraction would be contrary to the NPPF which requires the Plan to make provision for a sufficient supply of minerals to provide the energy, infrastructure, buildings, and goods that the country needs and to provide for the extraction of mineral resources of local and national importance. The NPPF includes coal (shallow and deep-mined) and oil and gas (conventional and unconventional) in its definition of such resources.
- 2.15.11 In relation to climate change the MPA agree that, in the light of more recent evidence on the need to urgently address climate change issues, Policy SP2 Climate Change needs to be amended to strengthen the Plan's commitment to address these issues. The MPA also agree that the polices for the extraction of coal SP15 and hydrocarbons SP16 need to be strengthened in relation to climate change and other environmental safeguards.

#### **Outcomes for Pre-Submission Draft Plan**

2.15.12 No Change in relation to a blanket ban on fossil fuels but changes have been made to SP2 Climate Change, SP15 Coal Extraction and Colliery Spoil Disposal and SP16 Hydrocarbons to address climate change and other environmental issues.

#### **Fossil Fuel Resources**

**Representations** (Individuals 741/2929,764/0990,766/2930 to 797/2960, 799/2961 to 812/2974, 815/2977 to 1070/3190, 1072/3192 to 1132/3249, 1142/3250, 1156/3251)

2.15.13 The Plan should not include reference to recoverable fossil fuel resources in the Plan area which could be economically recovered between now and 2038.

#### **Actions/Considerations**

2.15.14 In accordance with the NPPF the Plan is required to make provision for a sufficient supply of minerals to provide the energy, infrastructure, buildings, and goods that the country needs and to provide for the extraction of mineral resources of local and national importance. The NPPF includes coal (shallow and deep-mined) and oil and gas (conventional and unconventional) in its definition of such resources. It is appropriate therefore that where such resources are present in the Plan area they are identified.

# Outcomes for Pre-Submission Draft Plan

2.15.15 No change.



## 2.16 Chapter 8.1 - Coal and Colliery Spoil Disposal

## **Table of Representations**

| Name                           | Name Ref. No. | Representation Ref. No. |
|--------------------------------|---------------|-------------------------|
| North East Derbyshire District | 972           | 3561                    |
| Council                        |               |                         |
| Transition Chesterfield        | 1139          | 0624                    |
| Erewash Borough Council        | 1143          | 0641                    |
| Derbyshire Wildlife Trust      | 1145          | 0655                    |
| Bolsover District Council      | 1147          | 3560                    |
| CPRE                           | 1152          | 0731                    |
| Chesterfield Borough Council   | 1154          | 0747                    |
| Sustainable Hayfield           | 1155          | 0765                    |
| Historic England               | 1158          | 0802                    |
| Peak District National Park    | 1159          | 0891                    |
| Authority                      |               |                         |

## Issue - General approach to the supply of coal

**Representations** (CPRE, 1152/0731; Derbyshire Wildlife Trust, 1145/0655; Sustainable Hayfield, 1155/0765)

- 2.16.1 Several respondents repeated their opposition in principle to the extraction of all energy minerals, including coal, in the Plan area. Reasons cited included:
  - inconsistency with Derby City / Derbyshire County Council declared climate emergencies and associated policies and strategies.
  - the MLP should clearly state that that the future extraction of coal in Derbyshire is inconsistent with both Government policy and law with regard to carbon targets The Climate Change Act 2008 (2050 Target Amendment) Order 2019.
  - The accumulated global evidence of the impacts of fossil fuel extraction and use on the release of greenhouse gases leading to climate change.
  - the UK Government's Advisory Committee on Climate Change advice to government that 'the evidence against any new consents

for coal exploration or production is overwhelming' (letter to Secretary of State, BEIS, February 2022)

- 2.16.2 One respondent suggested that the entire section relating to energy mineral (e.g. coal, conventional and unconventional hydrocarbons and gas from coal) should be removed due to these inconsistencies, suggesting the following supporting text and policy wording as an alternative.
  - '8.1 Coal, conventional and unconventional hydrocarbons and gas from coal are present across Derbyshire but the Climate Emergency, combined with both Derby and Derbyshire's net zero carbon ambitions and the shift away from fossil fuels, means that the extraction of fossil fuels will not be permitted across the County.

# Policy SP16: The exploration, appraisal and production of fossil fuels

The exploration, appraisal and production of fossil fuel resources will not be permitted.

(CPRE 1152/0731)

2.16.3 The Peak District National Park Authority highlighted the need for an urgent review of the NPPF in respect of its advice and policy in respect of coal. It further commented that the potential for new planning permissions for coal extraction (and therefore burning and carbon generation) would appear to be contrary to the principles of statements made in Chapter 5 of the Proposed Draft Plan.

(PDNPA 1159/0891)

#### **Actions/Considerations**

2.16.4 In accordance with the NPPF the Plan is required to make provision for a sufficient supply of minerals to provide the energy, infrastructure, buildings, and goods that the country needs and to provide for the extraction of mineral resources of local and national importance. The NPPF includes coal (shallow and deep-mined) and oil and gas (conventional and unconventional) in its definition of such resources. It is appropriate therefore that where such resources are present in the Plan area they are identified.

#### **Outcomes for Pre-Submission Draft Plan**

2.16.5 Retain policy SP16 but reword text to ensure it better reflects government energy policy in respect of phasing out unabated coal in energy generation and insert an additional criterion to require the proposal to

demonstrate that it would not contribute to climate change or prejudice the achievement of UK climate change objectives and national and local carbon reduction targets and budgets.

## Issue: Use of Criteria-based approach to coal development

Representations (Chesterfield Borough Council, 1154/0747; Erewash Borough Council, 1143/0641; North East Derbyshire District Council 972/3561; Bolsover District Council 1147/3560)

- 2.16.6 Chesterfield Borough Council commented that the Proposed Draft Plan conflicts with paragraph 215 (c) of the NPPF because it adopts a criteria-based policy approach to coal development rather than indicating any areas where coal extraction and the disposal of colliery spoil may be acceptable. The Borough stated that it did not agree with the reasoning given for this approach e.g., that it would be more flexible and prevent 'blight'. Because the entire Borough is identified as having Coal Bearing Strata at the surface, the net result would be to create uncertainty. The Borough went on to observe that no justification was provided within the plan as to why this approach is more appropriate in Derbyshire, despite an indication that it is known where seams are substantial enough to be worked commercially and requested that the Plan should seek to positively identify sites where Coal extraction and the disposal of colliery spoil may be acceptable.
- 2.16.7 Erewash Borough Council noted the presence of coal bearing strata at surface in the north-east of the Borough largely around the town of Ilkeston. It drew attention to the proposed allocation of three strategic housing sites as part of its Core Strategy review within the shallow coal resource area (at Cotmanhay, Kirk Hallam and Stanton) and expressed concern about any efforts to embark upon the extraction of shallow coal reserves at any of these locations. The Borough recognised that the general framework provided by Policy SP16 offered clarity around situations in which extraction may be justified.
- 2.16.8 North East Derbyshire District Council acknowledged the extent of the North Derbyshire Coalfield within its administrative area and that it is identified as a resource for surface coal. The Council notes the draft criteria based Strategic Policy SP16 and the Development Management type policies in relation to coal, and appreciates that there are no specific site allocations for coal extractions in North East Derbyshire.

16.2.9 Bolsover District Council noted that it formed a key part of the former North Derbyshire / Nottinghamshire Coalfield, with a number of coal and colliery spoil tips and features. The Council commented that These are often in close proximity to local communities and therefore any attempts to extract energy minerals from these would be likely to generate unacceptable environmental impacts.

#### **Actions/Considerations**

- 2.16.10 The MPA notes consultee comments with regard to the proposed criteriabased policy approach to coal. The MPA has been consistent in this approach, which was identified following the Issues and Options consultation and consulted upon during the 2018 'Proposed Approach' consultation. Responses received in respect of that consultation exercise favoured the identification, on a map, the general extent of the shallow coal resource and also identification the main constraints. The MPA maintains that this would represent a flexible approach where all the remaining coal resources (in effect one large area of search) could be subject to appropriate, detailed consideration and would avoid imposing any targets or limits on the amount of coal that could be extracted. Whilst it would not automatically exclude any of the resource from future consideration, it would also avoid the potential for planning blight arising from the identification of specific sites or areas for future coal working. In accordance with the advice in the NPPF, the responsibility for developing individual proposals would be placed in the hands of the mining industry.
- 2.16.11 In the absence of any specific sites being promoted for coal extraction by operators, the MPA only has access to very general information in respect of the location of commercially viable coal seams within the Plan Area. Whilst the identification of specific sites for future coal extraction would be of benefit to the industry, the detailed geotechnical information that would be required to do so is not available to the mineral planning authorities.

#### **Outcomes for Pre-Submission Draft Plan**

2.16.12 No amendments to the criteria-based approach towards coal development proposed in the plan. But plan to be amended to provide a map showing coal resource with main constraints.

## Issue - Policy SP16: Coal Extraction and Colliery Spoil Disposal

Representations (Transition Chesterfield 1139/0624, DWT 1145/0655; CPRE 1152/0731; Sustainable Hayfield 1155/0765)

- 2.16.13 The policy is weak as it permits extraction of coal where it can demonstrate that it is environmentally acceptable or can be made so by planning conditions and/or obligations etc. Based on evidence from the International Monetary Fund, the Committee on Climate Change and others, coal extraction is not environmentally acceptable, and the policy should be amended to make it clear that there should be no new coal extraction.
- 2.16.14 The policy is unsound because it lags behind the national recognition of the climate emergency and the need to reduce the use of fossil fuels, the policy of allowing further coal extraction where need can be demonstrated is inconsistent with the Government's most recent target to reduce climate changing gas emissions by 2050 to 100% below 1990 levels as stated in The Climate Change Act 2008 (2050 Target Amendment) Order 2019. This Plan period encompasses the 4th and 5th Carbon Budget periods, with Government targets for cuts in CO2 emissions of 51% by 2025 and 57% by 2030, so there should be no new coal extraction from the County to meet Derbyshire's contribution to meeting those targets.
- 2.16.15 If the MPA chooses to continue with proposed inclusion of policy allowing for the extraction of coal, SP16 (at criterion 16.1) should be amended so as to include the following additional criteria: 1) '...that the development satisfies the following requirements:
  - that emissions from the development (including indirect/downstream emissions) would not contribute to climate change or prejudice the achievement of UK climate change objectives and be consistent with national and local carbon budgets and targets; or that it is environmentally acceptable'.
- 2.16.16 The policy should be reworded to have a presumption against coal (and other hydrocarbon resources) unless 'a proposal can demonstrate it has a net zero impact on carbon emissions'. This, we understand, is the approach taken in the equivalent plan produced in Kirklees, suggesting this is possible, if the will is there.

#### **Actions/Considerations**

2.16.17 The MPA acknowledges the inherent conflict between the UK's commitment to reduce carbon emissions to Net Zero and the inclusion of

a policy for a carbon rich mineral such as coal. The NPPF clearly sets out a requirement in respect of coal development and it is important that the Plan takes account of this to ensure it is legally sound. However, in acknowledgement of the carbon intensive nature of coal as a mineral, which is far in excess of any other type of mineral, including oil and gas, the MPA considers it appropriate to require all schemes to demonstrate that they will be 'net zero' for the lifetime of the development.

#### **Outcomes for Pre-Submission Draft Plan**

2.16.18 Reword policy SP15 so it is negatively framed; better reflects government energy policy in respect of phasing out unabated coal in energy generation and insert an additional criterion to require the proposal to demonstrate that it would not contribute to climate change or prejudice the achievement of UK climate change objectives (net zero) and national and local carbon reduction targets and budgets.

## Issue – Missing policy text

**Representations** (Erewash Borough Council 1143/0641, North East Derbyshire District Council 972/3561)

2.16.19 A number of consultees identified that there were typographical errors in the text of criterion 2 to Policy SP15. As identified in the erratum, criterion2) of policy SP15 needs replacing as it is a repetition of the opening of part1).

#### **Actions/Considerations**

- 2.16.20 The MPA acknowledges that text was missing from sub-paragraph 2 of policy SP15. Notice of erratum with the Proposed Draft Plan were published during the consultation with the correct text for Criterion 2. The missing text is as follows:
  - '2. Where development proposals are unable to demonstrate the requirements of 1) above, planning permission will only be granted where proposals can be demonstrated to provide national, local or community benefits of a scale which clearly outweigh the likely impacts (taking all relevant matters into account, including any residual environmental impacts).

In the assessment of benefits of coal mining development against adverse impacts the mineral planning authority will have regard to the requirements of sub-paragraphs 2 and 3 of Policy DM2: Criteria for Assessing the Benefits of Minerals Development Proposals; and...'

#### **Outcomes for Pre-Submission Draft Plan**

2.16.21 The policy wording under criterion 15.2 will be retained as it reflects the requirements of the NPPF regarding the approach an MPA should take when assessing proposals for coal extraction.

# Issue – Policy doesn't define 'environmental acceptability' and how it will be assessed

**Representations** (Historic England 1158/0802; Transition Chesterfield 1139/0624)

- 2.16.22 A number of consultees made comments on the assessment of environmental impacts and how they would be assessed against the benefits of proposals for coal extraction. They also expressed concern that there was no definition of 'environmentally acceptable'
- 2.16.23 Historic England commented that the policy was unclear as to how 'environmental acceptability' would be assessed and stated that it was unclear as to what the impacts could be for the historic environment and how the scale of benefits versus the likely impacts will be considered. Reference within policy SP15 to sub paragraph 2 of Policy DM 2 was noted but additional explanation within the reasoned justification for this policy about the process and approach was requested.

#### **Actions/Considerations**

- 2.16.24 The NPPF sets out a broad requirement that mineral local plans should set out criteria-based policies to assess and determine all mineral development proposals. National policy and guidance statements provide further clarification as to the range of criteria that fall within the planning system. This range of criteria could be relevant to all forms of mineral development and, in each case, only those issues and criteria that are relevant to a particular proposal would be taken into consideration in the determination of an application. Whilst the comment regarding lack of specific reference to the historic environment within policy SP15 is noted, the MPA does not consider it necessary to include it as an additional criterion within the policy.
- 2.16.56 The phrase environmental acceptability is a commonly used one in national and local planning policy and is a requirement of all the strategic policies within the Plan. It is not specific to proposals for coal

development. The MPA acknowledges, however, that a further, general, statement or definition of 'environmental acceptability' would be beneficial for users of the Plan.

#### **Outcomes for Pre-Submission Draft Plan**

2.16.26 The Plan includes a plan wide criteria-based policy SP15 together with general development management policies at Chapter 11 which allow for constraints to working, including impacts to the historic environment, to be considered on a case-by-case basis in the assessment of development proposals. No changes to policy SP15 proposed in terms of additional criteria in this respect. The MPA will revise the reasoned justification to make it clearer that all proposals will be assessed against the policies contained within Chapter 11. The plan will also be amended to include a general statement at the front of the plan as to 'environmental' acceptability.

# 2.17 Chapter 8.2 - Hydrocarbons

# **Table of Representations**

| Name      |          | Name<br>Ref. No. | Representation Ref. No.   |
|-----------|----------|------------------|---|
|           |          |                  |   |
| Jonathon  | Williams | 702              | 0002  |
| Janice    | Beech    | 715              | 0015  |
| Liz       | Hawkins  | 716              | 0016  |
| Pamela    | Lewis    | 725              | 0026  |
| Chris     | Stait    | 727              | 0032  |
| John      | Levis    | 728              | 0036  |
| Sue K     | Connelly | 733              | 0041  |
| Elaine    | Nudd     | 738              | 0047  |
| Mark      | Watford  | 741L             | 3252<br>Additional Comments<br>0052,0053,0054,0055  |
| Sarah     | Marsh    | 742              | 0056,0057,0058,0059,<br>0060,0061,0062,0063,006<br>4,0065,0066,0067,0068,<br>0069,0071,0072,0073,<br>0074, 0075 |
| Mary      | Reape    | 749              | 0084  |
| Judy      | Heap     | 759              | 0095  |
| Steve     | Elliott  | 760              | 0097,0098,0099  |
| Anne      | Thoday   | 764L             | 0991  |
| Melanie   | Flynn    | 766L             | 3253  |
| Trevor    | Back     | 767L             | 3254  |
| Sheharyar | As'ad    | 768L             | 3255  |
| Tony      | Mott     | 769L             | 3256  |
| Robert    | Purcell  | 770L             | 3257  |
| John      | Millar   | 771L             | 3258  |
| Simon     | Hewood   | 772L             | 3259  |
| Jennifer  | Smith    | 773L             | 3260  |
| Noam      | Livne    | 774L             | 3261  |
| Deborah   | Hofman   | 775L             | 3262  |

| Name        |               | Name     | Representation Ref. No. |
|-------------|---------------|----------|-------------------------|
|             |               | Ref. No. |                         |
| Lisa        | Mendum        | 776L     | 3263                    |
| Carol       | Leak          | 777L     | 3264                    |
| Doug        | Lennon        | 778L     | 3265                    |
| Valerie     | Taylor        | 779L     | 3266                    |
| Elizabeth   | Browes        | 780L     | 3267                    |
| Stefan      | Majer         | 781L     | 3268                    |
| Christopher | Allen         | 782L     | 3269                    |
| Catherine   | Petersen      | 783L     | 3270                    |
| Sarah       | Foy           | 784L     | 3271                    |
| Joshua      | Lane          | 785L     | 3272                    |
| Anne        | Shimwell      | 786L     | 3273                    |
| Rachael     | Hatchett      | 788L     | 3274                    |
| Lindsay     | Price         | 789L     | 3275                    |
| Sue         | Watmore       | 790L     | 3276                    |
| Sue         | Bradford-Knox | 791L     | 3277                    |
| Sue         | Cowdrey       | 792L     | 3278                    |
| Wendy       | Bullar        | 793L     | 3279                    |
| Jane        | Finney        | 794L     | 3280                    |
| Glenda      | Howcroft      | 795L     | 3281                    |
| Milly       | Holdsworth    | 796L     | 3282                    |
| Susan       | Bamforth      | 797L     | 3283                    |
| Lindy       | Stone         | 799L     | 3284                    |
| Roger       | Holden        | 800L     | 3285                    |
| Kenneth     | Duvall        | 801L     | 3286                    |
| Lynne       | Irving        | 802L     | 3287                    |
| Brian       | Lever         | 803L     | 3288                    |
| Jason       | Fraser        | 804L     | 3289                    |
| Marguerite  | Broadley      | 805L     | 3290                    |
| Nadine      | Peatfield     | 806L     | 3291                    |
| Angela      | Hughes        | 807L     | 3292                    |
| Sue         | Davies        | 808L     | 3293                    |

| Name               |            | Name<br>Ref. No. | Representation Ref. No. |
|--------------------|------------|------------------|-------------------------|
| John               | Youatt     | 809L             | 3294                    |
| John               | Cantellow  | 810L             | 3295                    |
| Joseph             | Reynolds   | 811L             | 3296                    |
| Marlene            | Shaw       | 812L             | 3297                    |
| Andrew             | Taylor     | 815L             | 3298                    |
| Nicholas           | Headley    | 816L             | 3299                    |
| Margaret           | Roberts    | 817L             | 3300                    |
| John               | Beardmore  | 818L             | 3301                    |
| Richard            | Bull       | 819L             | 3302                    |
| Holly              | Moloney    | 820L             | 3303                    |
| Martin             | Stone      | 821L             | 3304                    |
| Dawn               | Watson     | 822L             | 3305                    |
| Roger              | Morton     | 823L             | 3275                    |
| Nigel              | Presswood  | 824L             | 3276                    |
| Susan              | Killeen    | 830              | 0182                    |
| Derbyshire MLP     |            | 831              | 0183                    |
| Communities Action |            |                  |                         |
| Group              |            |                  |                         |
| Dennis             | Hutchinson | 832              | 0184                    |
| Carol              | Hutchinson | 833              | 0186,0187,0188,0189,    |
|                    |            | 00=1             | 0190                    |
| Stephanie          | Futcher    | 837L             | 3277                    |
| Anne               | Jackman    | 838L             | 3278                    |
| Aubrey             | Evans      | 839L             | 3279                    |
| Paul               | King       | 840L             | 3280                    |
| Judith             | Brunt      | 845L             | 3281                    |
| Ben                | Lambert    | 846L             | 3282                    |
| Pauline            | Fisher     | 847L             | 3283                    |
| James              | Eaden      | 848L             | 3284                    |
| Helen              | Steadman   | 849L             | 3285                    |
| Paul               | Briggs     | 850L             | 3286                    |
| Keith              | Fisher     | 851L             | 3287                    |

| Name      |               | Name<br>Ref. No. | Representation Ref. No. |
|-----------|---------------|------------------|-------------------------|
| Dahasas   | O ith         |                  | 0000                    |
| Rebecca   | Smith         | 852L             | 3288                    |
| Rachel    | Bolton        | 853L             | 3289                    |
| Neil      | Stuart        | 854L             | 3290                    |
| Heather   | Bryant        | 855L             | 3291                    |
| Liz       | Longden       | 856L             | 3292                    |
| Christine | Selden        | 857L             | 3293                    |
| Adam      | Link          | 858L             | 3294                    |
| Janet     | Ratcliffe     | 859L             | 3295                    |
| Alan      | Baldwin       | 860L             | 3296                    |
| Valerie   | Fenton        | 861L             | 3297                    |
| Neil      | Tuner         | 862L             | 3298                    |
| Sheila    | Maters        | 863L             | 3299                    |
| Amy       | Hughes-Dennis | 868L             | 3300                    |
| Jacky     | Rounding      | 869L             | 3301                    |
| Nick      | Clarke        | 870L             | 3302                    |
| David     | Hassall       | 871L             | 3303                    |
| Rachel    | Steele        | 872L             | 3304                    |
| Simon     | Redding       | 873L             | 3305                    |
| Collette  | Boden         | 874L             | 3306                    |
| Diana     | Clarke        | 875L             | 3307                    |
| Rachael   | Richardson    | 876L             | 3308                    |
| Vanessa   | Fessey        | 877L             | 3309                    |
| Christine | Curwen        | 878L             | 3310                    |
| John      | Curwen        | 879L             | 3311                    |
| Dawn      | Walton        | 880L             | 3312                    |
| Lee       | Housely       | 881L             | 3313                    |
| David     | McGill        | 882L             | 3314                    |
| Lucy      | Johnson       | 883L             | 3315                    |
| Alison    | Storey        | 884L             | 3316                    |
| Susan     | Groom         | 885L             | 3317                    |
| Mark      | Knight        | 886L             | 3318                    |

| Name        |                  | Name     | Representation Ref. No. |
|-------------|------------------|----------|-------------------------|
|             |                  | Ref. No. |                         |
| Susan       | Brown            | 887L     | 3319                    |
| Julie       | Davies           | 888L     | 3320                    |
| Mike        | Wheeler          | 889L     | 3321                    |
| Linda       | Walker           | 890L     | 3322                    |
| John        | Hughes           | 891L     | 3323                    |
| Christopher | Mann             | 892L     | 3324                    |
| Nicola      | Godridge         | 893L     | 3325                    |
| Anne        | Burton           | 894L     | 3326                    |
| Sue         | Wall             | 895L     | 3327                    |
| Giulia      | Argyll Nicholson | 896L     | 3328                    |
| Paula       | Browne           | 897L     | 3329                    |
| Andrew      | Mottershaw       | 898L     | 3330                    |
| V           | Wilkinson        | 899L     | 3331                    |
| Michael     | Hirst            | 900L     | 3332                    |
| Lesley      | Cooper           | 901L     | 3333                    |
| Maralyn     | Dommett          | 907L     | 3334                    |
| Chris       | Heard            | 908L     | 3335                    |
| Ann         | Fox              | 909L     | 3336                    |
| Anne        | Wood             | 910L     | 3337                    |
| Glynis      | Horvath          | 911L     | 3338                    |
| Jenny       | Gibbins          | 912L     | 3339                    |
| Рорру       | Simon            | 913L     | 3340                    |
| Germaine    | Bryant           | 914L     | 3341                    |
| Vicki       | Booth            | 915L     | 3342                    |
| Barbara     | Mackenney        | 916L     | 3343                    |
| Susan       | Fear             | 917L     | 3344                    |
| Angela      | Ostler           | 918L     | 3345                    |
| Sue         | Cuthbert         | 919L     | 3346                    |
| Victoria    | Noble            | 920L     | 3347                    |
| Kim         | Evans            | 921L     | 3348                    |
| Patsy       | McGill           | 922L     | 3349                    |

| Name       |            | Name<br>Ref. No. | Representation Ref. No.      |
|------------|------------|------------------|------------------------------|
| Dianne     | Banks      | 923L             | 3350                         |
| William    | Hobbs      | 924L             | 3351                         |
| Carolanne  | Mason      | 924L<br>925L     | 3352                         |
|            |            |                  |                              |
| Elizabeth  | Turk       | 926L             | 3353                         |
| Jacqueline | Meyer      | 927L             | 3354                         |
| Joy        | Bates      | 928L             | 3355                         |
| Penny      | Took       | 929L             | 3356                         |
| Karl       | Barrow     | 930L             | 3357                         |
| Barbara    | Hughes     | 932L             | 3358                         |
| Vikki      | Watford    | 933L             | 3359                         |
| Julie      | Barwick    | 934L             | 3360                         |
| Natalie    | Rocca      | 935L             | 3361                         |
| Ursula     | Watts      | 936L             | 3362                         |
| Kay        | Watson     | 937L             | 3363                         |
| Andrew     | Watson     | 941              | 0359                         |
| Sue        | Cook       | 942              | 0360,0361                    |
| Janet      | Baldwin    | 943              | 3548                         |
| Janice     | Felderman  | 944              | 0363,0364,0365,0366,<br>0367 |
| Teresa     | Glossop    | 945L             | 3364                         |
| Rae        | Jones      | 946L             | 3365                         |
| Callum     | Armstrong  | 947L             | 3366                         |
| Michael    | Samash     | 948L             | 3367                         |
| Jane       | Webb       | 949L             | 3368                         |
| Andrea     | Watwood    | 950L             | 3369                         |
| Bruce      | Levitan    | 951L             | 3370                         |
| Amanda     | Johnson    | 952L             | 3371                         |
| Anna       | Swieczak   | 953L             | 3372                         |
| Sharon     | Craig      | 954L             | 3373                         |
| Keith      | Hutchinson | 955L             | 3374                         |
| Anne       | Wilding    | 956L             | 3375                         |

| Name                     |                      | Name<br>Ref. No. | Representation Ref. No. |
|--------------------------|----------------------|------------------|-------------------------|
| Laura                    | Stevens              | 957L             | 3376                    |
| Kelly                    | Rickard              | 958L             | 3377                    |
| Holly                    | Salmon               | 959L             | 3378                    |
| Lynne                    | Bruce                | 960L             | 3379                    |
| Trevor                   | Kirkwood             | 961L             | 3380                    |
| Chris                    | Hutchinson           | 962L             | 3381                    |
| Terry                    | Joiner               | 963L             | 3382                    |
| Yvonne                   | Payne                | 964L             | 3383                    |
| Logan                    | Sheppard-Scally      | 965L             | 3384                    |
| Andy                     | Ashmore              | 969L             | 3385                    |
| Lesley                   | Burke                | 970L             | 3386                    |
| North East Derbyshire DC |                      | 972              | 0396                    |
| AMK                      | Wardroper            | 975L             | 3387                    |
| Adrian                   | Brown                | 976L             | 3388                    |
| Christine                | Nudds                | 977L             | 3389                    |
| Toni                     | Burnley              | 978L             | 3390                    |
| Jane                     | Varley               | 979L             | 3391                    |
| Geraldine                | Busuttil             | 980L             | 3392                    |
| Cetra                    | Coverdale<br>Pearson | 981L             | 3393                    |
| Susan                    | Wiltshire            | 982L             | 3394                    |
| Stephanie                | Carter               | 983L             | 3395                    |
| Hanna                    | Wade                 | 984L             | 3396                    |
| Elaine                   | Nudd                 | 985L             | 3397                    |
| Andy                     | Jamieson             | 986L             | 3398                    |
| Jill                     | Holley               | 987L             | 3399                    |
| Nicholas                 | Granville            | 988L             | 3400                    |
| Gary                     | Roper                | 989L             | 3401                    |
| Walt                     | Shaw                 | 990L             | 3402                    |
| Tracy                    | Arnold               | 991L             | 3403                    |
| Peter                    | Coward               | 992L             | 3404                    |

| Name      |            | Name<br>Ref. No. | Representation Ref. No. |
|-----------|------------|------------------|-------------------------|
| Martin    | Hofman     | 994L             | 3405                    |
| Catherine | Hallsworth | 995L             | 3406                    |
| Pat       | Thompson   | 996L             | 3407                    |
| Lynne     | Atkin      | 997L             | 3408                    |
| Emma      | Bungay     | 998L             | 3409                    |
| Andrew    | Murdoch    | 999L             | 3410                    |
| Rita      | Allan      | 1000L            | 3411                    |
| Trevor    | Bates      | 1001             | 0433                    |
| Ben       | Mitchell   | 1002L            | 3412                    |
| Alison    | Brown      | 1003L            | 3413                    |
| Roger     | Clarke     | 1004L            | 3414                    |
| Beth      | Ashman     | 1005L            | 3415                    |
| Michael   | Dowsett    | 1006L            | 3416                    |
| Leonardo  | Wilson     | 1007L            | 3417                    |
| Patrick   | Anderson   | 1008L            | 3418                    |
| Glynis    | Spencer    | 1009L            | 3419                    |
| Stuart    | Handley    | 1010L            | 3420                    |
| Clare     | Wood       | 1011L            | 3421                    |
| Diana     | Kerswell   | 1012L            | 3422                    |
| Lisa      | Hopkinson  | 1013L            | 3423                    |
| Rachel    | Horton     | 1014L            | 3424                    |
| Gwyneth   | Francis    | 1015L            | 3425                    |
| Frances   | Gower      | 1016L            | 3426                    |
| Dave      | Smith      | 1017L            | 3427                    |
| Sally     | Whitham    | 1018L            | 3428                    |
| Holly     | Exley      | 1019L            | 3429                    |
| Jessica   | Stephens   | 1020L            | 3430                    |
| Karen     | Smith      | 1021L            | 3431                    |
| С         | Shelton    | 1022L            | 3432                    |
| James     | Currie     | 1023L            | 3433                    |
| Alexandra | Williams   | 1024L            | 3434                    |

| Name     |                 | Name<br>Ref. No. | Representation Ref. No. |
|----------|-----------------|------------------|-------------------------|
| Judith   | Cornwall        | 1025L            | 3435                    |
| John     | De Carteret     | 1026L            | 3436                    |
| Jane     | Berry           | 1027L            | 3437                    |
| Steven   | Noake           | 1028L            | 3438                    |
| Alison   | Evans           | 1029L            | 3439                    |
| Delia    | Wellard         | 1030L            | 3440                    |
| Kevin    | Williams        | 1031L            | 3441                    |
| Joshua   | Phillips        | 1032L            | 3442                    |
| Gillian  | Von Fragstein   | 1033L            | 3443                    |
| Chrystal | Wallage         | 1034L            | 3444                    |
| Deborah  | Purhouse        | 1035L            | 3445                    |
| Sue      | Tomlinson       | 1036L            | 3446                    |
| Susan    | Foxon           | 1037L            | 3447                    |
| Susan    | Heard           | 1038L            | 3448                    |
| David    | Leicester       | 1039L            | 3449                    |
| Alison   | Storer          | 1040L            | 3450                    |
| Mark     | Brailsford Mark | 1041L            | 3451                    |
| Jane     | Reynolds Jane   | 1042L            | 3452                    |
| John     | Sherratt John   | 1043L            | 3453                    |
| Beatrice | Rajakaruna      | 1044L            | 3454                    |
| Alisob   | Scothern        | 1045L            | 3455                    |
| Amanda   | Chalk           | 1046L            | 3456                    |
| Jillian  | Harrison        | 1047L            | 3457                    |
| lan      | Beever          | 1048L            | 3458                    |
| Stephen  | Blakemore       | 1049L            | 3459                    |
| Maggie   | Cook            | 1050L            | 3460                    |
| Paul     | Senior          | 1051L            | 3461                    |
| Amina    | Burslem         | 1052L            | 3462                    |
| Paul     | Tooley          | 1053L            | 3463                    |
| John     | LeGrove         | 1054L            | 3464                    |
| Lewis    | Coupland        | 1055L            | 3465                    |

| Name      |           | Name     | Representation Ref. No. |
|-----------|-----------|----------|-------------------------|
|           |           | Ref. No. |                         |
| Graham    | Joiner    | 1056L    | 3466                    |
| Natalie   | Smith     | 1057L    | 3467                    |
| Susan     | Ashman    | 1058L    | 3468                    |
| Eric      | Hart      | 1059L    | 3469                    |
| Andrew    | Taylor    | 1060L    | 3470                    |
| Rhian     | Harding   | 1061L    | 3471                    |
| James     | Wyatt     | 1062L    | 3472                    |
| Fiona     | Ibbotson  | 1063L    | 3473                    |
| Andy      | Ward      | 1064L    | 3474                    |
| Karen     | Undrell   | 1065L    | 3475                    |
| Natalie   | Dawes     | 1066L    | 3476                    |
| Jonathan  | Helliwell | 1067L    | 3477                    |
| Joanna    | Watson    | 1068L    | 3478                    |
| Stephen   | Plant     | 1069L    | 3479                    |
| Daniel    | Lloyd     | 1070L    | 3480                    |
| Isky      | Gordon    | 1071     | 0505                    |
| Stephan   | Ball      | 1072L    | 3481                    |
| Mark      | Allcock   | 1073L    | 3482,0509 additional to |
|           |           |          | letter                  |
| Pauline   | Bell      | 1074L    | 3483                    |
| Chris     | Slater    | 1075L    | 3484                    |
| Sheila    | Spinks    | 1076L    | 3485                    |
| Patricia  | Tidmarsh  | 1077L    | 3486                    |
| Rachel    | Young     | 1078L    | 3487                    |
| Christine | Nelson    | 1079L    | 3488                    |
| Jeremy    | Wright    | 1080L    | 3489                    |
| Hazel     | Thorpe    | 1081L    | 3490                    |
| Ruth      | Foden     | 1082L    | 3491                    |
| Claire    | Cooper    | 1083L    | 3492                    |
| Clare     | Greenwood | 1084L    | 3493                    |
| Garethe   | Hughes    | 1085L    | 3494                    |
| Pauline   | Inwood    | 1086L    | 3495                    |

| Name           |           | Name<br>Ref. No. | Representation Ref. No. |
|----------------|-----------|------------------|-------------------------|
| Caroline       | Norbury   | 1087L            | 3496                    |
| Emily          | Lynn      | 1088L            | 3497                    |
| Julia          | Fell      | 1089L            | 3498                    |
| Margaret       | Gallimore | 1090L            | 3499                    |
| Becky          | Turner    | 1091L            | 3500                    |
| Caroline       | Phillips  | 1092L            | 3501                    |
| Matt           | Drew      | 1093L            | 3502                    |
| Liz            | Honeybell | 1094L            | 3503                    |
| Keith          | Gillespie | 1095L            | 3504                    |
| Barry          | Hodgson   | 1096L            | 3505                    |
| Carol          | Wood      | 1097L            | 3506                    |
| Peter          | Cashford  | 1098L            | 3507                    |
| IP             | Smith     | 1099L            | 3508                    |
| Louise         | Petherham | 1100L            | 3509                    |
| Jean           | Cashford  | 1101L            | 3510                    |
| Chris          | James     | 1102L            | 3511                    |
| Ruth           | Woods     | 1103L            | 3512                    |
| Deborah        | Noone     | 1104L            | 3513                    |
| Norman         | Rimmell   | 1105L            | 3514                    |
| Malcolm        | Barrow    | 1106L            | 3515                    |
| Marian         | Wall      | 1107L            | 3516                    |
| Steve          | Cane      | 1108L            | 3517                    |
| Daniel         | Wimberley | 1109L            | 3518                    |
| Dolores        | O'Reilly  | 1110L            | 3519                    |
| Barlborough PC |           | 1112             |                         |
| Imogen         | Baines    | 1114L            | 3520                    |
| Theresa        | Brooke    | 1115L            | 3521                    |
| Jenifer        | Hyde      | 1116L            | 3522                    |
| Рорру          | Marston   | 1117L            | 3523                    |
| Stephanie      | Holmes    | 1118L            | 3524                    |
| Pamela         | Bain      | 1119L            | 3525                    |

| Name                      |            | Name     | Representation Ref. No. |
|---------------------------|------------|----------|-------------------------|
|                           |            | Ref. No. |                         |
| Richard                   | Finnigan   | 1120L    | 3526                    |
| Chris                     | Brennan    | 1121L    | 3527                    |
| Diane                     | Kerry      | 1122L    | 3528                    |
| Neil                      | Lister     | 1123L    | 3529                    |
| Philip                    | Hutchinson | 1124L    | 3530                    |
| Martin                    | Bennett    | 1125L    | 3531                    |
| Rod                       | Leach      | 1126L    | 3532                    |
| Steve                     | Taylor     | 1127L    | 3533                    |
| Denis                     | Robinson   | 1128L    | 3534                    |
| Jacqueline A              | Box        | 1129L    | 3535                    |
| Liz                       | Elliot     | 1130L    | 3536                    |
| Mair                      | Bain       | 1131L    | 3537                    |
| Kevin                     | Elliot     | 1132L    | 3538                    |
| MP Lee                    | Rowley     | 1135     | 0580,0581,0582,0583,    |
|                           |            |          | 0584,0585               |
| Environment Agency        |            | 1136     | 0597                    |
| Transition Chesterfield   |            | 1139     | 0614,0617,0625,0626,    |
|                           |            |          | 0627                    |
| UKOOG                     |            | 1140     | 0628,0629,0630,0631,    |
|                           |            |          | 0632,0633,0635          |
| Dronfield Town Council    |            | 1141     | 0636,0637               |
| Cllr Gez                  | Kinsella   | 1142L    | 3539                    |
|                           | Kirisella  |          |                         |
| Derbyshire Wildlife Trust |            | 1145     | 0656                    |
| Eckington Parish          |            | 1146     | 0666,0667,0668,0669,    |
| Council                   |            |          | 0670,0671, 0672,0673    |
| Bolsover District         |            | 1147     | 0678                    |
| Council                   |            |          |                         |
| Graham                    | Buckley    | 1148     | 0682,0683,0684,0685,    |
|                           |            |          | 0686                    |
| Eckington Against         |            |          |                         |

| Name                 |          | Name     | Representation Ref. No. |
|----------------------|----------|----------|-------------------------|
|                      |          | Ref. No. |                         |
| Fracking             |          | 1149     | 0688,0689,0691,0692,069 |
|                      |          |          | 3,0694,0695,0696,0697,0 |
|                      |          |          | 698,0699,0700, 0701     |
| Clay Cross Against   |          | 1151     | 0708,0712               |
| Fracking             |          |          |                         |
| CPRE                 |          | 1152     | 0732, 0733,0734         |
| Elmton with Creswell |          | 1153     | 0740                    |
| Parish Council       |          |          |                         |
| Sustainable Hayfield |          | 1155     | 0766,0767,0769          |
| Kathy                | Mitchell | 1156L    | 3540                    |
| S Yorks for a Green  |          | 1157     | 0781,0782, 0783,        |
| New Deal             |          |          |                         |
| Historic England     |          | 1158     | 0803,0804,0805,0806,    |
|                      |          |          | 0807,0808,0809,0810     |
| PDNPA                |          | 1159     | 0892                    |
| Creswell Against     |          | 1162     | 0971,0972,0973,0974,    |
| Fracking             |          |          | 0975,0976, 0977,0978,   |
|                      |          |          | 0979,0980               |
| DCC Labour Group     |          | 1163     | 0981                    |
| Ros                  | Griffith | 1165     | 0995                    |
| MP Mark              | Fletcher | 1166     | 0996                    |

# **General Comments**

# **Premature Consultation - British Geological Survey Report**

# Representations (Sarah Marsh 742/0058)

2.17.1 Consultation on the Plan is premature. The Councils should have waited until after the findings of the British Geological Survey report on whether there has been new scientific evidence to warrant lifting the moratorium on issuing Hydraulic Fracturing Consents.

# **Actions/Considerations**

2.17.2 The MPA cannot base the timetable of local plan preparation on the publication of government documents, it would be impractical.

# **Outcomes for Pre-Submission Draft Plan**

2.17.3 Not applicable.

# **British Geological Survey Report**

# Representations (UKOOG 1140/635)

2.17.4 The plan should take account of the announcement from BEIS that the science which led to the moratorium is being reviewed by the BGS.

# **Actions/Considerations**

2.17.5 The MPA has taken into account the publication of the BEIS BGS Report on Hydraulic Fracturing. It was published after the draft plan consultation but before the pre-submission consultation stage.

# **Outcomes for Pre-Submission Draft Plan**

2.17.6 No change.

# **Issues and Options Report 2011 Unconventional Hydrocarbons**

# Representations (Sarah Marsh 742/0060)

2.17.7 The issues and Options stage in 2011 did not include reference to Unconventional Oil and Gas.

# **Actions/Considerations**

2.17.8 The Issues and Options Report included as Issue 11 'Managing how we can make provision for New Coal Exploitation Technologies'. It did not include refere to Shale Gas which emerged as a potential oil and gas resource post 2011.

#### **Outcomes for Pre-Submission Draft Plan**

2.17.9 Not applicable.

# **General Comment - use of mine gas**

# Representations (South Yorkshire for a Green New Deal 1157/0783)

2.17.10 The plan should, however, promote the feasibility of using heat from mine water, as is being done in other authorities such as Barnsley and the north east of England.

# **Actions/Considerations**

2.17.11 The use of energy from mine water is a matter for the District/Borough/Unitary Authorities to include in the local plans that they prepare.

# **Outcomes for Pre-Submission Draft Plan**

2.17.12 Not applicable.

# The Regulatory System Environment Agency

# Representations (Environment Agency 11370597)

2.17.13 We would highlight that a mining waste permit will be required for onshore oil and gas activities. The Environment Agency will not approve an application to drill for oil and gas through an area designated as Source Protection Zone (SPZ) 1.

# **Actions/Considerations**

2.17.14 The comment is noted.

# **Outcomes for Pre-Submission Draft Plan**

2.17.15 No change.

# General comment - environmental safeguards

# Representations (Eckington Against Fracking 1149/689)

2.17.16 The focus of the 'Minerals Plan' seems to be based on a presumption of allowed development with conditions and mitigation factored into applications, that are designed to allay fears, but ultimately are unmanageable and provide no proven safeguard on environmental impacts once a scheme is underway.

# **Actions/Considerations**

2.17.17 An important approach of the Plan as set out at paragraph 4.8 is that, **All policies of the Plan and their criterion apply where relevant.** The MPA considers that the proposed changes to the Plan will ensure that appropriate environmental safeguards are in place to protect people and the environment from impacts from all mineral development not only hydrocarbon development. The MPA will use monitoring and enforcement procedures to ensure compliance with that any planning conditions.

# **Outcomes for Pre-Submission Draft Plan**

2.17.18 No change.

# Need

# **Hydrocarbons Need Paragraph 8.2.32**

# Representations (CPRE 1152/0732)

2.17.19 Amend last sentence to '...and the Plan therefore needs to include policies to control such development' as the text is currently too permissive.

# **Actions/Considerations**

2.17.20 This sentence has been amended and encompasses the concerns raised.

# **Outcomes for Pre-Submission Draft Plan**

2.17.21 Paragraph 8.2.43 reads......'The scale of all resources available in the Plan area and the commercial viability of those resources are very uncertain and appear to be limited in some cases. However, it is possible that the oil and gas industry will seek to examine and extract these resources, if commercial viability is proven, and the Plan therefore needs to include policies to consider such development proposals should they come forward. In view of the lack of knowledge about the location and scale of economically viable oil and gas resources the Plan adopts a plan wide policy approach which allows for their exploitation subject to meeting a detailed set of criteria.

# **Need for Oil and Gas and Hydraulic Fracturing**

# Representations (Sue Cook 942/361)

2.17.22 The time taken to bring shale gas into production would not be a quick fix to solve the energy crisis and the amount of gas produced is insignificant compared to the demand.

# Representations (Transition Chesterfield 1139/614)

- 2.17.23 The Plan should recognise the advice of experts who have warned against policies to start fracking or to maximise extraction of UK oil and gas:
  - The former head of the United Nations, Ban Ki-Moon has urged the UK not to lift its fracking ban in an effort to bolster energy resilience in the wake of Russia's invasion of Ukraine, saying it would not be in the "long-term interest of humanity".

- Adam Vaughan in the New Scientist suggested the only real long-term fix is to cut the UK's reliance on gas by backing renewables and lowcarbon alternatives to gas boilers, such as heat pumps.
- The CCC have argued that best way to ease consumers' pain from high energy prices is to stop using fossil fuels rather than drill for more of them and any UK-produced gas would be sold internationally and barely reduce the consumer price. They said wind and solar power, as well as home insulation, is a better route.
- A number of scientific experts also note that fracking is not a good solution to the current energy crisis or for energy security.
- Independent analysis by Carbon Brief shows that if the 649 wind and solar projects already cleared for development in the UK were actually built they would, collectively, more than offset the gas that is currently imported from Russia.

# Representations (Transition Chesterfield 1139/0617)

2.17.24 The document's rationale for continued extraction of natural gas and fracking that "continued good access to natural gas from both domestic and international markets is seen as critical." Is factually wrong, misguided and not aligned with net zero targets nor more recent pronouncements to reduce reliance on oil and gas.

# Representations (Transition Chesterfield 1139/0617)

2.17.25 The Plan adopts the approach that there is an assumed need for oil and gas, including shale gas. While the NPPF states that "It is important therefore that there is a sufficient supply of material to provide the infrastructure, buildings, energy and goods that the country needs." However, it does not follow that having sufficient supply of energy means the continued supply of fossil fuels since the deployment of renewable energy offers cost-effective alternatives to oil and gas. The Plan should use the updated evidence from the CCC's Sixth Carbon Budget which predict a 76% reduction in gas consumption in the period 2020-2050, i.e. under our net zero target we will be consuming 24% of the gas we consumed in 2020 (consumption of gas will reduce from 920 TWh in 2020 to 217 Twh in 2050). The Plan should adopt a presumption against more gas extraction.

# Representations (UKOOG 1139/0630)

2.17.26 UKOOG welcome the fact that the Plan recognises the need for oil and gas out to 2050. It would also draw attention to the comments made by

the Inspector on Egdon Resources' appeal for the Wressle development regarding national energy policy: 'National energy policy, most succinctly set out in NPS EN-1 and the Framework, is aimed at reducing demand by end users, and in that way reducing both demand and consumption. It is no part of national policy to attempt to reduce emissions by restricting the production of hydrocarbons in the UK, as was implied or stated by some objectors. Nor was such an approach suggested by the Committee on Climate Change when dealing with the net zero 2050 position – and there is no policy which provides that a net zero carbon economy in 2050 would be hydrocarbon-free.'

# Representations (Chris Stait 727/0032, Trevor Bates 1001/433)

2.17.27 Support the extraction of oil and gas including hydraulic fracturing in order to enable security of supply and reduce energy costs.

# **Actions/Considerations**

- 2.17.28 The NPPF requires the Plan to make provision for a sufficient supply of minerals to provide the energy, infrastructure, buildings, and goods that the country needs and to provide for the extraction of mineral resources of local and national importance. The NPPF includes oil and gas (conventional and unconventional) in its definition of such resources. Therefore, the imposition of a blanket ban on hydrocarbon extraction would be contrary to the NPPF.
- 2.17.29 Then Plan has been updated to incorporate national policy guidance on planning, energy provision and climate change. In relation to the extraction of oil and gas by underground coal gasification the Plan adopts a restrictive approach in the light of national policy. In relation to hydraulic fracturing the Plan adopts a precautionary approach in the light of the continued moratorium on issuing hydraulic fracturing consents.
- 2.17.30 In terms of energy provision the Government published its Energy Security Strategy in April 2022<sup>3</sup>, setting out targets for renewables, nuclear and low carbon energy sources whilst stressing the importance of 'home grown' sources of energy to reduce our reliance on imports. Oil and gas is recognised as essential transition fuel to reaching 'Net Zero' and an increase in domestic production is supported. The Plan therefore is required to include policies to enable the exploration, appraisal and production of oil and gas proposals should they come forward.

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<sup>&</sup>lt;sup>3</sup> DBEIS and PM Office Policy Paper British Energy Security Strategy 7 April 2022

2.17.31 In relation to climate change the MPA agree that, in the light of more recent evidence<sup>4</sup> on the need to urgently address climate change issues, the Plan needs to be strengthened to ensure that these issues are robustly addressed when determining proposals for mineral extraction.

#### **Outcomes for Pre-Submission Draft Plan**

2.17.32 No change in principle in relation to the need for oil and gas but changes have been made to SP2 Climate Change and SP16 Hydrocarbons to address climate change and other environmental issues particularly those relating to hydraulic fracturing.

# **Policy Development General**

# **Unconventional and Conventional Separate Polices**

# Representations (Sarah Marsh 742/0059)

2.17.33 The Plan should contain separate policies for the extraction of conventional and unconventional hydrocarbons

# **Actions/Considerations**

2.17.34 The MPA consider that in general the characteristics of extracting conventional and unconventional hydrocarbons are similar and can be dealt with under one policy. Where particular differences occur, for instance the use of hydraulic fracturing, then separate sections have been included within the policy.

# **Outcomes for Pre-Submission Draft Plan**

2.17.35 No change.

# **Unconventional and Conventional Resources**

# Representations (UKOOG 1140/0629)

2.17.36 For clarity, the term 'unconventional' and 'conventional' refers to the formation, not the process used.

# **Actions/Considerations**

2.17.37 Agree

<sup>4</sup> United Nation's Intergovernmental Panel on Climate Change (IPCC) 6th Assessment Report ,9 August 2021 and Impacts, Adaptation and Vulnerability Report, March 2022 and United Nations Environment Programme Emissions Gap Report – Closing the Window, October 2022.

# **Outcomes for Pre-Submission Draft Plan**

2.17.38 The Plan at paragraph 8.2.2 has been amended accordingly.

# Unconventional and Conventional and Hydraulic Fracturing Definitions

# Representations (Mark Watford 741/0055, Dennis Hutchinson 832/0184, Carol Hutchinson 833/0187, Janice Feldermann 944/364, Graham Buckley 1148/683)

2.17.39 The Plan should include clear definitions for unconventional and conventional hydrocarbons and hydraulic fracturing.

# Representations (UKOOG 1140/0628)

2.17.40 The Plan uses the PPG definition of Hydraulic Fracturing. It should use the Infrastructure Act 2015 definition Section 4A: supplementary provision 1 (1)"Associated hydraulic fracturing" means hydraulic fracturing of shale or strata encased in shale which— (a) is carried out in connection with the use of the relevant well to search or bore for or get petroleum, and (b) involves, or is expected to involve, the injection of— (i) more than 1,000 cubic metres of fluid at each stage, or expected stage, of the hydraulic fracturing, or (ii) more than 10,000 cubic metres of fluid in total.

# Representations (Eckington Against Fracking 1149/0693)

2.17.41 Provide a more robust definition for fracking and/or any other unconventional onshore gas/oil extraction method that uses stimulation techniques to liberate the gas/oil from the rock matrix.

# Representations (Creswell Against Fracking 1162/0974)

2.17.42 The lack of a clear and unambiguous statement giving a "realistic definition of Unconventional Gas Extraction that is clear and differentiated from Conventional gas extraction adopted into the Plan" in what will ultimately become a legal document is an inexcusable omission.

# **Actions/Considerations**

2.17.43 Agree that it would be helpful if the Plan included clearer definitions of conventional, unconventional resources and hydraulic fracturing. In relation to the latter for the purposes of the Plan the MPA has adopted the PPG definition 'Hydraulic fracturing is the process of opening and/or extending existing narrow fractures or creating new ones in gas or oilbearing rock, which allows gas or oil to flow into wellbores to be

captured.' which does not differentiate between the volume or pressure of hydraulic fracturing fluid. In adopting the wider PPG definition, rather than the 2015 Infrastructure Act definition (linked to volume) which applies specifically to the PEDL and hydraulic fracturing consent regimes the MPA appreciates that hydraulic fracturing using lesser volumes and pressures of fracturing fluid may result in a more limited scale of impacts and therefore it proposes to consider the overall scale of those impacts on a site-by-site basis.

# **Outcomes for Pre-Submission Draft Plan**

2.17.44 The Plan has been amended at paragraphs 8.2.2 and 8.2.3 and 8.2.67 accordingly.

# **Hydraulic Fracturing**

Representations

# **Hydraulic Fracturing Opposition in Principle**

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(Janice Beech 715/0015, Liz Hawkins 716/0016, Pamela Lewis 725/0026, John Levis 728/0036, Barlborough Parish Council 1112/0548, Elmton with Creswell Parish Council 1153/740, Ros Griffith 1165/0995, Mark Fletcher MP 1166/0996)

- 2.17.45 The Plan generated many objections to the inclusion of polices that allow hydraulic fracturing. The reasoning for those objections has been summarised in the list below.
  - In view of the current moratorium on hydraulic fracturing, as set out in the Government's Written Ministerial Statement November 2019, the Plan should not include policies which allow hydraulic fracturing to take place;
  - 2) Renewables can provide for our energy needs so gas is not required;
  - Hydraulic Fracturing extends the use of fossil fuels which is not compatible with climate change objectives;
  - 4) The time taken to bring shale gas into production would not be a quick fix to solve the energy crisis and the amount of gas produced is insignificant compared to the demand.

<sup>&</sup>lt;sup>5</sup> PPG Paragraph: 129 Reference ID: 27-129-20140306 Revision date: 06 03 2014

5) The strength of public opposition against hydraulic fracturing in Derbyshire and elsewhere in the Country.

Hydraulic Fracturing causes adverse impacts on the environment and human health from:

- 6) HGVs especially on local unsuitable roads;
- 7) Impacts of pipelines used to transport the gas;
- 8) Impacts re volume of water required and treatment of wastewater and ground water contamination from fracturing fluid;
- Vibrations and noise from drilling (24 hours a day) compressors, pumps etc;
- 10) Light Pollution from night-time working affecting people and wildlife;
- 11) Air pollution from ozone, dust and escaped/venting/flaring methane adding to poor air quality and climate change impacts;
- 12) impacts on nature conservation and trees including impacts on water courses/drainage affecting on people and wildlife;
- 13) impacts on landscape character from rural/farming to industrial;
- 14) contrary to openness required by green belt policy;
- 15) impacts of hydraulic fracturing taking place underneath or below properties;
- 16) associated risks of induced seismicity in relation to brick-built buildings and historic environment;
- impacts on previously worked coal mining areas with respect to land stability and release of Radon gas;
- 18) Cumulative impacts of multiple well sites plus additional cumulative impacts in North East Derbyshire which has experienced coal mining in the past and where coal seams are present.
- 19) Inability of regulators to protect local residents.
- 2.17.46 Where objectors have submitted detailed comments in objection to hydraulic fracturing, they are set out below:

# Representations (Jonathon Williams 702/0002)

2.17.47 Object to the inclusion of policies in the Plan to enable the extraction of conventional and unconventional oil and gas including by hydraulic fracturing for the following reasons:

- In view of the current moratorium on hydraulic fracturing, as set out in the Government's Written Ministerial Statement November 2019, the Plan should not include policies which allow hydraulic fracturing to take place;
- 2) Renewables can provide for our energy needs so gas is not required;
- 3) Fracking extends the use of fossil fuels and is not compatible with climate change objectives;
- 4) Adverse impact on the environment;
- 5) Adverse impact on human health;
- 6) Contribution to climate change;
- 7) Additional adverse impacts in North East Derbyshire which has experienced coal mining in the past and where coal seams remain;
- 8) Additional adverse impacts of fracking taking place underneath or near properties.

# Representations (Sue K Connelly 733/0041)

- 2.17.48 With reference to my local area of Coal Aston and Dronfield and the permitted proposal to explore for shale gas at Bramley Moor (now lapsed). I object to hydraulic fracturing for shale gas taking place in Derbyshire for the following reasons:
  - induced seismicity with reference to the Preston New Road site which had a 2.9 magnitude quake causing the present moratorium on fracking
  - 2) HGVs associated with shale gas extraction/fracking would cause impacts on unsuitable narrow/small countryside roads,
  - Impacts on landscape changing predominantly farming land into industrialised land
  - 4) Impacts from vibrations and noise from drilling (24 hours a day) compressors, pumps and additional HGVs
  - 5) Light Pollution from night-time working affecting people and wildlife
  - 6) Air pollution from ozone, dust and escaped/venting/flaring methane adding to poor air quality
  - 7) contrary to green belt policy
  - 8) impacts on conservation areas

- 9) impacts on previously worked coal mining areas with respect to land stability and release of Radon
- impacts on nature conservation and trees including impacts on water courses/drainage and effects on people and wildlife
- 11) there should be a focus on renewable energy not continuing to extract fossil fuels.

# Representations (Judy Heap 759/0095)

- 2.17.49 Object to the plan allowing hydraulic fracturing to take place for the following reasons:
  - 1) induced seismicity
  - 2) volume of water required and impacts re climate change and reduced rainfall levels
  - 3) impacts of HGVs in the area
  - 4) impacts on old coal workings. Renewable energy generation more appropriate.

# Representations (Sue Cook 733/0041)

2.17.50 There should be no hydraulic fracturing in Derbyshire because the area is littered with unmarked mine shafts and has a history of subsidence making it unsuitable and dangerous for fracking.

# Representations (Dronfield Town Council 1141/0636)

- 2.17.51 The Council object to hydraulic fracturing for the following reasons:
  - 1) damage to people's health and the environment;
  - fracking is not appropriate in densely populated areas such as Dronfield and would damage the landscape and have a detrimental effect on the green belt;
  - 3) the risk of groundwater contamination from hazardous substances used in the fracking fluid;
  - 4) Fracking involves transfer of gas over long distance underground, without homeowner's approval;
  - 5) The process requires large volumes of water which will need to be transported to the site, and then away from the site for recycling if there are no facilities on site;
  - 6) We believe that regulation in the UK is not rigorous enough to guarantee safety for our residents.

# Representations (Derbyshire Wildlife Trust 1145/0656)

2.17.52 DWT opposes fracking in Derbyshire until further evidence proves the safety case. To improve the existing wording, amendments that follow those made to the adopted North Yorkshire Minerals & Waste Local Plan (NYMWP) should be adopted

# Representations (Transition Chesterfield 1139/0627)

2.17.53 While there is some political pressure for fracking, mainly from the fracking industry and its supporters, this should be strongly resisted on the basis that there is no need for the gas, the impacts on climate change and the strength of public opposition against fracking in Derbyshire and elsewhere.

# Representations (Eckington Against Fracking 1149/688)

2.17.54 The Plan should not be promoting the extraction of unconventional hydrocarbons (particularly shale gas and coal gas) because their extraction is contrary to climate change net zero targets.

# Representations (Creswell Against Fracking 1162/0797)

2.17.55 The moratorium on fracking should be at the forefront of the policy approach.

# Representations (Creswell Against Fracking 1162/0973)

2.17.56 Any planning permission that allows fracking to go ahead in Derbyshire contravenes the Paris Agreement adopted at the COP 21 conference on December 2015 (and came in to force in November 2016) to keep global temperature increases below 1.5C, reduce emissions by 45% by 2030 and reach net zero by 2050. The process of fracking emits the methane gas trapped in shale rock into the atmosphere. There is irrefutable scientific evidence that methane is a major contributor to global warming and speeds up the warming process 80 times faster than carbon dioxide. Accordingly, the impacts of fracking run contrary to the Paris Agreement.

# Representations (Creswell Against Fracking 1162/0975)

2.17.57 We also find it inexplicable that the known serious human health and climate implications associated with fracking have not been sufficiently (if at all) addressed in the document.

# Representations (Creswell Against Fracking 1162/0980)

2.17.58 Concerned that Bolsover will be a hot spot for fracking.

# Representations (Sustainable Hayfield 1155/0766)

2.17.59 At para 8.2.46 (Policy SP17), the Plan appears to promote or support, subject to conditions, proposals for exploitation and/or appraisal of

onshore conventional and unconventional oil and gas, such as by hydraulic fracturing ('fracking'). This too is wholly unacceptable to us and is:

- inconsistent with the stark messages being conveyed to us all by the IEA and IPCC, and;
- appears contrary to your own assertions, at para 5.2, that local authority-based carbon budgets set by the UK government are 'very challenging and will require immediate and rapid programmes of decarbonisation across all sectors if they are to be met'. Similarly, at para 8.2.46 (Policy SP17), the Plan appears to promote or support, subject to conditions, proposals for exploitation and/or appraisal of onshore conventional and unconventional oil and gas, such as by hydraulic fracturing ('fracking'). This too is wholly unacceptable to us and is:
- inconsistent with the stark messages being conveyed to us all by the IEA and IPCC, and;
- appears contrary to your own assertions, at para 5.2, that local authority-based carbon budgets set by the UK government are 'very challenging and will require immediate and rapid programmes of decarbonisation across all sectors if they are to be met'.

# **Representations** (South Yorkshire for a Green New Deal 1157/0781)

2.17.60 No Fracking - The plan notes the problems associated with "fracking" for shale oil and gas and its potential to exacerbate subsidence and land instability. Fracking in the northern part of the plan's area could extend these effects to parts of South Yorkshire. In the light of this, we believe the plan should take a stronger line and categorically rule out fracking.

# **Actions/Considerations**

- 2.17.61 In terms of the principle of including policies in the Plan which allow hydraulic fracturing to take place the MPA is guided by the need to be consistent with the polices of the NPPF. The NPPF identifies oil and gas (both conventional and unconventional) as important minerals and requires the MPA to plan for their steady supply which the Plan will do through the inclusion of a policy supporting proposals to exploit oil and gas subject to them meeting detailed criteria to ensure that any adverse impacts of the development are effectively controlled and mitigated.
- 2.17.62 The policy will need to allow for the possibility of proposals coming forward for the exploitation of oil and gas through a variety of techniques,

- including hydraulic fracturing, because the NPPF does not preclude any techniques from being used to access oil and gas resources. (although see paragraph relating to underground coal gasification).
- 2.17.63 For hydraulic fracturing it has only issued a moratorium which could be lifted in the future should compelling new scientific evidence present itself which would allow hydraulic fracturing to take place with appropriate environmental safeguards. Whilst this appears to be unlikely, especially having regard to the British Geological Survey report<sup>6</sup>, it is important that the Plan includes polices to assess proposals for the exploitation of oil and gas by hydraulic fracturing should they come forward. Given that the Written Ministerial Statement<sup>7</sup> advises shale gas developers to take the moratorium into account when considering new developments, it seems unlikely that such proposals will come forward because they could not be implemented without a hydraulic fracturing consent.

# **Outcomes for Pre-Submission Draft Plan**

2.17.64 No change to the principle of including polices in the Plan which allow for hydraulic fracturing to take place but Policy SP17 (now SP16) has been amended to adopt a precautionary approach to proposals which include hydraulic fracturing.

# **Hydraulic Fracturing Methane Emissions**

# Representations (Sarah Marsh 742/0068)

2.17.65 Hydraulic Fracturing releases methane which is contrary to Government targets on Climate Change. (https://www. nationalgeographic.com Methane facts and information – National Geographic 23 Jan 2019). Methane speeds up global warming 80 times faster than carbon dioxide. A study in US estimated Barnett Shale region leaked 544,000 tonnes of methane into the atmosphere annually (https://uh.edu Barnett Shale Research Raises new concerns about Methane Emissions by Jeannie Kever 713-743-0778 July 7, 2015)

# Representations (Sarah Marsh 742/0068)

2.17.66 Written into Derbyshire and Derby's Mineral Plan Local is a local responsibility to not adversely affect climate change; in that if any mineral extraction in the county causes climate change, the council's policies

<sup>&</sup>lt;sup>6</sup> BGS Recent Scientific advances in the understanding of induced seismicity from hydraulic fracturing of shales OR/22/050 ,2022

<sup>&</sup>lt;sup>7</sup> BEIS WMS HCWS346 Shale Gas Exploration 27 October 2022

have to offset it. As written in my original objection, fracking causes methane trapped in the shale rock to be expelled into the atmosphere, which has been shown to severely effect on climate change.

There is nothing in the plan, to say how you would offset this. Presumably, the council would also have to monitor, independently the amount of methane and carbon dioxide expelled from the fracking process. It's not in my remit to offer solutions to this; but the plan lacks the necessary detail, would this be done solely by flaring (turning methane into carbon dioxide – which is still shown to cause climate change, or would it be investing in biofuels). Biofuels is the process by which manure is turned into green energy. All the above would have to be considered to offset the damage fracking causes to the climate and would come at a cost to yourselves.

# Representations (Eckington Against Fracking 1149/692)

2.17.67 The Plan should not allow shale gas extraction re concerns about fugitive methane emissions and impacts on climate change

# Representations (Sustainable Hayfield 1155/0769)

2.17.68 The Plan rightly identifies methane as a significant and powerful greenhouse gas. It also recognises methane's place in a variety of extractive processes, and its potential as a fuel source. But the Plan appears, without qualification, to accept continuing reliance on venting or 'flaring' of methane as part of such processes. No account appears to have been taken of the UK Government's sign-up, at COP26, to the Global Methane Pledge, requiring signatories to cut methane emissions by 30%, from 2020 levels, by 2030.

We know, from the IEA Methane Tracker report of 2021, that global methane emissions from the oil and gas industries were 70 million tonnes in 2020, roughly equivalent to all the EU's annual CO2 emissions. This fact alone justifies a greater focus, in the Plan, on the 'methane dimension' of any extractive processes covered by the Plan. Reference to such a national commitment, and consideration of what that might mean for the operation of extractive companies operating under the provisions of this Plan, is warranted and would be most welcome.

# **Actions/Considerations**

2.17.69 The MPA recognise the importance of the need to urgently address the issue of all greenhouse gas emissions including methane emissions from mineral working. It is proposing to amend Policy SP2 Climate Change

which applies to all proposals for mineral development to strengthen the Plan's commitment to address climate change issues and particularly the issue of the need to reduce emissions.

# **Outcomes for Pre-Submission Draft Plan**

- 2.17.70 Policy SP2 Climate Change has been amended to require proposals to demonstrate a reduction in greenhouse gas emissions, including fugitive emissions over the lifetime of the development in line with national and local greenhouse gas targets.
- 2.17.71 Additionally, SP2 requires proposals to be accompanied by a climate change impact assessment setting out how measures to reduce emissions and adapt to climate change have been considered, incorporated and will be monitored and reported.
- 2.17.72 The Assessment is also required to include an assessment of whether there is a causal connection between the proposal and any impact on the environment associated with any indirect emissions and, whether this constitutes a significant indirect effect of the proposed development. Where this is the case, the indirect emissions will need to be taken into account under Policy SP2.

# **Hydraulic Fracturing Policy Development**

# **Hydraulic Fracturing Buffer Zone**

# Representations (Mark Watford 741/0052, Sarah Marsh 742/0071, Dennis Hutchinson 832/0184, Carol Hutchinson 833/0188, Andrew Watson 941/0359, Janice Feldermann 944/365, Mark Allcock 1073/0509, Lee Rowley MP 1136/0585, Dronfield Town Council 1141/0637, Eckington Parish Council 1146/667, Graham Buckley 1148/684)

2.17.73 There should be at least a 500-metre buffer zone between sensitive receptors and hydrocarbon sites. A precedent for this has been set in the adopted North Yorkshire Minerals and Waste Local Plan

# Representations (Sarah Marsh 742/0056)

2.17.74 The notion of a buffer zone for fracking exists in the US. In California set back distances have been recommended at 975 metres. North Yorkshire have included 500 metres in their local plan. No evidence particularly to support 500 metres - it just is a nice round number that feels safe should there be an explosion, fire, gas leak or other major incident.

# Representations (Mary Reape 749/0084)

2.17.75 The policy should include reference to distances from household dwellings, noise pollution, transport etc.

# Representations (Eckington Against Fracking 1149/0696)

2.17.76 Well pads and drilling rigs set back a minimum distance of 750m from homes, residential areas, schools and other public amenities.

# Representations (Creswell Against Fracking 1162/0976)

2.17.77 The Plan should include a 500 m distance between homes and well pads the precedent for this has been set in the adopted North Yorkshire Minerals and Waste Local Plan in order to mitigate unacceptable environmental and social impacts of unconventional extraction.

# **Actions/Considerations**

- 2.17.78 Since the last consultation on the Minerals Local Plan there has been updated evidence in relation to the issue of buffer zones and hydraulic fracturing. The issue of a '500 metre separation zone' between sensitive receptors, such as residences, and well sites was comprehensively debated at the North Yorkshire Minerals and Waste Local Plan Examination in Public. The Inspectors Report published in February 2022 supported the principle of a '500 metre separation zone'. The Plan which was subject to modifications was adopted in April 2022 and includes under Policy M17 reference to a 500-metre separation zone.
- 2.17.79 Since the last consultation on the Minerals Local Plan there have been two Written Ministerial Statements, one lifting the moratorium on hydraulic fracturing consents and the latter reinstating it. The most recent WMS in October 2022, stated that, The Government is reverting to a precautionary approach to hydraulic fracturing and will only support shale gas exploration if it can be done in a way that is sustainable and protects local communities. It will be led by the evidence on whether this form of exploration can be done in a way which acceptably manages the risk to local communities. The WMS made reference to the British Geological Survey report on 'the scientific advances in hydraulic fracturing since 2019' which concludes that forecasting the occurrence of large earthquakes and their expected magnitude owing to shale gas extraction remains a challenge with significant uncertainty.
- 2.17.80 In the light of this new evidence the MPA has adopted a precautionary approach in the Plan towards the exploitation of hydrocarbons using

hydraulic fracturing and introduced the principle of a 500-metre separation distance between sensitive receptors and well sites.

# **Outcomes for Pre-Submission Draft Plan**

2.17.81 Policy SP17 (now SP16) has been amended to explicitly requires proposals involving hydraulic fracturing to include separation distances. 
'Where the distance proposed from a well site and associated infrastructure to sensitive receptors is 500 metres or less, proposals will not be supported unless, following a robust assessment of the adequacy of the proposed separation distances and taking account of any proposed mitigation measures, it can be demonstrated that there would be no unacceptable impacts on the local amenity, health, well-being and safety of the sensitive receptors.'

# Hydraulic Fracturing Buffer Zone to protect PDNP

Representations (Mark Watford 741/0053, Dennis Hutchinson 832/0184, Carol Hutchinson 833/190, Janice Feldermann 944/0367, Graham Buckley 1148/686, Creswell Against Fracking 1162/0977)

2.17.82 There should be a 3.5 km zone to protect the PDNP from hydrocarbon extraction as set out in the adopted North Yorkshire Minerals and Waste Local Plan.

# Representations (Eckington Against Fracking 1149/0697)

2.17.83 Buffer zones of at least 4.5km from the edge of National Parks, SSSI and Areas of Natural Beauty.

# Representations (PDNPA 1159/0892)

2.17.84 Whilst surface development for hydraulic fracturing is prohibited within the National Park we remain concerned that any progression of underground fracking from adjoining administrative areas to beneath the Park, albeit no shallower than 1,200 metres, may have the potential to adversely affect through ground fracturing or contamination deep aquifers, phreatic zones and subterranean conduit flows that may eventually surface within the Park to affect water dependent ecology in rivers and streams including within the designated SACs and SSSIs.

# **Actions/Considerations**

2.17.85 The MPA consider that it is inappropriate to have specific policies in the Plan relating to hydrocarbon development and the protection of the PDNP. The PDNP and other environmental assets are protected from all

inappropriate mineral development by the relevant strategic and detailed development management polices of the Plan. In Derbyshire the PDNP lies outside of the Plan area unlike North Yorkshire where the North Yorkshire Moors National Park lies within the Plan area. In drawing up the PDNP boundary areas with planning permission for mineral extraction were excluded but this has resulted in many large limestone quarries lying close or adjacent to the National Park. Many of the quarries extract industrial limestone which involves substantial plant and infrastructure to process the mineral that are as equally intrusive as structures to exploit hydrocarbons. The MPA consider therefore that the general polices of the Plan which apply to all mineral development are appropriate to protect the PDNP and other environmental assets. Additionally, the PDNPA is producing a local plan for its area which will include polices to control the exploitation of minerals.

# **Outcomes for Pre-Submission Draft Plan**

2.17.86 No change.

# **Hydraulic Fracturing Well Pad Density**

# Representations (Mark Watford 741/0054)

2.17.87 There should a limit on well pad density.

# Representations (Sarah Marsh 742/0073)

2.17.88 The Plan should clearly set out how many well pads/sites would be allowed in an area. Rural areas could become heavily industrialised.

Representations (Dennis Hutchinson 832/0184, Carol Hutchinson 833/0189, Janice Feldermann 944/0366, Eckington Parish Council 1146/670, Graham Buckley 1148/685)

2.17.89 That Cumulative Impacts are set out separately for unconventional extraction along with mitigating standards. This should include set limits on the density of well pads.

# Representations (Lee Rowley MP 1136/584)

2.17.90 That there should be a clearer framework within the draft policy of what would (and wouldn't) be considered justifiable in terms of numbers of wells in any future production phase.

# Representations (Eckington Against Fracking 1149/0694)

2.17.91 Unconventional gas fields require multiple well pads and well heads, oil and gas prospectors should give an honest appraisal of the expected

growth from a single well application and be clear about how the amount of oil/gas potentially available correlates with number of well pads and bore holes actually needed to obtain it.

# Representations (Creswell Against Fracking 1162/0978)

2.17.92 The Plan should include limits on the density of well pads to counter unacceptable environmental and social impacts of unconventional hydrocarbon extraction. There is a precedent in the adopted North Yorkshire Minerals and Waste Local Plan.

# **Actions/Considerations**

2.17.93 The MPA agree that it is important to control any increasing impacts of hydrocarbon exploitation especially at the production stage of development. It is important that consideration is given to how any proposal fits into a framework for the development of the wider oil and gas reservoir within a PEDL area to ensure that it is developed in an environmentally acceptable way. The framework should include justification for the number, location and time frame for the well sites. Associated processing, dispatch and transport facilities should be sited, designed and operated to minimise environmental and local amenity impacts.

# **Outcomes for Pre-Submission Draft Plan**

2.17.94 No specific change in relation to limits on the density of well pads but Policy SP17 (now SP16) requires that,

Criterion 8) 'Results from any earlier exploration/appraisal of the target oil and gas reservoir within the PEDL area are provided including an indication of how the proposal is intended to fit within an overall framework for the development of the reservoir;'

Criterion 9) 'The number of well sites and associated infrastructure required for hydrocarbon production sit within the development framework, are justified in terms of their number and extent and are progressively installed, wherever possible;'

# **Hydraulic Fracturing Policy Development - Detailed**

# Representations (Sarah Marsh 742/0067)

2.17.95 The Plan needs to clearly state that hydraulic fracturing can be used at the exploration stage not just for appraisal and production.

# **Actions/Considerations**

# 2.17.93 Agree

# **Outcomes for Pre-Submission Draft Plan**

2.17.94 The amended policy SP17 (now SP16) states that, 'Where proposals for the exploration, appraisal or production of oil and gas resources involve hydraulic fracturing they will need to include...'

# **Hydraulic Fracturing Policy Development - Detailed**

# Representations (Sarah Marsh 742/0073)

2.17.96 The Plan should include a policy which does not permit a listening well before planning permission has already been granted for other wells which it relates to.

# **Actions/Considerations**

2.17.97 The MPA is required to consider each proposal on its merits however it recognises that it is important that consideration is given to how any proposal fits into a framework for the development of the wider oil and gas reservoir within a PEDL area to ensure that it is developed in an environmentally acceptable way.

#### **Outcomes for Pre-Submission Draft Plan**

2.17.98 Policy SP17 (now SP16) requires that,

Criterion 8) 'Results from any earlier exploration/appraisal of the target oil and gas reservoir within the PEDL area are provided including an indication of how the proposal is intended to fit within an overall framework for the development of the reservoir;'

Criterion 9) 'The number of well sites and associated infrastructure required for hydrocarbon production sit within the development framework, are justified in terms of their number and extent and are progressively installed, wherever possible;'

# **Hydraulic Fracturing Policy Development - Detailed**

# Representations (Sarah Marsh 742/0075)

2.17.96 If the Plan allows hydraulic fracturing the following issues need to be covered impact of HGVs on existing road network.

# **Actions/Considerations**

2.17.97 An important approach of the Plan as set out at paragraph 4.8 is that, **All policies of the Plan and their criterion apply where relevant.** The Plan

includes detailed Development Management Policy DM3 relating to transport associated with mineral development which would apply to proposals involving hydraulic fracturing. Additionally, Policy SP17 (now SP16) includes criterion 10 which requires, 'The development includes the use of non-road modes of transport such as pipelines or rail for the transport of the oil or gas unless it can be demonstrated that this is not practicable or environmentally preferable;'

# **Outcomes for Pre-Submission Draft Plan**

2.17.98 No change

# **Hydraulic Fracturing Policy Development - Detailed**

# Representations (Eckington Against Fracking 1149/0695)

2.17.99 Safeguard public water supplies especially during drought periods

#### **Actions/Considerations**

2.17.100 An important approach of the Plan as set out at paragraph 4.8 is that 'All policies of the Plan and their criterion apply where relevant.' The Plan includes detailed Development Management Policy DM8 relating to water management and flood risk. Proposals will need to demonstrate that they would not result in unacceptable impacts on surface water quality, quantity and flows.

# **Outcomes for Pre-Submission Draft Plan**

2.17.101 No change

# **Hydraulic Fracturing Policy Development - Detailed**

# Representations (Eckington Parish Council 1146/672)

2.17.102 That the effect of fracking on buildings in highly populated areas is considered and well understood. This is particularly important because UK housing and other buildings are built on the assumption that we have a very low earthquake risk, so unlike say in the USA, they do not have the protective measures and more flexible construction often used in the USA, which renders direct risk comparisons to the USA meaningless. This is particularly important for our historic buildings, as well as the large number of brick-built buildings in the UK.

# **Actions/Considerations**

2.17.103 The MPA appreciate the need to protect people and property from the impacts of hydraulic fracturing. The recent WMS in October 2022, stated that, The Government is reverting to a precautionary approach to hydraulic fracturing and will only support shale gas exploration if it can be done in a way that is sustainable and protects local communities. It will be led by the evidence on whether this form of exploration can be done in a way which acceptably manages the risk to local communities. The WMS made reference to the British Geological Survey report on 'the scientific advances in hydraulic fracturing since 2019' which concludes that forecasting the occurrence of large earthquakes and their expected magnitude owing to shale gas extraction remains a challenge with significant uncertainty. In the light of this evidence the MPA is proposing to adopt a precautionary approach in the Plan towards the exploitation of hydrocarbons using hydraulic fracturing by introducing the principle of a 500-metre separation distance between sensitive receptors and well sites.

# **Outcomes for Pre-Submission Draft Plan**

2.17.104 Policy SP17 (now SP16) has been amended to explicitly requires proposals involving hydraulic fracturing to include separation distances. 'Where the distance proposed from a well site and associated infrastructure to sensitive receptors is 500 metres or less, proposals will not be supported unless, following a robust assessment of the adequacy of the proposed separation distances and taking account of any proposed mitigation measures, it can be demonstrated that there would be no unacceptable impacts on the local amenity, health, well-being and safety of the sensitive receptors.'

# Policy SP17 (now SP16) Supply of Conventional and Unconventional Oil and Gas

# Policy SP17 (now SP16) Supply of Conventional and Unconventional Oil and Gas - Kirklees Metropolitan Council Net Zero Approach

Representations (S

(Sarah Marsh 742/0069, Steve Elliott 760/0098, Carol Hutchinson 883/0186, Janice Feldermann 944/363, Gordon Isky 1071/0505, Transition Chesterfield 1139/0626, Eckington Parish Council 1146/0666, Graham Buckley 1148/0682, Clay Cross Against Fracking 1151/0708, Creswell Against Fracking 1162/0971

(Individuals 741/3252,764/0991,766/3253 to 786/3273, 788/3274 to 797/3283, 799/3284 to 812/3297, 815/3298 to 824/3276, 837/3277 to 937/3363, 945/3364 to 970/3386, 975/3387 to 1000/3411, 1002/3412 to 1070/3480, 1072/3481 to 1110/3519, 1114/3520 to 1132/3538, 1142/3539, 1156/3540)

2.17.105 The Plan should adopt the commitment contained within the Kirklees Local Plan adopted February 2019 which states at Policy LP42 that, 'Proposals for the production of hydrocarbons will be considered against the following criteria: h) Where a proposal demonstrates that it will have a net zero impact on climate change."

# Representations (Derbyshire County Council Labour Group 1163/0981)

2.17.106 The Plan should include a presumption against conventional and unconventional gas and oil extraction unless a proposal can demonstrate it has net zero impact on carbon emissions.

# Representations (Derbyshire County Council Labour Group 1163/0981)

- 2.17.107 We consider that the most effective way of addressing such matters re prospective exploitation of hydrocarbon resources in the area of Derbyshire and Derby City is by way of an explicit and unambiguous presumption within the Plan against such schemes unless 'a proposal can demonstrate it has a net zero impact on carbon emissions.' This, we understand, is the approach taken in the equivalent plan produced in Kirklees, suggesting this is possible, if the will is there. This does not divert the MPA from delivering on its statutory responsibility, under the NPPF, to delineate Mineral Safeguarding Areas. It merely largely requires that such hydrocarbons 'stay in the ground'.
- 2.17.108 Such an approach would require extraction companies to ensure emissions from their extractive operations are not merely reduced but that embedded carbon in products made are balanced by equivalent simultaneous emission reductions elsewhere. There would need to be rigorous monitoring of this, lest extraction companies use the opportunity to interpret this loosely, and undermine the commitment made.

# **Actions/Considerations**

2.17.109 The MPA recognise the importance of the need to urgently address the issue of climate change and particularly the need to reduce greenhouse gas emissions from mineral development. The MPA considers that mineral development should reduce emissions in line with national and local carbon targets with the goal of achieving net zero emissions by

2050. The MPA consider that it is important that emissions from all mineral development not just hydrocarbon development is effectively addressed. It is proposing a strengthening of Policy SP2 Climate Change to achieve these outcomes. The MPA also consider that it is important to address indirect (Scope 3) emissions from mineral development where appropriate and is proposing to amend Policy SP2 Climate Change to take such emissions into account.

# **Outcomes for Pre-Submission Draft Plan**

- 2.17.110 No change to SP17 (now SP16) Hydrocarbon Policy but Policy SP2
  Climate Change has been amended to require proposals to demonstrate
  a reduction in greenhouse gas emissions, including fugitive emissions
  over the lifetime of the development in line with national and local
  greenhouse gas targets.
- 2.17.111 Additionally, SP2 requires proposals to be accompanied by a climate change impact assessment setting out how measures to reduce emissions and adapt to climate change have been considered, incorporated and will be monitored and reported.
- 2.17.112 The Assessment is also required to include an assessment of whether there is a causal connection between the proposal and any impact on the environment associated with any indirect emissions and, whether this constitutes a significant indirect effect of the proposed development. Where this is the case, the indirect emissions will need to be taken into account under Policy SP2.

# Policy SP17 (now SP16) Supply of Conventional and Unconventional Oil and Gas - Detailed Comments

# Representations (Susan Killeen 0830/182)

- 2.17.113 Object to this policy for the following reasons
  - lack of measurable safeguards especially in relation to hydraulic fracturing
  - 2) include 500 metre buffer zone between homes and well pads
  - 3) include 3.5km zone around edge of National Park and AONB
  - 4) Impose limits on density of well pads
  - 5) Realistic definition of fracking as it relates to conventional and unconventional hydrocarbons.

Precedents have been set in terms of MLP policies re Kirklees net zero impact on climate change re hydrocarbon production and North Yorkshire re buffer zone.

# **Representations** (Derbyshire MLP Communities Action Group 0831/183)

- 2.17.114 Object to this policy for the following reasons
  - lack of measurable safeguards especially in relation to hydraulic fracturing
  - 2) include 500 metre buffer zone between homes and well pads
  - 3) include 3.5km zone around edge of National Park and AONB
  - 4) Impose limits on density of well pads
  - 5) Realistic definition of fracking as it relates to conventional and unconventional hydrocarbons.

Precedents have been set in terms of MLP policies re Kirklees net zero impact on climate change re hydrocarbon production and North Yorkshire re buffer zone.

The statement under Strategic Policy para 3.7 where 'adverse impacts will be mitigated to an acceptable level' leaves the door open for fracking companies to set their own rules, setting dangerous precedents. We would point out that other Mineral Planning Authorities (MPA) have gone further and been clear that adverse impacts would be 'minimised' and have followed through setting measurable safeguards.

The Group represents local communities in NE Derbyshire where the is concern that only rigorous local plan policies will prevent companies from seeking to frack for gas in this area.

# Representations (Creswell Against Fracking 1162/0972)

2.17.115 The statement under Strategic Policy para 3.7 where 'adverse impacts will be mitigated to an acceptable level' leaves the door open for fracking companies to set their own rules, setting dangerous precedents. Other Mineral Planning Authorities (MPAs) have gone further and set measurable safeguards in their Plans in order to 'minimise' these adverse impacts.

# **Actions/Considerations**

2.17.116 The points raised under 2) to 5) have been considered and dealt with earlier in this schedule - please see above. In relation to point 1) the MPA considers that the proposed changes to the Plan will ensure that appropriate environmental safeguards are in place to protect both people and the environment from all mineral development not only hydrocarbon development. Changes are proposed to Chapter 4 Sustainable Minerals Development to explain the use of the term 'acceptable levels. Whilst mineral development and mineral related development can often have the potential to cause adverse impacts, a key objective of the Plan is to ensure that those impacts are mitigated and controlled to 'acceptable levels'. This term is not defined in the Plan because 'acceptability' will be assessed on a case-by-case basis taking into account the scale, nature and location of the proposal, the characteristics of the various environmental effects likely to arise from the development and the opportunities for mitigation measures that may be applied.

#### **Outcomes for Pre-Submission Draft Plan**

2.17.117 Changes have been made throughout the Plan to strengthen the effectiveness of policies in safeguarding the environment and people. A significant change to SP17 (now 16) Supply of Conventional and Unconventional oil and gas is the precautionary approach adopted towards proposals involving hydraulic fracturing.

## Policy SP17 (now SP16) Supply of Conventional and Unconventional Oil and Gas - Hydraulic Fracturing

**Representations** (Sarah Marsh 742/0059, 0060, 0061,0062,0063,0064,0065,0066)

- 2.17.118 If the Plan allows hydraulic fracturing the policy should cover the following matters:
  - 1) Earth tremors
  - 2) Disposal of radioactive waste
  - 3) Silica in the environment and associated health risks
  - 4) Accidental contamination of the water table
  - 5) Subsidence and its effects on nearby properties
  - 6) Former coal mining shafts/tunnels

#### **Actions/Considerations**

2.17.119 The MPA consider that the issues raised will be adequately covered in the proposed changes to Policy SP17 (now SP16) and in the detailed Development Management policies of the Plan.

#### **Outcomes for Pre-Submission Draft Plan**

2.17.120 Policy SP17 (now SP16) has been amended to include a specific clause on hydraulic fracturing.

## Policy SP17 (now SP16) Supply of Conventional and Unconventional Oil and Gas - Noise Limits

#### Representations (Sarah Marsh 742/0072)

2.17.121 There should be a similar policy to North Yorkshire Local Plan which restricts drilling between 23:00 and 7:00 due to noise impacts.

#### **Actions/Considerations**

2.17.122 The MPA consider it inappropriate to include policies to control noise impacts specifically relating to hydrocarbon development. Many of the limestone quarries particularly those processing industrial minerals have 24-hour operations. The MPA consider that the Development Management Policy DM1 adequately deals with noise impacts from all mineral development.

#### **Outcomes for Pre-Submission Draft Plan**

2.17.123 No change.

## Policy SP17 (now SP16) Supply of Conventional and Unconventional Oil and Gas - Viable Alternatives

### Representations (Steve Elliott 760/0097)

2.17.124 The policy should be amended to include the requirement that there is no viable alternative.

#### **Actions/Considerations**

2.17.125 The NPPF requires the Plan, so far as practicable, take account of the contribution that substitute, or secondary and recycled materials and mineral waste would make to the supply of materials before considering the supply of primary materials. Objective 3 of the Plan seeks to minimise waste and maximise the use of recycled and secondary aggregates and Policies SP1 and specifically SP3 seeks to support the production of recycled and secondary aggregates where they will promote the sustainable management of waste and facilitate a reduction in the need for primary aggregates. However, even with their maximum use there will still be a need for the extraction of primary minerals. Additionally industrial minerals which are often valued for their physical and/or chemical

properties means that opportunities for their substitution and recycling are limited. Furthermore, the intrinsic properties of industrial minerals are often changed irreversibly in the manufacturing process making them difficult to be reused or recycled. Similarly fossil fuels when burned cannot be re-used although waste material such as pulverised fuel ash is used to make construction products.

#### **Outcomes for Pre-Submission Draft Plan**

2.17.126 No change.

## Policy SP17 (now SP16) Supply of Conventional and Unconventional Oil and Gas - Carbon Offsetting

#### Representations (Steve Elliott 760/0099)

2.17.127 The policy should be amended to include the requirement that there is no offsetting of carbon emissions allowed.

#### **Actions/Considerations**

2.17.128 The MPA agree in principle that the offsetting of emissions should not be encouraged and has sought to clarify the limited circumstances where it considers that the 'offsetting of emissions' would be acceptable.

#### **Outcomes for Pre-Submission Draft Plan**

- 2.17.129 The issue of offsetting is dealt with in Chapter 5 on Climate Change. The Plan has been amended accordingly, 'The MPA will expect, in the first instance, that consideration is given to incorporating any measures to reduce and adapt to climate change, such as tree planting and increased biodiversity, on site rather than offset elsewhere. However, where this is not possible, measures for offsetting or capturing and storing emissions should be included in the Assessment. Where appropriate, the MPA will use planning conditions or enter into planning obligations to secure climate change mitigation and adaptation measures and to require data to be supplied to report and monitor the effectiveness of those measures.'
- 2.17.130 No Change in respect of Policy SP17 (now SP16).

## Policy SP17 (now SP16) Supply of Conventional and Unconventional Oil and Gas - Least Sensitive Location

#### Representations (Lee Rowley MP 1136/0581)

- 2.17.131 Support the inclusion of the following points in the Policy:
  - 1) The requirement for the well sites to be located in the 'least sensitive location' should also apply to proposals for production.

#### **Actions/Considerations**

2.17.132 Proposals for the production of hydrocarbons have to satisfy criterion 2 - 6 of Policy SP17 (now SP16) which includes the criterion relating to the 'least sensitive proposal'.

#### **Outcomes for Pre-Submission Draft Plan**

2.17.133 No change

## Policy SP17 (now SP16) Supply of Conventional and Unconventional Oil and Gas - General Support

#### Representations (Lee Rowley MP 1136/0580)

- 2.17.134 Support the inclusion of the following points in the Policy:
  - 1) The requirement that exploration sites and associated infrastructure are sites in the 'least sensitive location';
  - 2) That applicants must demonstrate no adverse impact on the underlying geological structure;
  - 3) That any activity must be temporary;
  - 4) That all sites must be restored, and
  - 5) That any applications for production must be "justified" in terms of volume.

#### **Actions/Considerations**

2.17.135 The support is noted.

#### **Outcomes for Pre-Submission Draft Plan**

2.17.136 No change requested but Policy SP17 (now SP16) relating to hydraulic fracturing safeguards has been strengthened.

## Policy SP17 (now SP16) Supply of Conventional and Unconventional Oil and Gas - Non-Core Activities

#### Representations (Lee Rowley MP 1136/0582)

2.17.137 That non-core activities (such as processing) should be assumed to not automatically need to be done on site, particularly if that site would not normally be used for industrial activity of any other kind.

#### **Actions/Considerations**

2.17.138 The MPA consider that in principle the processing of minerals should take place at the extraction site in so far that impacts are likely to be concentrated at one site and this avoids the additional transport of minerals which is often a major impact of mineral working. Nevertheless, there may be circumstances such as a green belt location where visually intrusive infrastructure would not be encouraged. The detailed development management policies at Chapter 11 will ensure that any impacts from mineral related development are effectively minimised, managed and controlled.

#### **Outcomes for Pre-Submission Draft Plan**

2.17.139 No change.

## Policy SP17 (now SP16) Supply of Conventional and Unconventional Oil and Gas - Introductory text and criterion 3)

#### Representations (CPRE 1152/0733)

2.17.140 Amend introductory text to 'Proposals for the exploration... oil and gas will only be permitted where they:...'; amend criterion 3) replacing 'avoid' with 'prevent'.

#### **Actions/Considerations**

2.17.141 The MPA consider that the policy should be positively worded.

#### **Outcomes for Pre-Submission Draft Plan**

2.17.142 No change.

## Policy SP17 (now SP16) Supply of Conventional and Unconventional Oil and Gas - Criterion

#### Representations (UKOOG 1139/0631)

2.17.143 Point 2 The term 'least sensitive' is not defined and is a subjective term. UKOOG suggest the following amendment 'ensure that well sites and associated infrastructure are sited in the most appropriate location from which the target reservoir can be accessed and extracted economically'

#### Representations (Historic England 1158/805)

2.17.144 What is meant by the least sensitive location?

#### **Actions/Considerations**

2.17.145 The MPA consider that the 'least sensitive' location does not need to be defined because environmental sensitivity will be assessed on a case-by-case basis taking into account the scale, nature and location of the proposal, the characteristics of the various environmental effects likely to arise from the development and the opportunities for mitigation measures that may be applied.

#### **Outcomes for Pre-Submission Draft Plan**

2.17.146 No change.

## Policy SP17 (now SP16) Supply of Conventional and Unconventional Oil and Gas - Criterion 3

#### Representations (UKOOG 1139/0632)

2.17.147 Point 3 Firstly, the deep underlying geological structure is not a material planning consideration. The language used in the plan should reflect that. UKOOG agree that disturbance to shafts and seams associated with former coal mining should be considered as part of the plan, however. The inclusion of the matter of seismicity suggests that the MPA does not believe that the OGA can adequately address the matter. UKOOG believe the latter part of this point (and that measures are included to avoid induced seismicity) should be removed. The inspector's decision in the Wressle appeal also stated, 'In line with the NPPG on Minerals I am entitled to assume that other regulatory regimes will operate effectively and that it is not necessary for me to carry out my own assessment because I can rely on the assessment of the other regulatory bodies. There is no evidence that other regimes are incapable of operating effectively and adequately regulating the development.'

#### **Actions/Considerations**

2.17.148 The planning and other regulatory regimes are separate but complementary. The planning system controls the development and use of the land in the public interest and, this includes ensuring that new development is appropriate for the location taking account of the effects, including cumulative effects, of pollution on health, living conditions and the natural environment, as well as the potential sensitivity of the site or the wider area to impacts that could arise from the development.<sup>8</sup> The focus is on whether the development is an acceptable use of the land, and the impacts of those uses, rather than the control of the processes involved and health and safety. The MPA consider that the impacts of induced seismicity and its potential impacts on land stability is a land use planning matter.

#### **Outcomes for Pre-Submission Draft Plan**

2.17.149 Policy SP17 (now SP16) has been amended to include reference to land instability.

## Policy SP17 (now SP16) Supply of Conventional and Unconventional Oil and Gas - Criterion 3

#### Representations (Historic England 1158/806)

2.17.150 What level is an unacceptable adverse impact?

#### **Actions/Considerations**

2.17.151 Changes are proposed to Chapter 4 Sustainable Minerals Development to explain the use of the term 'acceptable levels. Whilst mineral development and mineral related development can often have the potential to cause adverse impacts, a key objective of the Plan is to ensure that those impacts are mitigated and controlled to 'acceptable levels'. This term is not defined in the Plan because 'acceptability' will be assessed on a case-by-case basis taking into account the scale, nature and location of the proposal, the characteristics of the various environmental effects likely to arise from the development and the opportunities for mitigation measures that may be applied.

#### **Outcomes for Pre-Submission Draft Plan**

<sup>&</sup>lt;sup>8</sup> NPPF July 2021 Paragraph 185

2.17.152 No change to Policy SP17 (now SP16) but changes have been made to Chapter 4 to explain the use of the term 'acceptable levels'.

## Policy SP17 (now SP16) Supply of Conventional and Unconventional Oil and Gas - Criterion 5

#### Representations (Historic England 1158/807)

2.17.153 What are the restoration principles and how will they ensure that the historic environment is protected and enhanced?

#### **Actions/Considerations**

2.17.154 Detailed restoration principles are set out in Policy DM15 Restoration, Aftercare and After-use. It is not necessary to include this detail in Policy SP17 (now SP16).

#### **Outcomes for Pre-Submission Draft Plan**

2.17.155 No change

## Hydrocarbons SP17 The Supply of Conventional and Unconventional Oil and Gas Criteria 6

#### Representations (CPRE 1152/0734)

2.17.156 Amend the introductory text to read proposals...oil and gas will only be permitted where and include criteria 6) it can be demonstrated that emissions from the development would not contribute to climate change or prejudice the achievement of UK climate change objectives and be consistent with national and local carbon budgets and targets; and...' and re-number criterion 6-10 thereafter as 7-11.

#### **Actions/Considerations**

2.17.157 The MPA recognise the importance of the need to urgently address the issue of all greenhouse gas emissions from mineral working. The MPA consider that all climate change issues should be dealt by a single climate change policy that will apply to all proposals for mineral development. It is proposing to amend Policy SP2 Climate Change which applies to all proposals for mineral development to strengthen the Plan's commitment to address climate change issues and particularly the issue of the need to reduce emissions in line with national and local carbon budgets.

#### Outcomes for Pre-Submission Draft Plan

- 2.17.158 No change to Policy SP17 (now SP16) but Policy SP2 Climate Change has been amended to require proposals to demonstrate a reduction in greenhouse gas emissions, including fugitive emissions over the lifetime of the development in line with national and local greenhouse gas targets.
- 2.17.159 Additionally, SP2 requires proposals to be accompanied by a climate change impact assessment setting out how measures to reduce emissions and adapt to climate change have been considered, incorporated and will be monitored and reported.
- 2.17.160 The Assessment is also required to include an assessment of whether there is a causal connection between the proposal and any impact on the environment associated with any indirect emissions and, whether this constitutes a significant indirect effect of the proposed development. Where this is the case, the indirect emissions will need to be taken into account under Policy SP2.

## Policy SP17 (now SP16) Supply of Conventional and Unconventional Oil and Gas - Criterion 10 Transport

#### Representations (UKOOG 1139/0633)

2.17.161 The Plan states 'The development includes the use of non-road modes of transport such as pipelines or rail for the transport of the oil or gas unless it can be demonstrated that this is not practicable or environmentally preferable.'

UKOOG suggest a modification in the language so it now states:

The development includes the use of non-road modes of transport such as pipelines or rail for the transport of the oil or gas unless it can be demonstrated that this is not practicable, economically, or environmentally preferable

#### **Actions/Considerations**

2.17.162 The MPA consider that the term practicable includes being able to be carried out within available means which would include economic feasibility.

#### **Outcomes for Pre-Submission Draft Plan**

2.17.163 No change.

## Policy SP17 (now SP16) Supply of Conventional and Unconventional Oil and Gas - Criterion 10 Transport

#### Representations (Eckington Parish Council 1146/0668)

2.17.164 Proper consideration of the impact of large numbers of HGV on the road network. For example, the Marsh Lane application impacted on Snowdon Lane, Marsh Lane, which was the preferred route, was incorrectly assessed - the width of road required for oncoming traffic to pass each other was assessed based on a straight road, but in practice Snowdon Lane is twisty, and long vehicles require considerably more width. The upshot is that oncoming traffic, on a 50mp road, would regularly meet large, long HGV pushed into the middle of the road around bends, and that would be dangerous.

#### **Actions/Considerations**

2.17.165 Policy SP17 (now SP16) seeks to encourage the use of non-road transport in that it sets out that proposals for the production of oil and gas will be supported where, '10) The development includes the use of non-road modes of transport such as pipelines or rail for the transport of the oil or gas unless it can be demonstrated that this is not practicable or environmentally preferable;' Additionally Development Management Policy DM3 which applies to all mineral development proposals contains detailed criteria which seek to ensure the sustainable transport of minerals.

#### **Outcomes for Pre-Submission Draft Plan**

2.17.166 No change.

## Policy SP17 (now SP16) Supply of Conventional and Unconventional Oil and Gas - Criterion 10 Transport - Pipelines

### Representations (Eckington Parish Council 1146/0669)

2.17.167 That any necessary pipelines that would be required to remove extracted gas are considered BEFORE work starts on a fracking site. The impact of a pipeline could easily be more substantial than the actual drill pad and should be considered at the beginning of the process.

#### **Actions/Considerations**

2.17.168 Any proposals to produce oil and gas would need to include from the outset how gas would be transported from the site.

#### **Outcomes for Pre-Submission Draft Plan**

2.17.169 No change.

### Paragraph 8.2.53 Policy SP17 (now SP16) Reasoned Justification

#### Representations (Lee Rowley 942/853)

2.17.170 That the point identified in paragraph 8.2.53 regarding the potential impact of vehicle movements (and which requires locations to be where there is good access to suitable road networks) should be upgraded to a formal requirement within the draft policy itself.

#### **Actions/Considerations**

2.17.171 An important approach of the Plan as set out at paragraph 4.8 is that, All policies of the Plan and their criterion apply where relevant. The Plan includes detailed Development Management Policy DM3 relating to transport associated with mineral development which would apply to proposals involving hydrocarbon development. Policy DM3 includes detailed requirements regarding satisfactory access arrangements.

#### **Outcomes for Pre-Submission Draft Plan**

2.17.172 No change.

## Policy SP17 (now SP16) Supply of Conventional and Unconventional Oil and Gas - Criterion 11

#### Representations (Historic England 1158/808)

2.17.173 As well as a beneficial state for future re-use; the restoration principles should be appropriate to the environmental context they are sited within and protect and where possible, enhance the historic environment, where relevant.

#### **Actions/Considerations**

2.17.174 Detailed restoration principles are set out in Policy DM15 Restoration, Aftercare and After-use. The MPA consider it unnecessary to include this detail in Policy SP17 (now SP16).

#### **Outcomes for Pre-Submission Draft Plan**

2.17.175 No change.

## Policy SP17 (now SP16) Supply of Conventional and Unconventional Oil and Gas - Criterion 11

#### Representations (Eckington Parish Council 1146/673)

2.17.176 That sufficient indemnity insurance is taken out by any company engaging in fracking, so that when those companies are long gone, any long-term adverse effects would at least have a realistic chance of being mitigated.

#### **Actions/Considerations**

2.17.177 Policy SP17 (now SP16) through Criteria 11 can require the provision of a restoration bond, where a novel technique such as hydraulic fracturing, is used to ensure that the site is restored and left in a conditions suitable for a beneficial after use.

#### **Outcomes for Pre-Submission Draft Plan**

2.17.178 No change.

## Policy SP17 (now SP16) Supply of Conventional and Unconventional Oil and Gas - General Support

### Representations (North East Derbyshire District Council 972/0396)

2.17.179 North East Derbyshire District Council (NEDDC) passed a resolution opposing hydraulic fracturing within the district, in 2016. NEDDC acknowledges the draft Plan's approach to include hydraulic fracturing within the criteria-based policy for all hydrocarbon developments at draft Policy SP17 and agrees that the inclusion of a policy is appropriate to cover a potential situation of the Government's moratorium being lifted.

#### **Actions/Considerations**

2.17.180 The support is noted.

#### **Outcomes for Pre-Submission Draft Plan**

2.17.181 No change requested but the environmental safeguards in Policy SP17 (SP16 in the Pre-Submission Draft Plan) relating to hydraulic fracturing have been strengthened.

## Policy SP17 (now SP16) Supply of Conventional and Unconventional Oil and Gas - General Support

Representations (Bolsover District Council 1147/0678)

- 2.17.182 In relation to Conventional and Unconventional Hydrocarbons and Gas from Coal, it is noted that parts of Bolsover District are within areas prospective for shale gas in the Lower Bowland unit. The District Council has concerns about the potential impacts of the exploration and exploitation of conventional and unconventional hydrocarbons in Bolsover District and welcome the inclusion on the criteria-based policy SP17: Supply of Conventional and Unconventional Oil and Gas. It is also our firm view that this policy requirement should include consideration of the end use of the hydrocarbons as well as their transportation alongside the operational aspects of the development itself.
- 2.17.183 However, the District Council would seek stronger policies in the next iteration of the Minerals Plan in relation to the supply of energy minerals and would welcome the insertion of requirements to contributing to the zero-carbon agenda in a similar manner to that in the Kirklees Local Plan adopted in 2019.

#### **Actions/Considerations**

- 2.17.184 The support for a criteria-based policy is noted. The MPA recognise the importance of the need to urgently address the issue of climate change and particularly the need to reduce greenhouse gas emissions from mineral development. The MPA considers that mineral development should reduce emissions in line with national and local carbon targets with the goal of achieving net zero emissions by 2050. The MPA consider that it is important that emissions from all mineral development not just hydrocarbon development is effectively addressed. It is proposing a strengthening of Policy SP2 Climate Change to achieve these outcomes. The MPA also consider that it is important to address indirect (Scope 3) emissions from mineral development where appropriate and is proposing to amend Policy SP2 Climate Change to take such emissions into account.
- 2.17.185 In relation to transportation seeks to encourage the use of non-road transport in that it sets out that proposals for the production of oil and gas will be supported where, '10) The development includes the use of non-road modes of transport such as pipelines or rail for the transport of the oil or gas unless it can be demonstrated that this is not practicable or environmentally preferable;' Additionally Development Management Policy DM3 which applies to all mineral development proposals contains

detailed criteria which seek to ensure the sustainable transport of minerals.

#### Outcomes for Pre-Submission Draft Plan

- 2.17.186 No change to SP17 (now SP16) Hydrocarbon Policy but Policy SP2
  Climate Change has been amended to require proposals to demonstrate
  a reduction in greenhouse gas emissions, including fugitive emissions
  over the lifetime of the development in line with national and local
  greenhouse gas targets.
- 2.17.187 Additionally, SP2 requires proposals to be accompanied by a climate change impact assessment setting out how measures to reduce emissions and adapt to climate change have been considered, incorporated and will be monitored and reported.
- 2.17.188 The Assessment is also required to include an assessment of whether there is a causal connection between the proposal and any impact on the environment associated with any indirect emissions and, whether this constitutes a significant indirect effect of the proposed development. Where this is the case, the indirect emissions will need to be taken into account under Policy SP2.

## Hydrocarbons Environmental and Social Impacts Paragraph 8.2.40 now Reasoned Justification Paragraph 8.2.52

#### Representations (Historic England 1158/0803)

2.17.189 We welcome the reference to the historic environment within this paragraph, though we do remain concerned about the overall approach to this mineral development. As referenced throughout the earlier chapter there is a great deal of uncertainty over the mining of hydrocarbons and the particular impacts are not yet known. Whilst we consider that referring to the wider Development Management policies is a sensible approach, we consider that it is possible that there will be unknown and/or further reaching impacts as a result of this mineral development and as such the Minerals Plan should look to ensure that the appropriate protection is in place, if a planning application were to be received within the Plan period.

#### **Actions/Considerations**

2.17.190 An important approach of the Plan as set out at paragraph 4.8 is that, **All policies of the Plan and their criterion apply where relevant.** The MPA considers that the proposed changes to the Plan will ensure that appropriate environmental safeguards are in place to protect the historic

environment from impacts from all mineral development not only hydrocarbon development.

#### **Outcomes for Pre-Submission Draft Plan**

2.17.191 No change.

### **Hydrocarbons Protected Areas Paragraph 8.2.43**

#### Representations (Historic England 1158/0804)

2.17.192 We support this paragraph.

#### **Actions/Considerations**

2.17.193 The support is noted.

#### **Outcomes for Pre-Submission Draft Plan**

2.17.194 No change.

## Policy SP17 (now SP16) Supply of Conventional and Unconventional Oil and Gas - Reasoned Justification Paragraph 8.2.51

#### Representations (Historic England 1158/0809)

2.17.195 It would be beneficial to include what an appropriate level of detail may be and what type of information may be required; to provide clarity to the developer/ applicant.

#### **Actions/Considerations**

2.17.196 The Plan at Chapter 11.3 sets out information that is required to support a planning application.

#### **Outcomes for Pre-Submission Draft Plan**

2.17.197 No change.

## Policy SP17 (now SP16) Supply of Conventional and Unconventional Oil and Gas - Reasoned Justification Paragraph 8.2.53

#### Representations (Historic England 1158/0810)

2.17.198 With respect to this paragraph it is also important to recognise that these issues such as heavy vehicular movements can have an impact on the significance of heritage assets including their setting and that there are wider issues than the specific development of the site, that will need to be

considered when impacts are assessed, and mitigation strategies applied.

#### **Actions/Considerations**

2.17.199 The Plan deals with the impact of all proposals on heritage assets through the Development Management policies and particularly at Policy DM7 Historic Environment.

#### **Outcomes for Pre-Submission Draft Plan**

2.17.200 No change.

## Policy SP17 (now SP16) Supply of Conventional and Unconventional Oil and Gas - Underground Coal Gasification

#### Representations (South Yorkshire for a Green New Deal 1157/0782)

2.17.198 The plan considers various possibilities of extracting energy from disused coal workings, such as methane extraction and underground coal gasification, and concludes that they are not viable. We therefore believe that the plan should categorically rule these methods out.

#### **Actions/Considerations**

2.17.199 Agree.

#### **Outcomes for Pre-Submission Draft Plan**

2.17.200 Policy SP17 (now SP16) has been amended to read,

Proposals for the exploration, appraisal or production of unconventional oil and gas resources involving underground coal gasification will not be supported.

## 2.18 Chapter 9.1 – Safeguarding Mineral Resources

## **Table of Representations**

| Name                         | Name     | Representation Ref. No.        |
|------------------------------|----------|--------------------------------|
|                              | Ref. No. |                                |
| Mineral Products Association | 938      | 0326,0327                      |
| North East Derbyshire DC     | 972      | 0397,0398                      |
| UKOOG                        | 1140     | 0634                           |
| Erewash Borough Council      | 1143     | 0642                           |
| Bolsover District Council    | 1147     | 0679                           |
| Chesterfield Borough Council | 1154     | 0748,0749,0750,0751            |
| Historic England             | 1158     | 0811,0812                      |
| Peak District National Park  | 1159     | 0893,0894,0895,0896,0897,0898, |
| Authority                    |          | 0899                           |
| Tarmac                       | 940      | 0992                           |

## **Policy SP18 - Safeguarding Mineral Resources**

| Representations | (Mineral Products Association 938/0326 & 0327, Tarmac |
|-----------------|---|
|                 | 940/0992)   |

2.18.1 Additional wording is required in this policy and supporting text to make it properly reflect national policy and make it effective and therefore sound. NPPF requires 'known locations' of mineral resources to be safeguarded and this needs reflecting in the policy. The PPG references the BGS document Mineral Safeguarding in England: good practice advice when guiding local authorities on what steps to take in respect of safeguarding mineral resources. It is identified as best practice to include buffers within MSAs to guard against proximal development potentially affecting the mineral resource. The term qualified person also needs inserting as previously identified. Should also refer to the agent of change principle.

#### **Actions/Considerations**

2.18.2 Agree. The suggestions have been incorporated into a revised policy.

#### **Outcomes for Pre-Submission Draft Plan**

2.18.3 Revise Policy SP18 accordingly.

### **Exempt Developments**

#### Representations (North East Derbyshire DC. 972/0397)

2.18.4 The Council requests the inclusion of further clarification of the fifth exemption "Development which is in accordance with the District/Borough Local Plan which took account of mineral sterilisation and determined that prior extraction would not be practicable". It is currently unclear what this includes, in particular for development in built up areas which are not covered by the other exemptions, and in a situation where a District/Borough Local Plan has not taken account of mineral sterilisation yet.

#### **Actions/Considerations**

2.18.5 It is agreed that the sentence as written is not as clear as it should be and is open to interpretation. It will be reworded as follows to ensure greater clarity. "Development which is in accordance with adopted Local Plan allocations"

#### **Outcomes for Pre-Submission Draft Plan**

2.18.6 Alter sentence in the list of exemptions as proposed above to address the comment.

## **Surface Coal Mineral Safeguarding Area and Consultation Area**

### Representations (North East Derbyshire DC. 972/0398)

2.18.7 The Council questions whether the identification of the Surface Coal Mineral Safeguarding Area and Consultation Area is necessary overall, due to the significant reduction of demand for coal as a result of government policies to address climate change and reduce greenhouse gas emissions and that in this context it is unlikely that coal will be extensively worked again over the plan period. Even with the exempt developments, the requirement for Mineral Resource Assessments and consultation of the Mineral Planning Authority will place a further burden upon applicants, the District Planning Authority and the Mineral Planning Authority.

#### **Actions/Considerations**

2.18.8 The designation of MSAs does not convey any presumption that mineral extraction will be acceptable in these areas. There is a general presumption against coal extraction in the NPPF and this is reflected in the MLP, but for whatever reason, although it is acknowledged that it seems

unlikely, this may change in the future, so it is important that the resource is still acknowledged in respect of safeguarding. There has been no guidance issued which would suggest that surface coal should not be safeguarded. Given the exemptions listed in the Plan, it is considered that there will only be very few developments which will require assessment in this respect.

#### **Outcomes for Pre-Submission Draft Plan**

2.18.9 No changes required.

### Safeguarding Mineral Resources

#### Representations (Bolsover District Council 1147/0679)

2.18.10 In particular for Permian Limestone, we do not wish to see policies relating to these safeguarding areas which will neutralise land values unnecessarily or unduly burden potential applicants who would need to supply a mineral resources assessment in situations where there is no realistic possibility of quarrying being feasible or acceptable by virtue of DM policies elsewhere in the Local Plan.

#### **Actions/Considerations**

2.18.11 The NPPF requires that all mineral planning authorities define Mineral Safeguarding Areas (MSA) so that known locations of specific mineral resources of local and national importance are not sterilised by non-mineral development, such as housing, retail or industry. This will help to ensure that the minerals remain available for possible use by future generations. Permian Limestone is identified as a mineral of local and national importance and is therefore required to be safeguarded. When the District Council consults the Mineral Planning Authority on a proposal in a MSA, we will consider the proposal and inform them if we consider that quarrying of the mineral will not be feasible. The applicant will not then have to provide an assessment of the mineral resources. The majority of proposals on the Permian Limestone will be exempt from these consultation procedures, as set out in the Plan.

#### **Outcomes for Pre-Submission Draft Plan**

2.18.12 No changes required.

### **Coal Safeguarding Plan**

#### Representations (Chesterfield Borough Council 1154/0748,0749)

2.18.13 Request that the Coal Safeguarding Plan at Figure 9.1.3 be amended to exclude existing urban areas and site allocations (with the exception of allocation SS5) in the absence of any evidence that their inclusion is necessary. The Safeguarding Plans should also be made available at a larger scale to assist with identifying whether they affect specific sites.

#### **Actions/Considerations**

2.18.14 PPG requires mineral resources to be safeguarded in designated areas and urban areas where necessary to do so. The British Geological Survey (BGS) document "Minerals Safeguarding in England: Good Practice Advice" advises that in most cases MSAs should cover the full extent of mineral resources considered to be of economic importance and that they should also cover urban areas under which mineral resources lie, in order to highlight the potential for extracting significant quantities of mineral which can exist beneath large urban regeneration projects and brownfield sites, and which may otherwise be overlooked. The list of developments exempt from the mineral consultation procedure includes development which is in accordance with adopted Local Plan allocations. Explanation of this will be provided in the revised chapter. The Councils will endeavour to produce larger scale plans of the safeguarding areas as requested.

#### **Outcomes for Pre-Submission Draft Plan**

2.18.15 Include explanation of reason for MSAs covering urban areas. Provide more detailed larger scale maps of the safeguarding areas.

## **Policy SP18 Mineral Safeguarding Areas and Consultation Areas**

#### Representations (Chesterfield Borough Council 1154/0750 & 0751)

- 2.18.16 Policy SP18 should be amended to make specific reference to the exemptions to the requirement to submit a Mineral Resource Assessment, either by including the wording of the exemptions in the body of the policy or by including specific reference to a paragraph or table number, so that there is no ambiguity. We suggest that the list of exemptions should be amended as follows:
  - Applications that do not constitute major development as described in The Town and Country Planning (Development Management Procedure) (England) Order 2010.

- 2) Applications for alterations and extensions to existing buildings and for change of use of existing development. [it is not clear why intensifying an existing use would further sterilise mineral resources, or how prior extraction would be practical in the circumstances]
- 3) Applications for reserved matters, [the second part of the criteria is superfluous as all reserved matters applications will be after an outline consent has been granted]
- 4) Development which is in accordance with an adopted Local Plan.

Also, Policy SP18 should refer to the Minerals Safeguarding areas 'as shown on the policies map' (if one is to be produced) or by specific reference to named map extracts or plans.

#### **Actions/Considerations**

2.18.17 Agree. The suggested amendments have been incorporated into the revised text.

#### **Outcomes for Pre-Submission Draft Plan**

2.18.18 Alter the text as suggested.

### Safeguarded Resources and Policy 18

## **Representations** (Peak District National Park Authority 1159/0893, 0894, 0895, 0896, 0897, 0898, 0899)

- 2.18.19 A number of wording changes and requests for clarification have been suggested, as follows:
  - Paragraph 9.1.6. Suggest "Fluorspar" reads "Fluorspar and associated vein minerals".
- 2.18.20 Suggest the following text requires some clarification. "Coal derived fly ash has been used in the past to restore glaciofluvial sand and gravel workings and will be safeguarded by virtue of the glaciofluvial sand and gravel resource being safeguarded." If there is no sand and gravel left to safeguard how can the pfa be safeguarded?
- 2.18.21 Include at the end; consult the MPA for that purpose." Suggest include in the list "Applications for variation of conditions".
- 2.18.22 Include in the list: "Any results of mineral survey or exploration undertaken".
- 2.18.23 Suggested wording: "and post-development fire and gas hazards associated with the spontaneous combustion of shallow coal"."

SP18. Proposals for non-mineral development in mineral safeguarding areas will be required to demonstrate, through a mineral resource assessment, that the mineral resource would not be sterilised as a result of the development, or that there are other sustainable overriding reasons why the mineral resource should not be extracted prior to that development taking place". Also suggest in the policy include the words (underlined): "Applications for non-mineral development in Mineral Consultation Areas must include an assessment of the effect of the proposed development on the mineral resource; and where the non-mineral development is proposed in close proximity to an existing mineral operation, practicable measures to mitigate adverse impact on that operation."

#### **Actions/Considerations**

2.18.24 Agree to suggested changes. Clarification has also been provided where requested.

#### **Outcomes for Pre-Submission Draft Plan**

2.18.25 Amend the text as suggested.

# 2.19 Chapter 9.2 - Safeguarding Minerals Related Infrastructure

### **Table of Representations**

| Name                         | Name<br>Ref. No. | Representation Ref. No. |
|------------------------------|------------------|-------------------------|
| Mineral Products Association | 938              | 0328                    |
| Tarmac                       | 940              | 0353,0354               |
| Chesterfield Borough Council | 1154             | 0752,0753,0754          |
| Historic England             | 1158             | 0813                    |
| Peak District National Park  | 1159             | 0900,0901,0902          |
| Authority                    |                  |                         |

### Policy 19 - Safeguarding Mineral Related Infrastructure

| Representations | (Mineral Products Association 938/0328) |
|-----------------|---|
|                 |   |

2.19.1 As the mineral and waste lead Authority, the County Council has a responsibility in providing clear guidance to District and Borough Councils on the importance of safeguarding when allocating land and determining planning applications. As such the proposed policy is unsound, as it fails to do this. In addition, the 'agent of change' principle should also be applied. Policy should be amended.

#### **Actions/Considerations**

2.19.2 The policy has been reworded to address the comments

#### **Outcomes for Pre-Submission Draft Plan**

2.19.3 Amend Policy SP19.

## Policy 19 – Safeguarding Mineral Related Infrastructure

### Representations (Tarmac 940/0353,0354)

2.19.4 Whilst active mineral operations tend to be in areas at further distance from sensitive receptors, rail heads, concrete/asphalt plant operations and some aggregate recycling operations may fall within more built areas where sensitive uses in proximity to operations may cause conflict.

Paragraph 9.2.18 states that 'facilities within the control of the County Council will be safeguarded and it isn't necessary to add another layer of safeguarding as facilities are protected by being located within an active

mineral working'. This is disputed and is contrary to the NPPF. Although some applications for mineral related infrastructure may be determined by a district authority, the Development Plan is taken as a whole and in two tier Authority areas, this includes the County/Minerals and Waste Plans and the District/Borough Plan. As the mineral and waste lead Authority, the County Council has a responsibility in providing clear guidance to District and Borough Councils on the importance of safeguarding when allocating land and determining planning applications. The NPPF does not advocate that only mineral related infrastructure situated, within quarries are safeguarded

#### **Actions/Considerations**

2.19.5 Agree. The policy and justification have been amended to address these comments.

#### **Outcomes for Pre-Submission Draft Plan**

2.19.6 Amend Policy SP19.

### Policy 19 – Safeguarding Mineral Related Infrastructure

#### Representations (Chesterfield Borough Council 1154/0752,0753,0754)

2.19.7 Policy SP19 should include specific reference to sites safeguarded on a policies plan or map extract. Clear criteria should be included for how it may be demonstrated that a safeguarded facility is no longer required, and how development in the vicinity of the facility should be identified and any policy considerations that should apply to such developments. Also, reference in Appendix B to 'Brimington Road' should be altered to read 'Brimington Road North'.

#### **Actions/Considerations**

2.19.8 The reasoned justification has been amended to help address the issues raised. Appendix B has been amended as requested.

#### **Outcomes for Pre-Submission Draft Plan**

2.19.9 Amend text to help address the comments. Amend Appendix B.

### Appendix 9.2B

#### Representations (Historic England 1158/0813)

2.19.10 Require clarification as to what the table at Appendix 9.2B is setting out.

Unclear as to what the information is specifically relating to.

#### **Actions/Considerations**

2.19.11 The table sets out the minerals related infrastructure facilities within the districts, which will be safeguarded by the relevant District/Borough Authorities. Reference is made to this table in the reasoned justification.

#### **Outcomes for Pre-Submission Draft Plan**

2.19.12 Provide clearer cross reference to this table at the relevant paragraph.

### Policy 19 – Safeguarding Mineral Related Infrastructure

#### Representations (Peak District National Park Authority 1159/0900,0901,0902)

2.19.10 In Policy SP19, include the words (underlined): "sites for concrete batching and processing and distribution of recycled and secondary aggregate within quarries and on former mineral waste tips are safeguarded..." or similar clarification.

#### **Actions/Considerations**

2.19.11 Agree that the suggested addition to the policy could be included.

#### **Outcomes for Pre-Submission Draft Plan**

2.19.12 Amend Policy SP19 as suggested.

## Appendix 9.2A and 9.2B

#### Representations (Peak District National Park Authority 1159/0901,0902)

2.19.10 Should the reference in the table at Appendix 9.2A to the railhead at Hindlow Quarry be stated as operational as caveated by the comment in the last column. Albeit it is "Active for imports from Tunstead Quarry only" that is still active and operational as a railhead. At Appendix 9.2B, for Chestnut House, it is assumed that DCC are satisfied that the answer "No" to "Part of Existing Mineral Site" is correct having regard to the processes undertaken at the site of the quarry. Possibly a comment in relation to the quarry may be useful for clarification

#### **Actions/Considerations**

2.19.11 Agree that the suggested amendments to the appendices should be made for greater clarification.

## **Outcomes for Pre-Submission Draft Plan**

2.19.12 Amend Appendices as suggested



# 2.20 Chapter 10 – Restoration of Sites in the River Valleys

### **Table of Representations**

| Name                       |       | Name Ref.<br>No. | Representation Ref. No. |
|----------------------------|-------|------------------|-------------------------|
| Derby and Derbyshire Local |       | 763              | 0106                    |
| Access Forum               |       |                  |                         |
| Kim                        | Irons | 825              | 0176,0177               |
| South Derbyshire District  |       | 836              | 0199                    |
| Council                    |       |                  |                         |
| Tarmac                     |       | 940              | 0355                    |
| Nottinghamshire County     |       | 1135             | 0578                    |
| Council                    |       |                  |                         |
| Environment Agency         |       | 1137             | 0598                    |
| Erewash Borough Council    |       | 1143             | 0643                    |
| Derbyshire Wildlife Trust  |       | 1145             | 0657                    |
| Leicestershire County      |       | 1150             | 0703                    |
| Council                    |       |                  |                         |
| Historic England           |       | 1158             | 0814,0815               |
| National Trust             |       | 1160             | 0940                    |
| Natural England            |       | 1161             | 0969                    |

## **Restoration of Sites in the River Valleys**

#### Representations (Derby and Derbyshire Local Access Forum 763/0106)

2.20.1 Supportive of the strategic/co-ordinated approach being proposed for the high quality, sustainable restoration of sand and gravel sites within the Trent Valley area. However, proposals for mineral development must be stringently assessed to ensure they will contribute positively to the wider area. The planning conditions/ safeguards which are put in place must also be capable of being enforced should mineral extraction or the proposed restoration, aftercare and after-use of a site fall below the high-quality standards which are necessary to deliver this new and attractive landscape and its associated benefits for local residents, visitors, the economy and the area's heritage and wildlife.

#### **Actions/Considerations**

2.20.2 Noted. Development management policies and enforcement procedures will help to ensure that the restoration schemes are implemented and managed as necessary.

#### **Outcomes for Pre-Submission Draft Plan**

2.20.3 No changes required to the Plan

### **Restoration of Sites in the River Valleys**

#### **Representations** (Kim Irons 825,0176,0177)

2.20.4 It is not all about creating endless pools of water and people walking round them 30 years later. There will be so many holes filled with water that no one will be interested. The area near Sudbury is productive farmland, and removing endless amounts of this endangers the UK's food security. Whoever suggested that this hole filled with water has the potential to attract visitors and bring in businesses has clearly never been to Sudbury/Scropton.

#### **Actions/Considerations**

2.20.5 The Councils have a requirement to identify land which can be worked for sand and gravel to help meet the national and local need for the resource. Sand and gravel can only be quarried where it is found naturally. The policies in the MLP try to help ensure that any extraction will be undertaken in a manner which causes least disruption, and that restoration will be sympathetic to the local area. Policy SP20 seeks to ensure that a more coordinated approach is taken to restoration considering the wider context of the site in the valley as a whole.

The operator that has suggested the site at Sudbury has proposed that the majority of the site would be restored to farmland, as the owner wishes to carry on farming it once the mineral has been removed.

#### **Outcomes for Pre-Submission Draft Plan**

2.20.6 No changes required.

## Restoration of Sites in the River Valleys Plan

#### **Representations** (South Derbyshire District Council 836/0199)

2.20.7 The plan of the Trent Valley Restoration Study Area included in the Draft MLP (page 181) excludes the proposed Foston and Sudbury allocations

and should be amended. to fully accord with the comment on the principal planning requirement referred to above.

#### **Actions/Considerations**

2.20.8 The amended plan will be included in the Pre-Submission Draft Plan.

#### **Outcomes for Pre-Submission Draft Plan**

2.20.9 Amend plan as suggested.

### **Restoration of Sites in the River Valleys Plan**

#### Representations (Tarmac 940/0355)

2.20.10 The objectives for restoration in the river valleys need to be cautious in placing undue and overly onerous restrictions on operators for restoration of mineral workings. There may be opportunities for the wider objectives to be addressed but they should be caveated with 'where practicable'. A contribution towards the vision and the wider objectives is more justified.

#### **Actions/Considerations**

2.20.11 It is important that a more robust and strategic approach is taken to the restoration of mineral workings to ensure that they reflect and complement more closely the surrounding landscape and that the restored workings are seen more positively by local communities as places that they can visit and feel pride in. It is important therefore to maintain the approach in this policy, but it is considered that the phrase 'where practicable' could be inserted without adversely affecting this approach.

#### **Outcomes for Pre-Submission Draft Plan**

2.20.12 Amend Policy SP20 to include the phrase 'where practicable'

## Restoration of Sites in the River Valleys

### **Representations** (Environment Agency 1137/0598)

2.20.13 Welcome that there is a chapter and relevant policy looking at the opportunities available when restoration takes place at mineral sites to providing environmental benefits such as biodiversity net gain and flood risk mitigation and enhancement. Climate change should be taken into account during restoration proposals and included within the policy.

#### **Actions/Considerations**

2.20.14 It is considered unnecessary to include reference to climate change in this policy. It is referenced in the reasoned justification. Also, Policy DM15

Restoration After Care and After use covers this issue comprehensively so to duplicate the information would be contrary to the principles of the NPPF.

#### **Outcomes for Pre-Submission Draft Plan**

2.20.15 No changes considered necessary.

### Restoration of Sites in the River Valleys

#### Representations (Historic England 1158/0814)

2.20.16 Would welcome the inclusion of the term 'historic environment' or 'heritage assets' in the list set out in paragraph 10.5.

#### **Actions/Considerations**

2.20.17 Agree that this sentence should also make reference to the historic environment.

#### **Outcomes for Pre-Submission Draft Plan**

2.20.18 Add 'historic environment' to the paragraph.

### **Restoration of Sites in the River Valleys**

#### Representations (Historic England 1158/0815,0816)

2.20.19 Would welcome additional detail in this policy about what the aim is for the river valleys and how has this been influenced by appropriate evidence base such as historic landscape characterisation. We support the ethos of the policy to have a coordinated approach with other sand and gravel sites, yet we also want to ensure that the restoration principles applied are appropriate in the context of the historic environment and within each specific locality. We consider that the Minerals Plan needs to include more detail than at present; though we accept that an SPD may be appropriate to contain additional detail and case studies etc..

#### **Actions/Considerations**

2.20.20 The policy is not the place for this information. The reasoned justification has been rewritten to include more information in this respect. The SPD will include greater detail which will also help to address concerns raised in this comment.

#### **Outcomes for Pre-Submission Draft Plan**

2.20.21 Amend reasoned justification to help address this comment.

### **Restoration of Sites in the River Valleys**

#### Representations (National Trust 1160/0940)

2.20.22 National Trust supports Policy SP20 which aims to ensure that a coordinated approach is taken to restoration schemes in the Trent, Derwent and Dove Valleys taking account of the wider context for each site. We believe that the policy should specifically refer to the Trent Valley Vision that is being developed by the County Council (and Supplementary Planning Document to follow) to ensure that this will guide future schemes.

#### **Actions/Considerations**

2.20.23 Noted.

#### **Outcomes for Pre-Submission Draft Plan**

2.20.24 No change

### **Restoration of Sites in the River Valleys**

#### Representations (National Trust 1160/0940)

2.20.22 National Trust supports Policy SP20 which aims to ensure that a coordinated approach is taken to restoration schemes in the Trent, Derwent and Dove Valleys taking account of the wider context for each site. We believe that the policy should specifically refer to the Trent Valley Vision that is being developed by the County Council (and Supplementary Planning Document to follow) to ensure that this will guide future schemes.

#### **Actions/Considerations**

2.20.23 Noted.

#### **Outcomes for Pre-Submission Draft Plan**

2.20.24 No change

### **Nature Recovery Network**

#### Representations (Natural England 1161/0969)

2.20.25 Natural England encourages the consideration of Nature Recovery Networks (NRN). The NRN is a major commitment in the government's 25 Year Environment Plan. Defra and Natural England are bringing together partners, legislation, and funding to create the Nature Recovery Network. The NRN will be a national network of wildlife-rich places

#### **Actions/Considerations**

2.20.26 A paragraph will be added to the reasoned justification to address this.

#### **Outcomes for Pre-Submission Draft Plan**

2.20.27 Add a new paragraph.

## **Nature Recovery Network**

Representations (Nottinghamshire County Council 1135/0578, Erewash

Borough Council 1143/0643, Derbyshire Wildlife Trust

1145/0657)

2.20.28 Support and endorse this policy

#### **Actions/Considerations**

2.20.29 Noted.

#### **Outcomes for Pre-Submission Draft Plan**

2.20.30 No change

## 2.21 Chapter 11 – Development Management Policies

## **Table of Representations**

| Name                                       | Name Ref.<br>No. | Representation Ref. No. |
|--|------------------|-------------------------|
| Canals & River Trust                       | 993              | 0424                    |
| Chesterfield Borough Council               | 1154             | 0756                    |
| Chesterfield Borough Council               | 1154             | 0757                    |
| Chesterfield Borough Council               | 1154             | 0758                    |
| Chesterfield Borough Council               | 1154             | 0759                    |
| Chesterfield Borough Council               | 1154             | 0760                    |
| Chesterfield Borough Council               | 1154             | 0761                    |
| CPRE                                       |                  |                         |
| CPRE                                       | 1152             | 0736                    |
| CPRE                                       | 1152             | 0737                    |
| CPRE                                       | 1152             | 0738                    |
| Derby and Derbyshire Local<br>Access Forum | 763              | 0107                    |
| Derby and Derbyshire Local<br>Access Forum | 763              | 0108                    |
| Derby and Derbyshire Local<br>Access Forum | 763              | 0109                    |
| Derby and Derbyshire Local<br>Access Forum | 763              | 0110                    |
| Derby and Derbyshire Local<br>Access Forum | 763              | 0111                    |
| Derbyshire County Council Labour<br>Group  | 1163             | 0983                    |
| Derbyshire Wildlife Trust                  | 1145             | 0658                    |
| Derbyshire Wildlife Trust                  | 1145             | 0658                    |
| Derbyshire Wildlife Trust                  | 1145             | 0658                    |
| Derbyshire Wildlife Trust                  | 1145             | 0658                    |
| Eckington Against Fracking                 | 1149             | 0702                    |
| Environment Agency                         | 1137             | 0599                    |
| Environment Agency                         | 1137             | 0600                    |

| Name               | Name Ref.<br>No. | Representation Ref. No. |
|--------------------|------------------|-------------------------|
| Environment Agency | 1137             | 0601                    |
| Environment Agency | 1137             | 0602                    |
| Environment Agency | 1137             | 0603                    |
| Environment Agency | 1137             | 0605                    |
| Environment Agency | 1137             | 0605                    |
| Environment Agency | 1137             | 1004                    |
| Environment Agency | 1137             | 1005                    |
| Environment Agency | 1137             | 1006                    |
| Environment Agency | 1137             | 3541                    |
| Environment Agency | 1137             | 3542                    |
| Environment Agency | 1137             | 3543                    |
| Environment Agency | 1137             | 3544                    |
| Environment Agency | 1137             | 3545                    |
| Environment Agency | 1137             | 3546                    |
| Environment Agency | 1137             | 3547                    |
| Environment Agency | 1137             | 3548                    |
| Historic England   | 1158             | 0817                    |
| Historic England   | 1158             | 0818                    |
| Historic England   | 1158             | 0819                    |
| Historic England   | 1158             | 0820                    |
| Historic England   | 1158             | 0821                    |
| Historic England   | 1158             | 0822                    |
| Historic England   | 1158             | 0823                    |
| Historic England   | 1158             | 0824                    |
| Historic England   | 1158             | 0825                    |
| Historic England   | 1158             | 0826                    |
| Historic England   | 1158             | 0827                    |
| Historic England   | 1158             | 0828                    |
| Historic England   | 1158             | 0829                    |
| Historic England   | 1158             | 0830                    |
| Historic England   | 1158             | 0831                    |

| Name                         | Name Ref. | Representation Ref. No. |
|------------------------------|-----------|-------------------------|
| Historic England             | 1158      | 0832                    |
| Member of Parliament         | 1136      | 0587                    |
| Member of Parliament         | 1136      | 0588                    |
| Member of Parliament         | 1136      | 0590                    |
| Member of Parliament         | 1136      | 0591                    |
| Mineral Products Association | 938       | 0330                    |
| Mineral Products Association | 938       | 0331                    |
| Mineral Products Association | 938       | 0332                    |
| National Forest Company      | 1113      | 0549                    |
| National Trust               | 1160      | 0941                    |
| National Trust               | 1160      | 0943                    |
| National Trust               | 1160      | 0944                    |
| National Trust               | 1160      | 0945                    |
| National Trust               | 1160      | 0946                    |
| National Trust               | 1160      | 0947                    |
| National Trust               | 1160      | 0948                    |
| National Trust               | 1160      | 0949                    |
| National Trust               | 1160      | 0950                    |
| National Trust               | 1160      | 0951                    |
| National Trust               | 1160      | 0952                    |
| National Trust               | 1160      | 0953                    |
| National Trust               | 1160      | 0954                    |
| Natural England              | 1161      | 0970                    |
| PDNPA                        | 1159      | 0903                    |
| PDNPA                        | 1159      | 0904                    |
| PDNPA                        | 1159      | 0906                    |
| PDNPA                        | 1159      | 0908                    |
| PDNPA                        | 1159      | 0910                    |
| PDNPA                        | 1159      | 0912                    |
| PDNPA                        | 1159      | 0913                    |
| PDNPA                        | 1159      | 0914                    |

| Name                 | Name Ref.<br>No. | Representation Ref. No. |
|----------------------|------------------|-------------------------|
| PDNPA                | 1159             | 0915                    |
| PDNPA                | 1159             | 0916                    |
| PDNPA                | 1159             | 0919                    |
| PDNPA                | 1159             | 0920                    |
| PDNPA                | 1159             | 0922                    |
| PDNPA                | 1159             | 0924                    |
| Sustainable Hayfield | 1155             | 0770                    |
| Tarmac               | 940              | 0356                    |
| Tarmac               | 940              | 0357                    |
| Tarmac               | 940              | 0358                    |
| Sarah Marsh          | 742              | 0076                    |
| Claire Marple        | 762              | 0105                    |

## Policy DM1: Protecting Local Amenity, Health and Wellbeing and Safety

### Issue: Amendments to scope of policy criteria: Water quality

#### Representations (Environment Agency 1137/0599; PDNPA 1159/0903)

- 2.21.1 One consultee welcomed the inclusion of ground contamination within the criteria but also commented that the plan should ensure that there is no negative impact to water quality and requested the inclusion of a further criterion relating to water contamination.
- 2.21.2 Another consultee also suggested the inclusion of an additional criterion relating to 'Water Contamination and Quality' due to its importance both in terms of water supply and the purity of water in local springs, brooks and rivers. It would also be consistent with the reference to water contamination in paragraph 11.19

#### **Actions/Considerations**

2.21.3 The MPA notes the comments of consultees in respect of the need to make further reference to water quality/contamination in the policy and supporting text.

#### **Outcomes for Pre-Submission Draft Plan**

2.21.4 Policy text amended to include additional criteria covering water contamination and reduction water levels and flows.

# Issue: Amendments to scope of policy criteria: Dust impacts to heritage assets and historic collections

# Representations (National Trust 1160/0941)

2.21.5 One consultee suggested that the requirement for dust monitoring should be applied to heritage assets and historic collections in addition to residential communities and other neighbouring sensitive receptors.

# **Actions/Considerations**

2.21.6 The MPA acknowledges that this issue is not clear from the text of the plan and that there is the potential for dust emissions from minerals development and minerals related development to impact on the conservation of heritage assets and historic collections, particularly where they are sited in close proximity to those assets.

#### **Outcomes for Pre-Submission Draft Plan**

2.21.7 Supporting text at renumbered paragraph 11.2.16 amended to make it clear that the nature and type of dust sensitive properties need to be identified on a case-by-case basis. Footnote also include to expand on this to refer to museums or heritage assets with historic collections

# Issue: Amendments to scope of policy criteria: Vibration

# Representations (National Trust 1160/0941)

2.21.8 One consultee expressed its general support for policy DM1 but wished to ensure that the criteria are as broad as possible so that all relevant impacts are included in the assessments. With regard to vibration, it was suggested that the wording of the policy and accompanying support text be amended to read 'Vibration, including blast vibration, and air over pressure' to take into account vibration impacts associated with HGV/heavy plant movements.

## **Actions/Considerations**

2.21.9 Renumbered paragraphs 11.2.7 and 11.2.8 of the supporting text cover this issue. The MPA acknowledges, however, that the wording of the policy did not and that the criterion could be expanded to be less specific rather than focusing on just 'blast vibration etc'.

## **Outcomes for Pre-Submission Draft Plan**

2.21.10 Relevant criterion of DM1 has been amended to now make reference to 'Vibration, blast vibration and air over pressure'.

# Issue: Amendments to scope of policy criteria: Air quality

# Representations (National Trust 1160/0941)

2.21.11 One consultee requested that the criterion relating to 'emissions to air' be broadened to refer to 'Emissions and air quality'

## **Actions/Considerations**

2.21.12 The MPA acknowledges that there can be a difference between emissions to air and air quality, although one is affected by the other and accepts that 'air quality' may not be sufficient to encapsulate impacts arising from minerals operations including dust emissions or carbon emissions associated with the use of heavy plant and machinery.

## **Outcomes for Pre-Submission Draft Plan**

2.21.13 The text of policy DM1 has been amended to refer to 'Emissions to air and air quality'.

# Issue: Amendments to scope of policy criteria: Visual impacts

# Representations (National Trust 1160/0941)

2.21.14 One consultee requested that the criterion relating to 'visual intrusion to adjoining land uses and users' be amended to say 'Visual impacts and intrusion' without limiting this to 'adjoining' land and users'.

#### **Actions/Considerations**

2.21.15 The MPA accepts that visual impacts can affect a far wider range of receptors than adjoining land and agrees that the wording of DM1 should be amended.

#### **Outcomes for Pre-Submission Draft Plan**

2.21.16 The text of policy DM1 has been amended to refer to 'Visual impacts and intrusion'.

# Issue: Amendments to scope of policy criteria: Induced seismicity

# Representations (CPRE 1152/0735)

2.21.17 One consultee requested that the policy criteria relating to land instability be amended to 'Land instability, including induced seismicity'; alternatively, the same text could be included in the third bullet which also relates to pressure waves/ seismicity.

#### **Actions/Considerations**

2.21.18 The responsibilities of the MPA and other regulators in assessing the impacts of hydrocarbon development are clearly set out in Chapter 8.2, from paragraph 8.2.18 onwards. Seismicity and induced seismicity are the responsibility of the North Sea Transition Authority. Supporting paragraphs 11.2.20 and 11.2.21 set out those circumstances where induced seismicity can be a concern, particularly in former coal mining areas. Policy SP16 also covers this issue at sub-paragraph (3) in respect of all proposed for conventional and unconventional oil and gas extraction as well as specifically in respect of proposals for the extraction of shale gas.

#### **Outcomes for Pre-Submission Draft Plan**

2.21.19 No amendment to the wording of the policy.

# Issue: Amendments to scope of policy criteria: Flooding

# Representations (Environment Agency 1137/0599)

2.21.20 One consultee requested that flooding and flood risk be added to the list of criteria in policy DM1.

# **Actions/Considerations**

2.21.21 The MPA acknowledges that flooding was excluded from the list of criterion in policy DM1. The reason for the exclusion was the content of policy DM8: Water Management and Flood Risk, which has specific requirements for each development in respect of preventing and, increasing resilience towards, flood risk on the site and elsewhere. However, the MPA notes that, whilst very specific, policy DM8 does not cover the issue of impacts to local amenity and safety in respect of flood risk and agrees that it should also be included in policy DM1.

## Outcomes for Pre-Submission Draft Plan

2.21.22 An additional criterion has been added to the text of policy DM1. An accompanying paragraph 11.2.23 has also been inserted into the Reasoned Justification.

# Issue: Amendments to Reasoned Justification

# Representations (Environment Agency 1137/0599)

2.21.23 One consultee noted the reference at paragraph 11.18 that in certain situations an Environmental Permit may be required. We would recommend that where an environmental permit is required, the developer should engage with the Environment Agency at the earliest opportunity. Twin tracking of the permit and planning application is encouraged to ensure all regulatory regimes are being assessed at the same time. Pre application advice for permitting is also available and developers should look into this for further advice.

#### **Actions/Considerations**

2.21.24 The MPA notes this comment and acknowledges firstly, the interrelationship between the planning and environmental permitting processes, and secondly, that twin tracking of planning applications and Environmental Permits can be beneficial, avoiding duplication or delays to the commencement of the development.

# **Outcomes for Pre-Submission Draft Plan**

2.21.25 Additional text added to renumbered paragraph 11.2.19 (formerly paragraph 11.18) regarding twin tracking environmental permit applications.

# Policy DM2: Criteria for Assessing the Benefits of Minerals Development Proposals

# Issue: Inclusion of public access as a benefit of mineral development

# Representations (Derby and Derbyshire Local Access Forum 763/0107)

2.21.26 One respondent welcomed the inclusion of enhanced public access as a benefit within Policy DM2 (d), but highlighted that, in addition, appropriate restoration of mineral sites could deliver a broader range of benefits including landscape character, biodiversity, tourism and outdoor recreational opportunities which should be maximised wherever possible.

## **Actions/Considerations**

2.21.27 Support for the inclusion of a criterion relating to enhanced public access is welcomed. The MPA acknowledges the broader benefits that appropriate, well-designed restoration schemes can deliver. This theme is picked up in a number of the other policies of the Pre-submission Draft Plan.

#### **Outcomes for Pre-Submission Draft Plan**

2.21.28 No amendments to policy text.

# Issue: Inclusion of remediation of contaminated land as a benefit of minerals development

# Representations (Environment Agency 1137/0600)

2.21.29 One respondent expressed their support of the wording in 2 f) to highlight the requirements and opportunities to clean up contaminated land where development is proposed.

#### **Actions/Considerations**

2.21.30 Support for the inclusion of a criterion relating to the reclamation of derelict/contaminated land is welcomed. Parts of the Plan Area are still subject to the after-effects of former mineral working or heavy industry. Where possible, the MPA will seeks to maximise opportunities to deliver the reclamation of derelict land as part of proposals for minerals development.

#### **Outcomes for Pre-Submission Draft Plan**

2.21.31 No changes to text of policy DM2.

# Issue: Amendments to criteria listed in policy - Relinquishment of reserves in sensitive areas

## **Representations** (Mineral Products Association 938/0330; Tarmac 940/0356)

2.21.32 Two respondents consider that sub-paragraph 2(b) of policy DM should be deleted as the NPPF does not seek to remove all mineral operations from within 'sensitive areas' but recognises that minerals can only be worked where they are found and that existing operations may justify further working.

#### **Actions/Considerations**

2.21.33 The MPA acknowledges that the NPPF does not seek to removal all mineral operations from sensitive areas and concurs that minerals can

only be worked where they are found. However, circumstances can exist where historic mineral planning permissions are located on land which has subsequently either been designated for the quality of its heritage assets or nature conservation status or is of equivalent quality. The MPA considers that it is appropriate, where operators come forward with new proposals for minerals development, to seek to secure a commitment from operators to relinquish these planning permissions, particularly where they have not been worked since the early 1980s and are considered 'dormant'.

# **Outcomes for Pre-Submission Draft Plan**

2.21.34 No change to policy wording. Reasoned justification will be amended to better articulate the justification for this part of policy DM2.

# Issue: Amendments to criteria listed in policy – Biodiversity Net Gain

**Representations** (Environment Agency 1137/0600; Chesterfield Borough Council 1154/0756)

2.21.35 Two respondents supported the inclusion of a criterion requiring environmental enhancements, including biodiversity net gain, through site restoration. However, one respondent also considered that the use of the phrase 'consideration will be given' in sub-paragraph 2 should be stronger when applied to matters such as biodiversity net gain, wider multifunctional enhancements as well as the opportunities to tie into the wider strategies along the river corridors as part of the restoration process of mineral development.

## **Actions/Considerations**

2.21.36 Support for the inclusion of a criterion relating to environmental enhancements including biodiversity net gain (BNG) as part of site restoration is welcomed. The MPA acknowledges the importance of this and that BNG in particular will shortly become mandatory for all development proposals. The suggested strengthening of the phrase 'consideration will be given' is noted but not considered to be necessary as the policy is intended to act as a high-level assessment of the planning balance. The Proposed pre-submission Draft also includes other development management policies dealing with issues such a BNG where the wording is much stronger.

## **Outcomes for Pre-Submission Draft Plan**

2.21.37 No amendment to the wording of policy DM2.

# Issue: Remediation/reclamation of sites as benefit of mineral development

# Representations (Chesterfield Borough Council 1154/0756)

2.21.38 One respondent noted that, in some cases, prior extraction of minerals as part of the remediation and reclamation of sites (covered by DM2 2(f)) may be resolved by the district or borough LPA, where it is purely ancillary to another planning application and stated that the importance of consultation and close working with the MPA in such cases.

## **Actions/Considerations**

2.21.39 The MPA acknowledges that there may be circumstances where prior extraction of minerals for remediation/reclamation purposes may be resolved by the LPA. The recognition of the need for close working and consultation with the MPA in these cases is noted and welcomed

## **Outcomes for Pre-Submission Draft Plan**

2.21.40 No amendment to the wording of Policy DM2.

# Issue: Amendments to criteria listed in policy - Flood Risk

# Representations (Environment Agency 1137/0600)

2.21.41 One respondent supported the inclusion, at 2(h) of the opportunities to reduce flood risk or assist with flood alleviation measures as a benefit of mineral development but requested stronger wording to ensure restoration proposals require improvements in the flood risk situation, where it is suitable and does not impact upon any existing flood risk infrastructure.

## **Actions/Considerations**

2.21.42 Support for the policy approach is welcomed. The MPA acknowledges that opportunities to secure improvements to existing flood alleviation measures and to reduce the impacts of flood risk should be applied to all stages of the development, including restoration. However, this policy is intended to act as a high-level assessment of the planning balance. The Proposed pre-submission Draft also includes other development management policies dealing with flood risk and restoration where the requirements for assessing, mitigating and adapting to flood risk is much stronger.

#### **Outcomes for Pre-Submission Draft Plan**

# Issue: Amendments to criteria listed in policy - Climate change/carbon emissions

# Representations (CPRE 1152/0736)

2.21.44 One respondent suggested amending the wording of sub-paragraph 2(g) from 'the extent to which the proposal assists in reducing greenhouse gas emissions through the use of...' to 'The extent to which the proposal is consistent with meeting carbon reduction targets specified in national and local carbon budgets and targets through the use of...'

#### **Actions/Considerations**

2.21.45 The MPA welcomes the suggested amendment and agrees that the proposed alternative wording would represent a more accurate and measurable approach to ensuring that the Net Zero target is met in the Plan Area.

## **Outcomes for Pre-Submission Draft Plan**

2.21.46 Text of paragraph 2(g) of policy DM2 amended

# Issue: Amendments to criteria listed in policy – Historic Environment

# Representations (Historic England 1158/0817)

2.21.47 One respondent suggested that an additional criterion relating to the historic environment should be added to Policy DM2.

## **Actions/Considerations**

2.21.48 The MPA welcomes the suggested amendment, acknowledges that this is an omission and agrees that the suggested insertion of measures in respect of the historic environment would be appropriate.

#### **Outcomes for Pre-Submission Draft Plan**

2.21.49 Text of sub-paragraph 2(d) amended to make reference to historic environment/heritage assets

# Issue: Exceptions to attributing great weight to minerals development

**Representations** (Sustainable Hayfield 1155/0770; Derbyshire County Council Labour Group 1163/0983)

2.21.50 Two respondents requested that oil and gas proposals should be included with coal as a form of mineral extraction that should not be given great weight in the planning balance due to the serious impact of these extractive sectors and activities on our march towards irreversible climate change.

#### **Actions/Considerations**

2.21.51 The wording of policy DM2 replicates that of the NPPF (at paragraphs 211 and 217 and also footnote 71) in respect of the weight to be given to minerals extraction. The MPA acknowledges the reasoning behind the request to include oil and gas but considers that amended Policies SP2: Climate Change and SP16 (formerly policy SP17 in the Proposed Draft Plan) would be sufficient to deal with those concerns.

#### **Outcomes for Pre-Submission Draft Plan**

2.21.52 No change to the wording of policy DM2.

# Issue: Carbon offsetting as a benefit

# Representations (Derbyshire Labour Group 1163/0984)

2.21.53 One respondent requested that carbon offsetting should not be included as a benefit when considering minerals development proposals.

#### **Actions/Considerations**

2.21.54 Carbon off-setting is included in sub-paragraph 2(g) as one of a suite of possible measures to assist development to meet the carbon reduction targets specified in national and local carbon budgets. The MPA does not prioritise any approach over another but would expect all proposals to include sufficient assessment of likely impacts to climate change arising from emissions as well as appropriate reduction, mitigation and adaptation measures in line with the requirements of SP2: Climate Change.

# **Outcomes for Pre-Submission Draft Plan**

2.21.55 No change to the text of policy DM2(g).

# **Policy DM3: Transport of Minerals**

# **Issue: General comments**

## Representations (Derby and Derbyshire Local Access Forum 763/0108)

2.21.56 We also welcome Policy DM3 which deals with transportation of minerals buy sustainable modes of transport including rail, barge, conveyor of pipeline. This policy is important in terms of helping to improve the safety of other vulnerable road users by reducing the number of heavy good vehicles on the roads, especially where there is no footway for pedestrians or those which horse riders and cyclists need to use in order to reach the off-road bridleway network. It is also significant in terms of helping to protect and increasingly fragile road network and its associated verges which are susceptible to damage by HGVs.

#### **Actions/Considerations**

2.21.57 The support of Policy DM3 is noted and welcomed.

#### **Outcomes for Pre-Submission Draft Plan**

2.21.58 No amendments to the wording of Policy DM3.

# **Issue: Navigable Waterways**

# Representations (Canal and Rivers Trust 993/0424)

2.21.59 One respondent considered references to barges as an alternative to road transport as appropriate and highlighted the need for early discussions with the Canal and Rivers Trust if any waterways are considered as a potential option for any new minerals development. It was requested that additional text be included to highlight this point. The response also noted an erroneous reference to British Waterways.

## **Actions/Considerations**

2.21.60 Support for the policy and inclusion of alternative modes of transport is welcomed. The MPA agrees that early engagement with stakeholders is important. The erroneous reference to British Waterways is noted.

# **Outcomes for Pre-Submission Draft Plan**

2.21.61 The text of former paragraph 11.41 (now renumbered as 11.2.43) has been amended to correctly refer to the Canal & River Trust.

# Issue: Transport of Minerals via Pipeline

# Representations (Lee Rowley MP, 1136/0588)

2.21.62 One respondent expressed broad support for the policy including the transport of minerals by pipeline but requested greater clarity regarding procedures for proposals involving long distance pipelines with multiple landowners. It was also considered that proposals should clearly outline the long-term future transportation plans for a site at the time of the application rather than via subsequent planning applications. This would ensure that all likely impacts of a proposal, including cumulative impacts, would be considered from the outset. It was also considered that the policy should include a presumption against future variation of transport modes without a clear identified need.

#### **Actions/Considerations**

2.21.63 Mineral planning applications can frequently cover large areas of land, cross administrative boundaries and involve multiple landowners. Existing planning legislation allows for notification of multiple landowners to take account of this issue. In some circumstances where they are very long or are above a certain pressure, pipelines may be considered to be Nationally Significant Infrastructure Projects for which the relevant determining authority would be the Planning Inspectorate. With regard to the need to consider all aspects of a proposal from the outset, the MPA agrees that this.

#### **Outcomes for Pre-Submission Draft Plan**

2.21.64 Supporting text to DM3 amended at paragraph 11.43 (now renumbered as 11.2.44).

# Issue: Transport related carbon emissions

# Representations (CPRE 1152/0737)

2.21.65 One representation suggested the following wording be added to the policy and supporting text: 'Where proposals.... reduce or offset carbon emissions generated by traffic movements associated with the proposal, consistent with national and local carbon budgets and targets'

## **Actions/Considerations**

2.21.66 The MPA agrees that this is a more precise form of wording.

#### **Outcomes for Pre-Submission Draft Plan**

2.21.67 Policy wording amended.

# **Issue: Historic Environment**

# Representations (Historic England 1158/0818)

2.21.68 One response requested the inclusion of an additional clause relating to the impact on the historic environment resulting from the transport of minerals which required the assessment of this as well as appropriate mitigation measures.

#### **Actions/Considerations**

2.21.69 The MPA notes the request but considers that it would not be appropriate in the context of this policy which primarily seeks to reduce the reliance on road transport. The MPA considers that there is sufficient protection for the historic environment provided by the other policies of the plan.

#### **Outcomes for Pre-Submission Draft Plan**

2.21.70 No changes required.

# Issue: Transport of Minerals through the Peak District National Park

## Representations (PDNPA 1159/0904)

2.21.71 It was requested that an additional criterion be added to policy DM3 requiring '...an assessment of the environmental impact of that traffic on the special qualities of the National Park, including the frequency, numbers, carbon footprint and routes to be taken, determines that the impact is acceptable having regard to National Park purposes'. It was also requested that the supporting text (at paragraph 11.39 be amended to the following: "Where road traffic is unavoidable every effort should be undertaken to avoid residential and minor roads and where possible trafficking through the Peak District National Park".

## **Actions/Considerations**

2.21.72 The MPA acknowledges that the PDNP is a sensitive area and that special regard should be had to its special qualities. However, it is considered that the other policies of the plan would be sufficient to control impacts on the PDNP, including the environmental effects of the transport of minerals. Many of the long-established quarries are located close to or immediately adjacent to the PDNP boundary. Whilst many of these sites do export to market using rail freight, not all do. Due to their location, export to market via road often has no option other than to use the main routes (A525 and A6) which run through the PDNP. The MPA has no

control over the strategic road network, including that which runs through the PDNP, as this is a matter for the police and the highway authority.

#### **Outcomes for Pre-Submission Draft Plan**

2.21.73 No changes required.

# **Issue: Transport Assessment**

# Representations (PDNPA 1159/0904; National Trust 1160/0943)

2.21.74 Two respondents suggested that the policy should make direct reference to the need for a Transport Assessment as per the statements in paragraph 11.40 (now renumbered as 11.2.41).

## **Actions/Considerations**

2.21.75 The MPA agrees that Policy DM3 should make it clear that a transport assessment will be required.

#### **Outcomes for Pre-Submission Draft Plan**

2.21.76 Policy wording amended.

# Policy DM4: Landscape

# **Issue: General comments**

# **Representations** (Derby and Derbyshire Local Access Forum 763/0109; National Trust 1160/0944)

2.21.77 Two respondents expressed general support for policy DM4. One considered that it will help create attractive places to visit and have a positive impact on people's enjoyment of the outdoors, as well as their mental health, sense of well-being and connection with nature.

#### **Actions/Considerations**

2.21.78 The support is noted and welcomed.

## **Outcomes for Pre-Submission Draft Plan**

2.21.79 No changes to the policy.

# Issue: Impacts to Heritage and Landscape Designations

# Representations (Lee Rowley 1136/0590)

2.21.80 One respondent suggested that the requirement to sensitively design and locate any proposals close to the PDNP be extended to also cover sites

close to conservation areas, the Green belt, international and national statutory nature conservation designations and Areas of Natural Beauty (AONB).

#### **Actions/Considerations**

2.21.81 The wording used in respect of development close to the PDNP reflects the requirements of paragraph 176 of the NPPF. The MPA acknowledges that development proposals should be sited sensitively to avoid adverse impacts to built heritage and nature conservation sites but considers that Policies DM5: Biodiversity and Geodiversity, DM7: Historic Environment and Archaeology and DM11: Green Belt give sufficient protection for each respective issue. There are no AONB located close to or within the Plan area.

# **Outcomes for Pre-Submission Draft Plan**

2.21.82 No amendments to policy.

# **Issue: Visual Sensitivity Zone**

# Representations (Lee Rowley 1136/0591)

2.21.83 The Plan should include a 3.5km visual sensitivity zone around National Parks or Areas of Outstanding National Beauty, as included within policy M16 of the North Yorkshire Minerals Plan.

## **Actions/Considerations**

2.21.84 In line with national planning policy, policies SP1 and DM4 require development located close to/within the setting of the PDNP to be sensitively designed and located. The MPA also notes that many existing hard rock quarries (many of which also incorporate large structures such as cement kilns etc) are located immediately adjacent or cross into the PDNP. A 3.5km visual sensitivity zone would therefore not be considered practicable. There are no AONBs within the Plan area

#### **Outcomes for Pre-Submission Draft Plan**

2.21.85 No amendments to policy.

# Issue: Policy not positively worded

# Representations (Historic England 1158/0819)

2.21.86 The policy should be positively worded, seeking to 'protect and enhance' landscapes, instead of the current wording that states 'not result in significant harm'.

#### **Actions/Considerations**

2.21.87 The MPA agrees that the suggested wording would be more positively worded and in line with the NPPF.

## **Outcomes for Pre-Submission Draft Plan**

2.21.88 Policy text amended to require development to seek to 'protect and enhance landscapes'.

# **Issue: Historic Landscapes**

# Representations (Historic England 1158/0820)

2.21.89 The Plan should make reference to historic landscapes and how they have been shaped by human development and interaction throughout history. Reference to the appropriate evidence base such as historic landscape character assessment, National Park Management Plan, any other relevant studies that the Councils may have and information held on the Historic Environment Record (HER) should also be made.

#### **Actions/Considerations**

2.21.90 The MPA agrees that the policy should also require an assessment of historic landscape and make use of the relevant evidence base.

#### **Outcomes for Pre-Submission Draft Plan**

2.21.91 Policy text amended to refer to historic landscape character, historic landscape characterisation and the Historic Environment Record (HER).

# **Issue: Landscape and Visual Impact Assessment**

# Representations (Historic England 1158/0821; PDNPA 1159/0906)

2.21.92 Two respondents considered that the Plan should specify the need for a Landscape and Visual Impact Assessment (LVIA), with one also requesting additional information about what information may be suitable how this needs to be submitted as a part of a planning application and the need for appropriate professionals.

## **Actions/Considerations**

2.21.93 The MPA agrees that the policy should specify the need for a LVIA.

## **Outcomes for Pre-Submission Draft Plan**

2.21.94 Policy DM4 has been amended to make direct reference to the need for LVIA.

# Issue: Landscape impacts to River valleys

# Representations (Historic England 1158/0822)

2.21.95 Historic England supported the need to have a coordinated approach to the restoration of sand and gravel sites but expressed the view that restoration principles are appropriate, taking into account historic landscape characterisation as well as any potential cumulative impacts arising from multiple sites in the same locality.

#### **Actions/Considerations**

2.21.96 The MPA agrees that the need to identify and assess cumulative impacts is an important one. Continued sand and gravel working in the river valleys, including the Trent Valley have resulted in change at the landscape scale, including impacts to historic landscapes. The need to coordinate an appropriate landscape response to continued mineral working is set out in Policy SP19: restoration of Sites in the River Valleys (formerly SP20). Proposals will be assessed on a case-by-case basis against all relevant policies of the Plan including, where relevant cumulative impacts associated with development proposals. Policy DM14: Cumulative Impacts deals specifically with the need to assess cumulative impacts associated with proposals for minerals development, including those instances where multiple sites are located in close proximity.

#### **Outcomes for Pre-Submission Draft Plan**

2.21.97 No amendments to policy DM4.

# Issue: Amendments to Policy wording – landscape strategies etc

# Representations (Historic England 1158/0823)

2.21.98 The policy wording should be amended to ensure that the documents referred to in the supporting text were appropriately utilised and planning applications sufficiently detailed to aid the decision-making process.

## **Actions/Considerations**

2.21.99 Policy DM4 requires development proposals to have regard to 'the content of the relevant local landscape character assessment, historic landscape characterisation (where available) and supporting technical documents', it also refers to relevant landscape strategies in respect of the proposals located close to the PDNP. The MPA considers that is sufficient to highlight the relevant documents and studies that would need to be utilised when putting together and LVIA. The MPA does not consider it appropriate to specifically refer to the documents by name as these may be replaced or become outdated.

#### **Outcomes for Pre-Submission Draft Plan**

2.21.100 No change to policy.

# Issue: Use of Landscape strategies in assessing site

# Representations (Historic England 1158/0824)

2.21.101 Historic England asked for more information as to how local landscape character assessments/historic landscape characterisation and other strategies had been utilised to assess to the acceptability, or otherwise of the proposed site allocations set out under policies SP5 and SP? Of the Plan.

## **Actions/Considerations**

2.21.102 All sites that were put forward for inclusion in the plan, including those that have not been brought forward for allocation, have been assessed against the Site Assessment Methodology and were also considered against the Areas of Multiple Sensitivity (AMES) and Tranquility technical documents. Responses received in respect of previous consultation exercises, including the Sand and Gravel Sites Consultation (2018) have also been taken into account. This work is now incorporated into the Site Allocation Principal Planning Requirements set out at Appendix A of the Plan. Further assessment work has also been undertaken in 2022, through the completion of a heritage Impact Assessment for each of the proposed allocations

## **Outcomes for Pre-Submission Draft Plan**

2.21.103 No change.

# Issue: Landscape impacts to PDNP

# Representations (PDNPA 1159/0906)

2.21.104 The PDNPA requested that amendments be made to Policy DM4 and its supporting text to make clear the need to avoid or minimise adverse impacts to the special landscape qualities of the PDNP or any other feature or attribute which makes up its special qualities and sense of place..

#### **Actions/Considerations**

2.21.105 The MPA notes the comments and agrees that decision makers should have regard to those features or attributes that make up the special qualities of the PDNP. The MPA considers, however, that the wording of Policy DM4 is sufficient to take account of the potential impacts to the PDNP.

#### **Outcomes for Pre-Submission Draft Plan**

2.21.106 No amendments to Policy DM4 or its supporting text.

#### **Issue: General Comments**

Representations (Derby and Derbyshire Local Access Forum 763/0109; Environment Agency 1137/0601; National Trust 1160/0945; Chesterfield Borough Council 1154/0757)

2.21.107 Four respondents expressed their support for Policy DM5: Biodiversity and Geodiversity.

#### **Actions/Considerations**

2.21.108 The MPA notes and welcomes the support for Policy DM5.

#### **Outcomes for Pre-Submission Draft Plan**

2.21.109 No changes required

# Issue: Non-compliance with NPPF/policy lacks clarity

**Representations** (Mineral Products Association 938/0331; Tarmac 940/0357; National Trust 1160/0945)

2.21.110 Two respondents considered the policy to be unsound as it was not compliant with national policy, not effective and not positive planning and requested that it be redrafted. With regard to designated sites, the policy was considered to lack clarity and was contrary to the requirement within the NPPF where there is a clear hierarchy to significance of asset and the

consideration of impact. There does not appear to be any consideration of the ability to 'avoid, mitigate and compensate' any impacts as advised by NPPF paragraph 180a. The policy needs to be redrafted.

2.21.111 One respondent also suggested changes to the text to avoid any confusion regarding the protection of international and national sites

#### **Actions/Considerations**

2.21.112 The MPA accepts that the policy lacked clarity and was not in accordance with the requirements of the NPPF.

## **Outcomes for Pre-Submission Draft Plan**

2.21.113 Policy DM5 has been comprehensively revised.

# Issue: Assessing the planning balance

# Representations (Derbyshire Wildlife Trust 1145/0658)

2.21.114 Another respondent noted the inherent difficulties that can arise in relation to the weight given to the benefits of development as opposed to the importance of a site and any losses to that site. They further commented that there was a lack of clarity regarding proposed approach towards statutory and non-statutory designated sites and that the Council need to be able to make this judgement based on an objective framework that quantifies and weighs the values on both sides as there is a danger that some biodiversity sites are undervalued and too easily seen as replaceable. Judgements have to be fair and balanced, based on up to date and accurate data, accord with national guidance and best practice and be fully transparent.

## **Actions/Considerations**

2.21.115 Policy DM5 has been comprehensively rewritten and the MPA considers that it now has greater clarity regarding the protection afforded to designated and non-designated sites and how this is to be assessed when weighing the planning balance.

#### **Outcomes for Pre-Submission Draft Plan**

2.21.116 No changes to the Plan

# Issue: Biodiversity Net gain (BNG)

**Representations** (Environment Agency 1137/0601, Chesterfield Borough Council 1154/0757)

- 2.21.117 One respondent noted the reference to BNG and suggested that the policy should highlight that BNG of a minimum of 10% will be required for all proposals. The response also recognises the council's support for proposals that deliver significant and measurable BNG and suggests the following amendments to the wording of the policy: 'Proposals will be supported where they deliver significant net gains above the minimum requirement of 10%, for biodiversity, based on the....'.
- 2.21.118 One respondent suggested that the policy may wish to consider setting out whether the MPA expects BNG to be achieved during the life of development or upon restoration, and the circumstances in which financial contributions to off-site BNG provision will be considered and the mechanisms by which this will be secured and calculated.

#### **Actions/Considerations**

- 2.21.119 The MPA notes the comment regarding the minimum for 10% BNG for all development proposals and the need to set out what is meant by 'significant and measurable' BNG in the policy and agrees that further clarification is required.
- 2.21.120 The MPA agrees that this would be a useful inclusion in the plan. However, the mandatory implementation of BNG will not take place until November 2023 and, at the time of writing, the MPA is awaiting the publication of national guidance setting out how BNG is to be applied to phased development and mineral development. It is therefore not possible at this time to state clearly the point of the development when the MPA expects BNG to be secured. It is proposed that BNG supplementary guidance note will be prepared by the MPA and it is anticipated that this issue will be covered in that document.

## **Outcomes for Pre-Submission Draft Plan**

2.21.121 No changes to the wording of the policy. The wording of paragraph 11.2.67 has been amended to make clear that, for the purposes of the plan, 'significant and measurable BNG' means more than the mandatory 10%.

# Issue: Multifunctional opportunities of biodiversity enhancements

# Representations (Environment Agency 1137/0601)

2.21.122 The policy could be used to highlight the multifunctional opportunities that biodiversity enhancements can produce e.g. water quality and flood risk improvements or natural flood management.

## **Actions/Considerations**

2.21.123 The MPA acknowledges the wider multifunctional opportunities that biodiversity enhancements can deliver. However, Policy DM5 is intended to operate as a high-level policy requiring applicants to undertake appropriate, and site-specific, ecological / geological surveys and assessment work in order to protect and enhance biodiversity and geodiversity in the Plan area. Proposals for development will be assessed against all relevant policies of the Plan. In this context and following the Winter 2021/2022 consultation, the text of policies DM8: Water Management and Flood Risk, DM12: Green and Blue Infrastructure and DM15: Restoration, Aftercare and Afteruse have all been revised to take account of potential multifunctional enhancements.

#### **Outcomes for Pre-Submission Draft Plan**

2.21.124 No changes to the plan.

# Issue: Impact of Allocated Sites on nearby Local Wildlife Sites (LWS)

# Representations (Environment Agency 1137/0601)

2.21.125 Where applicable an assessment on the potential of the proposal allocated sites to impact a designated/ non designated site needs to be completed and the relevant party consulted accordingly to ensure that any impact is mitigated appropriately.

## **Actions/Considerations**

2.21.126 The MPA notes the comment regarding proximity of LWS to the proposed site allocations and the need for assessments to take account of any likely impact on these resulting from development proposals. The MPA will expect ecological assessment to identify fully assess the likely impacts of a development proposal on all statutory and non-statutory designated sites as part of the planning application process. Following the Winter 2021/2022 consultation, the content of Policy DM5 has been comprehensively revised.

#### **Outcomes for Pre-Submission Draft Plan**

2.21.127 Policy DM5 revised

# **Issue: Ecological Impact Assessment**

Representations (Derbyshire Wildlife Trust 1145/0658; PDNPA 1159/0908)

2.21.128 The policy should explicitly require the submission of an ecological impact assessment.

#### **Actions/Considerations**

2.21.129 The MPA agrees that the policy should be revised to explicitly refer to the need for an Ecological Impact Assessment.

#### **Outcomes for Pre-Submission Draft Plan**

2.21.130 Policy revised and amended.

# **Issue: Development near River corridors**

# Representations (Environment Agency 1137/1004)

2.21.131 The Environment Agency requested the inclusion of additional wording relating to development proposals near river corridors.

#### **Actions/Considerations**

2.21.132 The MPA acknowledges the importance of ensuring that proposals located in river corridors should indicate how these habitats should be protected and enhanced and, as a result of the consultation, has revised the text of policies DM4: Landscape, DM8: Water Management and Flood Risk and DM15: restoration, Aftercare and Afteruse to take account of these issues. The MPA considers that, amongst other things, Policy DM5 is intended to operate as a high-level policy requiring applicants to undertake appropriate, and site-specific, ecological surveys and assessment work. It is not considered appropriate to highlight specific habitat types in the policy to the exclusion of others.

## **Outcomes for Pre-Submission Draft Plan**

2.21.133 No changes to plan.

# Issue: Non-statutory designated wildlife sites

# Representations (Derbyshire Wildlife Trust 1145/0658)

2.21.134 Derbyshire Wildlife Trust requested that the following additional text be inserted into the reasoned justification: 'There are over 1400 non-statutory sites including 1196 Local Wildlife Sites (LWS), 52 Local Nature Reserves (LNR) and 198 Regionally Important Geological Sites (RIGS) in Derbyshire. These sites support and protect habitats, populations of species or geological formations of at least local/County importance or

greater. They play a key role in maintaining the ecological networks and corridors found across the County'.

#### **Actions/Considerations**

2.21.135 The MPA agrees that the supporting text could be expanded in respect of non-statutory sites in line with the consultation response.

#### **Outcomes for Pre-Submission Draft Plan**

2.21.136 A new paragraph (11.2.63) has been inserted into the supported text.

## Issue: Amendments to Reasoned Justification

# Representations (Derbyshire Wildlife Trust 1145/0658)

2.21.137 Derbyshire Wildlife Trust request that paragraph 11.64 of the reasoned Justification to Policy DM5 be amended to the following:

'not lead to any net loss of habitat, provide the same **or better** type of ecological features as those which will be affected with equivalent **or enhanced** levels of ecological 'functionality'.

## **Actions/Considerations**

2.21.138 Agree with the suggested amendments.

#### **Outcomes for Pre-Submission Draft Plan**

2.21.139 Text of paragraph 11.64 (now renumbered as 11.2.66) amended as requested.

# **Issue: Description of European Sites**

# Representations (PDNPA 1159/0908)

2.21.140 One respondent requested that the text of paragraph 11.58 (now renumbered as 11.2.60) to make it clear that the European designated sites are located in the PDNP as well as in the wider Plan Area.

#### **Actions/Considerations**

2.21.141 The purpose of paragraph 11.2.60 is intended to clearly set out those European designated sites that are located in the Plan Area, as well as other that are located close by. The Spatial Portrait provided in Chapter 2 of the Plan sets out further information regarding the interrelationships between the Plan Area and the PDNP

## **Outcomes for Pre-Submission Draft Plan**

2.21.142 No amendments to the plan.

# Policy DM6: Trees, Woodland and Hedgerows

# **Issue: General Comments**

**Representations** (National Trust 1160/0946; Derby and Derbyshire Local Access Forum 763/0109)

2.21.143 Two responses expressed support for the policy.

#### **Actions/Considerations**

2.21.144 The MPA notes and welcomes the support for Policy DM6.

# **Outcomes for Pre-Submission Draft Plan**

2.21.145 No changes required.

# Issue: Policy provides insufficient protection for ancient woodland

# Representations (Derbyshire Wildlife Trust 1145/0661)

2.21.146 Derbyshire Wildlife Trust stated that it was unacceptable to allow any development that would impact on ancient woodland when so few fragments remain and urged the County Council to strengthen the policy in this regard.

## **Actions/Considerations**

2.21.147 The MPA considers that the policy is clear that proposals that would result in the loss or deterioration of ancient woodland will not be supported except in wholly exceptional circumstances. This approach is considered sufficiently robust to ensure the protection of ancient woodland in the Plan area.

## **Outcomes for Pre-Submission Draft Plan**

2.21.148 No amendments to the plan

# **Issue: Hedgerow protection**

## **Representations** (Derbyshire Wildlife Trust 1145/0661)

2.21.149 One response highlighted that only 20% of hedgerows are likely to be covered by the Hedgerow Regulations 1997 and that in many cases, hedgerows which are of considerable value for wildlife fall just short of the relevant criteria threshold. Of these, a high proportion do qualify as Habitats of Principal Importance where the definition and ecological characteristics are less exacting. The response also noted that hedgerows are probably the habitat most frequently impacted by minerals

development. the response stated that every effort must be made to retain hedgerows in situ and where this cannot be achieved, hedgerow replacement should aim to not only replace the trees and shrubs, but also establish associated woodland flora as part of the hedgerow habitat.

#### **Actions/Considerations**

2.21.150 The MPA acknowledges that the supporting text was not precise enough in respect of protection for hedgerows.

## **Outcomes for Pre-Submission Draft Plan**

2.21.151 Supporting text amended at paragraph 11.27 (now renumbered as 11.2.73) to reflect this issue.

# **Policy DM7: Historic Environment**

## **Issue: General Comments**

Representations (Derby and Derbyshire Local Access Forum; National Trust 1160/0947; Historic England 1158/0825; Historic England 1158/0826)

2.21.152 Three respondents expressed their support for Policy DM7, with one welcoming the positive approach and the need to protect and enhance the significance of designated and non-designated heritage assets and their settings.

## **Actions/Considerations**

2.21.153 The MPA notes and welcomes the support for Policy DM7.

## **Outcomes for Pre-Submission Draft Plan**

2.21.154 No changes to the plan.

# Issue: Use of Planning Obligations

# Representations (Mineral Products Association 938/0332; Tarmac 940/0358)

2.21.155 The use of planning obligations to secure appropriate programs for archaeological investigation works is unjustified and should be removed and replaced with planning condition. The use of planning obligations should be a last resort.

## **Actions/Considerations**

2.21.156 The MPA agrees that this part of the policy needs amending.

## **Outcomes for Pre-Submission Draft Plan**

2.21.157 Policy DM7 has been comprehensively revised and rewritten including a revised section setting out how appropriate archaeological investigation and recording will be secured.

# Issue: Policy lacks clarity/non NPPF compliant and does not distinguish between substantial and less than substantial harm.

# Representations (Historic England 1158/0827; National Trust 1160/0947)

2.21.158 A number of respondents expressed concern that the policy did not distinguish between substantial harm and less than substantial harm in the same way as the NPPF, or the public benefit test that must be met in respect of each. It was suggested that the policy be revised to ensure NPPF compliance.

#### **Actions/Considerations**

2.21.159 The MPA agrees that the policy needs revising to improve clarity and ensure compliance with the NPPF.

## **Outcomes for Pre-Submission Draft Plan**

2.21.160 The text of policy DM7 has been comprehensively revised.

# Issue: Opportunities for Enhancement of Historic Environment

# Representations (Historic England 1158/0830)

2.21.161 Historic England suggested that there may be opportunities for enhancement of the historic environment/ heritage assets as a result of mitigation measures or as part of site restoration, stating that it is important to include how restoration principles for a site had been guided by an understanding of the significance of heritage assets. The inclusion of a specific section addressing restoration principles for the historic environment within the policy specifically dealing with restoration principles was requested.

#### **Actions/Considerations**

2.21.162 The MPA notes the comments and agrees that opportunities to enhance the historic environment should be sought as part of site restoration etc

#### **Outcomes for Pre-Submission Draft Plan**

2.21.163 Policy DM7 has been amended to include a clause requiring development proposals to demonstrate that they would:

'...provide for the enhancement of specific features of the historic environment, including individual heritage assets or historic landscapes, as part of their approved restoration scheme or as part of a wider package of mitigation measures associated with the proposal'.

# Issue: Archaeology

# Representations (Historic England 1158/0829; PDNPA 1159/0910)

- 2.21.164 Historic England commented that archaeology, including the potential for non-designated archaeology of national importance, unknown and undesignated archaeology, should be specifically addressed in Policy DM7. Historic England also referred to 'Historic England Advice Note 13: Minerals Development and Archaeology' and recommended additional wording regarding assessments for archaeology and minerals development. It was also suggested that the policy be amended to ensure that appropriate archaeological investigation is undertaken at the appropriate time. Historic England also stated that it supported the recording of information, where the loss of heritage is unavoidable, and consider that this should be updated on the Historic Environment Record (HER) as the minimum requirement.
- 2.21.165 Another respondent suggested that the policy should be amended to include reference to a Written Scheme of Investigation.

#### **Actions/Considerations**

2.21.166 The MPA acknowledges that the policy didn't give sufficient consideration to archaeology, particularly non designated archaeology of national significance.

#### **Outcomes for Pre-Submission Draft Plan**

2.21.167 Policy DM7 has been comprehensively revised to better reflect national policy requirements and also give appropriate consideration to archaeology.

# Issue: Creswell Crags

# Representations (PDNP 1159/0910)

2.21.168 One response highlighted the other built heritage designations at Creswell Crags.

#### **Actions/Considerations**

2.21.169 The existing status of Creswell Crags is noted, however, reference to Creswell Crags in this instance was in the context of it being on the UK Government's tentative list for inscription as a World Heritage Site.

#### **Outcomes for Pre-Submission Draft Plan**

2.21.170 No change to Plan.

# **Issue: Heritage Impact Assessment**

# Representations (PDNPA 1159/0910; Historic England 1158/0828)

2.21.171 Two respondents commented that the policy should be amended to explicitly require a heritage impact assessment setting out how the significance of heritage assets, including their setting, may be impacted as a result of the proposed development.

## **Actions/Considerations**

2.21.172 Agree.

#### **Outcomes for Pre-Submission Draft Plan**

2.21.173 Policy DM7 has been revised to expressly require a heritage impact assessment.

# Issue: Environmental impacts of mineral development of historic environment

# Representations (National Trust 1160/0947)

2.21.174An additional sentence should be incorporated to ensure that heritage impact assessments consider matters such as noise/vibration (e.g. impacts on perception and experience of an asset), dust and air quality (e.g. impacts on historic building fabric and collections). Assessments of these types of impacts are often inadequate as they focus on human health and neglect to consider the quality or experience of the historic environment.

# **Actions/Considerations**

2.21.175 The MPA acknowledges that noise, vibration, dust and air quality can all result in impacts to the historic environment and/or historic collections. However, Policy DM7 is intended to act as a high-level policy relating to the historic environment. Policy DM1: Local Amenity, Health, well-being and Safety covers environmental impacts such as noise and dust. The reasoned justification has been amended to make it clear that, where

relevant, such assessments will need to take into account heritage assets and/historic collections.

#### **Outcomes for Pre-Submission Draft Plan**

2.21.176 No changes to Policy DM7. References to environmental impacts to historic environment/historic collections added into the supporting text of Policy DM1.

# Policy DM8: Water management and Flood Risk

# **Issue: General Comments**

Representations (National Trust 1160/0948; Environment Agency 1137/0602)

2.21.177 Two respondents expressed their support for policy DM8.

#### **Actions/Considerations**

2.21.178 The MPA notes and welcomes the support for policy DM8.

## **Outcomes for Pre-Submission Draft Plan**

2.21.179 No changes to policy.

# Issue: Flood Risk (Easements)

# Representations (Environment Agency 1137/3541)

2.21.180 The policy should be amended to include an additional bullet point requiring appropriate easements from excavation works safeguarding the physical integrity of watercourses such as 'the physical integrity of watercourses through suitable easements between a river bank and the proposed excavation area'.

#### **Actions/Considerations**

2.21.181 The MPA agrees that an additional criterion designed to safeguard the physical integrity of watercourses would strengthen the policy.

#### **Outcomes for Pre-Submission Draft Plan**

2.21.182 Policy DM8 amended as requested.

# Issue: Flood Risk (Geomorphology assessment)

# **Representations** (Environment Agency 1137/3542)

2.21.183 We would recommend the inclusion of the following paragraph within the policy – 'As part of any application, a site specific geomorphology

assessment must be undertaken to determine the minimum standoff required from any watercourse.'

#### **Actions/Considerations**

2.21.184 The MPA agrees that an additional criterion requiring a geomorphological assessment to determine the minimum stand-off required from any watercourse would strengthen the policy.

#### **Outcomes for Pre-Submission Draft Plan**

2.21.185 Policy DM8 amended as requested.

# Issue: Flood Risk (General)

# Representations (Environment Agency 1137/3543)

- 2.21.186 We would suggest the following amendment is included within the policy wording 'All proposals will be expected to incorporate flood risk protection, flood resilience measures appropriate to the character and biodiversity of the area and the specific requirements of the site and ensure development does not increase flood risk to the site, or to others'.
- 2.21.187 The Environment Agency requested that paragraph 11.96 be revised in respect of the effects of mineral extraction in floodplains and the effects that it can have on flood storage capacity, impede flows and therefore increase the risk of flooding elsewhere. They also raised concerns regarding the description of river and surface water flooding and how sustainable drainage systems can only be used to mitigate the effects of surface water flooding and suggested a separate paragraph for surface water flooding.

#### **Actions/Considerations**

2.21.188 The MPA agrees that the insertion of the additional wording would ensure that the Plan was NPPF compliant. With regard to the content of paragraph 11.96, the MPA considers that this is a misreading of the paragraph which was intended to convey that mineral extraction operations within the floodplain have the potential to reduce storage capacity and increase the risk of flooding elsewhere. Notwithstanding this, the MPA has amended to the wording of the paragraph to provide greater clarity and created a new paragraph (11.2.96) relating to surface water flooding.

#### **Outcomes for Pre-Submission Draft Plan**

2.21.189 Policy DM8 amended as requested and paragraph 11.96 (now renumbered as 11.2.95) has been amended accordingly.

# **Issue: Water Quality (Water Framework Directive)**

# Representations (Environment Agency 1137/3544)

2.21.190 Proposed mineral developments must ensure compliance with the Water Framework Directive (WFD), which includes maintaining water quality, maintaining the natural geomorphology and ecological value of the water environment and supporting the progress to 'good' or higher of the relevant watercourse or waterbody. We would ask that the following is included within the policy:

> 'Water quality, both surface and groundwater, should be managed to ensure no deterioration, and where possible enhancement at the time of restoration, to help support and meet the wider requirements of the Water Framework Directive'

#### **Actions/Considerations**

2.21.191 Agree. The MPA will amend the policy accordingly.

## **Outcomes for Pre-Submission Draft Plan**

2.21.192 Policy DM8 amended as requested

# Issue: Water supply and disposal of sewage

# Representations (Environment Agency 1137/3545)

2.21.193 Water supply and the disposal of sewage and foul water from any site should be discussed with the relevant water company and the Environment Agency to ensure no deterioration of surface water or groundwater quality.

#### **Actions/Considerations**

2.21.194 Noted. The MPA considered this to be a detailed issue for consideration during the determination of a planning application.

# **Outcomes for Pre-Submission Draft Plan**

2.21.195 No changes to the plan.

# **Issue: Water Resources**

# Representations (Environment Agency 1137/3546)

2.21.196 The Environment Agency also provided comments relating to water resources which should not be impacted by development proposals. The response highlighted that some areas of Derbyshire have tight restrictions, or no water is available for consumptive abstraction. Where water abstraction is required as part of the proposed working scheme, applicants are advised to consult the Environment Agency and refer to the Environment Agency's Abstraction Licencing Strategy for that particular area. The response also covered the issue of dewatering activities at quarry sites. Existing dewatering activities are being licensed through the current new authorisations project, which will see all previously exempt abstractions licensed by 31st December 2022. All new quarry dewatering abstractions will need to apply for a full abstraction or transfer licence. In all instances applicants were recommended to contact the Environment Agency to discuss the abstraction requirements for the proposed development to understand what would and wouldn't be acceptable from an abstraction licencing perspective.

#### **Actions/Considerations**

2.21.197 Noted. The MPA agrees that matters relating to dewatering are important but considers this to be a detailed issue for consideration during the determination of a planning application.

#### **Outcomes for Pre-Submission Draft Plan**

2.21.198 No changes to the plan.

## **Issue: Groundwater**

# Representations (Environment Agency 1137/3547)

2.21.199 The Environment Agency requested that the wording of DM8 relating to groundwater be amended as follows to include the requirement for groundwater resources (quantity) and impacts upon groundwater flows to be assessed: -'groundwater quality, *quantity*, levels and flows'.

## **Actions/Considerations**

2.21.200 The MPA agrees that the policy should be amended.

## **Outcomes for Pre-Submission Draft Plan**

2.21.201 Policy DM8 revised accordingly.

# Issue: Amendment to Policy to refer to Flood Risk Assessment and Hydrological and Hydrogeological Assessments

# Representations (PDNPA 1159/0912)

2.21.202 The PDNP commented to say that the policy should make specific reference to the need for flood risk assessment, hydrological and hydrogeological assessments.

#### **Actions/Considerations**

2.21.203 The MPA agrees that the policy should be amended.

#### **Outcomes for Pre-Submission Draft Plan**

2.21.204 Policy DM8 revised accordingly.

## Issue: Restoration of Mineral Sites

# Representations National Trust 1160/0948; Environment Agency 1137/3548)

2.21.204 Two respondents suggested additional text in the policy requiring the design of restoration schemes to consider opportunities for flood storage/alleviation schemes once mineral workings have ceased.

## **Actions/Considerations**

2.21.206 The MPA agrees that the policy should be amended to take account of opportunities for flood storage/alleviation schemes once mineral workings have ceased

## **Outcomes for Pre-Submission Draft Plan**

2.21.207 Policy DM8 amended to include the following text:

'Where practicable, provide for the incorporation of flood risk reduction measures e.g. flood plain storage and reconnection, flood defence structures, and land management practices to benefit local communities, as part of their approved restoration scheme or as part of a wider package of mitigation measures associated with the proposal'.

# Policy DM9: Soil Quality and Agricultural Land

## **Issue: General comments**

## Representations (National Trust 1160/0949)

2.21.208 One respondent expressed their support for the policy.

#### **Actions/Considerations**

2.21.209 The support for the policy is noted and welcomed.

#### **Outcomes for Pre-Submission Draft Plan**

2.21.210 No changes required.

# Issue: Suggested amendments to policy wording

## Representations (PDNPA 1159/0949)

2.21.211 One respondent suggested the following additional text for inclusion within the policy:

'Proposals should prioritise the managed recovery, retention, storage, conservation and treatment of soil including soil making resources for beneficial and where appropriate selective reuse within the site.'

#### **Actions/Considerations**

2.21.212 The MPA acknowledges that the suggested additional text is more precise than set out in the Proposed Draft Plan.

#### **Outcomes for Pre-Submission Draft Plan**

2.21.213 The policy has been amended

# Policy DM10: Aviation safety

# Issue: Suggested amendments to policy wording

## **Representations**

2.21.214 No comments were received.

## **Actions/Considerations**

2.21.215 N/A

#### **Outcomes for Pre-Submission Draft Plan**

2.21.216 N/A

# Policy DM11: Green belt

## **Issue: General Comments**

## Representations (National Trust 1160/0950)

2.21.217 One respondent expressed their support for Policy DM11.

## **Actions/Considerations**

2.21.218 The support for the policy is noted and welcomed.

## **Outcomes for Pre-Submission Draft Plan**

2.21.219 No changes required.

# Policy DM12: Green Infrastructure

# **Issue: General Comments**

Representations (Derby and Derbyshire Local Access Forum; Chesterfield Borough Council 1154/0758; National Trust 1160/0951)

2.21.220 Three respondents expressed support for the policy.

## **Actions/Considerations**

2.21.221 The MPA notes and welcomes the support for Policy DM12.

#### **Outcomes for Pre-Submission Draft Plan**

2.21.222 No changes required.

## Issue: Inclusion of blue infrastructure

# Representations (Environment Agency 1137/0604)

2.21.223 One respondent requested that the policy be amended to include blue infrastructure and seek to enhance the water environment.

## **Actions/Considerations**

2.21.224The supporting statement to policy DM12 does provide a definition of Green infrastructure which includes waterbodies. However, the MPA accepts that this may not be explicit in the policy text. The MPA agrees that the restoration of minerals sites should explore opportunities to look at multifunctional environmental enhancements including water quality improvements and/or opportunities to incorporate natural flood management (NFM).

#### **Outcomes for Pre-Submission Draft Plan**

2.21.225 The policy has been amended to refer to blue and green infrastructure and make reference to opportunities to maximise the delivery of multifunctionality and ecosystem services, incorporate water quality improvements and opportunities to improve the water environment

# Issue: Setting of the PDNP

# Representations (PDNPA 1159/0914)

2.21.226 The Plan should provide for a Green Infrastructure Network Strategy to address the locations within the setting of the PDNP that are affected by historic and current mineral operations.

#### **Actions/Considerations**

2.21.227 The MPA notes the suggestion regarding a future Green Infrastructure Network strategy and agrees that it would be useful tool. The MPA is aware that work is currently ongoing to produce Natural Capital and Local Nature Recovery strategies both of which would potentially overlap with/align with the principles of a Green Infrastructure Strategy. It is considered that further work will be required in this area.

#### **Outcomes for Pre-Submission Draft Plan**

2.21.228 No changes to plan.

## Issue: Green Infrastructure Framework

# Representations (Natural England 1161/0970)

2.21.229 Natural England highlighted the recent launch of a set of national Green Infrastructure standards for local planning authorities to utilise alongside the accompanying GI mapping resource.

#### **Actions/Considerations**

2.21.230 the MPA notes the launch of the Green Infrastructure strategy and considers that it will be a useful tool for applicants and decision makers.

#### **Outcomes for Pre-Submission Draft Plan**

2.21.231 Amend supporting statement to make reference to the Green Infrastructure Principles and Standards as a useful resource for applicants.

# **Policy DM13: Public Access**

## **Issue: General Comments**

**Representations** (Derby and Derbyshire Local Access Forum 763/0109; National Trust 1160/0952)

2.21.232 Two respondents expressed support for the policy, particularly its aim to improve and enhance the rights of way network wherever possible.

#### **Actions/Considerations**

2.21.233 The MPA notes and welcomes the support for Policy DM13.

#### **Outcomes for Pre-Submission Draft Plan**

2.21.234 No changes required.

#### Issue: Sustainable Travel

#### Representations (Derby and Derbyshire Local Access Forum 763/0109)

2.21.235 One respondent commented that opportunities to upgrade/create new routes associated with PROW affected by minerals development should be considered at the outset rather than at restoration stage. It was also advised that the requirements of Derbyshire County Council's Cycling Plan and Greenway Strategies/Cycle Networks be taken into account as well as the Rights of Way Improvement Plans (ROWIP) as these all support the increased provision of traffic free multi-user routes catering for pedestrians, cyclists, horse riders and those with mobility problems.

#### **Actions/Considerations**

2.21.236 The MPA acknowledges the importance of engaging with the ROWIP as well as any relevant Greenway and Cycleway strategies in the Plan area at the earliest opportunity, in order to secure any likely improvements and enhancements to the rights of way network.

#### **Outcomes for Pre-Submission Draft Plan**

2.21.237 No changes to the Plan.

#### **Issue: Recreational Access**

#### Representations (CPRE 1152/0738)

2.21.238 One respondent requested that the policy wording be revised to the following: '...and, where possible, recreational access to restored mineral workings...' to allow for multi-purpose use e.g. walking, cycling and climbing

#### **Actions/Considerations**

2.21.239 The MPA agrees that the suggested revised wording would have the potential to result in broader improvements in terms of recreational access, rather than just the rights of way network.

#### **Outcomes for Pre-Submission Draft Plan**

2.21.240 Policy DM13 has been amended to reflect the suggested alternative wording.

#### Issue: Rights of Way in PDNP

#### Representations (PDNPA 1159/0915)

2.21.241 One respondent requested that the Plan make clearer the important interrelationship / linkages between the recreational routes (e.g. trails, footpaths, bridleways, cycleways, trails, greenways) and open access land within the Plan Area and those within the National Park; and opportunities that may be presented by minerals and minerals related development to enhance, further connect and extend those interconnected routes, including along the corridor settings to the Park.

#### **Actions/Considerations**

2.21.242The MPA notes the comments made regarding the interlinkages between recreational routes and open access land in the Plan area and the PDNP and agrees that proposals for minerals development may present opportunities to enhance and extend those linkages. As stated in paragraph 2.21.218 above, the wording of the policy has been amended to refer to recreational access rather than 'rights of way network' in the second paragraph which should cover this issue. The Plan also includes a further policy, Policy DM12: Green and Blue Infrastructure which seeks to improve and enhance green and blue infrastructure provision in the Plan area beyond the rights of way/multiuser routes which would also be of relevance.

#### **Outcomes for Pre-Submission Draft Plan**

2.21.243 No amendments to plan.

#### **Policy DM14: Cumulative Impacts**

#### **Issue: Impacts to PDNP**

#### Representations (PDNPA 1159/0916)

2.21.244 One respondent commented that the policy and its supporting statement should have regard to potential cumulative impacts on the setting and special qualities of the PDNP.

#### **Actions/Considerations**

2.21.245 The MPA notes the request for the policy to have regard to the setting and special qualities of the PDNP. However, development proposals will

be assessed against all relevant policies of the Plan. Policy DM4: Landscape covers the issue of impacts to the PDNP where they are located within its setting. The MPA considers that this, in combination with the requirements of Policy DM14: Cumulative Impacts as currently written, would be sufficient to cover the issue

#### **Outcomes for Pre-Submission Draft Plan**

2.21.246 No amendments to the Plan.

#### **Issue: EIA and Cumulative Impacts**

#### Representations (Sarah Marsh 742/0076; Lee Rowley 1136/0587)

2.21.247 Two comments were made relating specifically to the potential cumulative impacts of hydraulic fracturing. One respondent stated that the Plan only asks for an Environmental Impact Assessment, if the site exceeds 25 hectares. Both respondents highlighted the potential for multiple well sites/increased well pad density to be consented without a full assessment of likely cumulative impacts having taken place. One respondent also stated that they would support clear statements within the plan regarding the need for 'appropriate balance' and assessing well pad density against 'unacceptable cumulative impacts' as per the North Yorkshire Minerals Plan.

#### **Actions/Considerations**

2.21.248 Paragraphs 11.2.8 – 11.2.9 of the Plan provide an explanation of the EIA process but do not set out those circumstances when EIA is required. All proposals are required to be screened for EIA and each proposal will be assessed on a case-by-case basis. Where a proposal for minerals development has a site area in excess of 25 hectares, then Schedule 1 of the Town and Country Planning (Environmental Impact Assessment) Regulations 2017 state that this would automatically be EIA development. Where development falls under this threshold, then Schedule 2 of the EIA regulations require proposals to be screened against the criteria set out in Schedule 3. Irrespective of the need for EIA, proposals for mineral development and minerals related development will be assessed against all relevant policies of the plan, including, where necessary, policy DM14: Cumulative Impacts. Policy SP16: Supply of Conventional and Unconventional Oil and Gas deals specifically with proposals relating to hydraulic fracturing. Sub-paragraphs 8) and 9) of Policy SP16 require information to be provided in respect of the overall framework of sites

likely to be associated with the oil and gas reservoir specifically to enable the assessment of any likely cumulative impacts.

#### **Outcomes for Pre-Submission Draft Plan**

2.21.249 No changes to the policy required.

#### **Issue: Cumulative Impacts Associated with Site Allocations**

#### Representations (Sarah Marsh 742/0076; Lee Rowley 1136/0587)

2.21.250 One response welcomed the policy and considered that it could be applied to the proposed site allocations set out in Chapter 6 of the Plan and to any planning applications where a number are located in a similar geographical area. The response also stated that it would be useful to understand what the threshold would be for determining that cumulative impacts were such to warrant refusal.

#### **Actions/Considerations**

2.21.251 The MPA notes and welcomes the support for the policy. Each proposal is assessed on a case-by-case basis and the threshold for likely cumulative impacts, whether associated with a single project or in respect of several simultaneous developments in the same area, is likely to be different in every instance.

#### **Outcomes for Pre-Submission Draft Plan**

2.21.252 No changes to the plan.

## Issue: Cumulative Impacts of new mineral development in former mining areas

### **Representations** (Claire Marple 762/0105; Eckington Against Fracking 1149/0702)

2.21.253 Two respondents expressed concern regarding the potential cumulative impacts of new mineral development (including hydraulic fracturing) in areas that had previously been subject to extensive mining activity. One respondent referred to the settlement of Marsh Lane and its surrounding areas. One respondent referred to potential contamination issues associated with former coal mines.

#### **Actions/Considerations**

2.21.254 The MPA notes the concerns regarding cumulative impacts associated with new mineral development in areas historically subject to large

amounts of mineral activity and acknowledges. Such impacts could relate to the socio-economic impacts associated with long term mining activity in a particular area. They could also result in environmental impacts such as land instability (where new development exacerbates existing stability issues) or ground pollution. Policy DM14 is intended to ensure that, where relevant, such impacts are taken into account

#### **Outcomes for Pre-Submission Draft Plan**

2.21.255 No changes to the plan.

#### Policy DM15: Restoration, Aftercare, and Afteruse

## Issue: Restoration scheme to include flood alleviation/natural flood storage

#### Representations (National Trust 1160/0953; Environment Agency 1137/0605)

2.21.256 Two respondents expressed concern that opportunities to consider or alleviate flood risk through restoration schemes had not been included in policy or supporting text. One respondent suggested that the policy could be further improved through the addition of a further criterion requiring the inclusion of natural flood storage and alleviation in proposals for restoration schemes. It was also suggested that restoration schemes should provide every opportunity to reduce flood risk and incorporate possible flood alleviation measures in accordance with the local environment and taking into account flood defence assets and their effective operation.

#### **Actions/Considerations**

2.21.257The MPA acknowledges that flood alleviation schemes and natural flood storage is an appropriate consideration for restoration schemes and will amend the policy

#### **Outcomes for Pre-Submission Draft Plan**

2.21.258 Policy text has been amended to include additional criteria

#### Issue: Restoration of sites near rivers

#### Representations (Environment Agency 1137/0605)

2.21.259 One respondent highlighted the potential issues of restoration schemes for mineral sites located in close proximity to river corridors where there was no interaction between the river, its floodplain and the new

waterbodies. In some instances, this can lead to problems and may result in the physical modification of the river. This can result in damage to riverine habitats as well as ongoing natural processes. It was suggested that the Plan should require restoration schemes to enable natural processes and river-flood plain interaction to recover following the cessation of operations. It was also suggested that the applicant should investigate and model the benefits of connecting the former works ponds with the neighbouring water body in order to show that there is no impact on any existing flood defences, operation of schemes, or high erosion banks, impacts of flood risk is in line with the requirements of the NPPF, as well as highlighting multifunctional benefits including environmental net gain and opportunities to provide reductions in flood risk. The justification for this investigation and flood modelling is that returning lateral connectivity between rivers and their natural floodplain is vital to ensure operators and developers maximise the multiple benefits from their operations (Net Gain).

#### **Actions/Considerations**

2.21.260 The MPA notes the comments and agrees that the Plan should be amended to take account of natural processes and river-floodplain interaction following site restoration. Policies DM8: Water Management and Flood Risk and DM12: Green and Blue Infrastructure have also been amended to cover this issue.

#### **Outcomes for Pre-Submission Draft Plan**

2.21.261 Policy DM15 has been amended through the insertion of a new clause (8) and the supporting text has been amended (paragraph 11.2.149) in order to justify the new requirement.

#### Issue: Restoration of sites Located in National Forest

#### Representations (National Forest Company 1113/0549)

2.21.262 One response requested that insertion of a further criterion specifying that native deciduous woodland will be sought within the National Forest.

#### **Actions/Considerations**

2.21.263 The MPA acknowledges that reference to the National Forest should be made in the policy.

#### **Outcomes for Pre-Submission Draft Plan**

2.21.264 Policy text amended to include additional criterion for National Forest

#### Issue: Restoration scheme to include Historic Environment

#### Representations (Historic England 1158/0840)

2.21.265 An additional clause should be inserted into the policy relating to restoration principles relevant to the historic environment. .

#### **Actions/Considerations**

2.21.266 The MPA agrees that, where relevant, restoration schemes should take account of the historic environment. Policy DM15 requires at subparagraph (1) that proposals demonstrate how they have had regard to the character and distinctiveness of, amongst other things, the historic environment. Enhancing the historic environment as part of restoration schemes is also a requirement of Policy DM7: Historic Environment.

#### **Outcomes for Pre-Submission Draft Plan**

2.21.267 Supporting text amended to include a new paragraph (11.2.148) to cover the historic environment.

#### **Issue: PDNPA**

#### Representations (Historic England 1158/0840)

2.21.268 The PDNPA expressed support for the policy but requested the insertion of additional text in the supporting text to make reference to the PDNPA Landscape Strategy and Action Plan where the site is in the setting of the PDNP.

#### **Actions/Considerations**

2.21.269 The MPA notes the comments of the PDNPA. This issue is catered for in the wording of Policies SP1: Sustainable Minerals development and DM4: Landscape. The MPA does not consider it necessary to repeat in the context of Policy DM15. Notwithstanding the above, the policy does regard all proposals to demonstrate that that have had regard to the character and distinctiveness of the surrounding landscape.

#### **Outcomes for Pre-Submission Draft Plan**

2.21.270 No alteration to plan.

## Issue: Aftercare: BNG and requirement of long-term aftercare periods

**Representations** (Derbyshire Wildlife Trust1145/0663); Environment Agency 1137/0605)

- 2.21.271 It will be important to ensure that management and aftercare of restored and created habitats are secured for sufficient lengths of time such that they are meaningful and effective. A period of five years may be suitable for small-scale restoration such as tree planting, but to secure biodiversity gains longer term management is usually required. In cases where net gain is applied as per the Environment Act 2021 the adoption of 30-year plans will become the norm. We recommend that the policy takes into account the need and benefits of longer periods of management that are often required to ensure restoration for biodiversity is successful. We suggest adding the following wording to where the creation of new priority habitats is being used as part of the case for the acceptability of the scheme, it is essential that an extended aftercare and management period of at least 30 years must be secured, otherwise the justification for the scheme cannot be accepted.
- 2.21.272 One respondent welcomed that significant biodiversity net gain will be expected to be provided as part of any restoration plan but suggested highlighting that 'significant' will be above the minimum requirement of 10% to ensure developers and mineral operators are aware of the higher requirements.

#### **Actions/Considerations**

- 2.21.273 The additional policy wording relating to an extended aftercare and management period of 30 years where the creation of new priority habitats is proposed is noted. Whilst it is possible to do this (Schedule 5 (7) of the Town and Country Planning Act 1990 allows for an aftercare period of five years or other maximum period) at present, and in the absence of any national guidance in respect of BNG the MPA does not feel it appropriate to include such provision in policy DM15. However, the MPA proposes to produce a BNG supplementary guidance note which will set out its requirements for the delivery of BNG including appropriate aftercare and management.
- 2.21.274 The MPA agrees that the Plan should clarify what it means by the term 'significant BNG'.

#### **Outcomes for Pre-Submission Draft Plan**

2.21.275 No changes to the policy in respect of aftercare period. Supporting text amended at paragraph to clarify what the MPA means by 'significant' BNG.

#### Issue: After uses of mineral sites

**Representations** (Derby and Derbyshire Local Access Forum 763/0111; Chesterfield Borough Council 1154/0759)

- 2.21.276 One respondent expressed the view that the needs of local communities, tourism, leisure, housing, industry and agriculture should not be overlooked when considering appropriate after-uses for mineral sites. Whilst restoration to outdoor recreation would be preferable, the response also noted that mixed-use sites which include areas for recreation are more likely to generate landowner support unless the recreational use in itself can provide a reliable source of income. The respondent also considered that the final restoration of mineral sites can be very long term and what is intended at the outset is not always achieved as part of the end result and suggested that it may therefore be necessary to have funding in reserve to ensure the restoration plan can be fully implemented, including the satisfactory construction of any new paths/multi-user trails.
- 2.21.277 Another respondent considered that the policy should include a recognition that after uses of sites could include built development and that, the need to identify the most appropriate end use that informs the proposals for restoration and after care. An example would be the extraction of material at Hartington in Chesterfield Borough. In that case, the restoration plan included the creation of development platforms for subsequent employment development.

#### **Actions/Considerations**

2.21.278 The MPA notes the comments regarding the restoration of mineral sites to alternative/mixed land uses but considers that there are inherent difficulties in doing so. Many of the land uses referred to do not fall within the remit of the MPA and would be for the relevant LPA to determine. Schedule 5 of the Town and Country Planning Act 1990, as amended allows MPAs to impose aftercare conditions on mineral planning permissions to bring land to the required standard for agriculture, forestry or amenity but does not grant planning permission for those uses. Whilst the MPA agrees that in some circumstances it might be desirable to allow a site to be restored to an appropriate development platform for future

redevelopment, the risk of doing so without a committed future development could result in the site not being restored appropriately. Where proposals for minerals development seeks to incorporate a restoration for a development platform suitable for future redevelopment of a site for commercial/residential use, the MPA will expect a corresponding application to be submitted to the relevant Local Planning Authority at the same time.

2.21.279 The MPA also notes the comments regarding the issues surrounding the long-term delivery of approved restoration schemes and subsequent changes to the scheme. Changes to schemes can be for a number of reasons including onsite conditions, a response to the failure of elements of the scheme (e.g. drainage or tree planting) or a lack of infill materials. Often the restoration of mineral sites also relies on the cooperation of other stakeholders (often outside the control of the MPA) to ensure full delivery. The request for financial bonds is noted, however Paragraph 211(e) of the NPPF states that these should only be sought in exceptional circumstances. Their use is unlikely to be appropriate in most instances.

#### **Outcomes for Pre-Submission Draft Plan**

2.21.280 No change to the policy wording. Supporting text amended to explain the point around alternative afteruses.

#### Issue: Restoration using waste materials / Environmental permitting

#### Representations (Environment Agency 1137/0605)

2.21.281 One respondent commented on the use of waste material as part of the restoration of mineral sites and highlighted that whilst mineral extraction may be considered appropriate in a particular location, the use of waste material as a restoration/infill material may not be e.g. a site in the Green belt or the proximity of local communities. The response also highlighted that national policy seeks to ensure that recyclable materials are put to beneficial use (waste recovery) rather than being disposed (waste disposal) and that operators should keep the use of waste material to a minimum when designing their restoration schemes. This would ensure the restoration is the optimum solution for the site and that no more material than necessary would be used to achieve the required landform. It was also stated that where an operator proposes to import waste material for infilling purposes, an Environmental Permit from the Environment Agency will be required. Further information was provided about Recovery Permits and Exemptions and the CL:AIRE Code of

Practice which allows the reuse of excavated materials on-site or their transfer between sites, without being classified as waste and which can be used as an alternative to the Use of Environmental Permit or exemptions.

#### **Actions/Considerations**

2.21.282 The MPA notes and welcomes the information in respect of Environmental Permitting and CL:AIRE. The need for an Environmental Permit and or the issues surrounding the use of waste as a restoration medium are set out on paragraph 11.2.155. With regard to sustainable use of waste materials, the Plan includes a policy SP3: The Supply of Recycled and Secondary Aggregates which seeks to prioritise these over the need to extract virgin mineral.

#### **Outcomes for Pre-Submission Draft Plan**

2.21.283 No changes to the Plan.

#### **Policy DM16: Planning Obligations**

#### **Issue: General Comments**

#### Representations (PDNPA 1159/0919; National Trust 1160/0954)

2.21.284 Two respondents expressed their support for policy DM16 and its supporting text.

#### **Actions/Considerations**

2.21.285 Support for the policy is noted and welcomed.

#### **Outcomes for Pre-Submission Draft Plan**

2.21.286 No changes to the Plan.

#### **Issue: Policy Lacks Clarity**

#### Representations (Chesterfield Borough Council, 1154/0760)

2.21.287 The policy is unclear as it is not specific about what planning obligations will be used to secure. An alternative approach would be to make clear reference to the purpose and use of obligations in relevant policies and delete Policy DM16.

#### **Actions/Considerations**

2.21.288 The MPA notes the comment regarding lack of clarity and accepts that the policy should be amended. It should be noted that, where relevant the strategic policies and other development policies of the Plan do also

indicate those circumstances where Planning Obligations may be required.

#### **Outcomes for Pre-Submission Draft Plan**

2.21.289 The policy has been amended to state that obligations will only be used where it is not possible to address impacts via planning condition and to ensure that otherwise unacceptable development can be made acceptable.

#### Policy DM17 Borrow Pits (now renumbered as Policy OM1)

#### Representations

2.21.290 No comments were received.

#### **Actions/Considerations**

2.21.291 N/A

#### **Outcomes for Pre-Submission Draft Plan**

2.21.292 N/A

# Policy DM18: Reworking of Former Colliery and Other Spoil Tips (now renumbered/renamed as Policy OM2: Reworking of Former Spoil Tips)

#### **Issue: Natural Regeneration of Former Spoil Tips**

#### Representations (Derbyshire Wildlife Trust 1145/0664)

2.21.293 One respondent highlighted that former colliery and spoil tips which have naturally revegetated over time can become important biodiversity and landscape assets and requested the following amendments to the policy: 'They would not adversely affect any previous benefits from either restoration that has been carried out on the site or natural regeneration, or, if so, they would result in further, significant improvements to the previous restoration scheme'.

#### **Actions/Considerations**

2.21.294 The MPA acknowledges that disused former tips can be important for biodiversity, although notes that such natural regeneration can often be unsightly and not characteristic of the surrounding area. All proposals will be assessed on a case-by-case basis against all policies of the Plan including policies SP1: Sustainable Mineral Development and DM5:

Biodiversity and Geodiversity both of which seek to protect the nature conservation interest.

#### **Outcomes for Pre-Submission Draft Plan**

2.21.295 No amendments made to the policy in respect of natural regeneration.

#### Issue: Quarry Tips located in setting of PDNP

#### Representations (PDNPA 1159/0920)

2.21.296 One respondent highlighted the need to give careful consideration to the reworking of tips located in the setting of the PDNP and its special qualities.

#### **Actions/Considerations**

2.21.297 The MPA notes that former quarry tips located close to the PDNP need to be given specific consideration. Proposals for the reworking of former tips will be assessed on a case-by-case basis against all policies of the Plan including policies SP1: Sustainable Mineral Development and DM4: Landscape, both of which seek to protect the special qualities of the PDNP.

#### **Outcomes for Pre-Submission Draft Plan**

2.21.298 No amendments to the policy

#### Issue: Removal of former tips in flood plains

#### Representations (Environment Agency 1137/0603)

2.21.299 One respondent welcomed opportunities to create new areas of reconnected floodplain through the reworking of spoil material previously added to the floodplain but also requested that consideration should be given (through hydraulic modelling) as to whether lowered ground levels and altered flood flows would then affect properties and third-party land which had previously benefited from a degree of protection from the raised ground.

#### **Actions/Considerations**

2.21.300 The MPA acknowledges that the removal of spoil material from floodplains, whilst beneficial in reconnecting the floodplain, could potentially also result in unforeseen impacts to third parties. All proposals are assessed on a case-by-case basis against all relevant policies of the Plan. In this instance, it is considered that policies SP1: Sustainable

Mineral Development, DM1: Local Amenity, health, Well-being and safety and DM8: Water Management and Flood Risk would cover the issue raised.

#### **Outcomes for Pre-Submission Draft Plan**

2.21.301 No amendments to the policy

## Policy 19: The Incidental and prior Working of Clay (now renumbered as Policy OM3)

#### **Issue: General Comments**

#### Representations (PDNPA 1159/0920)

2.21.302 One respondent expressed their support for the policy and its supporting text.

#### **Actions/Considerations**

2.21.303 The support for the policy is noted and welcomed.

#### **Outcomes for Pre-Submission Draft Plan**

2.21.304 No changes to the policy

## Policy DM20: Mineral Related Development (now renumbered as Policy OM4)

#### **Issue: Transport Assessment and Travel Plans**

#### Representations (Chesterfield Borough Council 1154/0761)

2.21.305 The policy does not consider how employees on a development will access it or how this can be done in a way that encourages active travel.

#### **Actions/Considerations**

2.21.306 The MPA acknowledges that in some circumstances mineral related development can result in significant increases in vehicle movements to and from a site and that proposals should be required to provide a transport assessment and travel plan.

#### **Outcomes for Pre-Submission Draft Plan**

2.21.307 Policy OM4 amended to include requirement for a transport statement/assessment and a travel plan to demonstrate how impacts will be mitigated.

#### **Issue: Impacts on PDNP**

#### Representations (PDNPA 1159/0922)

2.21.308 One respondent requested that the following additional wording be added to the policy and its supporting text:

'Where such development is located within the setting of the Peak District National Park it will need to satisfy Objective 7 by being sensitively located and designed to avoid adverse impacts on the designated landscape of the adjoining National Park..."

#### **Actions/Considerations**

2.21.309 The MPA notes the request and agrees that proposals for mineral related development should be sensitively sited and located. It is considered that Policies SP1: Sustainable Minerals Development and DM4: Landscape provide sufficient protection for the PDNP.

#### **Outcomes for Pre-Submission Draft Plan**

2.21.310 No amendments to policy or supporting text.

#### **Issue: Significant Environmental Adverse Impact**

#### Representations (Historic England 1158/0841)

2.21.311 The supporting text should be expanded to clarify what may constitute a significant adverse environmental impact.

#### **Actions/Considerations**

2.21.312 The MPA notes the comment but does not consider it appropriate to define what this may mean. As set out in paragraph 4.8 of the Plan, whether or not a proposal results in a significant adverse environmental impact will be assessed on a case-by-case basis taking into account the scale, nature and location of a particular proposal, the characteristics of various environment effects likely to arise from the development and the opportunities for mitigation that may be applied.

#### **Outcomes for Pre-Submission Draft Plan**

2.21.313 No changes to the policy

#### Issue: Flood Risk

#### Representations (Environment Agency 1137/3549)

2.21.314 One respondent highlighted the need for proposals for mineral related development to be sited in the area of lowest flood risk on a site, or a nearby off-site location at lower flood risk, ideally out of the floodplain.

#### **Actions/Considerations**

2.21.315 The MPA notes the request and agrees that proposals for mineral related development should be located and designed to minimise impacts associated with flood risk. It is considered that Policy DM8: Water Management and Flood Risk provided sufficient protection in this respect.

#### **Outcomes for Pre-Submission Draft Plan**

2.21.316 No amendments to the policy.

#### Policy DM21: Mineral exploration (now renumbered as Policy OM5)

#### **Issue: General Comments**

#### Representations (PDNPA 1159/0924)

2.21.317 One respondent expressed support for the policy and supporting text.

#### **Actions/Considerations**

2.21.318 The support for the policy is noted and welcomed.

#### **Outcomes for Pre-Submission Draft Plan**

2.21.319 No amendments required.

#### Issue: Significant environmental impact

#### Representations (Historic England 1158/0842)

2.21.320 The supporting text should be expanded to clarify what may constitute a significant adverse environmental impact.

#### **Actions/Considerations**

2.21.321 The MPA notes the comment but does not consider it appropriate to define what this may mean. Whether or not a proposal results in a significant adverse environmental impact will be assessed on a case-by-case basis taking into account the scale, nature and location of a particular proposal, the characteristics of various environment effects likely to arise from the development and the opportunities for mitigation that may be applied.

#### **Outcomes for Pre-Submission Draft Plan**

2.21.322 No changes to the policy



#### 2.22 Chapter 15 - Monitoring and Implementation

#### **Table of Representations**

| Name             | Name Ref.<br>No. | Representation Ref. No. |
|------------------|------------------|-------------------------|
| CPRE             |                  | 1152                    |
| Historic England |                  | 1158                    |

#### **Monitoring Indicator 2 SP2 Climate Change**

#### Representations (CPRE 1152/0739)

2.22.1 As indicated above, measures and indicators in relation to compliance with local carbon budgets and targets will need to be calculated and these would be substituted for the current indicator and target shown for SP2 Climate Change. Similarly, the indicators for SP16/SP17 will need to be re-worked based on the presumption/target of no fossil fuel exploration, appraisal or extraction with a target of 'No approvals'.

#### **Actions/Considerations**

2.22.2 The MPA consider that the monitoring indicators in place are sufficient to monitor the impact of the Plan's policies. The Plan cannot include a presumption against fossil fuel extraction.

#### **Outcomes for Pre-Submission Draft Plan**

2.22.3 No change

#### **Monitoring Indicator 2 SP2 Climate Change**

#### Representations (CPRE 1152/0739)

2.22.4 As the objective for the historic environment, is also the same objective for the natural environment; it is not clear from the monitoring framework which element of the objective is being met by the policies. As mentioned previously we would recommend that there is a separate objective for the historic environment and then this can be re-worked into the monitoring framework to assess how the policies meet this specific objective and what indicators can be used to assess its effectiveness.

#### **Actions/Considerations**

2.22.5 The MPA consider that having a combined objective for the natural and historic environment represents a comprehensive but streamlined

approach and is replicated in Policy SP1 Sustainable Minerals
Development. The Plan contains Development Management Policy DM7
Historic Environment which provides detailed criterion relating to the impact of minerals development on the historic environment and which can be effectively monitored through Monitoring Indicator 37.

#### **Outcomes for Pre-Submission Draft Plan**

2.22.6 No change



#### 2.23 Policies Maps

#### **Table of Representations**

| Name                         | Name Ref.<br>No. | Representation Ref. No. |
|------------------------------|------------------|-------------------------|
| Chesterfield Borough Council | 1154             | 0762                    |
| Chesterfield Borough Council | 1154             | 0763                    |

#### **Policies Map Safeguarded Areas**

#### Representations (Chesterfield Borough Council 1154/0762)

2.23.1 The Policies Map provided is too small a scale to be useful in respect of the safeguarded areas. As referred to above, these should be made available at a larger scale to make it possible to identify whether it affects individual sites.

#### **Actions/Considerations**

2.23.2 Agree

#### **Outcomes for Pre-Submission Draft Plan**

2.22.3 The Policies Map has been amended. It should be noted that the Policies Map has been produced as a separate document to the Plan for the purposes of this consultation.

#### Policies Map Safeguarded Infrastructure

#### Representations (Chesterfield Borough Council 1154/0763)

2.23.4 The safeguarded minerals infrastructure should be shown on the Policies Map.

#### **Actions/Considerations**

2.23.5 The MPA consider that the most appropriate place to show the safeguarded minerals infrastructure is in the Minerals Local Plan Annual Monitoring Report. In this way there will be an up to date map and list of facilities annually reviewed.

#### **Outcomes for Pre-Submission Draft Plan**

2.22.6 No change to the Plan but the safeguarded infrastructure will be listed and mapped in the Minerals Local Plan Annual Monitoring Report. It should be noted that the Policies Map has been produced as a separate document to the Plan for the purposes of this consultation.

#### 2.24 Appendices

#### **Appendix A: Site Allocations Principal Planning Requirements**

#### **Appendix A - Principal Planning Requirements**

#### All Sand and Gravel Allocations

#### Representations (South Derbyshire District Council 836/0197)

2.23.1 The wording of the principal planning requirement in respect of each of the proposed new sand and gravel sites stating (at point 8 in each case) that restoration should take account of the Restoration Strategy for the Trent Valley should be strengthened as follows:

"The Mineral Planning Authority will establish formal arrangements to work with communities and mineral operators and other stakeholders well in advance of the submission of any planning applications to help ensure that proposals for mineral working in the Trent, Derwent and Lower Dove Valleys show how the mitigation, restoration and aftercare of sand and gravel sites will fit in with this long-term restoration strategy for sand and gravel sites in the river valleys."

#### **Actions/Considerations**

2.23.2 Agree that this PPR could be strengthened to some extent but the first part of the suggested sentence is considered to be too onerous at this stage. The SPD will cover this issue in more detail and stakeholders will play an important role in its development

#### **Outcomes for Pre-Submission Draft Plan**

2.23.3 Amend the PPR.

#### All Sand and Gravel Allocations

#### **Representations** (Historic England 1158/0844,0845,0846,0847,0848)

2.23.4 Historic England has concerns about the proposed sand and gravel sites. Note the principal planning requirements in Paragraph A6, clause 3 on page 278, and we welcome the inclusion of what heritage assets are likely to be within or near to the site. However, prior to the allocation of a site for mineral development we would need to see additional heritage impact assessment work that considers what the impact is to the significance of those heritage assets that have been noted in this paragraph; what the potential avoidance or mitigation strategies may be,

what level of harm is there likely to be and what alternative site options there are for this type of mineral development, which may have a lesser impact for the historic environment.

#### **Actions/Considerations**

2.23.5 Additional heritage impact assessments have been undertaken for all the suggested sites. These have suggested mitigation strategies for the sites to help reduce the impact on heritage assets. These have been incorporated into the revised principal planning requirements for the proposed allocations, which will now form part of Plan policy.

#### **Outcomes for Pre-Submission Draft Plan**

2.23.6 Add a PPR to address this comment.

#### All Allocations

#### Representations (National Trust 1160/0955)

2.23.7 National Trust welcomes the inclusion of additional information to guide applications at site allocations, including those for Sand and Gravel Extraction of which two are located close to Sudbury Hall and village. However, we consider that these requirements should preferably be part of the related policies SP5 and SP11, or at least directly referenced within them, to ensure that applicants adhere to them.

#### **Actions/Considerations**

2.23.8 Agree. The requirements will be referenced within the relevant policies so that they form part of the policy.

#### **Outcomes for Pre-Submission Draft Plan**

2.23.9 Amend policies SP5 and SP11 to include cross reference to the principal planning requirements.

#### **Foston and Sudbury**

#### Representations (National Trust 1160/0956,0957)

2.23.10 In relation to the two sites at Foston and Sudbury – as these are contiguous and effectively represent one very large site, we are concerned to ensure that any planning for the infrastructure, workings and restoration of these sites is integrated as far as possible. Is there an opportunity for these sites to share a single vehicular access point,

combined plant/machinery and potentially a rail head in order to minimise environmental impacts?

#### **Actions/Considerations**

2.23.11 The locations for the processing plant and access have not been agreed yet. They may change once planning applications are submitted. The two sites have been suggested and promoted by separate operators and it is beyond the Council's control to affect whether they are worked either individually or together. Through the Trent Valley Restoration Strategy however, operators are expected to consider the restoration of the sites taking account of the wider context of the valley.

#### **Outcomes for Pre-Submission Draft Plan**

2.23.12 No changes proposed.

#### **Foston and Sudbury**

#### Representations (National Trust 1160/0959)

2.23.13 Part (3) of the Foston PPRs requires an assessment of effects on the historic environment which we support. We request that further guidance is included to ensure that this includes an assessment of visual impact (including light pollution), noise and vibration, dust and air quality. These factors may impact on the experience, perception and fabric (buildings and collections) of Sudbury Hall, Park, Conservation Area and their settings. We also request that the applicant is required to assess the need for dust monitoring at Sudbury Hall during operation.

#### **Actions/Considerations**

2.23.14 Agree to add this request to the list of requirements.

#### **Outcomes for Pre-Submission Draft Plan**

2.23.15 Amend the PPRs for Foston.

#### **Foston and Sudbury**

#### Representations (National Trust 1160/0960)

2.23.16 Part (6) requires a Transport Assessment and refers to restrictions to vehicle movements on Leathersley Lane. We request that the requirements also clearly state that restrictions will need to be put in place to ensure that site traffic does not use Main Road through Sudbury village and Conservation Area.

#### **Actions/Considerations**

2.23.17 Agree.

#### **Outcomes for Pre-Submission Draft Plan**

2.23.18 A sentence has been added to the PPR to set out that quarry traffic should not use the road through Sudbury village.

#### **Aldwark South**

#### Representations (Environment Agency 1137/0611)

2.23.19 We ask that the planning requirements also include some reference to ensure that restoration of the site provide multifunctional environmental enhancements, including, but not limited to, reducing the impacts of flood risk to others, providing significant biodiversity net gain, providing water quality improvements etc.

We would also recommend that similar wording to the following is also included to ensure where an abstraction licence is required, this is sorted out before the planning application stage, 'Prior to making a planning application, applicants should discuss water abstraction issues with the Environment Agency'.

The site is located on a principal aquifer, and within Source Protection Zone 1 for a public water supply. It is an extremely sensitive location from a groundwater protection point of view. Further investigations and assessments will need to demonstrate that the proposal does not pose an unacceptable risk to the environment. We would ask that the following wording is added in to the planning requirements 'Suitable investigations and assessments will be required to ensure the protection of controlled waters'.

#### **Actions/Considerations**

- 2.23.20 A1 agree reference to the need to explore opportunities to provide multifunctional environmental enhancements should be included at point 7) which covers restoration.
  - A2 agree include reference to the need to discuss water abstraction license issues prior to submitting a planning application.
  - A3 agree reference should be made to the need for suitable investigations and assessments to be submitted to ensure the protection of 'controlled' waters.

#### **Outcomes for Pre-Submission Draft Plan**

- 2.23.21 A1 Paragraph A35 point 7) has been amended accordingly.
  - A2 Paragraph A35 point 4) has been amended accordingly.
  - A3 Paragraph A35 point 4) has been amended accordingly.



## Appendix A - Documents that formed part of the Winter 2021/2022 Consultation.

#### **Consultation Documents**

#### **Proposed Draft Plan**

Towards a Minerals Local Plan: Winter 2021/2022 Consultation - Main Consultation Document, December 2021

#### Foreword

Chapter 1 - Introduction and Background to the Plan

Chapter 2 – Spatial Context

Chapter 3 – Vision and Objectives

Chapter 4 – Sustainable Minerals Development

Chapter 5 - Climate Change

Chapter 6 - Supply of Aggregates

6.1 - Secondary & Recycled Aggregates

6.2 - Sand & Gravel

6.3 - Crushed Rock

6.4 - Helping to Reduce the Supply of Aggregates from the Peak District National Park

#### Chapter 7 - Supply of Non-Aggregates

7.1 - Building & Roofing Stone

7.2 - Industrial Limestone and Cement Making Materials

7.3 - Brick Clay and Fireclay

7.4 - Vein Minerals

#### Chapter 8 - Supply of Energy Minerals

8.1 - Coal and Colliery Spoil

8.2 - Hydrocarbons: Conventional (Oil and Gas), Unconventional Gas (Shale Gas) and Gas from Coal

#### Chapter 9 - Minerals Safeguarding

9.1 - Mineral Resources

9.2 - Mineral Related Infrastructure

- Chapter 10 Restoration of Sites in the River Valleys
- Chapter 11 Development Management Policies
- Chapter 12 Monitoring and Implementation
- Policies Map
- Appendices (A-D)
- Glossary

#### **Background Papers**

(The preceding number is the Prosed Draft Plan Chapter to which the Paper relates to)

- 2.0 Spatial Overview
- 5.0 Climate Change
- 6.1 Secondary and Recycled Aggregates
- 6.2 Sand and gravel
- 6.3 Crushed Rock
- 6.4 Reducing Quarrying in the PDNP
- 7.1 Building Stone
- 7.2 Industrial Limestone
- 7.2 Industrial Limestone Cement
- 7.3 Brick Clay and Fireclay
- 7.4 Vein Minerals
- 8.1 Coal and Colliery Spoil
- 8.2 Oil and Gas Conventional
- 8.2 Oil and Gas Unconventional
- 8.2 Gas from Coal
- 9.1 Safeguarding Mineral Resources
- 9.2 Safeguarding Minerals Infrastructure
- 11 Cumulative Impacts

#### **Development Papers**

(The preceding number is the Prosed Draft Plan Chapter to which the Paper relates to)

- 3 Strategic Priorities Vision and Objectives
- 4 Sustainable Minerals Development
- 5 Climate Change
- 6.1 Secondary and Recycled Aggregates
- 6.2 Sand and gravel
- 6.3 Crushed Rock
- 6.4 Reducing the supply of aggregates from the PDNP
- 7.1 Building Stone
- 7.2 Industrial Limestone
- 7.3 Brick Clay and Fireclay
- 7.4 Vein Minerals
- 8.1 Coal and Colliery Spoil
- 8.2 Hydrocarbons
- 9.1 Safeguarding Mineral Resources
- 9.2 Safeguarding Minerals Infrastructure
- 10 Restoration of sand and gravel sites in the Trent Valley
- 11 Development Management incorporating mineral related issues and restoration of carboniferous limestone sites

#### **Duty to Cooperate (DtoC)**

**DtoC Introduction and Overview** 

**DtoC Statement of Common Ground** 

#### **Assessments**

3rd Interim Sustainability Appraisal (Assesses 2018 Consultation and Sand and Gravel Sites that formed part of the Sand and Gravel Consultation 2020)

4th Interim Sustainability Appraisal

Strategic Transport Assessment Stages 1 and 2

Habitats Regulations Assessment Screening Report

Strategic Flood Risk Assessment Level 1

Sand and Gravel Sites Assessments

Sand and Gravel Sites Assessment Methodology (for information only)

Mapping Environmentally Sensitive Areas Methodology (for information only)



# Derbyshire and Derby Minerals Local Plan 2022 - 2038

## Sustainability Appraisal

SA Report January 2023

Prepared by:
AECOM Limited

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#### 1 INTRODUCTION

#### 1.1 Background

- 1.1.1 AECOM is commissioned to undertake sustainability appraisal of the emerging Derbyshire and Derby Minerals Local Plan. The Plan is being jointly prepared by Derbyshire County Council and Derby City Council. It covers that part of Derbyshire lying outside of the Peak District National Park. The Plan period is to 2038.
- 1.1.2 An important feature of sustainability appraisal (SA) is the influence the process has on the development of the plan through appraisal of draft policies, emerging approaches and different options. Several Interim SA Reports have been published to date documenting this process.
- 1.1.3 The latest stage of plan making is consultation on the pre-submission version of the Plan.
- 1.1.4 This SA Report documents the outputs of the appraisal process that has been undertaken alongside plan-making activities to this point. It has been structured to demonstrate compliance with the Environmental Assessment Regulations.

#### 1.2 The SA process so far

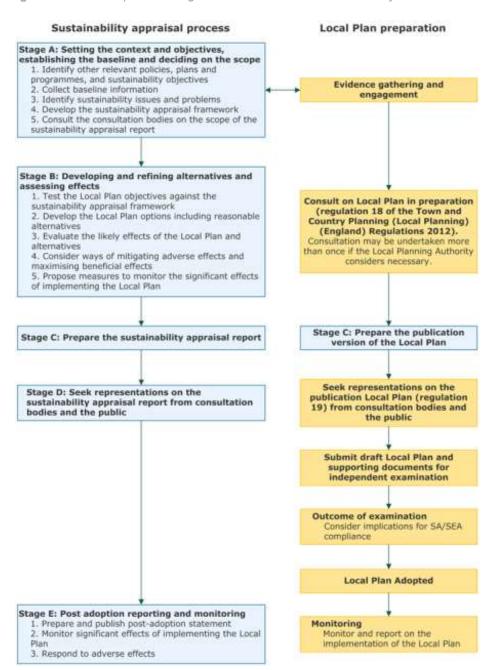
- 1.2.1 The SA process runs in parallel to the plan-making process and is illustrated in figure 1 below.
- 1.2.2 A variety of tasks have been undertaken to date, with several documents being prepared to document the process:
  - An SA scoping report has been produced which sets out the key issues to be addressed
    in the SA, as well as methodologies for appraisal. The scope of the SA evolves
    continually, so needs to be updated periodically to ensure that the SA (and the Plan) is
    focused on the correct issues. The Scope of the SA has been updated in December
    2017 to review the key issues and focus of the SA process.
  - An interim SA Report was prepared and consulted upon in July 2013 which appraised a series of options and emerging approaches as set out in the Minerals Plan Issues and Options Paper (2010).
  - A second interim SA Report dated December 2017 was prepared and consulted upon as part of the Spring 2018 Consultation.
  - This set out further assessment of a range of policy / site options and emerging policies as set out in numerous documents forming part of the 'rolling consultation 1'.
  - An appraisal of these emerging approaches (and alternatives to these) was undertaken to ensure that the plan is influenced by sustainability throughout its development.
  - A third Interim SA Report appraised the proposed approaches to policies and sites set out in the Spring 2018 Consultation and the promoted sites that formed part of the Sand and Gravel sites Consultation in Autumn 2020.
  - In 2019 a revision to the NPPF stipulated that local plans should cover a 15 year period from the time of adoption. The Councils therefore extended the plan period to 2036 (since changed again to 2038). Consequently the situation regarding the supply of sand and gravel had to be re-examined to determine whether further resources will have to be

<sup>&</sup>lt;sup>1</sup> The rolling consultation consisted of a series of documents setting out the background, key evidence, issues and options and the emerging strategy for different minerals.

identified in the Plan. This led to several additional site options which were required to be appraised in terms of their sustainability. Consequently, several additional site options were considered to be reasonable alternatives for the purposes of SA. The third Interim SA Report was updated to reflect these factors, (through August 2020), and the findings were presented alongside the initial SA outputs from May 2020. The updates focused on the matter of site options for sand and gravel, with all other elements of the report remaining the same.

 A fourth interim report was prepared in December 2021 which set out an appraisal of the Proposed Draft Local Plan. This included consideration of the strategic approach, site allocations and accompanying policies. The interim SA Report was made available for comments during a period of formal consultation upon the draft Plan in Spring 2022.

Figure 1.1 The SA process diagram illustrated within National Policy Practice Guidance



#### 2 SCOPING SUMMARY

#### 2.1 Background

- 2.1.1 The Scoping stage of the SA process is used to establish the key issues that should be the focus of the appraisal, as well as the assessment methodologies.
- 2.1.2 It was considered appropriate and proportionate to undertake a joint Scoping process for the Minerals and Waste Plans, as both would be implemented in the same geographical area and could have similar issues.
- 2.1.3 A Scoping Report was first prepared and published for consultation in July 2013. Following consideration of the comments received, the scope of the SA was determined and provided the baseline position against which appraisals have been undertaken.
- 2.1.4 It should be noted that the scope of the SA is fluid and should be updated throughout the plan making process in light of new evidence. The scope of the SA has been updated on several occasions to ensure that the key issues and methodologies remain relevant.
- 2.1.5 The identification of key sustainability issues facing Derbyshire and Derby regarding waste and minerals planning provides an opportunity to develop sustainable plan objectives and approaches to resolve them. The identification of sustainability issues will also provide useful information to inform the SA / SEA process.
- 2.1.6 The requirement to identify sustainability problems arises from the SEA Directive:
- 2.1.7 The 'Environmental Report' required under the SEA Directive should include:
  - "any existing environmental problems which are relevant to the plan or programme including, in particular those relating to any areas of a particular environmental importance, such as areas designated pursuant to directives 79/409/EEC 'the Birds Directive' and 92/43/EEC the 'Habitats Directive' (Annex 1(d))
- 2.1.8 Key sustainability issues identified for the Derbyshire and Derby Minerals and Waste Plans are outlined below. These have been identified from the context review and the review of baseline data contained within the full Scoping Report. A summary of these issues is provided in this section.
- 2.1.9 It is also important to identify issues which cut across themes where there is tension within the sustainability issues i.e. between economic and/or social and environmental issues, these are also identified below.

#### 2.2 Key Sustainability Issues

#### **Biodiversity**

- Derbyshire and Derby has a rich natural environment with a high proportion of land designated for nature and landscape conservation. Minerals and waste planning will need to ensure designated sites and the features they seek to conserve are protected and that development does not adversely affect those sites, any European Protected Species (including bats) or any priority habitats and species Biodiversity features of a more local value should also be given suitable levels of protection in proportion to their relative importance.
- There is a need to achieve appropriate reclamation on former minerals sites as they can
  contribute towards biodiversity-led restoration and habitat enhancement. Alternatively, the option
  of non-intervention to allow natural colonisation to occur should be considered in certain
  situations, where significant nature conservation interest has developed over time.

#### Water

- The ecological and biological status of river and lake water bodies in the Lower Trent and Erewash catchment is below the average for the Wider Humber River Basin District.
- A combination of low annual rainfall, low water storage capability and high water abstraction has
  caused pressure on water supplies in the East Midlands, with particular issues relating to overabstraction and insufficient water resources towards the north and west of Derbyshire. By 2050
  climate change could reduce river flow by 10 to 15 per cent on an annual average basis, and
  could reduce summer river flows by 50 to 80 per cent. There is a need to manage and reduce
  water consumption.
- The water resources of Derbyshire and Derby, including that in the aquifers, are under stress and need appropriate protection from pollution and over abstraction.

#### Soil

Loss of the best and most versatile agricultural land and greenfield sites should be avoided, and
locational decisions should seek to protect the extent, openness and quality of the Green Belt,
recognising that waste or minerals development would not always be inappropriate development.
Waste facilities should be provided on previously developed land where practicable.

#### Waste

- The amount of residual household waste generated per household in Derbyshire and Derby is higher than the East Midlands average. Furthermore, the amount of residual household waste sent for reuse, recycling or composting is lower than the East Midlands average. Therefore, there is a need to divert waste from landfill to achieve more sustainable waste management.
- Waste arisings in Derbyshire and Derby are expected to continue to rise. While there is slowly
  increasing capacity for waste management locally this is not enough to drive waste up the waste
  hierarchy.
- Waste management facilities and infrastructure is required throughout Derbyshire and Derby that
  will facilitate waste management in accordance with the proximity principle and in the most
  appropriate locations.
- Locational decisions should be taken to ensure that any potential negative impacts associated with waste management facilities are avoided.

Communities in some remoter western areas of Derbyshire have comparatively limited access to
waste processing facilities and services due to the relatively low population density and
associated infrastructure.

#### **Minerals**

- The Minerals Local Plan is required to provide for a steady and adequate supply of minerals to meet anticipated needs over the Plan period to 2038.
- The negative effects of minerals operations should be minimised through careful location and the
  positive effects should be maximised. The proximity of mineral operations to internationally and
  nationally designated areas of landscape value and nature conservation, sensitive receptors and
  pathways should be considered and the benefits of restoration of mineral sites should be
  maximised.
- The prudent, efficient and sustainable use of minerals should be ensured, as far as practicable.
   This will ensure that the requirement for new primary extraction is minimised. The production of recycled and secondary aggregates should be particularly supported in order to promote resource efficiency in the construction sector.
- It is important that mineral resources within Derbyshire and Derby are safeguarded as far as possible in the future in order to prevent their sterilization from non-mineral development. The production of mineral waste should be prevented or minimized.
- There is a need to protect and enhance the overall quality of the environment once extraction has ceased, through the highest standards of restoration and aftercare. This includes safeguarding the long-term potential of land for a wide range of after-uses and addressing potential adverse effects on communities' quality of life, including impacts arising from land stability and other public safety risks. Alternatively, non-intervention may be appropriate where significant nature conservation interest has developed over time.

#### Transportation and air quality

- There are significant cross-regional movements of waste especially around the large conurbations and adjacent to the borders of Derbyshire and Derby which create negative environmental and social impacts.
- Derbyshire and Derby experience significant traffic congestion, within urban areas, on the strategic road network (especially the A38) and associated with access to the strategic road network. The impacts of transportation in relation to the mining and quarrying industry in particular; is a significant problem.
- Certain areas of Derbyshire and Derby already suffer from unacceptable levels of air pollution; especially those covered by AQMAs related to high traffic flows and associated congestion. In preparing the Minerals and Waste Plans the need to improve these areas is a factor to be taken into account. There is also a need to take into account the nearby sensitive receptors, existing congestion and pollution hotspots in towns such as Spondon and close to the M1 north and south.
- The need to mitigate potential negative impacts on air pollution from new and redeveloped minerals and waste facilities through the Minerals and Waste Local Plans and at the planning application stage.
- There is a need to increase the number of minerals and waste transport movements in Derbyshire and Derby made by rail and provide sensitive routing for waste transfer vehicles.
- The continuing need to reduce CO2 emissions from transport, despite the level of growth planned in Derbyshire and Derby, increased car ownership and rising public transport costs.

• The need to ensure that local waste facilities have sustainable transport links and are therefore accessible to those who do not have access to a car across Derbyshire and Derby.

# Climatic factors, flooding and energy

- Greenhouse gas emissions, associated with minerals and waste activities, including transport and methane produced from landfill sites, contribute to global warming.
- Some Local Authorities in Derbyshire and Derby (particularly High Peak and Bolsover) are not
  performing well in terms of CO2 emissions from industrial and commercial activity. There is the
  potential to promote energy from waste options, and also other technologies that increase the
  energy efficiency of minerals and waste operations (for example, wastewater treatment is an
  energy intensive process).
- A number of areas towards the south of Derbyshire and Derby are at significant risk of flooding, and this situation is likely to worsen with climate change. Patterns of fluvial flood risk are likely to change as a result of sea level rise, changing rainfall patterns and also development and changing land use. Mineral reclamation (e.g. gravel extraction) may offer positive benefits by reducing flood risk in certain locations.
- The majority of energy usage in Derbyshire and Derby is sourced from fossils fuels. This is generated outside of Derbyshire and Derby.

# **Heritage**

- Development that would affect designated heritage assets (including development affecting the setting) located in Derbyshire and Derby should be avoided or the conflict minimised. This is especially important where the asset is of national or international significance, such as the World Heritage Site.
- There are a number of heritage assets located in Derbyshire and Derby that are on the 'Heritage
  at Risk' Register. It is important that these assets are protected and where possible, enhanced in
  the future. Any new development should be sensitive to the setting of heritage assets.
- Minerals sites play a role in the upkeep of heritage assets through continued supply of local building materials such as sandstone, 5-6000 tonnes of sandstone is quarried in the county each year for use as building stone. Along with other various sources of stone, the NPPF offers protection for mineral extraction such as this.

## Landscape

- The integrity of the sensitive areas of landscape located in Derbyshire and Derby should be protected in the future. This includes that of the Peak National Park which is defined for its landscape importance.
- Minerals and waste operations (including associated transport infrastructure) can have a negative
  impact on the landscape and visual amenity in the immediate and surrounding area. Sensitive
  location and design however can avoid or minimise effects of this. Landscape restoration
  proposals provide an opportunity to enhance and improve landscape quality.
- There is a need to achieve sensitive and appropriate restoration of former minerals sites as they
  can contribute towards improving landscape quality.

#### Communities and health

- It will be important to continue to respond to the greater demands placed on resources and
  minerals and waste infrastructure from an increasing population in Derbyshire and Derby over the
  next two decades.
- There is a need to improve the overall skills levels of Derbyshire and Derby's workforce in order to enhance economic performance and raise the income level of residents in Derbyshire.
- In terms of barriers to community services the most deprived areas are in the predominantly urban east of the county.
- The need to ensure the sustainable location of new waste and minerals facilities and appropriate
  mitigation at the planning application stage for new, extended and redeveloped minerals facilities
  in relation to impacts on community amenity; including noise, air, odour, litter, dust and visual
  impacts. An ageing population in Derbyshire and Derby may be more vulnerable to such amenity
  impacts.
- It is important that leisure and recreational sites are protected from new minerals and waste
  developments where appropriate across Derbyshire and Derby. Minerals and waste sites have
  the potential to affect the recreational value of such areas through, for example severance of
  sites.
- The reclamation of mineral sites has the potential to increase recreational facilities. Uses could
  for example involve lakes for fishing or sailing, new footpaths or bridleways and land for camping
  and caravan sites.
- The need to ensure that all potential health impacts and quality of life issues are fully considered
  in allocating and designing new waste and minerals facilities and opportunities are taken to
  enhance health and well-being particularly in the after use of mineral sites.
- Opportunities should be taken to enhance health and well-being through proposals for the
  sensitive restoration and after use of mineral sites, including addressing potential land stability
  and other public safety risks arising from former minerals winning activities, including the risk of
  aircraft bird strike, taking into account the limited availability of inert fill for restoration.

## **Economy and housing**

- Ensuring Derbyshire and Derby provides sufficient mineral resources to meet demand through aggregates, other minerals and protecting mineral resources.
- There is a need to ensure that minerals and waste development does not act as a constraint to residential development.
- The Minerals and Waste Plans should seek to have a direct positive impact on local economic activity and employment opportunities through the creation of jobs to meet the skills and aspirations of local people.
- The Minerals and Waste Plans must support and not hinder wider efforts to diversify economic activity. The plan must be 'positively prepared' in adherence with the NPPF.
- There is a need to improve the overall skills levels of Derbyshire's and Derby's workforce in order to enhance economic performance and raise the income level of residents in Derbyshire.
- There is a need to ensure the infrastructure is in place in Derbyshire and Derby to continue to attract and retain investment and business.

- The decline of coal mining and traditional manufacturing in the north-east of Derbyshire has led to a concentration of areas where there are higher levels of unemployment and deprivation.
- The industrial structure of both Derbyshire's and Derby's economies remain heavily dependent upon the manufacturing sector. Waste facilities need to provide industries and other businesses with access to cost-effective waste management solutions that also meet environmental regulations, improving the commercial attractiveness of the area to new and existing businesses.

#### 2.3 The SA Framework

- 2.3.1 Drawing upon the key issues identified through scoping, an SA Framework has been established (see table 2.1). This consists of a range of SA Objectives which seek to address key issues. The appraisal of the Plan is undertaken with these objectives in mind, looking to predict the effects on the baseline position associated with each sustainability objective. In practice, this means exploring the implications of the Plan compared to what would happen should the Plan not be in place. If there would be noticeable and important changes to the predicted baseline position, then significant effects would be determined.
- 2.3.2 The SA Objectives have been grouped into 8 sustainability topics. In some instances, the topics only contain one objective, but for others there are two objectives. The appraisal has been structured and presented in this way to streamline the appraisal and reduce duplication (where SA Objectives cover similar themes). This should help to ensure that the appraisal is proportionate and easier to engage with.
- 2.3.3 For each SA Objective, a series of supporting questions have been developed to help guide the assessment process. Each and every one of these questions does not need to be answered and recorded methodologically, but they will help to prompt thinking about the potential effects.

Table 2.1: The SA Framework

| SA<br>Topics                        | SA Objectives   | Guiding questions   |
|-------------------------------------|---|---|
| Biodiversity,<br>flora and<br>fauna | To protect, maintain and enhance biodiversity and geodiversity in Derby and Derbyshire, ensuring no net loss of important sites, habitats or species. | <ul> <li>To what extent will the measure:</li> <li>Safeguard, and avoid detrimental impacts to sites and features of wildlife or geological/geomorphological importance?</li> <li>Provide opportunities for the creation or enhancement of wildlife habitats, corridors or linking routes in Derby and Derbyshire?</li> <li>Protect and conserve geological areas of significant scientific, historical, educational or heritage value?</li> <li>Assist to restore the full range of characteristic habitats and species in the BAP to viable levels?</li> </ul>  |
| Land and<br>water<br>resources      | To protect, conserve and enhance air, water and soil quality, minimise light and noise pollution and land instability.                                | <ul> <li>To what extent will the measure:</li> <li>Avoid or minimise all forms of air, noise, soil and light pollution (including dust, odour, emissions to air and vibration) particularly in areas already below established quality standards?</li> <li>Protect, conserve and enhance ground and surface water, including from pollution, over-extraction and disruption to hydrological systems?</li> <li>Minimise the loss of the most valuable soils and improve soil quality?</li> <li>Reduce any issues of land instability, contamination, or any other impacts on land arising from the legacy of winning of minerals?</li> <li>Affect an Air Quality Management Area?</li> </ul> |

| SA<br>Topics                    | SA Objectives  | Guiding questions  |
|---------------------------------|--|--|
| Waste and minerals              | To achieve a more efficient use of natural resources and infrastructure, minimise the production of waste and increase reuse, recycling and recovery of waste in Derby and Derbyshire.           | <ul> <li>To what extent will the measure:</li> <li>Assist or facilitate movement up the waste hierarchy, in all parts of the plan area? (i.e. reduce waste first, then reuse, recycle, recover and landfill as a last resort) (including the development of appropriate energy from waste facilities)</li> <li>Assist in maximising the use of recycled and secondary materials (including aggregates)?</li> <li>Reduce extraction of virgin materials?</li> <li>Safeguard resources of significant exploitable minerals from sterilisation by other forms of development?</li> <li>Require prior extraction if development that would sterilise mineral resources is to go ahead?</li> <li>Minimise the loss of best and most versatile agricultural land and green field sites?</li> <li>Bring forward and optimise the use of previously developed, vacant and derelict land and buildings?</li> <li>Utilise, optimise and enhance existing infrastructure?</li> <li>Ensure optimal, appropriate and beneficial restoration and maintenance of mineral sites after use?</li> <li>Encourage the minerals sector to take responsibility for the waste associated with their operations?</li> <li>Contribute to self-sufficiency in the management of waste arisings in Derby and Derbyshire?</li> <li>Reduce the over supply of permissions for crushed rock in the plan area?</li> </ul> |
| Heritage and landscape          | To protect, conserve and enhance the quality, local distinctiveness and enjoyment of Derby and Derbyshire's diverse landscapes, green infrastructure, townscape character and cultural heritage. | <ul> <li>To what extent will the measure:</li> <li>Protect and conserve Derby and Derbyshire's diverse landscape character and distinctiveness, minimise adverse effects on these and ensure quality designs?</li> <li>Conserve and enhance Derby and Derbyshire's cultural assets, (including archaeological heritage) locally distinctive built environment, historic architecture and heritage sites and townscape features including their setting?</li> <li>Facilitate the supply and use/reuse of local building material to protect and enhance locally distinctive landscape and townscape character?</li> <li>Impact on maintaining the extent, openness and quality of the Green Belt?</li> </ul>  |
| Air quality<br>and<br>transport | To protect, conserve and enhance air, water and soil quality, minimise light and noise pollution and land instability.   | <ul> <li>To what extent will the measure:</li> <li>Avoid or minimise all forms of air, noise, soil and light pollution (including dust, odour, emissions to air and vibration) particularly in areas already below established quality standards?</li> <li>Protect, conserve and enhance ground and surface water, including from pollution, over-extraction and disruption to hydrological systems?</li> <li>Minimise the loss of the most valuable soils and improve soil quality?</li> <li>Reduce any issues of land instability, contamination, or any other impacts on land arising from the legacy of winning of minerals?</li> <li>Affect an Air Quality Management Area?</li> </ul>  |

| SA<br>Topics                      | SA Objectives   | Guiding questions   |
|-----------------------------------|---|---|
|                                   | To minimise traffic levels, journey lengths, the number of road traffic related accidents, and to encourage sustainable forms of transport in Derby and Derbyshire. | <ul> <li>To what extent will the measure:</li> <li>Minimise the number and length of journeys for the transportation of minerals and waste and minimise other journeys associated with these developments in line with the proximity principle?</li> <li>Reduce reliance on road movements of minerals and waste and seek to increase the efficient use of conveyors, rail, water and back loading where appropriate?</li> <li>Protect and where possible improve the quality and scale of appropriate parts of the road network and transport infrastructure, including footpaths, bridleways and cycle paths?</li> <li>Protect and where possible improve road safety?</li> <li>Reduce congestion on local transport networks?</li> </ul> |
| Climatic<br>factors and<br>energy | To reduce contributions to climate change, by reducing greenhouse gas emissions, promoting efficient energy use and encouraging the use of renewable energy.        | <ul> <li>To what extent will the measure:</li> <li>Minimise and where possible reduce greenhouse gas emissions? (for example by using rail or water-based access, reducing distances travelled by road, increasing backloading where appropriate).</li> <li>Encourage the use of renewable energy sources or contribute to the production of renewable energy including energy from waste?</li> <li>Minimise energy consumption or increase energy efficiency?</li> <li>Provide a facility/service that serves local needs or is well located in relation to the strategic road network?</li> <li>Will the operation be well located in relation to the surrounding markets for minerals and settlements for waste?</li> </ul>              |
|                                   | To limit vulnerability to flooding, taking account of climate change  | Is the development with an area liable to flooding (e.g. Flood Zones 2 or 3)?  To what extent will the measure:  Increase the risk of flooding in this or other areas?  Make existing or future development more vulnerable to flood risk as a result of climate change especially key services and facilities?  Assist with flood management, taking account of climate change?  |
| Communities and health            | To protect, maintain and improve the health and wellbeing of Derby and Derbyshire's people and communities.   | <ul> <li>To what extent will the measure:</li> <li>Protect and improve leisure, and recreation opportunities (e.g. through site restoration, improved access to open space or improvements to the PROW system) or access to other services or facilities (such as waste management and recycling facilities)?</li> <li>Improve the amenity of local communities (recognising the legacy of impacts on some communities from the winning of minerals)?</li> <li>Address impacts on local amenity including traffic congestion, road safety, noise, dust, vibration, light, vermin and odour?</li> <li>Disproportionately affect vulnerable groups and deprived communities?</li> </ul>   |

| SA<br>Topics                       | SA Objectives   | Guiding questions  |
|------------------------------------|---|--|
| Local<br>employment<br>and housing | To maximise the potential economic benefits of mineral operations and waste management to a sustainable economy in Derby and Derbyshire and other parts of the Country. | <ul> <li>To what extent will the measure:</li> <li>Contribute to the adequate and steady supply of minerals or waste management facilities to meet the local area, region's and UK's need without affecting the ability of future generations to do the same?</li> <li>Drive forward new innovative technologies?</li> <li>Provide local training and employment opportunities in Derby and Derbyshire, especially for communities suffering high levels of unemployment and other deprivation?</li> <li>Maximise the benefits of regeneration and inward investment of new business into the area, to broaden the economic base and reduce disparities and seek to minimise any effects of M&amp;W development on regeneration and inward investment initiatives?</li> <li>Safeguard and create employment in local business and contribute to the local economy?</li> <li>Be deliverable, having regard to, for example: maturity of technology, market risks, costs?</li> </ul> |

# 3 INFLUENCING PLAN DEVELOPMENT

#### 3.1 Introduction

3.1.1 An important feature of the sustainability appraisal process is to influence the plan as it is being prepared. The consideration of options to address plan issues is one way of shaping the plan approach. This section discusses the options that have been considered and appraised throughout the development of the Derbyshire and Derby Minerals Local Plan so far.

# 3.2 Options appraisal

- 3.2.1 The initial stages of the Minerals Plan development involved consultation on a series of issues and options. Where appropriate, the SA appraised the reasonable options and presented the findings in an interim SA Report in July 2013. The appraisals at this stage were relatively high level given that the options did not contain detailed approaches. Nevertheless, the findings were taken into account as the Plan was moved forward into the 'Rolling Consultation' stage.
- 3.2.2 The Rolling Consultation period started in 2015 and represented the next stage in engaging the wider community of Derbyshire and Derby in developing the vision, objectives, strategies and policies of the Minerals Local Plan.
- 3.2.3 This stage involved further development of different elements of the plan supported by a range of evidence papers. The SA was undertaken alongside the development of the different elements of the Plan as and when the relevant information became available. The SA findings helped in the development of the different elements of the Plan, ultimately leading to a 'preferred approach'. The findings relating to the appraisals undertaken throughout the Rolling Consultation were presented for consultation in the second Interim SA Report dated December 2017, which formed part of the Spring 2018 Consultation. These findings are reproduced in this section.

#### 3.3 Methodology

- 3.3.1 The appraisal at issues and options stage was necessarily 'high-level', as most of the policy options and emerging policy approaches did not contain specific details about the location of minerals sites or the precise criteria that certain policies would contain. As such, it was difficult to accurately predict the significance of effects. However, it was possible to discuss the general merits of each approach (and any alternatives) to identify the broad sustainability credentials of emerging approaches and how these could be enhanced as the Plan progressed further.
- 3.3.2 One of the following symbols has been assigned to each policy approach (or option) to highlight the broad effects that are likely to occur for each sustainability topic.
  - Positive effects likely
  - Negative effects likely
  - ⇔ Neutral effects
  - ? Uncertainty
- 3.3.3 For some plan issues, the Councils have identified options for how the policy approach could proceed. These are predominantly procedural in nature, and whilst these are useful to guide consultation, they are not considered to be 'reasonable alternatives' in the context of SA. Nevertheless, the broad implications of different approaches have been identified to highlight the merits of each across a range of sustainability factors. These are discussed in **Section 3.5.**

# 3.4 Appraisal of the vision and objectives

- 3.4.1 An appraisal of the draft vision and objectives was undertaken at earlier stages of the SA process. The findings were presented in an interim SA Report (July, 2013). Along with these findings and feedback from consultation, the vision and objectives were amended. A compatibility assessment was undertaken and presented in the third interim SA Report. However, further tweaks to the objectives have been made.
- 3.4.2 This section presents an updated appraisal of the draft vision and objectives (as at December 2021 in the Proposed Draft Plan) to reflect the changes made as the Plan has progressed. Given the high level nature of vision and objectives, the appraisal focuses on the compatibility with SA objectives and whether the objectives are locally distinctive so as to ensure sustainable development is achieved.

#### **SA** commentary on the Proposed Draft Plan Vision

The vision supports a number of sustainability objectives. There is a clear aim to achieve a suitable balance between economic, social and environmental impacts.

In particular, there is a focus on protecting valuable minerals that can be processed and transported sustainably with minimal negative effects and maximum benefit through restoration and aftercare. This will help to support the local economy.

Addressing the contribution towards and adaptation to climate change impacts is a positive aspect of the vision. Achieving sustainable modes of transport is also comprehensively discussed.

- 3.4.3 Logically, the draft objectives followed on from the vision but provide additional detail. The table below illustrates where the emerging Plan objectives would help to support the SA objectives (û), where there may be a potential conflict (?) and where there is a negligible relationship between objectives (⇔). Where there are no relationships between SA Objectives and the Pan Objectives predicted, this could highlight opportunities for the Minerals Plan to widen the scope of its objectives.
- 3.4.4 It should be remembered that plan objectives have the potential to conflict with one another as they often reflect different aspects of sustainability (economic / social / environmental). This does not mean that objectives are inappropriate. The aim of plan making and SA is to achieve the most appropriate balance between these different objectives so as to achieve sustainable development.

| Obj . | Biodiversity<br>, Flora and<br>Fauna | Land and<br>Water<br>Resources | Waste and<br>Minerals | Heritage and<br>Landscape | Air quality<br>and<br>Transport | Climatic<br>Factors,<br>Energy and<br>Flooding | Community and Health | Local<br>Economy,<br>Employment<br>and Housing |
|-------|--------------------------------------|--------------------------------|-----------------------|---------------------------|---------------------------------|--|----------------------|--|
| 1     | ?                                    | ?                              | 仓                     | ?                         | ?                               | ?  | 仓                    | 仓  |
| 2     | <b>⇔</b>                             | ①                              | 仓                     | <b>⇔</b>                  | $\Leftrightarrow$               | <b>⇔</b>                                       | $\Leftrightarrow$    | 仓  |
| 3     | $\Leftrightarrow$                    | $\Leftrightarrow$              | 仓                     | $\Leftrightarrow$         | 仓                               | $\Leftrightarrow$                              | $\Leftrightarrow$    | ?  |
| 4     | ?                                    | ?                              | 仓                     | ?                         | 仓                               | ?  | 仓                    | ⇔  |
| 5     | $\Leftrightarrow$                    | $\Leftrightarrow$              | ?                     | 仓                         | 仓                               | $\Leftrightarrow$                              | 仓                    | $\Leftrightarrow$                              |
| 6     | 仓                                    | û                              | ?                     | 仓                         | $\Leftrightarrow$               | 仓  | ⇧                    | ⇔  |
| 7     | 仓                                    | 仓                              | 仓                     | 仓                         | $\Leftrightarrow$               | $\Leftrightarrow$                              | $\Leftrightarrow$    | $\Leftrightarrow$                              |
| 8     | 仓                                    | 仓                              | 仓                     | <b>⇔</b>                  | 仓                               | 仓  | 仓                    | 仓  |
| 9     | 仓                                    | 仓                              | 仓                     | 仓                         | $\Leftrightarrow$               | <b>⇔</b>                                       | 仓                    | 仓  |

- 3.4.5 Providing a sufficient supply of minerals could well mean that sensitive landscapes and habitats are negatively affected during preparation and operation. Therefore, Objective 1 is potentially in conflict with SA objectives that seek to protect the environment. However, impacts could be avoided or mitigated and further stages of SA should deal with such issues. Objective 6 also aims to protect the environment from the impacts of minerals development, whilst Objective 7 will reduce impacts in the Peak District National Park and Objective 8 will help to address flood risk. In the long term, minerals developments could also have positive effects as restoration schemes often involve habitat creation and landscaping.
- 3.4.6 Objective 2 is compatible with several SA Objectives, as a focus on the prudent use of resources will help to ensure that pressures on environmental factors are reduced, whilst also supporting the circular economy and longer term availability of mineral resources.
- 3.4.7 Objective 3 supports minerals and waste objectives, as well as protecting infrastructure that could help to reduce transport emissions. It is possible that housing and employment development could be restricted in safeguarded areas, but this is an uncertainty.
- 3.4.8 Objective 4 is positive with regards to minerals planning, transport and local communities, as it promotes a reduction in road based travel. Ultimately, effects upon the environment, local communities, and landscape will depend upon site locations. Minerals extraction is limited to where resources are available though.
- 3.4.9 Objectives 5 and 6 could conflict with waste and minerals and economic SA objectives, as certain locations containing resources may be deemed inappropriate on the grounds of social and environmental impacts. This is the challenge of minerals planning though, and well-designed schemes can mitigate potential effects. Conversely, both policies are broadly compatible with objectives relating to communities, and the built and natural environment.
- 3.4.10 Objective 5 could seek to enhance community amenity and social health (through restoration and aftercare) rather than focusing only on avoiding negative effects.
- 3.4.11 Objective 7 should have a positive effect on the built and natural environment of the Peak District National Park, though the increase in provision in the Plan area could have effects in that area.
- 3.4.12 On balance, the objective is considered to be broadly compatible with the SA objectives given the national importance of the Peak District National Park and concentration of designated habitats in this area. This objective should also have positive effects on the minerals industry by ensuring that a reduction in provision in the Peak District is offset by an increase in the Plan area
- 3.4.13 Objective 8 is compatible with the majority of SA objectives. Planning to mitigate and adapt to climate change is positive for biodiversity, water resources and community health. Improved resilience to climate change is also positive for the local economy and improved energy and water efficiency is beneficial for the minerals industry.
- 3.4.14 Objective 9 promotes timely and high quality restoration of sites, which should lead to benefits for local communities in terms of recreation, amenity and job opportunities. There should also be direct benefits in terms of environmental factors, particularly landscape and biodiversity.

#### Pre submission stage

3.4.15 Further tweaks were made to the vision and objectives at Pre-Submission Stage; with specific changes made to strengthen reference to climate change mitigation. The vision now refers to the need to achieve emissions reductions in line with national and local targets, and this is also reflected in Plan Objective 8. This strengthens the links with SA Topic 6 (climatic factors, energy and flooding) in particular.

# 3.5 Emerging strategies for mineral resources (Issues and Options / Preferred Options Stages)

3.5.1 This section sets out a high level assessment of the emerging approaches for different mineral resources and for the broader plan principles. Where new options were identified (following the initial Issues and Options stage) a commentary on their broad performance is provided.

**Aggregate crushed rock:** Options were identified at previous stages of the plan making process. The results of the appraisal were presented in an interim SA Report (reference). The strategy towards aggregate crushed rock has progressed and an emerging policy approach has been developed which is the focus of this appraisal (see below).

Derbyshire and Derby will maintain provision for the production of land won aggregate crushed rock at a rate of 7.27 mtpa throughout the Plan period. This figure will be kept under review and revised if necessary in accordance with the Local Aggregate Assessment. The MPAs will maintain a landbank of at least 10 years of planning permissions for the extraction of aggregate grade crushed rock.

| Biodiversity ,<br>Flora and<br>Fauna | Land and<br>Water<br>Resources | Waste and<br>Minerals | Heritage and<br>Landscape | Air quality<br>and Transport | Climatic<br>Factors,<br>Energy and<br>Flooding | Communities and Health | Local<br>Economy,<br>Employment<br>and Housing |
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Appraisal summary: The emerging approach is underpinned by evidence (The Local Aggregate Assessment), which suggests that the provision of crushed rock at a rate of 7.27 mtpa is adequate to support needs in Derbyshire. A positive effect on minerals provision is predicted, with knock on benefits for employment in this sector and construction trades that rely upon a supply of aggregates. There is sufficient landbank to meet supply beyond the plan period from current reserves. Whilst there may be environmental effects to the working of minerals at existing sites, these will have been explored through the plan permitting process. Although the provision is slightly higher to allow for recovery in the economy, it is not clear whether there would be significant effects on environmental assets. At this stage, the effects are not predicted to be significant and further extraction would need to be accompanied by an assessment of environmental effects. The effect on transport and air quality is predicted to be similar given that levels of provision would remain fairly similar to past rates of supply. Provision for a higher rate of 7.27 mtpa helps to offset/facilitate reduced quarrying in the Peak District National Park. Whilst this falls outside the plan area, there are clearly benefits for the environment and landscapes in the Peak District. It is difficult to restore quarries formed from crushed rock extraction to their former uses, which can have significant environmental effects. However, as discussed above, the provision over the plan period is already permitted, and there will be no need for the allocation of new sites. Therefore, the effects upon the environment should already be understood and form part of the 'projected baseline'. As such, a neutral effect is predicted for environmental factors.

**Brickclay and fireclay (Supply):** Three options have been developed to help move towards a strategy for the supply of bricklay and fireclay. These are procedural in nature, and not considered to be 'reasonable alternatives' in the context of the SA. However, a high-level appraisal of each approach is provided below to demonstrate the sustainability credentials of each option.

#### Issue 1 - Ensuring an adequate and steady supply of brickclay

- Option 1: Make provision through permitted reserves and specific site allocations
- Option 2: Make provision through permitted reserves and a criteria based policy
- Option 3: Make provision through permitted reserves and a combination of site allocations and a criteria based policy

|   | Biodiversity ,<br>Flora and<br>Fauna | Land and<br>Water<br>Resources | Waste and<br>Minerals | Heritage and<br>Landscape | Air quality<br>and Transport | Climatic<br>Factors,<br>Energy and<br>Flooding | Communities and Health | Local<br>Economy,<br>Employment<br>and Housing |
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Appraisal summary: Each option involves reliance on existing permitted reserves, which would form the bulk of supply over the plan period. The effects of extracting these reserves have already been explored and are 'committed', therefore the policy would have a neutral effect in this respect. With regards to additional resources being extracted, option 1 would provide the greatest certainty. Only one site has been identified at present (an extension of the working area at the existing Mouselow Quarry site). Given that this site is already operational (and the nature of the proposed site extension) increased extraction is not likely to lead to significant effects on the environment. Consequently, a neutral effect is predicted for biodiversity, land and water and heritage and landscape. Increased workings at Mouselow Quarry are not likely to have a significant effect on transport and air quality as there are already established links to the manufacturing plant at Denton, and overall levels of output are similar.

No further sites have been identified for workings, which would make this option difficult to achieve without allowing flexibility for further sites to come forward. This approach could therefore have negative implications for waste and minerals provision (albeit there would still be positive effects given the certainty of the site extension at Mouselow).

A criteria based policy (option 2) would provide less certainty that sites would be identified for further provision. There is also the potential that sites could have negative environmental effects, and could generate traffic and emissions. It is expected that a criteria based policy would take these factors into account though, and sites that were not well related to manufacturers/buyers would no doubt be less economically viable so not be proposed. Nevertheless, more uncertain effects are predicted for option 2 with regards to biodiversity, land and water and heritage/landscape.

Option 3 combines option 1 and 2, and so the effects are likely to be similar. Allocations at known / promoted sites could help to add certainty, whilst a criteria based element to the policy will provide the flexibility to support further workings. This approach is therefore the most positive for minerals and waste.

**Building Stone:** Options were identified at previous stages of the plan making process. The results of the appraisal were presented in the first interim SA Report. However, the strategy towards building stone has progressed and an emerging policy approach is being developed. Two options have been identified following the submission of a site for potential working at Bent Lane / Darley Lane - New Parish Quarry).

These options that follow have been presented in the 'Towards a Strategy for Building Stone Paper' as part of the rolling consultation.

- 1. Should the site at Bent Lane / Darley Lane be allocated as a site in addition to a criteria based policy?
- 2. Should all applications for building stone works be determined by a criteria based policy?

A high level appraisal of these two broad policy options is presented below.

|   | Biodiversity ,<br>Flora and<br>Fauna | Land and<br>Water<br>Resources | Waste and<br>Minerals | Heritage and<br>Landscape | Air quality<br>and Transport | Climatic<br>Factors,<br>Energy and<br>Flooding | Communities<br>and Health | Local<br>Economy,<br>Employment<br>and Housing |
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#### Appraisal summary:

Broadly speaking, the site proposed for option 1 would not generate significant negative effects on ecology. However, there may be potential to affect the connectivity of habitats, and locally important species. Though mitigation should be possible, a potential negative effect is recorded. For option 2, the effects depend on the location of sites. Whilst a criteria based approach will include biodiversity as a key consideration, it is possible that minor impacts on biodiversity could still occur. The effects at this stage are uncertain though.

With regards to agricultural land and water, the site proposed as part of option 1 is located in Flood Zone 1 on low value agricultural land. Therefore, there would be avoidance of negative effects. Whilst it is still possible that other sites could be brought forward through a criteria based policy, the requirement to do so would be lesser. Therefore, the potential for negative effects would be lower. For option 2, sites may come forward that have some impacts in terms of land, but it is expected that the criteria would ensure that unsuitable sites did not come forward, especially with regards to flooding. However, negative impacts may be more likely to occur given that the location of sites is unknown.

Option 1 provides greater certainty of a supply of minerals compared to option 2. It is possible to ascertain that positive effects would occur for option 1, but for option 2 there is greater uncertainty.

Option 1 would provide greater certainty to meet specific needs to support the character of buildings and settlements in Derbyshire and Derby and beyond that are reliant on the types of building stone found in Derbyshire. Effects of this option could therefore secure benefits in terms of local distinctiveness in the Plan area. However, the quarry itself could have negative effects on landscapes with historic environment. Therefore, mixed effects are recorded. Some of the building stone resources are located close to the Peak District National Park and therefore there is potential for extensions to existing sites and proposals coming forward under option 2 to have negative effects upon its setting. However promoting extensions to existing sites could also assist with securing restoration of existing sites. It is uncertain what the effects would be at this stage.

As this is a new site (for option 1), access and exiting infrastructure does not exist. The export route could potentially have negative effects on local road networks. It is also possible that negative effects could occur on sites determined through a criteria-based policy, but there are uncertainties at this stage.

A criteria based policy will seek to ensure that impacts on communities and health are minimised. However, the extent to which effects occurs is dependent upon the location of sites. For Option 1, there are some known issue that could occur with regards to dust, noise and visual amenity. Therefore negative impacts would be anticipated without mitigation. For option 2, the effects are uncertain.

Both options could support the local economy by allowing for extraction of minerals. However, the effects for option 1 are more certain given that a site is identified.

**Coal:** An appraisal of an emerging approach for coal was undertaken at issues and options stage, with the findings presented in an interim SA Report. A range of issues and options were established. Each of these is discussed below.

Although these options are not considered to be reasonable alternatives in the context of the SA; a proportionate appraisal of each has been undertaken below.

Issue 1 - Identifying Future Coal Extraction Areas

Option 1 - Identify the extent of shallow coal resources and list the environmental, social and economic constraints.

Option 2 - Identify broad locations where coal extraction may be acceptable

Option 3 – Identify specific sites where coal extraction could be suitable

| E | Biodiversity ,<br>Flora and<br>Fauna | Land and<br>Water<br>Resources | Waste and<br>Minerals | Heritage and<br>Landscape | Air quality<br>and Transport | Climatic<br>Factors,<br>Energy and<br>Flooding | Communities and Health | Local<br>Economy,<br>Employment<br>and Housing |
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#### Appraisal summary:

The effects of option 1 are difficult to predict as the location of extraction sites would not be known and spread over a large area of potential. However, having regard to environmental constraints ought to help minimize the potential for negative effects (consequently neutral effects are predicted at this stage). This approach does not set a specific target for extraction, but is flexible enough to ensure that coal resources can be accessed and not sterilized. Consequently, a positive effect is predicted for waste and minerals. This option does not assume that coal resources will be extracted and could set criteria to ensure that extraction is located in locations which reduce the need to travel (which would be positive with regards to climatic factors and energy use). The lack of location specific policy under this approach puts the onus on developers to identify suitable sites and prepare applications. This creates some uncertainty about the likelihood of coal resources being extracted. There will be a need to balance the need for housing and employment development against the need for minerals resources. It is important to ensure that development is not restricted in the broad area of search.

Option 2 is similar to option 1, but narrows the areas of search, which would presumably exclude areas that were not suitable due to environmental constraints, viability issues and transportation. This would help to focus future applications for coal in areas that are more likely to be suitable, which provides the industry with more confidence in achieving successful applications for extraction in these areas. Whilst this approach provides more certainty and direction than option 1, it is unclear whether the information is available to identify appropriate broad locations in the Local Plan. It is presumed that this approach would be more positive for the waste and minerals industry, as it provides direction to broad locations, whilst not restricting provision to specific sites.

Option 3 would identify specific sites for allocation. This would be difficult to achieve as the level of information required to support allocations is not available to the Councils. There would therefore be a need to invest in substantial technical studies to support such an approach. Notwithstanding this, an approach that relied upon site allocations would have mixed effects. On one hand it would be positive for the minerals industry by giving confidence that specific sites are suitable for coal extraction. However, it would also limit opportunities in other locations throughout the Plan area which could be negative should opportunities be identified throughout the plan period. It is presumed that the site allocation process would give consideration of environmental factors, which should ensure that negative effects are minimised on biodiversity, heritage and landscape. However, without knowing what sites would be allocated there is still a degree of uncertainty.

In terms of climate change, it is desirable to encourage the use of alternative sources of fuel, so allocating sites would not be attractive in this respect as it pre-empts the use of coal and will also be likely to lead to the loss of soil resources (whilst this could also happen under the other two options, it is not as certain given that site allocations would not be identified).

The allocation of sites should be positive for the local economy, as it provides a clear steer to the minerals industry. It would also avoid the need to identify larger areas of safeguarding, which would be less restrictive to other types of development. However, negative effects could occur by allocating sites that do not come forward.

Coal (further issues, with no reasonable alternatives identified)

#### Issue 2 - Surface mining constraint areas

Two options were identified relating to whether surface water constraint areas should be identified in the Local Plan. These are procedural in nature and it is not considered that these area reasonable alternatives in the context of the SA.

#### Issue 3 - Sustainable Principles for the Provision of Coal Extraction

No options were identified with regards to this issue.

#### Issue 4 - The Need for a Specific Criterion Based Policy for Coal Extraction and Related Development Proposals

Two options were identified relating to whether a specific policy should be included in the Plan or not. This is a procedural matter and not likely to lead to substantial differences in SA terms (nor would it be possible to deduce meaningful conclusions from such a comparison).

# Issue 5 - In Addition to the Environmental Criteria Policy, what additional matters should be included in a separate and specific coal development policy

Two options were identified relating to whether a specific policy should be included in the Plan or not. This is a procedural matter and not likely to lead to substantial differences in SA terms (nor would it be possible to deduce meaningful conclusions from such a comparison)

#### Issue 6: Methodology for the Assessment of Cumulative Impacts (see separate assessment).

#### Issue 7: How to Assess the Benefits of Coal Extraction and Other Coal Related Developments

Two options were identified relating to how benefits are considered. This is a procedural matter and not likely to lead to substantial differences in SA terms (nor would it be possible to deduce meaningful conclusions from such a comparison).

#### Issue 8: Prior extraction of coal

Two options were identified relating to whether a specific policy should be included in the Plan or not. This is a procedural matter and not likely to lead to substantial differences in SA terms (nor would it be possible to deduce meaningful conclusions from such a comparison)

#### Issue 9: Reworking of Colliery Spoil Tips

Two options were identified relating to whether a specific policy should be included in the Plan or not. This is a procedural matter and not likely to lead to substantial differences in SA terms (nor would it be possible to deduce meaningful conclusions from such a comparison)

**Deep mined coal:** The interim Sustainability Appraisal found that a criterion based policy should be adequate to avoid the sterilisation of reserves, particularly in light of the lack of technical information about the location, scale and viability of those reserves. It was also considered an appropriate approach in climate change terms by not pre-empting the use of coal in preference to other alternatives. It was considered that the designation of constraint areas would help to protect the most sensitive areas with positive implications for biodiversity, landscape, heritage and natural resources. In contrast, the lack of detailed information about the extent of constraints could mean that non-designated areas with unknown constraints could be more vulnerable to development pressures.

At this stage, four issues have been identified. Options have only been identified for issue three and four as outlined below.

Issue 1: Making provision for possible future deep mined coal extraction

Issue 2: How should the plan develop a policy approach for proposals for deep mine coal extraction

It is a national policy requirement to consider provision for deep mined coal, and so no alternative approaches are suggested.

## Issue 3: The need for a specific and separate policy for deep mined coal:

This is more of a procedural issue, as criteria could be included within a standalone policy (and still include specific criteria relating to certain minerals).

#### Issue 4: The need for additional criteria for testing the acceptability of deep mined coal:

Two procedural options have been presented; 1) to rely upon the NPPF/NPPG 2) to include additional criteria.

A high level appraisal of the emerging approach is presented below, with some commentary on the possible implications of the identified options.

| Biodiversity ,<br>Flora and<br>Fauna | Land and<br>Water<br>Resources | Waste and<br>Minerals | Heritage and<br>Landscape | Air quality<br>and Transport | Climatic<br>Factors,<br>Energy and<br>Flooding | Communities and Health | Local<br>Economy,<br>Employment<br>and Housing |
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Appraisal summary: It is difficult to ascertain the effects of the emerging policy approach, as different procedural options are still being consulted upon, and would probably result in very similar outcomes against the SA Framework. Generally, the inclusion of a policy is a positive approach, as it helps to set out what will be expected of proposals, where opportunities may exist, and how developments should be tested for acceptability. The criteria listed in the NPPF/NPPG cover a wide range of sustainability factors, and so the policy is likely to have a neutral effect at worst. An approach that adds some more specific criteria could have further benefits on those aspects of sustainability, but there would be a need to balance requirements with practicality and viability issues. An approach that implements the national policy perspective is likely to have neutral effects, as this would be a requirement anyway. Where additional criteria are identified, as well as possible opportunity areas for extraction, the potential for effects (mainly positive) increases. However, these can only be tested once a more firm policy approach has been established.

**Hydrocarbons:** An appraisal of an emerging approach for hydrocarbons was undertaken at issues and options stage, with the findings presented in an interim SA Report. Subsequently, a range of broad procedural options for hydrocarbon have been identified. These options are not considered to be reasonable alternatives in the context of the SA; however, a proportionate appraisal of the emerging approach to Hydrocarbons has been undertaken below, including a commentary on different approaches proposed in the 'Towards a Strategy for Hydrocarbons' consultation.

#### Emerging approach to the provision of hydrocarbons

It is intended that the Plan will adopt an approach to the provision of hydrocarbon minerals in accordance with the policy guidance of the NPPF and NPPG. The Plan, as a minimum, will identify on a plan the areas currently subject to Petroleum Exploration and Development Licences and also any operational sites at the time of publication but will not seek to identify specific sites for future development due to the limitations of the existing information. The Plan may be able to identify areas where hydrocarbons resources are present and where development could be undertaken (for which three procedural options have been established). The Plan will also set out criteria for the assessment of planning applications including the following: Landscape, Biodiversity/Ecology, Heritage, Archaeology, Geology/Geomorphology, Water Protection/Flood Zones, Green Belt, Contaminated Land.

| Biodiversity ,<br>Flora and<br>Fauna | Land and<br>Water<br>Resources | Waste and<br>Minerals | Heritage and<br>Landscape | Air quality<br>and Transport | Climatic<br>Factors,<br>Energy and<br>Flooding | Communities<br>and Health | Local<br>Economy,<br>Employment<br>and Housing |
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Appraisal summary: The proposed approach is in-line with the NPPF and NPPG, which ought to lead to neutral effects in the main. Not allocating sites for future development is positive with regards to climatic factors, as it does not pre-empt the use of fossil fuels. The plan could identify broader areas of potential development, which would help to guide the minerals industry. However, this approach has yet to be determined and is the subject of consultation. In the long term, it may be necessary to make use of hydrocarbon resources to improve energy security and a reliable mix of fuel. Therefore, an approach that identifies areas where hydrocarbons development may be suitable in principle could be more positive on the economy (which is heavily reliant upon and affected by the supply and price of energy). However, the information required to adopt this approach is not available, and not identifying areas in the Plan does not preclude the potential for future development.

The draft list of assessment criteria will ensure that most aspects of environmental sustainability are addressed. However, it is suggested that soil resources should be included on this list, as there may be potential for the loss of high quality agricultural land. Towards the eastern border of the Plan area along the coal measures, much of the agricultural land is grade 4. However, there are parcels of Grade 3 land throughout the County, and a large swathe of Grade 2 land to the east of Hardstoft, Heath and Calow (which are on the edge of the East Midlands oil and gas province.

**Industrial limestone:** An appraisal of an emerging approach for industrial limestone was undertaken at issues and options stage, with the findings presented in an interim SA Report. Subsequently, a range of broad procedural options for industrial limestone have been identified. These options are not considered to be reasonable alternatives in the context of the SA; however, a proportionate appraisal of the emerging approach to Industrial Limestone has been undertaken below; including a commentary on different approaches proposed in the 'Towards a Strategy for Industrial Limestone' consultation. This includes five 'issues' relating to maintaining an adequate and steady supply of industrial limestone and the materials required for cement production. The key issue, which all other issues relate to is Issue 1, which is replicated below:

#### Issue 1: Options for making provision for an adequate and steady supply of industrial limestone

- Option 1: Make provision through existing permitted reserves and allocations
- Option 2: Make provision through existing permitted reserves and a criteria based policy.
- Option 3: Make provision through existing permitted reserves, allocations and a criteria based policy.

| Biodiversity ,<br>Flora and<br>Fauna | Land and<br>Water<br>Resources | Waste and<br>Minerals | Heritage and<br>Landscape | Air quality<br>and Transport | Climatic<br>Factors,<br>Energy and<br>Flooding | Communities and Health | Local<br>Economy,<br>Employment<br>and Housing |
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Appraisal summary: Each option relies substantially on existing permitted reserves, which means that the effects upon sustainability factors is not likely to be significant (i.e. these reserves are likely to be worked in the absence of Plan anyway). However, further supply could be needed, which could have positive or negative effects upon aspects of sustainability. It is difficult to compare procedural options, without further information about the location of development. However, it is possible to discuss the general merits of different approaches, and the overall effect that a policy on industrial limestone is likely to have.

In broad terms, each policy approach would have a positive effect on 'waste and minerals', as the primary principle is to secure a steady and stable supply of industrial limestone. However, an approach that relies solely upon allocations is likely to fall short, given that there is uncertainty about the level of need required, the complexity of the market (e.g. changing specifications) and a lack of information about potential site options or areas of search. Conversely, an approach reliant solely on criteria based policy does not provide the same level of certainty. For this reason, option 3 is considered to be the most beneficial approach to waste, minerals and the local economy.

The only sites that have been identified as potential sources of supply are extensions to existing sites (Ashwood Dale and Whitwell Quarry and Aldwark / Brassington Moor). The constraints associated with these sites are already known and continued operation of existing processing plant and access would be unlikely to have significant effects. However, extensions to the site could lead to further impacts on environmental receptors, particularly landscape. Ashwood Dale Quarry (Buxton) is the subject of a planning application, with the accompanying Environmental Statement demonstrating that effects upon communities or environmental assets are unlikely. Positive socio-economic effects are predicted though.

Five potential extension sites have been identified at Whitwell Quarry (one of which is in Nottinghamshire). General constraints in the area are the presence of Welbeck Abbey Registered Park, Scheduled Monuments at Creswell Crags and falling within a SSSI risk zone. Expansion at Aldwark/Brassington Moor has the potential to have impacts on the landscape and adjoining Peak District National Park.

A criteria based policy is likely to include consideration of environmental constraints and transport links; which should help to minimise negative effects and direct growth to the most suitable areas.

**Reducing quarrying in the Peak District National Park:** Two options were appraised as part of an issues and options stage, with the findings presented in the interim SA Report. An appraisal of an emerging approach for this plan element was also undertaken as part of the SA.

The first Interim Sustainability Appraisal concluded that Option 2 (to reduce the landbank of crushed rock in DCC and the Peak District National Park) is expected to perform better than Option 1 (to reduce the landbank of crushed rock in DCC) in terms of achieving environmental and social objectives by reducing permitted extraction in the Peak District National Park and therefore assist in the delivery of the Park's objectives and also maintain potential recreational areas for Derbyshire and Derby's communities.

In terms of meeting economic objectives, both options would reduce the overall land bank for crushed rock however this is not expected to result in provision for less than what is required as part of the apportionment set out in the national and regional guidelines for aggregates provision and both options would still grant new permissions where these are applied for therefore still encouraging minerals extraction where this is needed. This would also help to maintain the important role the extraction of this aggregate plays in national supplies as the Plan area has the second highest annual output of limestone in England.

A draft policy is being prepared and an appraisal will be presented in the SA Report.

**Cumulative impacts:** Three issues have been identified in relation to cumulative impacts. For issues 2 and 3, two procedural options have been identified related to the methodology for assessing cumulative impacts. Although these options are not considered to be reasonable alternatives in the context of the SA; a proportionate appraisal of each has been undertaken below.

#### Issue 2 - Methodology for the assessment of cumulative effects

- Option 1: Based upon NPPF guidance
- Option 2: Based upon the approach suggested by Mr Justice Brown.

|   | Flora and Water Resources |                   | Waste and<br>Minerals | Heritage and<br>Landscape | Air quality<br>and<br>Transport | Climatic<br>Factors, Energy<br>and Flooding | Communities<br>and Health | Local<br>Economy,<br>Employment<br>and Housing |
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Issue 2 - Appraisal summary: The significance of effects is difficult to determine given the high level procedural nature of these options. However, both options ought to have positive effects upon sustainability factors as they seek to ensure that new developments in combination with existing and planned developments do not have significant negative effects upon the environment, communities or the economy. This should ensure a neutral effect upon the baseline position for each sustainability objective. Option 2 is likely to be more positive with regards to the identification of negative effects as it takes a more comprehensive approach compared to option 1. In turn, this could be more costly in terms of mitigation measures.

#### Issue 3 - Methodology for establishing the baseline for assessing cumulative impacts

- Option 1: Use different baselines taking into account historical context.
- Option 2: Use the same criteria for all areas.

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#### Issue 3 - Appraisal Summary

Taking into account historical context in determining sensitivity (option 1) could be positive for heritage and landscapes which have already been affected by development (i.e. these areas may be more sensitive to further development). This approach could also be positive for communities by recognising the effects of industrial decline, which are more prominent in some locations. Conversely, this approach could direct development away from areas that are well served by infrastructure and supply lines (i.e. those areas which are determined to be most sensitive due to past and present activities), which is less positive for transport. Option 2 which sets a consistent (but flexible) across the Plan area is likely to be more balanced for the minerals industry, and does not place areas at an 'advantage' or 'disadvantage' on the basis of historic activity. For both options, it is difficult to determine the significance of effects as they are procedural in nature and do not relate to specific areas or sites.

**Safeguarding mineral resources (SMP6):** An appraisal of an emerging approach for this plan element was undertaken at previous stages of plan making. The findings were presented in the interim SA Report. Subsequently, a policy approach has been developed for Safeguarding mineral resources (i.e. draft Policy SMP6). An appraisal of this policy is presented below (essentially an update of the appraisal for the emerging approach).

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Appraisal summary: There is a need to include a policy to safeguard minerals. The proposed approach would have positive implications by ensuring a steady supply of minerals for economic development. It would also help to ensure that the need for mineral imports was minimised, which would reduce carbon emissions.

The SA of the emerging approach suggested a more flexible approach to protection dependent upon the scarcity of mineral resources and their 'importance'. The revised policy (SMP6) take this into account by identifying that safeguarded areas for some minerals will be more selective; involving the land around existing workings.

The draft policy will safeguard minerals in urban areas where there are proven resources. There is an exemption list, to ensure that the majority of development is unaffected. However, larger housing and employment development in areas where minerals are known to exist would need to demonstrate that the resources cannot be extracted prior to their development. This could discourage the development of some sites, including brownfield land, but on the other hand, provides opportunities to extract resources, which could possibly partially fund subsequent development for other uses. An uncertain effect is predicted at this stage for economy and housing as further detail is to be drawn up relating to redevelopment of a site in the urban area. However, it is not expected that significant effects would occur as the policy ought to take account of viability and feasibility of resource extraction.

**Safeguarding minerals infrastructure:** The issues of safeguarding infrastructure were not explicitly explored at previous stages of the issues and options process. However, the MSA identified a number of key issues that need to be addressed to be able to develop the final strategy. Some of the options identified for these issues are procedural in nature and therefore, the impacts in the SA would not be particularly discernable between the different approaches. The issues are as follows.

- Issue 1 How should minerals infrastructure be safeguarded?
- Issue 2 The use of consultation areas.
- Issue 3 Allowing redevelopment for other uses.
- Issue 4 The need for a protocol for setting out safeguarding consultation procedures.

Options have been identified for issues 1-3. A discussion is presented below.

#### Issue 1

- Option 1 Safeguard only the strategic facilities
- Option 2 Determine the need to safeguard facilities on a case by case basis
- Option 3 Apply an overarching policy covering all infrastructure

Each approach relates to how safeguarded areas would be determined. Whilst this would affect the process of determining appropriate development, the options are unlikely to result in significantly different impacts from one another (the options are procedural). Therefore, it is not considered necessary or helpful to appraise these options in the SA.

#### Issue 2

- Option 1 Determine the need and size of consultation areas on a case by case basis.
- Option 2 Establish a standard consultation area around all facilities
- Option 3 Define consultation areas around the strategic infrastructure facilities only with the area defined on a site by site basis.

Whilst these options would affect the number of schemes that would potentially fall within consultation areas, the outcome of consultation is likely to be very similar irrespective of the option (these options are procedural). Option 2 would lead to a greater consideration of a wider range of facilities, which could be more beneficial for minerals and transport, but have negative implications in terms of other forms of potential development. Effects on other aspects of sustainability are unlikely to occur regardless of the option.

#### Issue 3

- Option 1 All safeguarded sites to remain protected for the duration of the plan.
- Option 2 Allow for the removal of safeguarding protection in some circumstances.

These options differ in their approach to the protection of safeguarded infrastructure and could lead to differences in effects for a number of sustainability factors. These issues are discussed below.

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Option 1 provides the strongest level of protection in terms of waste and minerals and in the longer term would best ensure that there is infrastructure to support minerals workings and transport (without having to development new facilities). However, it does not provide the flexibility for other uses to be supported if appropriate. This could have negative implications in terms of other forms of development. It may also lead to facilities falling into dereliction, which could be negative with regards to landscape and townscape character. Option 2 is more flexible, and could therefore lead to possible loss of infrastructure in the long term. However, this is unlikely given that there would be a need to demonstrate that infrastructure was not needed and/or inadequate. This option would also provide opportunities for economic growth in other sectors if appropriate which is positive for the economy and for the public realm.

#### Restoration of Hard Rock - Carboniferous Limestone Quarries:

The first Interim SA Report presents a high level assessment of two options relating to the restoration of quarries along the A515 corridor. Developing a specific coherent strategy was considered to be the most desirable approach, compared to the continuation of a criteria based policy on a site-by-site basis.

The next stage of the Plan making process sought to consider whether a strategic approach could also be taken for other hard rock quarries. Three options are identified as follows.

#### Issue 1 - What area should the strategy cover

- Option 1: Apply to the A515 quarries only
- Option 2: Apply to all of the hard rock quarries within the Carboniferous Limestone
- Option 3: Apply to all hard rock guarries within the Plan area?

Issue 2 identifies the issues that could affect the restoration of Carboniferous limestone quarries, whilst Issue 3 identified draft principles for restoration. There are no options for either of these issues.

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Option 1 is expected to have benefits related to heritage and landscape, biodiversity flora and fauna, land and water resources, communities and health and the local economy by providing a strategic landscape management scheme for this area. In particular significant positive effects upon the local landscape along this corridor and potentially indirect positive effects on the setting of the nearby Peak District National Park are expected as it will ensure a particular standard is met for all sites in terms of management and after care and this will also provide certainty to the minerals industry. These effects are somewhat uncertain as it will depend on the types of restoration proposed and when sites are expected to be restored which is unknown.

Option 2 expands the area covered by a restoration strategy. Whilst this is positive with regards to encouraging a joined-up approach to restoration, there may be differences across the carboniferous limestone that is not reflected by a standard approach. Covering a wider area could potentially lead to stronger ecological connections and green infrastructure corridors. It also provides clarity on requirements across a larger area. However, a standard approach would possibly not reflect locally specific issues that need to be addressed.

Option 3 expands the area covered by a restoration strategy even further. Again, this is positive in some respects by allowing for strategic links to be established that could benefit biodiversity and communities. However, the character of the landscape is different for sandstone producing sites, which are also dispersed more widely and present less opportunities for joined-up restoration.

Ultimately it may be most appropriate to devise a number of restoration strategies that are predicated on the landscape character within which they sit, and the proximity of other quarries that could form part of a wider strategy.

**Sand and gravel:** At issues and options stage, an appraisal of an emerging approach for sand and gravel was undertaken. It was concluded that allocating extensions to existing sites rather than finding new extraction sites could put additional pressure on the environments within which current facilities are located. However, it would help to negate environmental impacts in other parts of the Plan area. It would also prevent the need to identify alternative sources of supply; helping to reduce barriers/costs to extraction. Expanding existing sites also helps to retain employment over a longer period of time for communities that currently rely upon these opportunities. Emerging policy approaches for sand and gravel provision and site selection have subsequently been developed as follows:

#### Emerging policy for the provision of sand and gravel

Derbyshire and Derby will maintain provision for the production of land won sand and gravel at a rate of 1.04mtpa throughout the Plan period. This figure will be kept under review and revised if necessary in accordance with the Local Aggregate Assessment.

The MPAs will maintain a landbank of at least seven years of planning permissions for the extraction of sand and gravel.

#### Emerging Approach for Sand and Gravel Site Selection

In order to maintain an adequate and steady supply of minerals during the Plan period, land will be allocated to meet the identified shortfall of 2 million tonnes in the requirement for sand and gravel, where acceptable in economic, social and environmental terms.

Taking into account all of the above considerations, the suggested sites will all be assessed against the same set of social, economic and environmental criteria, which will determine their potential for mineral working in overall sustainability terms. These criteria are being developed through engagement with local communities and other stakeholders. Taking account of the responses at the recent drop-in sessions, there will be no weighting applied to the sites as a result of their general location, either in the Trent and Derwent Valleys or the Lower Dove Valley. Preference will be given to extensions of existing sites over new sites.

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Appraisal summary: The policy approach identifies that the shortfall in sand and gravel will be met through the allocation of sites. Though there is a preference for extensions, this does not rule out new sites if they are demonstrably sustainable. As such, an appraisal of each site option will need to be undertaken to determine more accurately what the effects of the strategy for sand and gravel will be. At this stage it is possible to comment on the broad approach being proposed in general terms.

The main aspect of the policy relevant to the appraisal is the consistency in appraisal for all sites, as well as the preference for existing sites rather than new sites. Applying consistent criteria ensures a fair assessment of sites against sustainability factors, and is therefore likely to inform an appropriate strategy. The preference applied to existing sites could have mixed effects. On one hand, it will ensure that new development is located in accessible locations, make good use of existing infrastructure and continue to provide employment for communities that rely upon these industries. However, there is potential for negative effects upon biodiversity, land and water, and heritage and landscape, especially given that these areas have already experienced historic extraction of minerals.

On the other hand, it does protect 'new' areas from potential negative effects, and the potential effects of extensions should be well understood given the assessment required to support permission of current sites. Furthermore, the emerging approach towards restoration in the river valleys should also help to ensure that a managed strategy for restoration is implemented across these areas.

**Restoration of the Trent river valleys:** The SA undertaken at issues and options stage appraised two broad options for the delivery of a strategy for the restoration and working of minerals in the river valley. It was concluded in the SA that a joined-up approach to landscape management would have a more positive effect upon biodiversity, land and water resources, communities and health and the local economy. An emerging policy (replicated below) has been drafted that takes account of the findings in the SA as well as other evidence and consultation responses.

This Strategy will ensure that a more coordinated landscape scale approach is taken to the working and restoration of mineral workings in the Trent Valley. It will seek to create more resilient landscapes; firstly, through the conservation of the areas identified as being of highest environmental value, secondly with robust mitigation and management in those areas where some change is proposed and thirdly through the planning and enhancement of areas which have been identified as currently being deficient in these environmental qualities.

The Councils will work with communities and mineral operators and other stakeholders to help ensure that proposals for mineral working in the Trent, Derwent and Lower Dove Valleys show how the restoration of these sites will fit in with this long term strategy.

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Appraisal summary: The policy approach is likely to have medium to long term positive effects upon biodiversity and landscape management by delivering a network of green infrastructure, which could involve water habitats. This could have knock-on benefits for communities by creating opportunities for recreation.

The policy will set a clear standard for the restoration of sand and gravel sites, which will give the minerals industry certainty about the standard of restoration and aftercare expected, as well as guiding the allocation of sand and gravel sites.

Some sites could be vulnerable to flooding or the proposed restoration may result in increased flood risk, or effects upon water quality. However, conversely, a joined up approach may better help identify potential for water / flood management schemes. Therefore, an uncertain effect is predicted for climatic factors, energy and flooding and land and water resources.

**Sustainability principles (SMP1: Sustainability):** Sustainability has been identified as a key issue for the Plan from the early stages. Consequently, a draft policy has been developed that will embed sustainability principles in the Minerals Local Plan.

When considering proposals for mineral development, the Councils will take a positive approach that reflects the presumption in favour of sustainable development contained in the National Planning Policy Framework. The Councils will always work proactively with applicants to find solutions, which mean that proposals can be approved wherever possible, and to secure well-designed schemes and development that makes the most efficient use of the resource and improves the economic, social and environmental conditions in the plan area. Planning applications that accord with the relevant policies in this Minerals Local Plan will be approved without delay, unless material considerations indicate otherwise.

If there is an issue that is not addressed in this Plan, it will be judged in accordance with the policies in the National Planning Policy Framework.

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Appraisal summary: Whilst this policy sets a positive framework for the achievement of sustainable minerals development, it essentially repeats national principles, which it is expected would be delivered through a Minerals Plan anyway. Therefore, in isolation, this policy is unlikely to have any significant effects upon the majority of sustainability factors. Notwithstanding this, the strong emphasis placed upon ensuring that developments come forward (without delay) ought to be positive with regards to waste and minerals and the economy.

Sustainability principles (SMP2: Climate Change): Climate Change has been identified as a key issue for the Plan from the early stages. Consequently, a draft policy has been developed that will seek to address strategic climate change issues.

Planning permission will be granted for proposals for minerals development that take account of climate change for the lifetime of the development, from construction through to operation, decommissioning and restoration.

Proposals should incorporate measures to minimise greenhouse gas emissions (mitigation) and to allow flexibility for future adaptation to the impacts of climate change (adaptation), which may include some or all of the following:

- Locating and designing the facility, and designing transport related to the development, in ways that seek to minimise greenhouse gas emissions, Incorporating carbon off-setting measures.
- Using renewable, decentralised, or low carbon energy sources to power the facility.
- Incorporating measures to minimise flood risk associated with the development.

| Biodiversity ,<br>Flora and<br>Fauna | Land and<br>Water<br>Resources | Waste and<br>Minerals | Heritage and<br>Landscape | Air quality<br>and<br>Transport | Climatic Factors,<br>Energy and<br>Flooding | Communities and Health | Local Economy,<br>Employment and<br>Housing |
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Appraisal summary: The draft policy is likely to have a positive effect on a number of sustainability factors. Primarily, the requirement for developments to minimise greenhouse gas emissions should have a positive effect on energy and climate change. Encouraging efficient reuse and recycling of materials as well as smarter transportation of materials should also have positive effects on minerals and waste, air quality and transport. In some instances, it may be possible to contribute to increased resilience to climate change (for example improving habitat connectivity, and managing flood risk). An uncertain effect is predicted at this stage; as such opportunities will depend upon the location and details of minerals sites. However, in principle, the policy is positive in this respect.

Sustainability principles (SMP3: Economic, social and environmental principles for Minerals Development): In order to reflect those issues which are particularly important to local people in dealing with proposals for minerals development in the Plan area, an emerging strategic approach has been captured in the following draft policy.

Proposals for minerals development will be supported:

- To maintain the continued and sustained production of minerals from the Plan area over the Plan period to support the economy of Derbyshire and Derby, as well as the national economy.
- Where they make the most efficient use of those resources, whilst ensuring that any minerals development does not harm significantly the special built and natural character of the area and does not cause harm to local communities, either individually or cumulatively with other development in the same area.
- Where it would not have an adverse impact on areas covered by international, national and local environmental designations, apart from in special circumstances.
- Where high standards of working, restoration and aftercare of mineral workings will be promoted, to help offset any harm that may be caused by mineral working.

| Biodiversity ,<br>Flora and<br>Fauna | Land and<br>Water<br>Resources | Waste and<br>Minerals | Heritage and<br>Landscape | Air quality<br>and<br>Transport | Climatic Factors,<br>Energy and<br>Flooding | Communities and Health | Local Economy,<br>Employment and<br>Housing |
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Appraisal summary: The draft policy is likely to have a positive effect upon minerals and waste development, as it is generally supportive of development if reasonable requirements are met. Maintaining a steady supply of minerals is a key element to the policy, which will help to ensure that economic development is supported both locally and nationally. The policy seeks to protect communities, as well as heritage and landscape character. The effects on biodiversity are potentially negative, as although the policy seeks to protect designated sites, it allows for harm in 'special circumstances' (this is different to the consideration of effects for the built and natural character of the area, which states that development should not cause 'significant harm'). There is also no mention of non-designated biodiversity areas or priority species. The fourth clause does provide the framework for 'offsetting' impacts through measures during working, restoration and aftercare. This could (and usually does) involve habitat enhancement measures. However, to be clearer and provide a more proactive policy approach, it is recommended that the policy makes specific reference to the need to mitigate effects as far as possible, followed by compensation and/or enhancement. As written, the policy could be perceived as suggesting that the built and natural character of an area is more important than potential effects upon designated environmental sites.

The policy does not allude to potential effects on soil, air or water resources. Though these issues would typically be picked up in an EIA, it would be useful to provide a positive policy framework regarding their protection, mitigation and enhancement (*Given that this policy seeks to achieve an appropriate balance between economic, social and environmental factors*).

#### Sustainability principles (SMP4: Spatial Strategy):

Proposals for mineral development in Derbyshire and Derby which embrace the following spatial principles will be supported:

- Where proposals ensure the availability of sites and facilities for the production of secondary and/or recycled materials which can substitute for primary minerals.
- Where sites are proposed for primary mineral production, it can be shown that the need for the mineral cannot be met from sources of secondary and/or recycled materials and that it provides overall gains across the three sustainability themes, giving priority to the extension of existing sites.
- Where the site is in a location where the use of sustainable modes of transport can be maximised thus helping to ensure that the development minimises its impact on the causes of climate change.
- Where development will be located which minimises adverse impacts on the local environment and the amenity and
  quality of life of local communities, including where maximum use will be made of the primary road network to reduce
  the need for transport through villages.
- Where the strategic restoration of mineral workings has been considered from the outset in their planning and development and that the sites will be restored at the earliest opportunity and in the most appropriate manner for the area, resulting in after-uses which provide benefits to the environment and local communities.

| Biodiversity ,<br>Flora and<br>Fauna | Land and<br>Water<br>Resources | Waste and<br>Minerals | Heritage and<br>Landscape | Air quality<br>and Transport | Climatic<br>Factors,<br>Energy and<br>Flooding | Communities<br>and Health | Local<br>Economy,<br>Employment<br>and Housing |
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Appraisal summary: Rather than setting out a detailed spatial strategy, the policy sets strategic principles for the location of minerals development. This makes it more difficult to ascertain the likely significant effects of development. However, it can be assumed that there will be a focus on the extension of existing sites, recycled and secondary materials as a substitute for primary minerals and a link to existing strategic infrastructure networks. This approach should have a positive effect upon waste and minerals by encouraging recycling, and the extension of existing sites, which have proven resources. Taking this approach, there is an assumption that sand and gravel sites would be extended or re-opened (where they are inactive) along the river valleys in particular. Although there could be some localised effects upon communities and amenity, landscape and heritage, it is possible that these could be mitigated, as the issues associated with existing sites (and their surroundings) should be well known. There are no significant constraints with regards to biodiversity in this area, and good links to the strategic road network, which should help to minimise transport emissions.

With regards to crushed rock there are concentrations of existing quarries around the Buxton and Wirksworth areas both of which lie close to the Peak District National Park. These areas lie close to a number of SSSIs and so there is potential for negative effects upon wildlife if expansion occurs here. Having said this, it should be possible to mitigate effects, and some of the quarries themselves are designated as SSSIs due to their value to wildlife. Consequently an uncertain effect is predicted against biodiversity. Similarly, a number of existing quarries lie within the Derwent Valley Mills World Heritage Site, so there would be potential for negative effects upon its setting should extensions to these sites be proposed. At this stage it is uncertain whether extensions to such quarries would be proposed. Furthermore, the development of new sites could also have similar effects as known resources also fall into areas of sensitivity for biodiversity and landscape/heritage. Therefore, an uncertain effect is predicted at this stage.

The principles ought to have a positive effect on land resources and energy use, by encouraging the reuse of materials on focusing on extensions to exiting sites. The effect on housing and employment should also be positive as the principles should ensure a steady supply of minerals to support economic activity and housebuilding.

**Sustainable transport of minerals:** An emerging policy approach has been established for the transport of minerals. This requires proposals for minerals development to minimise the impact of transport movements on the environment and local communities and maximise the use of alternatives to road transport. Proposals for minerals development should demonstrate:

- 1. how transport movements relate to mineral resources and markets:
- 2. how opportunities for alternative methods of transport have been evaluated;
- 3. how access to the strategic highway network is suitable and how impacts on road safety and congestion have been addressed; and
- 4. what measures have been incorporated including mitigation to avoid unacceptable harm to the environment and local communities?

Where appropriate, developer contributions will be sought for transport/highway improvements to mitigate the impacts of mineral development.

| Biodiversity ,<br>Flora and<br>Fauna | Land and<br>Water<br>Resources | Waste and<br>Minerals | Heritage and<br>Landscape | Air quality<br>and<br>Transport | Climatic Factors,<br>Energy and<br>Flooding | Communities and Health | Local Economy,<br>Employment and<br>Housing |
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Appraisal summary: Given the reliance upon existing transport networks, and the relationship between current minerals sites / resources and the end market, it is acknowledged that the dominant mode of travel going forward is likely to be road transport. Rail and water transport can be expensive to implement the required infrastructure, and so they only tend to be utilised for high value materials and / or longer distances. In this respect, the policy (though positive in its intention) is unlikely to have significant effects upon air quality and transport or climatic factors. However, the policy is positive and should ensure that all possibilities to reduce transport and to source alternative methods of transport have at least been evaluated.

Perhaps the greatest potential for reducing the transport of minerals is to minimise the demand for virgin materials. In the first instance and to make use of resources more efficiently. By reducing waste, and re-using secondary materials locally, it will help to reduce the need to transport minerals. This is something that the end market needs to improve upon though, and not necessarily something minerals developments can ensure. Nevertheless, perhaps it would be beneficial to include a clause that requires development proposals to demonstrate a need for virgin minerals in the immediate area and a lack of supply from other areas that are closer / more easily reached by sustainable modes of transport (particularly where there are longer distances involved to end markets).

The effects upon communities and health ought to be positive, as there is a need to ensure road safety and amenity is protected. With regards to environmental factors uh as biodiversity, heritage and landscape, the effects are in all likelihood going to remain the same, because existing routes are expected to remain the most suitable and most utilised. Therefore, a neutral effect could be expected. In the instance that the policy identified more sustainable modes of travel (rail or water) there may be a potential for increased effects on water environments, or biodiversity, but these effects could likely be managed. Conversely, a reduction in road transport of minerals would have positive implications for air quality, communities and health.

#### Vein minerals:

#### Issue 1: Emerging approach to vein minerals

At issues and options stage, an appraisal of an emerging approach for vein minerals was undertaken. The interim Sustainability Appraisal found that a criteria based policy would have positive implications for landscape, geodiversity, biodiversity and natural resources. However, given that it can be difficult to find suitable sites for vein mineral extraction and that demand fluctuates widely, it may be appropriate to allow development without the need to demonstrate there is a demand for the mineral. Scale and methods of working could still be included in a criteria based policy though. Moving forward, the approach that has been identified is as follows:

To include a plan identifying the area or areas where vein minerals are known to exist or are likely to be found. Not to attempt to indicate the potential acceptability of extraction within those areas, nor to set out any targets or provision figures for vein minerals

#### Issue 2: The need for a specific environmental criteria policy for vein minerals

This is more of a procedural issue, as criteria could be included within a standalone policy (and still include specific criteria relating to certain minerals.

#### Issue 3: The criteria to be used to assess development proposals for vein minerals

A list of issues/criteria is proposed as follows: noise, dust, air quality, lighting, visual intrusion, landscape character, archaeological and heritage features, traffic, contamination of land, soil resources, best and most versatile agricultural land, flood risk, the water environment, land stability and subsidence, nationally protected geological and geomorphological site features, site restoration and aftercare, the proportion of host rock compared to that of vein minerals, impacts upon the Peak District National Park.

| Biodiversity ,<br>Flora and<br>Fauna | Land and<br>Water<br>Resources | Waste and<br>Minerals | Heritage and<br>Landscape | Air quality<br>and<br>Transport | Climatic Factors,<br>Energy and<br>Flooding |   | Local Economy,<br>Employment and<br>Housing |  |
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Appraisal summary: The emerging policy approach is fairly 'light touch' in terms of identifying sites for extraction (i.e. it simply provides a map of known and potential resources. This allows a degree of flexibility to allow for sites to be identified within a broader area of potential. The effects are positive for waste and minerals, but not significantly so.

The list of site assessment criteria are wide-ranging and ought to address any potential effects upon environmental and social factors. However, it is difficult to predict the extent of effects at this stage as no firm criterial have been established, and the policy is also high-level, and not site specific. Nevertheless, positive implications have been recorded for biodiversity, land and water resources, waste and minerals, heritage and landscape, air quality, flooding and communities and health. A neutral effect on the economy and housing is predicted, as the policy is unlikely to significantly affect levels of housebuilding or economic activity. A criterion could potentially be added to the list of assessment criteria to cover the potential for minerals developments to ensure that local communities benefit from employment opportunities.

**Restoration and aftercare:** An emerging policy approach has been established that sets out the likely content and approach to this issue. A high level appraisal is presented below.

Planning proposals for all mineral extraction schemes will have to demonstrate that, from the outset of the preparation of the application, provision has been made for the restoration and sustainable after-use of the site. Restoration schemes for allocated sites should also be in accordance with the specific, more detailed principles for those particular sites. A range of requirements and criteria could be included in the strategic policy.

| Biodiversity ,<br>Flora and<br>Fauna | Land and<br>Water<br>Resources | Waste and<br>Minerals | Heritage and<br>Landscape | Air quality<br>and<br>Transport | Climatic Factors,<br>Energy and<br>Flooding | Communities and Health | Local Economy,<br>Employment and<br>Housing |
|--------------------------------------|--------------------------------|-----------------------|---------------------------|---------------------------------|---|------------------------|---|
| Û                                    | Û                              | $\Leftrightarrow$     | 仓                         | ⇔                               | 仓   | Û                      | ?   |

Appraisal summary: The emerging policy approach ought to have a positive effect upon biodiversity in the long term by requiring enhancements to be integral to site restoration. The same is the case for landscape and green infrastructure, which should ensure that important features are protected, and the site restored in a sympathetic way.

With regards to land, there is a requirement to demonstrate how best and most agricultural land would be retained or enhanced, which should limit the loss of such resources in the longer term (ensuring minimal negative changes to the baseline position). The certainty of effects should be secured, as there is a need to ensure adequate financial contributions to cover restoration and aftercare costs. Provision is also made to ensure no net increase in flood risk.

There is potential for positive effects to communities, as restoration proposals should seek to provide community benefits and where possible employment opportunities. Where any wider restoration strategies exist, schemes must consider how they can implement the aims of those plans, as well as securing better integration with current and new landscapes, ecology networks and green infrastructure.

The effect on waste and minerals are predicted to be neutral as restoration schemes ought not to hold back mineral extraction, and waste materials could be used as part of infill materials (preferably from sources of close proximity).

# 4 APPRAISAL OF SITE OPTIONS

#### 4.1 Sand and gravel site assessment methodology

- 4.1.1 The Councils established a site assessment methodology to assist in the understanding of site options for sand and gravel. The methodology was refined over the course of the preparation of the Plan, taking into account comments received. The process began in 2013, and the site assessment methodology along with the detailed site assessments were first presented as part of the rolling consultation in May 2016.
- 4.1.2 The full methodology is presented on the Council's website along with a detailed completed proforma for each of the site options as part of the Autumn 2020 Sand and Gravel sites consultation. These show each sites performance across the full range of assessment criteria.

https://www.derbyshire.gov.uk/environment/planning/planning-policy/minerals-waste-development-framework/minerals-plan/minerals-local-plan.aspx

- 4.1.3 The methodology is comprehensive, covering a range of planning related issues and site constraints and opportunities. Many of the criteria within the site assessment section overlap with the SA Objectives (purposefully).
- 4.1.4 In developing a site appraisal framework for the SA, the starting point was therefore to draw upon the criteria already established in the wider site assessment methodology. This avoids duplication of effort and provides a consistent approach to site assessment.
- 4.1.5 The table below sets out the relevant site assessment criteria for each of the SA Objectives. As there are sufficient site assessment criteria for each of the objectives, it was considered unnecessary to add additional criteria (i.e. further to those already considered in the site assessment).
- 4.1.6 Each of the site criteria is 'scored' as follows:

|    | Major negative effects |
|----|------------------------|
| -  | Minor negative effects |
| +  | Minor positive effects |
| ++ | Major positive effects |

**Table 4.1** Site assessment criteria (Sand and Gravel)

| SA Topics                        | SA Objectives  | Site assessment criteria  |
|----------------------------------|--|---|
| Biodiversity, flora<br>and fauna | To protect and enhance biodiversity and geodiversity   | Ecology - existing impacts from mineral extraction  Ecology - UK, regional and local BAP priority species and habitats  Ecology - ecological coherence: Natural Areas/ Wildlife Corridors/linkages  Ecology - Habitat creation  Geodiversity - Geological and geomorphological features |
| Land and water resources         | To protect, conserve and enhance air, water and soil quality, minimise light and noise pollution and land instability. | Soil - Best and most versatile agricultural land  Water environment - Groundwater  Water environment - Aquifer protection   |

| SA Topics                    | SA Objectives   | Site assessment criteria  |
|------------------------------|---|---|
| Waste and minerals           | To achieve a more efficient use of natural resources and infrastructure, minimise the production of waste and increase reuse, recycling and recovery of waste in Derby and Derbyshire.                          | Existing Infrastructure - Is there existing infrastructure on site?  Location of site – Proximity to intended market  |
| Heritage and landscape       | To protect, conserve and enhance<br>the quality, local distinctiveness<br>and enjoyment of Derby and<br>Derbyshire's diverse landscapes,<br>green infrastructure, townscape<br>character and cultural heritage. | Landscape - Existing impacts from mineral extraction Landscape - Existing infrastructure Landscape - Strength of existing infrastructure Landscape - Visual impact  Historic environment - Designated sites and settings Historic environment - Archaeology Historic environment - Historic landscape |
|                              | To protect, conserve and enhance air, water and soil quality, minimise light and noise pollution and land instability.  | Soil covered in 'land and water resources' Water covered in 'land and water resources'  |
| Air quality and transport    | To minimise traffic levels, journey lengths, the number of road traffic related accidents, and to encourage sustainable forms of transport in Derby and Derbyshire.   | Transport - Distance to market  Transport - Mode of transport to market   |
| Climatic factors and energy  | To reduce contributions to climate change, by reducing greenhouse gas emissions, promoting efficient energy use and encouraging the use of renewable energy.  | No criteria identified. Design and operation of sites can incorporate efficient uses of energy and renewable energy regardless of location.   |
| G,                           | To limit vulnerability to flooding, taking account of climate change  | Water environment - Flood risk  |
| Communities and health       | To protect, maintain and improve the health and well-being of Derby and Derbyshire's people and communities.  | Transport - Safe and effective access to and from the site  Transport - Local amenity  Air quality/human health - Proximity to AQMA  Nuisance dust - Proximity to sensitive receptors  Noise - Proximity to sensitive receptors  Visual intrusion - Proximity to sensitive receptors                  |
| Local employment and housing | To maximise the potential economic benefits of mineral operations and waste management to a sustainable economy in Derby and Derbyshire and other parts of the Country.   | Employment – New and existing jobs  |

# 4.2 Sand and Gravel site assessment summary (December 2016 and updates in December 2021 for selected sites)

4.2.1 The summary table below sets out a visual summary of the performance of each sand and gravel site option against each of the relevant site assessment criteria. This information has been drawn from the detailed site proformas prepared by the Council. Some sites have remained consistent throughout the process (Swarkestone North, Elvaston, Egginton), whilst site boundaries were amended for others (Willington, Swarkestone South), and additional site options emerged, whether this be an entirely new site (Twyford) or significant changes to the scale of previous sites (Foremark 2, Foston 2). The summary below relates to the site options as they stood in December 2021. Previous iterations of the sites that changed are no longer included in the assessment tables as they are considered to no longer be reasonable.

Table 4.2: Sand and Gravel site assessment findings summary table

| Site assessment criteria  | Willington<br>(Updated)                               | Swarkestone<br>North | Swarkestone<br>South (Updated)  | Elvaston  | Foremark  | Foston    | Egginton  | Twyford  | Foremark 2                           | Foston 2                             | Sudbury  |
|---|---|----------------------|---|-----------|-----------|-----------|-----------|----------|--------------------------------------|--------------------------------------|----------|
| Status (change, new, no change)                                     | Change- area proposed for consultation in Spring 2018 | No Change            | Change-minus land proposed for allocation in the 2018 consultation which has received planning permission | No change | No change | No change | No Change | New site | New site- smaller than original site | New site- smaller than original site | New site |
| Biodiversity  | Biodiversity  |                      |   |           |           |           |           |          |                                      |                                      |          |
| Ecology - existing impacts from mineral extraction                  |   |                      |   |           |           |           |           |          |                                      |                                      |          |
| Ecology - BAP priority species and habitats                         |   |                      |   |           |           |           |           |          |                                      |                                      |          |
| Ecology - Ecological coherence                                      |   |                      |   |           |           |           |           |          |                                      |                                      |          |
| Ecology - Habitat creation  |   |                      |   |           |           |           |           |          |                                      |                                      |          |
| Land and water resources  |   |                      |   |           |           |           |           |          |                                      |                                      |          |
| Soil - Best and most versatile agricultural land                    |   |                      |   |           |           |           |           |          |                                      |                                      |          |
| Water environment -<br>Groundwater                                  |   |                      |   |           |           |           |           |          |                                      |                                      |          |
| Water environment - Aquifer protection                              |   |                      |   |           |           |           |           |          |                                      |                                      |          |
| Waste and minerals  |   |                      |   |           |           |           |           |          |                                      |                                      |          |
| Existing Infrastructure - Is there existing infrastructure on site? |   |                      |   |           |           |           |           |          |                                      |                                      |          |
| Location of site – Proximity to intended market                     |   |                      |   |           |           |           |           |          |                                      |                                      |          |

| Site assessment criteria   | Willington<br>(Updated)                                  | Swarkestone<br>North | Swarkestone<br>South (Updated)   | Elvaston  | Foremark  | Foston    | Egginton  | Twyford  | Foremark 2                           | Foston 2                             | Sudbury  |
|--|--|----------------------|--|-----------|-----------|-----------|-----------|----------|--------------------------------------|--------------------------------------|----------|
| Status (change, new, no change)  | Change- area proposed for<br>consultation in Spring 2018 | No Change            | Change- minus land proposed for allocation in the 2018 consultation which has received planning permission | No change | No change | No change | No Change | New site | New site- smaller than original site | New site- smaller than original site | New site |
| Heritage and landscape   |  |                      |  |           |           |           |           |          |                                      |                                      |          |
| Landscape and visual amenity- Existing infrastructure  |  |                      |  |           |           |           |           |          | ?                                    | ?                                    |          |
| Landscape - Strength of existing landscape character   |  |                      |  |           |           |           |           |          |                                      |                                      |          |
| Landscape - Visual impact  | ?  |                      | ?  |           |           |           |           | /        | /                                    | /                                    | /        |
| Landscape - Existing impacts from mineral extraction  Historic environment - Designated sites and settings  Historic environment - Archaeology |  |                      |  |           |           |           |           |          |                                      |                                      |          |
| Historic environment - Historic landscape character  |  |                      |  |           |           |           |           |          |                                      |                                      |          |
| Air quality and transport  |  |                      |  |           |           |           |           | -        |                                      |                                      |          |
| Transport - Distance to market   |  |                      |  |           |           |           |           |          |                                      |                                      |          |
| Transport - Mode of transport to market  |  |                      |  |           |           |           |           |          |                                      |                                      |          |
| Climatic factors   |  |                      |  |           |           |           |           |          |                                      |                                      |          |
| Water environment - Flood risk   |  |                      |  |           |           |           |           |          |                                      |                                      |          |
| Communities and health   |  |                      |  |           |           |           |           |          |                                      |                                      |          |
| Transport - Local amenity  |  |                      |  |           |           |           |           |          |                                      |                                      |          |
| Air quality/human health – Proximity to AQMA Nuisance dust – Proximity to  |  |                      |  |           |           |           |           |          |                                      |                                      |          |
| sensitive receptors  Noise - Proximity to sensitive receptors  |  |                      |  |           |           |           |           |          |                                      |                                      |          |
| Visual intrusion – Properties and rights of way  |  |                      |  |           |           |           |           |          |                                      |                                      |          |
| Local Employment and housing   | ng   |                      |  |           |           |           |           |          |                                      |                                      |          |
| Employment – New and existing jobs   |  |                      |  |           |           |           |           |          |                                      |                                      |          |

# 4.3 Discussion of sand and gravel site performance

#### Willington (updated site boundary)

- 4.3.1 This site is a proposed extension to the active site at Willington Pit; it is 18ha, located in the Trent Valley and currently in agricultural use, mostly for grazing livestock.
- 4.3.2 In terms of the sites potential impacts on social and economic factors, the site scores consistently positively. It also generally scores positively in terms of its effects upon resources, including: land, water waste and minerals.
- 4.3.3 When focusing on the site's impacts upon the areas heritage and landscape assets the site scores poorly, although the existing mineral extraction in the area has already had some negative impacts to the detriment of the surrounding landscape and historic environment.
- 4.3.4 The site also scores poorly in terms of its impacts upon biodiversity in the area, however, similarly to the aforementioned issues, the existing extraction at Willington Pit has already had effects on local ecology. A package of mitigation and restoration measures would be needed to ensure that negative environmental effects are addressed.

#### **Swarkestone North**

- 4.3.5 As an extension to an active site, it would be possible to make use of existing infrastructure and to support the retention of existing jobs.
- 4.3.6 Whilst there could be minor negative effects on ecology, the potential for habitat creation is strong and impacts on the landscape are unlikely to be significant.
- 4.3.7 There could be potential effects on a scheduled monument, as well as minor amenity impacts in terms of noise and dust and transport movements.
- 4.3.8 On balance a site extension is likely to be acceptable in broad sustainability terms.

#### **Swarkestone South (updated site boundary)**

- 4.3.9 This site is an extension to the existing Swarkestone Quarry; it is 79ha and situated to the west of the existing quarry. Repton Village is situated to the south-west and Ingleby and Foremark to the south-east. The site is currently in agricultural use, predominantly as pasture land.
- 4.3.10 There are mixed effects predicted for the site's biodiversity, however no significant impacts are anticipated. In terms of resources, effects on soil are positive, however in terms of water the effects are predicted to be negative.
- 4.3.11 The site is well located in relation to its intended market and makes use of existing infrastructure. When focusing on heritage and landscape, minor negative impacts are predicted where the site only has localised impacts from existing operations. Other factors within landscape and heritage assessments predict mixed effects, though none significant.
- 4.3.12 The site would have positive impacts for local communities and jobs in the area, aside from predicted issues in terms of visual intrusion.
- 4.3.13 On balance, a site extension is likely to be acceptable in broad sustainability terms, but a package of mitigation, enhancement and restoration will be required.

#### **Elvaston**

- 4.3.14 As an extension to an existing site, there will be potential to use existing infrastructure and the retention of jobs would be more likely. The distance to markets is also very close and the transport routes do not affect local amenity significantly.
- 4.3.15 The site extension would be on low quality agricultural land but would have visual amenity implications and could have a significant effect on heritage. There may also be some minor impacts on residential amenity (dust / noise).

- 4.3.16 Though there is potential BAP habitat and effects on ecological coherence, the impacts on biodiversity would not be anticipated to be major with suitable mitigation.
- 4.3.17 On balance a site extension is likely to be acceptable in broad sustainability terms.

#### Foremark (original site)

- 4.3.18 The site is physically separated from existing minerals workings. Consequently, there is no current disturbance to biodiversity, landscape/heritage or human receptors. The site is located in the River Trent Valley and would be visually intrusive, have amenity impacts and significantly affect ecological connectivity.
- 4.3.19 The site has no existing infrastructure, but it is well connected to markets. However, the potential for sustainable transport is limited.
- 4.3.20 On balance, this site performs the poorest of any of the site options in sustainability terms.

#### Foston (original site)

- 4.3.21 This is a new site and so there would be a requirement for new infrastructure to be developed. There is no current disturbance to biodiversity, landscape / heritage receptors or amenity. Therefore, working of the site would be likely to lead to an adverse impact on landscape character, visual amenity and biodiversity. There could also be noise and dust issues.
- 4.3.22 On balance, the impacts are not anticipated to be significant and ought to be possible to mitigate.
- 4.3.23 The site is also within reasonable proximity to markets, but sustainable modes of travel could be limited.

#### **Egginton**

- 4.3.24 The site is physically separated from existing minerals workings. Consequently, there is no current disturbance to biodiversity, landscape/heritage or human receptors. The site would be visually intrusive, have amenity impacts and could significantly affect ecological connectivity.
- 4.3.25 The site has no existing infrastructure, but it is well connected to markets. However, the potential for sustainable transport is limited.

#### **Twyford**

- 4.3.26 Twyford is a site which would replace the Willington site when it runs out of reserves by 2025. It is 159ha and situated to the north and east of Twyford; it is divided into two by the A5132. The River Trent acts as the southern boundary and the site is currently in agricultural use.
- 4.3.27 Minor positive and negative effects (though not significant) are predicted in terms of biodiversity should the site be used. These effects are likely to be localised and there is opportunity to create/enhance UK or local priority species within the site boundaries.
- 4.3.28 Mixed effects are also noted for land, water, waste and minerals with significant negative impacts due to its location on a principal aquifer. The site is vulnerable to flooding as it is within Flood Zone 3.
- 4.3.29 The site has potential to have negative effects on the areas heritage and landscape. It is located in close proximity to areas and buildings of historical importance with impacts on the site's archaeological assets and surrounding landscape possible.
- 4.3.30 The site is not predicted to have major negative impacts on communities and health with good transport links, no AQMAs in close proximity or sensitive receptors in terms of noise. Dust and visual impacts could offer some negative effects. The site is also likely to retain employment in the area.

4.3.31 In summary, this site has a mix of outcomes in terms of sustainability. There are some significant negative effects identified that will need to be addressed.

#### Foremark 2 (Reduced area)

- 4.3.32 This site, within the Trent Valley, is to the south of Repton and measures 70ha. It is in agricultural use for primarily arable uses with some livestock grazing.
- 4.3.33 In terms of biodiversity, the site scores poorly and is predicted to have mostly negative effects, with the more significant of those effects derived from the site's lack of pre-existing mineral extraction and the potential of the site for ensuring ecological coherence.
- 4.3.34 The site performs well in regard to agricultural land, however in terms of water, the site is located on a principal aquifer.
- 4.3.35 The site's lack of existing infrastructure on site means that it scores poorly in relation to impacts on heritage and landscape. It is also predicted to negatively affect heritage assets in the area.
- 4.3.36 The site is well located in relation to its intended market and has broadly positive impacts for local communities and health, however local employment effects are seen as slightly negative, where jobs would be retained from operations elsewhere.
- 4.3.37 On balance, this site scores relatively well in terms of socio-economic factors, but a range of environmental constraints would need to be addressed to ensure that unacceptable effects do not arise. Compared to the original (larger) site at Foremark, this smaller site performs generally better when considered across the full range of site appraisal criteria.

#### Foston 2 (Reduced area)

- 4.3.38 This site is a 71ha greenfield site which is located to the south of the A50, to the west of Scropton Village and to the south of Foston. It is currently in agricultural use, with the predominant use classified as arable. The site's lack of existing impacts from mineral extraction means that it scores badly in terms of ecology from this perspective. However the more specific factors of ecological potential on the site highlight minor positive effects. Compared to the larger original site boundary, the effects on biodiversity are improved.
- 4.3.39 The site has mixed effects in relation to land and water resources, with significant positive effects predicted for soil. Effects would be mostly negative in relation to the local historic environment, aside from positive effects where the historic field pattern on the site has largely gone.
- 4.3.40 The site is well located in terms of its intended market and scores positively in terms of its impact upon communities and health, however local employment effects are seen as slightly negative, where jobs would be retained from operations elsewhere.
- 4.3.41 In summary, this site scores relatively well according to high level sustainability criteria. Broadly speaking, the site performs better when compared to the initial original site in this location.

## **Sudbury**

- 4.3.42 This is a 79.3 hectare site which is relatively flat and open in character. It is within the floodplain of the River Dove, and is in agricultural use, being divided into 12 small fields, with the majority of fields being for arable production and others used for livestock grazing. Many of the field boundaries are of hedgerows and standard trees. There are lines of willow trees and a wildlife site in the south western part of the site, close to the River Dove.
- 4.3.43 With regards to community and health impacts, the sites scores relatively well, and has a particularly positive effect in terms of bringing new jobs to this area.
- 4.3.44 The landscape is somewhat sensitive and is currently unaffected by development. Furthermore there are heritage assets that could potentially be negatively affected.

- 4.3.45 There are potential issues relating to habitats and biodiversity given that there are BAP Habitats and a local wildlife site, and currently the area is unaffected by development.
- 4.3.46 Similar to the other sites options, this site performs well in terms of proximity to market but also relies on road movements.
- 4.3.47 The site performs well in regard to agricultural land, however in terms of water, the site is located on a secondary aquifer and within Flood Zone 3.
- 4.3.48 On balance, this site scores relatively well in terms of socio-economic factors, but a range of environmental constraints (particularly historic environment, landscape and biodiversity) would need to be addressed to ensure that unacceptable effects do not arise. These issues would likely be addressed through mitigation, restoration and aftercare.

## 4.4 Hard Rock site assessment methodology

- 4.4.1 The Councils have developed a site assessment methodology for testing reasonable site options for hard rock. The full methodology is presented on the Council's website along with a detailed completed proforma for each of the site options. These show each sites performance across the full range of assessment criteria.
- 4.4.2 The site assessment methodology along with the detailed site assessments were presented as part of the rolling consultation in December 2016.
- 4.4.3 The methodology is comprehensive, covering a range of planning related issues and site constraints and opportunities. Many of the criteria within the site assessment section overlap with the SA Objectives. In developing a site appraisal framework for the SA, the starting point was therefore to draw upon the criteria already established in the wider site assessment methodology. This avoids duplication of effort and provides a consistent approach to site assessment.
- 4.4.4 The table below sets out the relevant site assessment criteria for each of the SA Objectives. As there are sufficient site assessment criteria for each of the objectives, it was considered unnecessary to add additional criteria (i.e. further to those already considered in the site assessment).
- 4.4.5 It should be noted that some criteria are slightly different to the sand and gravel site appraisal criteria. This is to account to the different issues with hard rock resources compared to sand and gravel. In the main though, the criteria are the same.
- 4.4.6 Each of the site criteria is 'scored' as follows:

|    | Major negative effects |
|----|------------------------|
| -  | Minor negative effects |
| +  | Minor positive effects |
| ++ | Major positive effects |

**Table 4.3** Site assessment criteria (Hard Rock)

| SA Topics                        | SA Objectives  | Site assessment criteria   |
|----------------------------------|--|--|
| Biodiversity, flora<br>and fauna | To protect and enhance biodiversity and geodiversity   | Ecology - existing impacts from mineral extraction  Ecology - UK, regional and local BAP priority species and habitats  Ecology - ecological coherence: Natural Areas/ Wildlife Corridors/linkages  Ecology - Habitat creation |
| Land and water resources         | To protect, conserve and enhance air, water and soil quality, minimise light and noise pollution and land instability. | Soil - Best and most versatile agricultural land Water environment - Groundwater Water environment - Aquifer protection  |

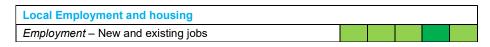
| SA Topics                    | SA Objectives  | Site assessment criteria  |
|------------------------------|--|---|
| Waste and minerals           | To achieve a more efficient use of natural resources and infrastructure, minimise the production of waste and increase reuse, recycling and recovery of waste in Derby and Derbyshire.           | Quality/Yield of minerals  Minerals use  Existing Infrastructure - Is there existing infrastructure on site?  Location of site – Proximity to intended market  Sterilisation of resources – Likelihood of sterilisation if site not allocated   |
| Heritage and landscape       | To protect, conserve and enhance the quality, local distinctiveness and enjoyment of Derby and Derbyshire's diverse landscapes, green infrastructure, townscape character and cultural heritage. | Landscape - Existing impacts from mineral extraction Landscape - Strength of existing infrastructure Landscape - Impact on Peak District National Park  Historic environment - Designated sites and settings Historic environment - Archaeology Historic environment - Historic landscape |
|                              | To protect, conserve and enhance air, water and soil quality, minimise light and noise pollution and land instability.   | Soil covered in 'land and water resources'  Water covered in 'land and water resources'   |
| Air quality and transport    | To minimise traffic levels, journey lengths, the number of road traffic related accidents, and to encourage sustainable forms of transport in Derby and Derbyshire.                              | Transport – Export route  Transport - Capacity for sustainable travel  Air quality/human health – Proximity to AQMA   |
| Climatic factors and energy  | To reduce contributions to climate change, by reducing greenhouse gas emissions, promoting efficient energy use and encouraging the use of renewable energy.                                     | No criteria identified. Design and operation of sites can incorporate efficient uses of energy and renewable energy regardless of location.   |
|                              | To limit vulnerability to flooding, taking account of climate change   | Water environment - Flood risk  |
| Communities and health       | To protect, maintain and improve the health and well-being of Derby and Derbyshire's people and communities.   | Transport - Safe and effective access to and from the site  Duration of mineral extraction  Transport - Local amenity  Nuisance dust — Proximity to sensitive receptors  Noise - Proximity to sensitive receptors  Visual intrusion - Proximity to sensitive receptors                    |
| Local employment and housing | To maximise the potential economic benefits of mineral operations and waste management to a sustainable economy in Derby and Derbyshire and other parts of the Country.                          | Employment – New and existing jobs  |

# 4.5 Hard Rock site assessment summary (December 2016 / January 2017)

4.5.1 The summary table below sets out the performance of each hard rock site option against each of the relevant site assessment criteria. Following publication of the Site Assessment Methodology in 2016/2017 the methodology was revised and the initial assessments updated. The revised methodology and reassessments formed part of the Spring 2018 Consultation).

Table 4.4: Hard Rock site assessment findings summary table

| Site assessment criteria  | Aldwark | South | Ashwood<br>Dale | Mouselow | Parish | Quarry | Whitwell |
|---|---------|-------|-----------------|----------|--------|--------|----------|
| Biodiversity  | 1       |       |                 |          |        |        |          |
| Ecology - existing impacts from mineral extraction                  |         |       |                 |          |        |        |          |
| Ecology - BAP priority species and habitats                         |         |       |                 |          |        |        |          |
| Ecology - Ecological coherence                                      |         |       |                 |          |        | T      |          |
| Ecology - Habitat creation  |         |       |                 |          |        |        |          |
| Geodiversity - Geological and geomorphological features             |         |       |                 |          |        |        |          |
| Land and water resources  |         |       | •               |          |        |        |          |
| Soil - Best and most versatile agricultural land                    |         |       |                 |          |        |        |          |
| Water environment - Groundwater                                     |         |       |                 |          |        |        |          |
| Water environment - Aquifer protection                              |         |       |                 |          |        |        |          |
| Waste and minerals  |         |       |                 |          |        |        |          |
| Use of mineral resources  |         |       |                 |          |        |        |          |
| Quality / Yield of minerals   |         |       |                 |          |        |        |          |
| Existing Infrastructure - Is there existing infrastructure on site? |         |       |                 |          |        |        |          |
| Conservation of resources – Likelihood if site not allocated        |         |       |                 |          |        |        |          |
| Location of site – Proximity to intended market                     |         |       |                 |          |        |        |          |
| Heritage and landscape  |         |       |                 |          |        |        |          |
| Landscape - Strength of existing landscape character                |         |       |                 |          |        |        |          |
| Landscape - Existing impacts from mineral extraction                |         |       |                 |          |        |        |          |
| Landscape - Impact on the Peak District National Park               |         |       |                 |          |        |        |          |
| Historic environment - Designated sites and settings                |         |       |                 |          |        |        |          |
| Historic environment - Archaeology                                  |         |       |                 |          |        |        |          |
| Historic environment - Historic landscape character                 |         |       |                 |          |        |        |          |
| Air quality and transport   |         |       |                 |          |        |        |          |
| Air quality/human health – Proximity to AQMA                        |         |       |                 |          |        |        |          |
| Transport - Export Route  |         |       |                 |          |        |        |          |
| Transport - Capacity for sustainable transport options              |         |       |                 |          |        |        |          |
| Climatic factors  |         |       |                 |          |        |        |          |
| Water environment - Flood risk                                      |         |       |                 |          |        |        |          |
| Communities and health  |         |       |                 |          |        |        |          |
| Transport - Safe and effective access to site                       |         |       |                 |          |        |        |          |
| Duration of mineral extraction                                      |         |       |                 |          |        |        |          |
| Transport - Local amenity   |         |       |                 |          |        |        |          |
| Nuisance dust – Proximity to sensitive receptors                    |         |       |                 |          |        |        |          |
| Noise - Proximity to sensitive receptors                            |         |       |                 |          |        |        |          |
| Visual intrusion – Sensitive receptors                              |         |       |                 |          |        |        |          |



# 4.6 Discussion of hard rock site performance

#### Whitwell

- 4.6.1 The site will have major positive effects with regards to the use of minerals and the efficiency of extraction.
- 4.6.2 The Whitwell site also performs well against most of the site assessment criteria. As an existing site, it has good access to markets, established infrastructure and transport links. However, the potential for sustainable transport modes is limited.
- 4.6.3 Whilst there could be a small loss of best and most versatile agricultural land and the site lies over an aquifer, the effects on the environment are mostly limited. There are positive effects recorded in relation to ecology due to the relatively insensitive nature of the site. The effects on landscape and heritage would also be mostly 'positive' as the character of the existing areas is already affected by previous workings and the site is also relatively well contained visually.
- 4.6.4 There are some potential noise and dust issues in parts of the sites that could affect sensitive receptors. However, it ought to be possible to implement appropriate mitigation.

#### **Ashwood Dale**

- 4.6.5 The site will have major positive effects with regards to the use of minerals and the efficiency of extraction. As an existing site, it has good access to markets, established infrastructure and transport links. However, the potential for sustainable transport modes is limited.
- 4.6.6 Though the extension would not be on best and most versatile agricultural land it demonstrates historic pastoral field patterns which contribute to the wider landscape character. The extension would also be visually intrusive in some locations and there could be dust and noise issues.
- 4.6.7 On the other hand, the ecological impacts are likely to be limited.

# Mouselow

- 4.6.8 The site will have major positive effects with regards to the use of minerals and the efficiency of extraction. As an existing site, it also has good access to markets, established infrastructure and transport links. However, the potential for sustainable transport modes is somewhat limited.
- 4.6.9 The potential for effects on environmental factors is mostly limited in the context of the exiting workings. However, the extension could affect areas with some value for landscape and ecology. These issues ought to be possible to mitigate though.
- 4.6.10 In respect of amenity concerns, noise and dust could present minor issues, but the site should present safe and effective transport access.

# **New Parish Quarry**

- 4.6.11 The site would have minor positive effects with regards to the use of minerals and efficiency of extraction. As a new site, there is no existing infrastructure or established access routes, but the creation of a new workings would lead to positive effects in terms of job creation.
- 4.6.12 As a new site in the countryside, there could be significant effects on landscape and amenity would likely be affected in terms of visual intrusion, traffic and noise. There is also potential for significant negative effects on the historic landscape.

#### **Aldwark South**

- 4.6.13 The site would have major positive effects with regards to the use of minerals and the efficiency of extraction. As an existing site, it has good access to markets, established infrastructure and transport links. However, the potential for sustainable transport modes is somewhat limited.
- 4.6.14 The rural nature of the site means that potential dust and noise issues are less likely to affect sensitive receptors. However, there is potential for major negative impacts on landscape character, and visual intrusion, including in the Peak District National Park.
- 4.6.15 Though the effects on ecology are not anticipated to be significant, there is potential for priority species to be affected nearby.

# 4.7 Allocation summary

- 4.7.1 Following the appraisal of Hard Rock sites, the situation has changed with regards to what sites constitute reasonable alternatives. Whitwell and Mouselow have now received planning permission, so form part of the calculated supply of minerals (and are not appropriate for allocation). The sites at Ashwood Dale and Parish Quarry are no longer being promoted for allocation, and therefore are not reasonable alternatives.
- 4.7.2 This leaves only Aldwark South as a reasonable alternative site for allocation in the Proposed Draft Plan. For completeness and comparison though, the previous site appraisal process and findings have been retained.

# 5 APPRAISAL OF THE PLAN

#### 5.1 Introduction and methods

- 5.1.1 This section presents an appraisal of the Pre Submission Plan (January 2023) against the SA Framework. The effects have been determined through professional opinion, taking account of the current and projected baseline position for each SA Objective / Topic.
- 5.1.2 The effects have been identified taking into account a range of characteristics including: *magnitude, duration, frequency, and likelihood.* Combined, these factors have helped to identify the nature and significance of effects.
- 5.1.3 The appraisal considers cumulative effects, synergistic effects and how the different plan policies interact with one another. This is important as Plan policies should be read in the context of the whole plan, not just on their own. Nevertheless, a detailed appraisal of each individual plan policy is provided at **Appendix A** for completeness.

# 5.2 Summary of effects

- 5.2.1 This section summarises and concludes upon the effects of the Plan against the eight sustainability themes.
- 5.2.2 Table 5.1 sets out a visual summary of the effects for each SA Topic. Table 5.2 complements this by setting out a discussion of the nature and significance of the effects.
- 5.2.3 Table 5.3 illustrates the nature of effects associated with all the individual policies within the Plan. Whilst the Plan needs to be viewed and appraised as a whole, having an understanding of the effects of specific policies allows for mitigation and enhancement measures to be identified. It can be seen that both positive and negative effects are predicted for some SA Topics.

Table 5.1: Significance 'score' for each SA Topic

| SA Topic 1                         | SA Topic 2               | SA Topic 3         | SA Topic 4                   | SA Topic 5                | SA Topic 6  | SA Topic 7             | SA Topic 8                   |
|------------------------------------|--------------------------|--------------------|------------------------------|---------------------------|-------------|------------------------|------------------------------|
| Biodiversity<br>Fauna and<br>Flora | Land and water resources | Waste and minerals | Heritage<br>and<br>landscape | Air quality and transport | factors and | Communities and health | Local employment and housing |
| ×                                  | <b>√</b> / <b>×</b> /?   |                    | <b>√</b> / <b>×</b>          | <b>√</b> / <b>×</b>       |             | ×                      |                              |

|              | The Plan is likely to have a significant positive effect.                     |
|--------------|---|
| ✓            | The Plan is likely to have a minor positive effect.                           |
| -            | The Plan is likely to have a negligible / neutral effect.                     |
| √ / <b>×</b> | The Plan is likely to have a mixture of positive and negative effects         |
| ×            | The Plan is likely to have a minor negative effect                            |
|              | The Plan is likely to have a significant negative effect                      |
| ?            | It is <b>uncertain</b> what effect the Plan will have on the SA objective(s). |

## 1. Biodiversity, Fauna and Flora

The protection and enhancement of biodiversity, fauna and flora is considered across a number of policies throughout the Plan. In particular, the policies that support restoration / after-use are positive in terms of securing improvements to strategic green and blue infrastructure in the longer term. This is furthered by policy DM5 and DM12 in particular; which seek to protect and achieve a significant net gain in biodiversity and strengthen ecological connectivity. Overall, this should lead to significant positive effects on biodiversity in the long term.

Whilst the nature of minerals development doesn't lend itself to protecting the natural environment as such, the Plan includes a range of policy measures to protect, maintain and enhance biodiversity. In the absence of the Plan, it is unlikely that such benefits would be generated.

There are likely to be **minor negative effects** upon biodiversity associated with site allocations / extensions to existing sites for sand and gravel and industrial limestone. Whilst there is already disturbance in most of these areas, further working could lead to additional effects on biodiversity, as there are important habitats in these areas. With appropriate mitigation though, it is not anticipated that effects would be significant or permanent. Furthermore, a focus on existing sites where they are feasible will avoid disruption in areas that are currently unaffected by minerals workings.

### 2. Land and water resources

The Plan is predicted to have mixed effects on land and water resources.

On one hand, there is a range of policies which require the consideration and management of potential effects on environmental factors, including soil, water quality, flooding and land condition. Together, these policies ought to ensure that potential negative effects associated with minerals proposals can be managed appropriately.

Furthermore, the Plan explicitly seeks to improve the water environment and land through restoration and aftercare measures. Whilst the effects would only be likely to occur in the long term (potentially beyond the plan period), they are likely to be **minor positive effects**.

In addition, the policies that deal with spoil tips may also have specific benefits for land as they could lead to remediation of contamination, land stabilisation and improved safety.

Conversely, the Plan supports a steady supply of mineral resources, which involves the proposed allocation of several sites. At sites identified for sand and gravel resources, there is potential for negative effects on the water environment given the proximity to watercourses, high water tables and presence of aquifers. Whilst these are recorded as minor negative effects, it should be acknowledged that development elsewhere would also be likely to have similar effects (and could occur in the absence of this Plan). There is also a need for restoration efforts to improve the water environment. Therefore, negative effects are not likely to be significant and are uncertain. Exploration of hydrocarbons could also have negative effects in terms of groundwater, but the Plan policies seek to ensure that environmental effects are managed and pollution seepage is avoided.

There will be a loss of best and most versatile agricultural land as a result of minerals development on allocated sites, particularly new sites Foston and Sudbury. This is a minor negative effect.

The Plan offers flexibility in terms of enabling the extraction of all minerals should specific needs be identified. However, though the broad location of mineral resources is understood, it is not clear which particular sites would be proposed for certain minerals. Consequently, *uncertain effects* are predicted in this respect. It is not anticipated that there would be any significant effects though, as the Plan includes sufficient development management policies to guide and manage speculative proposals.

### 3. Waste and minerals

A key principle throughout the plan is to maintain a steady supply of a range of mineral resources in order to meet anticipated needs. The Plan also offers flexibility for sites to be worked should specific needs be identified and provided that any negative impacts are manageable.

Though the plan seeks to protect and enhance environmental resources, this is not considered likely to lead to a detrimental effect on the ability to extract important resources. Likewise, the need to protect community amenity should not be overly restrictive.

There is a focus on the extension of existing sites rather than entirely new workings (though there are some new site allocations), which is also positive with regards to waste and minerals by making the most out of existing infrastructure.

The Plan also takes a longer term view by seeking to safeguard mineral resources and associated infrastructure, including buffer zones to ensure that the wider areas are protected as necessary.

In combination, the effects upon the minerals industry and the protection of mineral resources are predicted to be **significantly positive** in the longer term.

With regards to waste, a number of Plan policies seek to minimise waste generated through minerals working and also provide solutions for waste disposal where appropriate. The Plan also encourages the use of secondary materials to reduce pressure on virgin resources. Therefore, minor positive effects are predicted.

The Plan is not predicted to have any notable negative effects with regards to minerals and waste.

# 4. Heritage and landscape

The Plan is likely to have mixed effects on heritage and landscape, both in terms of negative / positive and also in terms of timescales (operational versus restoration).

The Plan generally seeks to protect and enhance the built and natural environment and certain policies directly support heritage by allowing extraction of local materials that reflect the character of settlements.

Overall, there is a positive and proactive approach to the protection and restoration of the built and natural environment. However, due to the nature of development, negative effects will not be totally avoidable. Then again, the plan policies should help to ensure that the significance of effects is reduced and in some cases there may be positive effects (mostly in the longer term).

Where site extensions are proposed, there is potential for negative effects (predominantly) on landscape. Extensions to existing sites are not predicted to generate the same degree of impact compared to new sites in unaffected areas. However, the nature of the environment where mineral resources are present means that there are still sensitive areas of landscape associated with site extensions. Mitigation and enhancement measures will be required in accordance with the plan policies and site specific planning principles. In the longer term, there will also be opportunities to restore landscapes and promote their use as a recreational resource.

In terms of heritage assets, the Sudbury allocation is adjacent to listed farm buildings (Leathersley Farm). Plan policies will require that this asset is considered and effects mitigated, but nonetheless, it is likely that the wider countryside setting will be negatively affected whilst mineral workings are operational. Likewise, the Elvaston extension is adjacent to a registered park and garden and the Derwent Valley Heritage Way. Though direct effects are not likely, the setting of the asset could be affected. However, Appendix A of the Plan includes a series of planning principles for the site allocations that should ensure that the residual effects are minor negatives. These effects would not be permanent though (given that restoration should return the landscape to its former condition (perhaps enhanced).

In some areas, such as the Peak District, **minor positive effects** on landscape and the character of settlements are likely as the Plan continues to support reduced activity in the National Park. In the longer term, the approach to the restoration and after care of mineral sites should also lead to positive effects on the built and natural environment. The effects are considered more likely to be positive given the strategic approach to restoration.

#### 5. Air quality and transport

The Plan is predicted to have mostly positive effects on transport and air quality. A number of policies are supportive of factors that would benefit the road network and ensure that air quality is protected. This is includes measures which; encourage sustainable modes of transport, support smarter movement of minerals, locate workings close to markets/end users, and make the best use of existing infrastructure. The requirement for a transport assessment and or travel plan is a suitable mechanism for ensuring that such factors are addressed.

Focusing on extensions to existing works should also make the best use of existing infrastructure, and utilise established routes for transportation that largely avoid passing through towns and villages. Therefore, effects on the road network would be anticipated to be minor. There are new allocations at Sudbury and Foston, which are both likely to add traffic to the A50, but there are no major air quality concerns in nearby villages. Nevertheless, minor negative effects are predicted.

Though an increase in activity in existing locations of resource extraction would be likely, this would not be expected to have a significant negative effect on air quality as a result of additional vehicle movements. This is because the extensions would mostly be longer term schemes to maintain output from existing works (rather than adding cumulatively to the amount of activity at a particular site). Whilst there may be local impacts associated with works (e.g. increased dust), these ought to be possible to mitigate and are not considered likely to pose a significant issue for local communities.

Overall, a **minor positive effect** is predicted for transport and air quality. Whilst a range of policies are predicted to be positive, the in-combination effects are still not considered likely to lead to a significant change in the baseline condition. The Plan sets out positive principles and policies for encouraging sustainable transport, however, the realisation of such schemes and behaviour change is beyond the remit of this Plan alone.

### 6. Climatic factors and energy

Development typically leads to an increase in energy use, water use/disposal, and travel; which subsequently increase the amount of greenhouse gases that are emitted. It is important however to understand the context of the Minerals Plan, and that development would still be likely to occur in the absence of a Plan. Therefore the effects of the Plan are based upon how the form and distribution of development could have effects upon climate change, and whether this is more beneficial (or not) than the baseline position.

For this Plan, the proposed extensions to mineral sites show overall **positive effects** (albeit minor); largely due to the fact they will be extensions of existing quarries and take advantage of existing infrastructure. This should reduce the need for new, energy consuming construction. However, in situations where cumulative effects could occur due to clusters of minerals works, the Plan could direct development away from areas that are well served by infrastructure, potentially have a **minor negative effect** with regards to emissions from transport. New allocations are likely to be energy intensive as well as requiring new infrastructure to support the movement of minerals. As such, these contribute further negative effects.

In terms of climatic factors and energy use, Policy SP2 is positive as it seeks to reduce carbon emissions and improve resilience to climate change. This is likely to encourage more efficient and well-considered development having **significant positive effects** in the longer term with regards to energy and carbon emissions. The requirement to submit a climate change impact assessment provides certainty that developments have considered how to reduce emissions and implement adaptation measures. The Plan is also likely to have benefits in terms of flood management in the long term, as the restoration of sites encourages flood mitigation measures and natural drainage.

Whilst the use of fossil fuels is generally perceived as a negative activity with regards to climate change, it has benefits in terms of energy use / security and can support restoration of former spoil tips. The Plan approach to the extraction of coal and other hydrocarbons strikes a balance between the need to encourage more sustainable forms of energy generation, and the need to improve energy security and maximise good opportunities for resource extraction. Therefore, the effects are predicted to be neutral in this respect.

Overall, the plan policies ought to contribute to a reduction in greenhouse gas emissions and improved resilience to the potential impacts of climate change. In combination, these constitute a **significant positive effect** on the baseline position. Though there could be some minor negative effects, these would be outweighed by the positives and the overall trends are anticipated to be positive.

# 7. Communities and health

The Plan is predicted to have mixed effects with regards to communities and health. On one hand, the extensions proposed to existing sites should continue to support communities that are well-connected to these workings. However, there may be short term impacts on amenity which affect wellbeing (SA7) in these areas for some residents.

The Plan should help to support the viability of certain local communities, thereby leading to the retention and / or provision of new jobs in the minerals industry itself, but also in companies along the supply chain. Benefits could be accrued by a range of communities, though these would mostly be clustered round areas traditionally known for minerals extraction. Given that access to employment is a positive contributor to good mental health and wellbeing, these are positive effects.

Conversely, a focus on site extensions, and directing growth away from the Peak District could lead to cumulative effects on certain communities with regards to amenity and the loss of recreational / green space whilst workings are operational. These are minor negative effects.

For some communities, including those in deprived areas, the lack of newly identified sites nearby may be viewed positively (from an amenity point of view) or negatively (in terms of fewer job opportunities).

The new site allocations are located in areas that are not particularly accessible to deprived communities, so effects in this respect are likely to be neutral. In terms of the amenity of nearby settlements, there are a limited number of communities that could be affected and the effects are likely to be limited, as it would be expected that vehicles would not pass through the villages (or obligations could be set to this effect).

In the longer-term, the restoration of sites ought to lead to improvements in the green and open space of an area, which can benefit health through the increased enjoyment of recreational facilities. However, this is dependent upon the quality of restoration and aftercare programmes. The communities that are most likely to benefit are those that are nearby, but this could extend to wider populations if restoration is significant.

Overall, a mixed effect is predicted. **Significant positive effects** are predicted to reflect the community benefits (jobs / longer term restoration enhancements) that ought to be secured at locations identified for extensions and new development. However, the nature of minerals development and associated transport movements, could lead to cumulative negative effects on amenity whilst works are operational. This is a **minor negative effect** for a small number of communities.

# 8. Local employment and housing

Overall, the Plan is predicted to have a **significant positive effect** with regards to employment and housing.

The Plan policies and allocations broadly support expansion of existing workings, which in principle should help to support the local communities that are reliant upon these sites (and future opportunities).

New allocations are also proposed, which would bring additional job opportunities, though in relatively isolated locations.

Managing extraction in the Peak District could have knock on benefits for communities in Derby and Derbyshire if it means that jobs are retained / created in these areas. However, this could be negative with regards to communities in the Peak District.

The Plan seeks to ensure that a steady supply of a range of minerals are provided, which is vital to support the construction of new homes, infrastructure and other facilities. In combination the policies are therefore predicted to have a **significant positive effect** by helping to provide the resources needed to support the Governments growth agenda (for homes, economy and infrastructure).

The Plan also considers longer-term issues such as safeguarding mineral resources and infrastructure and land banks, which should also ensure that economic growth can be supported beyond the plan period and resources are not sterilised.

 Table 5.3:
 Summary of individual policy appraisal findings

| Plan Policies   | SA Topic 1                          | SA Topic 2               | SA Topic 3         | SA Topic 4             | SA Topic 5                      | SA Topic 6                        | SA Topic 7             | SA Topic 8                   |
|---|-------------------------------------|--------------------------|--------------------|------------------------|---------------------------------|-----------------------------------|------------------------|------------------------------|
|   | Biodiversity,<br>Fauna and<br>Flora | Land and water resources | Waste and minerals | Heritage and landscape | Air quality<br>and<br>transport | Climatic<br>factors and<br>energy | Communities and health | Local employment and housing |
| SP1: Sustainable Minerals Development                           | ✓                                   | -                        | ✓                  | ✓                      | ✓                               | ✓                                 | ✓                      | ✓                            |
| SP2: Climate Change   | ✓                                   | ✓                        | ✓                  | ✓                      | ✓                               |                                   | -                      | ✓                            |
| SP3: Supply of Recycled and Secondary aggregates                | -                                   | -                        | ✓                  | -                      | ?                               | ?                                 | -                      | ?                            |
| SP4: The Supply of Sand and Gravel                              | -                                   | -                        | ✓                  | -                      | -                               | -                                 | -                      | ✓                            |
| SP5: Allocation of sites for Sand and Gravel Extraction         | <b>×</b> / <b>√</b>                 | -                        | ✓                  | ×                      | <b>×</b> / <b>√</b>             | -                                 | × / 🗸                  | ✓                            |
| SP6: Other Sites for Sand and Gravel Supply                     | -                                   | -                        | ✓                  | -                      | -                               | -                                 | -                      | -                            |
| SP7: The Supply of Aggregate Crushed Rock                       | -                                   | -                        | ✓                  | ✓                      | -                               | -                                 | -                      | -                            |
| SP8: Helping to Reduce Quarrying in the Peak District           | ✓                                   | -                        | ✓                  | ✓                      | -                               | -                                 | ×                      | ✓                            |
| SP9: The Supply of Building Stone                               | -                                   | -                        | ✓                  | <b>√/?</b>             | -                               | -                                 | -                      | -                            |
| SP10: Supply of Industrial Limestone                            | ?                                   | ?                        |                    | ?                      | ✓                               | -                                 | -                      | -                            |
| SP11: Aldwark South Allocation                                  | <b>×</b> / ✓                        | -                        | ✓                  | ×                      | ✓                               | -                                 | ×                      | ✓                            |
| SP12: Supply of Cement Making Materials                         | ?                                   | ?                        | ✓                  | ?                      | ✓                               | ✓                                 | ?                      |                              |
| SP13: Supply of Brick Clay                                      | -                                   | -                        | ✓                  | -                      | ✓                               | ✓                                 | -                      | ✓                            |
| SP14: Supply of Vein Minerals                                   | -                                   | ✓                        | ✓                  | -                      | -                               | -                                 | ?                      | -                            |
| SP15: Coal Extraction and Colliery Spoil Disposal               | √?                                  | ✓                        | ✓                  | √?                     | -                               | ✓                                 | ?                      | ✓                            |
| SP16: Supply of Conventional and Unconventional Oil and Gas     | ✓                                   | <b>x</b> / <b>&lt;</b>   | ✓                  | ✓                      | ✓                               | ✓                                 | -                      | -                            |
| SP17: Mineral Safeguarding Areas and Consultation Areas         | ?                                   | ?                        | ✓                  | ?                      | -                               | -                                 | ?                      | ✓                            |
| SP18: Safeguarding Minerals Related Infrastructure              | -                                   | -                        | ✓                  | -                      | ✓                               | -                                 | -                      | -                            |
| SP19: Restoration of Sand and Gravel Sites in the River Valleys |                                     | -                        | -                  | ✓                      | -                               | -                                 | ✓                      | ?                            |

| Plan Policies   | SA Topic 1             | SA Topic 2 | SA Topic 3 | SA Topic 4   | SA Topic 5    | SA Topic 6  | SA Topic 7  | SA Topic 8  |
|---|------------------------|------------|------------|--------------|---------------|-------------|-------------|-------------|
|   | Biodiversity,          | Land and   | Waste and  | Heritage and | Air quality   | Climatic    | Communities | Local       |
|   | Fauna and              | water      | minerals   | landscape    | and transport | factors and | and health  | employment  |
|   | Flora                  | resources  | minerals   | lanuscape    | and transport | energy      | and nearth  | and housing |
| DM1: Protecting Local Amenity, Health and Well-being and Safety               | -                      | -          | -          | -            | -             | -           | ✓           | -           |
| DM2: Criteria for Assessing the Benefits of Minerals<br>Development Proposals | ✓                      | ✓          | ✓          | ✓            | ✓             | -           | ✓           | ✓           |
| DM3: Transport of Minerals  | -                      | -          | -          | -            | ✓             | ?           | ✓           | -           |
| DM4: Landscape  | ✓                      | ?          | -          | ✓            | -             | -           | ✓           | ✓           |
| DM5: Biodiversity and Geodiversity  |                        | -          | -          | ✓            | -             | -           | ✓           | -           |
| DM6: Trees, Woodland and Hedgerows  | ✓                      | -          | -          | ✓            | -             | -           | -           | -           |
| DM7: Historic Environment   | -                      | -          | -          | ✓            | -             | -           | -           | -           |
| DM8: Water Management and Flood Risk  | ✓                      | ✓          | -          | ✓            | -             | ✓           | ✓           | -           |
| DM9: Soil Quality and Agricultural Land                                       | -                      | ✓          | -          | -            | -             | -           | -           | -           |
| DM10: Aviation Safety   | <b>x</b> / <b>&lt;</b> | -          | -          | -            | ?             | -           | -           | ?           |
| DM11: Green Belt  | -                      | -          | -          | -            | -             | -           | -           | -           |
| DM12: Green and Blue Infrastructure   |                        | ✓          | -          | ✓            | -             | ✓           | ✓           | -           |
| DM13: Public Access   | -                      | ×          | ×          | -            | ✓             | -           | ✓           | -           |
| DM14: Cumulative Impacts  | ✓                      | ✓          | -          | ✓            | -             | ×           | ✓           | -           |
| DM15: Restoration, Aftercare and After-use                                    |                        | ✓          | -          | ✓            | -             | ✓           |             | ✓           |
| DM16: Planning Obligations  | -                      | -          | -          | -            | -             | -           | -           | -           |
| OM1: Borrow Pits  | ?                      | ?          | ✓          | ?            | ✓             | -           | -           | ✓           |
| OM2: Reworking of former colliery and other spoil tips                        | ✓                      | ✓          | ✓          | ✓            | ✓             | ✓           | ✓           | ✓           |
| OM3: The Incidental and Prior Working of Clay                                 | -                      | ✓          | ✓          | -            | -             | -           | -           | ✓           |
| OM4: Mineral Related Development  | -                      | -          | -          | -            | ✓             | ✓           | -           | -           |
| OM5: Mineral Exploration  | <b>✓</b>               | _          | _          | ✓            | _             | _           | <b>✓</b>    | _           |

## 5.3 Mitigation and enhancement

- 5.3.1 Where negative effects have been identified through the appraisal process, mitigation measures have been considered and recommended to help minimise such effects. Where enhancement is considered possible, appropriate measures have been recommended also.
- 5.3.2 It is important to note that mitigation and enhancement measures were considered at the alternatives assessment stage of the SA. The Council took these recommendations into consideration when drafting the Plan strategy and supporting policies.

Recommendations made during policy development

Economic, social and environmental principles for minerals development:

5.3.3 It was recommended that the policy should take a more proactive approach to biodiversity enhancement by making reference to the need to mitigate effects as far as possible, followed by compensation and/or enhancement.

Hydrocarbons

5.3.4 The draft list of assessment criteria was likely to ensure that most aspects of environmental sustainability are addressed. However, it was suggested that soil resources should be included on this list, as there may be potential for the loss of high quality agricultural land.

Safeguarding mineral resources

5.3.5 The SA of the emerging approach suggested a more flexible approach to protection dependent upon the scarcity of mineral resources and their 'importance'. The revised policy took this into account by identifying that safeguarded areas for some minerals will be more selective; involving the land around existing workings.

Sustainable transport of minerals

5.3.6 It was suggested to include a clause that requires development proposals to demonstrate a need for virgin minerals in the immediate area and a lack of supply from other areas that are closer / more easily reached by sustainable modes of transport (particularly where there are longer distances involved to end markets).

Vein minerals

- 5.3.7 It was suggested that a criterion could be added to the list of assessment criteria to help ensure that local communities benefit from employment opportunities in the minerals industry.
- 5.3.8 Given that it can be difficult to find suitable sites for vein minerals extraction and demand fluctuates widely it was suggested that it may be appropriate to allow development without the need to demonstrate there is demand for the mineral. Scale and methods of working could still be included in a criteria-based policy.

Industrial Limestone

5.3.9 It was suggested that it may be beneficial to allocate likely areas for extraction of minerals of national importance. This would ensure that there is certainty about supply well in advance.

Mineral safeguarding areas

5.3.10 It was suggested that the approach to safeguarding could be made more flexible by offering different levels of protection according to the scarcity of mineral resources and where the cumulative impacts of previous developments could lead to an unacceptable loss of resources.

## Recommendations made on previous iterations of policies (preferred approach stage)

5.3.11 Two additional mitigation measures were suggested as a result of the SA at the 'preferred approach' stage. These are set out below, including how the Council's responded.

Table 5.4: Recommendations on the preferred approach

| Identified effects  | Recommendations   | Council response  |
|---|---|---|
| Policy SMP2 set out key environmental principles, but did not mention potential impacts   | Though the loss of agricultural land is difficult to compensate for, it would be useful to provide a positive policy framework regarding its protection, mitigation and enhancement at a strategic level (Given that policy SMP2 seeks to achieve an appropriate balance between economic, social and environmental factors).   | Policy SMP2 has been incorporated in a new policy 'SP1 Sustainable Minerals Development' which includes 18 strategic criteria that seek to deliver sustainable minerals development applicable to the Plan area.  |
| on soil.  Furthermore, site allocation SA3 would lead to the loss of agricultural land. There is no policy measure in the Policy or elsewhere in the plan to offset / compensate for this loss. | Agricultural land quality ought to be a factor taken into consideration in the determination of appropriate sites for mineral extraction. This is alluded to within policy DM1, but not as a strategic principle.  Where feasible, extraction should avoid high quality land, and be avoided where suitable lower quality alternatives exist. Any affected land should be returned to productive agricultural use. Should this not be possible, it would be beneficial to support agricultural land protection / enhancement offsite. | Criterion 5) requires proposals to ensure the prudent use of mineral and other natural resources, including water, soils, best and most versatile agricultural land, tranquil areas etc to ensure their long term conservation.  Site allocation SA3 in the preferred approach consultation (Mouselow Quarry) has since received planning permission. |

# Recommendations (proposed draft Plan)

- 5.3.12 The Plan has been positively prepared and taken account of sustainability factors upfront as an integral part of the process. There have been several iterations policies and site allocations which has culminated in the proposed draft Plan. Sustainability appraisal has helped to inform each stage of plan-making. Consequently, few negative effects have been identified at this current stage.
- 5.3.13 Where minor negative effects are predicted for landscape, heritage, biodiversity, transport, communities and water, these are mostly residual effects that are likely to occur during operational phases. There are already plan policies and site specific requirements that help to reduce the significance of potential effects, and it is inevitable that there will be some minor residual effects given the nature of mineral workings.

#### Recommendations (Pre-Submission Plan)

5.3.14 The changes made between the proposed draft Plan and Pre-Submission Plan have not resulted in any additional negative effects. In some instances, additional positive effects have arisen. As such, no additional recommendations have been made at this latest stage of the SA.

# 5.4 Monitoring

- 5.4.1 There is a need to set out measures to monitor the significant effects associated with the Plan. At this stage, the Plan has not been finalised, and therefore the effects are not certain. However, it is useful to set out some potential indicators for consultation purposes. Table 5.5 below sets out the significant effects identified for the Proposed draft Plan, with associated monitoring measures identified at this stage.
- 5.4.2 These monitoring measures may need to be amended in light of the effects identified in the Proposed Submission Version of the Plan.
- 5.4.3 Monitoring measures must be finalised and included within an SA Statement once the Plan is adopted.

Table 5.5: Draft monitoring measures for significant effects

| Significant effects identified   | Potential monitoring measures   |
|--|---|
| Biodiversity  Significant positive effects are predicted relating to the long term benefits associated with restoration and the principle of a net gain in biodiversity.   | To monitor whether significant positive effects are achieved in reality, the following measures are proposed:  Net gain/loss in biodiversity Restoration scheme progress  |
| Minerals and waste:  A key principle throughout the plan is to maintain a steady supply of a range of mineral resources in order to meet anticipated needs. The Plan also offers flexibility for sites to be worked should specific needs be identified. Therefore significant positive effects are predicted.               | To monitor whether significant positive effects are achieved in reality, the following measures are proposed:  • Performance against land bank targets. • Performance against mineral supply targets/projections. |
| Climatic factors and energy:  The Plan seeks to ensure that proposals reduce greenhouse gas emissions and build resilience to climate change. This is likely to encourage more efficient and well-considered development having significant positive effects in the longer term with regards to energy and carbon emissions. | To monitor whether significant positive effects are achieved in reality, the following measures are proposed:  • Emissions generated by minerals facilities (on site and transportation).                         |

| Significant effects identified  | Potential monitoring measures  |
|---|--|
| Communities and health  Significant positive effects are predicted to reflect the community benefits that ought to be secured at locations identified for extensions and new sites (for example job maintenance / creation, and enhancements to open space in the longer term).   | To monitor whether significant positive effects are achieved in reality, the following measures are proposed:  • Number of new jobs benefiting nearby communities (i.e. within a 10mile radius).  • Amount and type of recreational facilities secured through restoration (actual schemes as well as agreements secured for the longer term). |
| Economy and housing:  The Plan seeks to ensure that a steady supply of a range of minerals are provided, which is vital to support the construction of new homes, infrastructure and other facilities. In combination the policies are therefore predicted to have a significant positive effect by helping to provide the resources needed to support the Governments growth agenda (for homes, economy and infrastructure). | To monitor whether significant positive effects are achieved in reality, the following measures are proposed:  It is difficult to measure effects upon the delivery of housing and economic growth.  |

# 6 NEXT STEPS

# 6.1 Next Steps

- 6.1.1 The Councils are inviting comments on the Derby and Derbyshire Minerals Plan (Pre-Submission) as part of a Regulation 19 Consultation.
- 6.1.2 This SA Report builds upon a series of interim SA Reports and contains all the information required by the SEA Regulations; namely relating to:
  - Scoping
  - Consideration and appraisal of alternatives
  - Outline reasons for selecting the preferred approach(es) in light of reasonable alternatives.
  - An appraisal of the Plan
  - Discussion of how the SA has influenced the plan making process.
  - Mitigation and enhancement measures
  - Monitoring
- 6.1.3 The SA Report must be consulted upon alongside the Pre-Submission Plan.
- 6.1.4 Once the Plan is submitted for Examination, it is likely that further SA work will be necessary in response to any changes / modifications to the Plan.
- 6.1.5 Following Adoption an SA Statement must be prepared which sets out a summary of the SA process, how it has influenced the Plan's development and also finalises monitoring measures.

# Appendix A: Appraisal of the Pre Submission Plan (January, 2023)

| Strategy                               | SA Topic 1                           | SA Topic 2                     | SA Topic 3         | SA Topic 4                   | SA Topic 5                      | SA Topic 6                        | SA Topic 7             | SA Topic 8                         |
|--|--------------------------------------|--------------------------------|--------------------|------------------------------|---------------------------------|-----------------------------------|------------------------|------------------------------------|
| Strategic Policies                     | Biodiversity<br>, Fauna and<br>Flora | Land and<br>water<br>resources | Waste and minerals | Heritage<br>and<br>landscape | Air quality<br>and<br>transport | Climatic<br>factors and<br>energy | Communities and health | Local<br>employment<br>and housing |
| SP1: Sustainable Minerals Development  | ✓                                    | ✓                              | ✓                  | ✓                            | ✓                               | ✓                                 | ✓                      | ✓                                  |
| SP2: Climate Change                    | ✓                                    | ✓                              | ✓                  | ✓                            | ✓                               |                                   | -                      | ✓                                  |
| SP3: Secondary and Recycled Aggregates | -                                    | _                              | ✓                  | _                            | ?                               | ?                                 | -                      | ?                                  |

Policy SP1 is likely to have a positive effect upon minerals and waste development (SA3), as it is generally supportive of development if reasonable requirements are met. Maintaining a steady supply of minerals is a key element to the policy, which will help to ensure that economic development is supported both locally and nationally (SA8). The policy seeks to protect communities, as well as heritage and landscape character, which ought to generate positive effects for these factors. The effects on biodiversity are also likely to be positive as the policy seeks to deliver net gains for biodiversity and establish a coherent and resilient ecological network (although these effects are considered minor as it does not deviate significantly from the baseline established by national policy). The policy also sets out mitigation measures during working, restoration and aftercare. This could (and usually does) involve habitat enhancement measures. With regards to transport, air quality and emissions, the policy encourages alternatives to road travel, which ought to help reduce emissions from transport and reduce the impact of heavy goods vehicles on the local transport network. Therefore, positive effects are predicted for SA5 and SA6.

The policy alludes to the need to ensure the prudent use of natural resources such as soil and water resources, which provides a high level nod to the need for their protection and enhancement. As such, minor positive effects are predicted for SA2.

Policy SP2 is likely to have a positive effect on a number of sustainability factors. Primarily, the requirement for developments to reduce greenhouse gas emissions, and to consider low carbon energy generation and carbon offsetting measures should have a positive effect on energy and climate change. The requirement to submit a climate change impact assessment provides greater certainty that developments are likely to reduce emissions and implement adaptation measures.

The policy also seeks to manage flood risk on and offsite, which is positive for climate change (SA6). However, allocated sites are at risk of flooding, so mitigation will be necessary. In terms of resilience and carbon offsetting, restoration is recognised as an important opportunity.

The policy also promotes water efficiency which should reduce pressures on water resources (SA2) and restoration schemes including green infrastructure such as tree planting and habitat creation, deriving positive effects for biodiversity (SA1) and landscape (SA4) from the incorporation of new features.

Policy SP2 further supports the use of sustainable transport modes and low carbon emission vehicles to extract and transport minerals to market. This is predicted to have a positive effect for transport and air quality (SA5), as this should encourage alternatives to road transportation, which as a mode is likely to be most congested and contribute to a greater extent to poor air quality (particularly at sensitive receptors). This should also help safeguard air quality and subsequently avoid adverse effects on health, but this is not predicted to deviate from the existing baseline and therefore neutral effects are predicted for SA7. It should also be acknowledged that several of the allocated sites are not served with infrastructure to support non-road based forms of minerals transportation.

SP2 is predicted to have positive effects on climate change as a result of all these measures, and a suitable mechanism is proposed for demonstrating that climate change issues have been considered. Significant **positive effects** are predicted..

Policy SP3 sets out the approach to secondary and recycled aggregates proposals and the reasoned justification sets out the potential locations for the production of this resource. The types of locations supported are less likely to have a negative effect on visual amenity as they are mostly associated with existing works and industrial areas. Similarly, such locations are less likely to be in proximity to existing communities and are less likely to support sensitive biodiversity habitats. Therefore, facilities are unlikely to have a negative effect on biodiversity (SA1), land and water resources (SA2), the built and natural environment (SA4) and communities and health (SA7) objectives. These objectives are predicted to derive neutral effects.

With regards to transport and traffic, it is difficult to determine effects without knowing the precise location of facilities. However, the general support given to development close to existing waste facilities should help to reduce the need for new infrastructure and the distances that materials are transported. A minor (but uncertain) positive effect (SA5) is predicted, but this is uncertain. Similarly, a reduction in greenhouse gas emissions (SA6) would be achieved should the policy lead to development of secondary aggregates facilities. This could be in terms of a reduction in the use of virgin materials, but also as a result of transport being able to make use of existing and efficient infrastructure.

Supporting facilities for secondary and recycled aggregates and providing a steer as to the most appropriate locations should be helpful to the waste and recycling industry, and could therefore help to support an increase in the use of secondary aggregates. This should have positive effects with regards to a reduction in the need for extraction and a decrease in waste being disposed of (SA3). However, a significant effect is unlikely as the policy does not set strict requirements for the use of secondary aggregates.

The effects on housing are unlikely to be significant as the preferred locations are unlikely to be suitable for housing so there would not be competing land use issues. A minor positive effect could be achieved with regards to the economy (SA8) by helping guide potential developers to suitable locations for recycling facilities (which employ local people).

| Minerals Supply   | SA Topic 1                           | SA Topic 2               | SA Topic 3         | SA Topic 4                   | SA Topic 5                | SA Topic 6                  | SA Topic 7             | SA Topic 8                   |
|---|--------------------------------------|--------------------------|--------------------|------------------------------|---------------------------|-----------------------------|------------------------|------------------------------|
| Sand and Gravel   | Biodiversit<br>y, Fauna<br>and Flora | Land and water resources | Waste and minerals | Heritage<br>and<br>landscape | Air quality and transport | Climatic factors and energy | Communities and health | Local employment and housing |
| SP4: Supply of Sand and Gravel                          | -                                    | -                        | ✓                  | -                            | -                         | -                           | -                      | ✓                            |
| SP5: Allocation of Sites for Sand and Gravel Extraction | × / ✓                                | -                        | ✓                  | ×                            | × / ✓                     | -                           | × / ✓                  | ✓                            |
| SP6: Other Sites for Sand and Gravel                    | -                                    | -                        | ✓                  | -                            | -                         | -                           | -                      | -                            |

Policy SP4 seeks to ensure a steady and adequate supply of sand and gravel by making provision for its extraction and maintaining a landbank of at least 7 years. The policy further allows for additional provision to be made above the current identified need to maintain a landbank of at least 7 years. The policy is therefore likely to have a **positive effect** on waste and minerals, as it proposes a steady supply appropriate to demand which should also avoid an unhealthy oversupply of minerals and negative effects upon natural resources (SA topic 2). A minimum 7 year landbank with a mid-term 5 yearly review should further safeguard supply and the local employment and economy that this sector supports (SA topic 8).

Policy SP5 allocates land for the extension of the Swarkestone and Elvaston Quarries and for new sites at Foston and Sudbury. Policy SP6 restricts development outside these allocated areas unless a specific identified shortfall in the landbank or a need can be demonstrated. A minor positive effect on waste and minerals (SA topic 3) and employment (SA topic 8) is predicted as the allocated sites should secure a stable and steady supply of sand and gravel while measures to demonstrate need on non-allocated sites should avoid an oversupply and the creation of negative effects on environmental and social receptors in currently unaffected areas.

The allocated sites also benefit from good existing transport infrastructure and existing markets are within relatively close proximity to all sites (SA topic 5). These are positive effects for SA Topic 5, but the likely mode of transport for most sites would be by road (new sties at Foston and Sudbury are adjacent to existing rail lines - but these sites will also generate HGV trips and it is unlikely they would utilise rail without significant investment), so these would not be significant positive effects. The policy does require extensions to Swarkestone and Elvaston quarries to utilise existing access arrangements, which should help align effects to the existing baseline for these sites currently accessed by road. Development on these sites should support the retention of existing jobs which is a minor positive effect with regards to the number of jobs involved (SA topic 8).

The proximity of these sites to nearby settlements is likely to have moderate negative effects with regards to amenity, visual intrusion and transportation (SA topic 7). At Swarkestone and Elvaston, given that the overall output from the sites would not be expected to increase substantially, the level of traffic movements and minerals extraction activities would be anticipated to be similar to the existing works. This ought to ensure that adverse effects on communities are not significantly different to the baseline position. However, where new operations are proposed (Foston and Sudbury), effects are likely to be more significant on nearby communities. There are several planning requirements within Appendix A that seek to ensure that impacts on nearby communities are minimised though. In the longer term (beyond the plan period) when restoration of the sites is implemented, there ought to be benefits for communities should land be created with recreational value.

A potential negative effect is predicted on biodiversity due to the presence of BAP species at sites and a possible severance of ecological networks. The site at Sudbury further includes BAP deciduous woodland and floodplain grazing marsh habitats, with potential for mineral extraction to cause harm or loss. However, Appendix A sets the requirement for the condition of habitats to be assessed and impacts minimised, and that in the main, biodiversity value is not significant. In the longer term, it is likely that the voids created by working will be filled with water (due to a high water table at sand and gravel sites). This ought to have positive effects in the longer term with regards to creating habitats for biodiversity. Other supporting biodiversity enhancements are also likely to be made, and this is confirmed by the planning requirements in Appendix A.

Mineral operations on these sites will also cause adverse effects on landscape character and there is potential for operations at Sudbury and Swarkestone North to cause harm to nearby heritage assets. This is predicted to lead to negative effects on the landscape and heritage objective (SA4). However, Appendix A sets out specific requirements in relation to the protection of heritage and archaeological features in these locations. The site at Foston could also potentially impact upon the setting of Tutbury Castle, but it is considered that effects could be mitigated (as required in Appendix A through the Planning Policy Requirements). This will limit the effects to minor negative.

Given the close proximity of sand and gravel sites to water resources (For example the River Trent), there is potential for negative effects upon water including in watercourses and groundwater. Extraction of water could potentially have detrimental effects on groundwater during the operation of the workings. Though the areas are not within groundwater protection zones, they are in areas of 'intermediate' vulnerability. Appendix A sets requirements for sites to ensure that pollution is avoided and managed, whilst also addressing flood management. There should also be be requirements in place through environmental permitting to ensure that pollution incidents do not occur. As such, neutral effects are predicted forSA topic 2

The majority of land involved is either Grade 4 or 3 agricultural land, which is not considered to be a significant loss.

| Minerals Supply                                       | SA Topic 1                          | SA Topic 2                     | SA Topic 3         | SA Topic 4                   | SA Topic 5                      | SA Topic 6                        | SA Topic 7             | SA Topic 8                         |
|---|-------------------------------------|--------------------------------|--------------------|------------------------------|---------------------------------|-----------------------------------|------------------------|------------------------------------|
| Hard Rock   | Biodiversity,<br>Fauna and<br>Flora | Land and<br>water<br>resources | Waste and minerals | Heritage<br>and<br>landscape | Air quality<br>and<br>transport | Climatic<br>factors and<br>energy | Communities and health | Local<br>employment<br>and housing |
| SP7: The supply of Aggregate Crushed Rock             | -                                   | -                              | ✓                  | ✓                            | -                               | -                                 | -                      | -                                  |
| SP8: Helping to Reduce Quarrying in the Peak District | ✓                                   | -                              | ✓                  | ✓                            | -                               | -                                 | ×                      | ✓                                  |
| SP9: The Supply of Building Stone                     | -                                   | -                              | ✓                  | <b>√</b> / <b>?</b>          | -                               | -                                 | -                      | -                                  |
| SP10: Supply of Industrial Limestone                  | ?                                   | ?                              |                    | ?                            | ✓                               | -                                 | -                      | -                                  |
| SP11: Aldwark South Allocation                        | × / <                               | -                              | ✓                  | ×                            | ✓                               | -                                 | ×                      | ✓                                  |
| SP12: Supply of Cement Making Materials               | ?                                   | ?                              | ✓                  | ?                            | ✓                               | ✓                                 | ?                      |                                    |

Policy SP7 seeks to ensure a steady and adequate supply of aggregate crushed rock by making provision for its extraction and maintaining a landbank of at least 10 years. This is therefore a continuation of the current baseline, which means the effects upon most aspects of sustainability are likely to be neutral. For waste and minerals a positive effect is predicted (SA topic 3) as the policy will support the sector to meet existing demand but ensure that mineral resources are protected from excessive extraction.

The positive contribution the supply of locally distinctive building stone will make towards maintaining the character of buildings, settlements and heritage assets in Derby and Derbyshire equates to a positive effect overall for SA4. The policy is predicted to have a neutral effect on biodiversity (SA1), land and water (SA2) and communities and health (SA7), as it requires proposals to result in significant net planning benefits to the local community and/or the environment. This should help mitigate adverse impacts, but the policy does not define the nature of improvements or ensure improvements secure benefits across all areas. Furthermore, some minor negative effects may still occur, these are not attributable to the policy, rather the act of minerals workings per se.

Policy SP8 seeks to compensate for the reduction of quarrying activity in the Peak District National Park by increasing provision of aggregate crushed rock in the plan area. This would have a positive effect on biodiversity (SA topic 1) and heritage and landscape (SA topic 4) as the policy supports the gradual shift of mineral extraction from a National Park to less environmentally sensitive locations in Derbyshire. Although the effects on the environment within Derbyshire would be likely to increase, these ought to be of a lower magnitude (though this would also be dependent on the location of alternative extraction sites). Providing for additional capacity in Derbyshire to compensate for reduced output in the Peak District should safeguard production output across the region and help to maintain employment in the industry. Reduced output and job losses in the national park are set to occur regardless of Policy SP8. However, measures in this policy should counterbalance supply and safeguard / deliver new jobs in Derbyshire. A neutral effect is predicted on land and water resources, air quality and climatic factors. A minor negative effect is predicted on communities and health, as additional mineral extraction is likely to have more notable or prolonged effects on communities already experiencing negative effects. However, requirements in Policy SP7 for proposals to result in a significant planning benefit to the local community and environment should help to ensure these issues are minimised.

Policy SP9 does not allocate sites for the supply of building stone but does include a criteria policy against which to assess sites that do come forward and thus is flexible and will allow sites to come forward, subsequently having a positive effect on the supply of minerals (SA topic 3).

Some of the existing building stone quarries are located close to the Peak District National Park and extensions to these sites or additional sites within its vicinity may have a negative effect upon its setting. Similarly, new sites in Derbyshire may also have a negative effect on landscapes and the historic environment. However, it would not be appropriate to restrict all working of building stone, and so these effects are not attributable to Policy SP9 as such. Any effects would also be site specific and thus are uncertain at this stage. The need to demonstrate how stone would contribute towards the quality and distinctiveness of the built and historic environment will ensure that extraction is controlled, which will help reduce negative effects associated with quarrying. Conversely, positive effects are predicted in terms of heritage (SA4), as extraction of stone will allow for developments to be more representative of settlement character.

Policy SP10 supports proposals for the extraction of industrial limestone where a need can be demonstrated and the recovery of the mineral is maximised and where extraction would not delay site restoration. A significant positive effect on minerals provision (SA topic 3) is predicted as the policy should allow for the extraction of industrial limestone where specific needs arise and maintain the reserves required to sustain production throughout the plan period. Furthermore, the policy supports additional extraction where this is required to secure investment in new or existing plant. This is positive in principle for the supply of resources, but could also encourage an oversupply undermining the feasibility of plant operations (SA3) and resulting in the inefficient use of land and mineral resources (SA2). However, such effects are unlikely and uncertain.

With regards to environmental impacts (SA topics 1, 2, 4) an uncertain negative effect is predicted as the policy does not propose measures to mitigate any adverse environmental effects associated with new developments or allocations. The location of mineral reserves is fairly limited spatially, with most resources being identified on the fringes of the Peak District National Park. Therefore, there is potential for negative effects upon landscape character, biodiversity and land and water resources in these sensitive locations. However, effects would not be anticipated to be significant given that the majority of resources would be met through commitments and other plan policies would need to be taken into account in the planning process. The effects could be predicted to be neutral should there be a more explicit reference to the need for development to be located in areas of least environmental sensitivity (should the required resources be available in a number of locations). However, it should be noted that a range of other plan policies require the consideration of environmental effects of proposals.

The effects upon communities and health (SA topic 7) are predicted to be neutral. Limestone reserves are limited in the Derbyshire area and are concentrated along the border with the Peak District National Park in and around Buxton and Matlock. With the exceptions of these towns, these areas are sparsely populated and thus an adverse effect of additional quarrying activity is less likely to affect a substantial amount of people (beyond the baseline position). These areas also have good road (A and B roads) and some rail access from the Buxton area for the movement of minerals, thus having neutral effects on transportation and helping to manage emissions from transport (SA topics 5 and 6).

Policy SP11 allocates land for the extension of the existing Aldwark / Brassington Moor Quarry. A positive effect on waste and minerals (SA topic 3) and employment (SA topic 8) is predicted as the allocated sites should secure a stable and steady long term supply of industrial limestone resources and support the retention of existing employment at the quarry. The site allocation also benefits from good existing transport infrastructure which serves the existing quarry, but whilst positive these effects are not predicted to be significant as the extension will continue to rely on road transportation and thus align closely to the existing baseline.

The extension of the quarry to the west is unlikely to cause additional adverse effects on amenity or visual intrusion for nearby communities including at Aldwark (SA7). However, the extension would sustain existing adverse effects for a longer period and therefore some minor negative effects are predicted above the existing baseline.

Whilst the area is characterised with mining operations, some adverse effects are likely on landscape character (SA4) and on recreational views. The planning requirements in Appendix A seek to address such issues, which could help to avoid significantly negative effects, but some residual issues are likely to remain. There are also heritage assets present on and within close proximity to the site, which have the potential to be affected by development activity. Appendix A sets out planning requirements including the need to reinstate the site to a naturalistic landform. This should help to ensure that negative effects are temporary and minor.

There is also potential for a negative effect on biodiversity due to the presence of BAP species and its proximity to ecologically important habitats including adjacent deciduous woodland and nearby SSSIs (although effects on the SSSI could likely be mitigated). Adverse effects are possible due to the displacement of species, potential disturbances at nearby habitats and from the reduction of ecological connectivity. However, in the longer term voids created by working may be filled with water and could create new habitats for biodiversity. Workings also present long term opportunities for on-site ecological enhancements through restoration.

There will be a need for ecological surveys prior to development to address such matters.

The site falls with Grade 4 agricultural land and its loss for mineral extraction is not predicted to result in the loss of the best and most versatile agricultural resources, and thus neutral effects on land resources (SA2) are predicted in this regard. The site does not fall in proximity to watercourses or waterbodies and requirements in place through environmental permitting to ensure that pollution incidents do not occur should help safeguard water resources, and therefore neutral effects are predicted.

Policy SP12 is supportive of works for cement making materials if there is a particular need and / or to maintain an appropriate landbank. The policy is relatively flexible in the provision of additional workings whether these are extensions to sites or new sites with good links to market.

This should ensure a steady and appropriate supply of resources for construction activities, having a positive effect for SA3 and a **significant positive effect** with regards to SA8, by providing the resources needed to support the Governments growth agenda (for homes, economy and infrastructure). By requiring close links to existing markets / cement making facilities, the length of trips and emissions from transport ought to be minimised, and therefore minor positive effects are predicted for SA5 and SA6. With regards to environmental and social effects upon communities, the policy is predicted to have uncertain effects. There is no explicit requirement for developments to consider the environmental and social effects of extension or new sites. Therefore, whilst other plan policies (which consider environmental factors and community impacts) will still need to be satisfied, there is a degree of uncertainty for SA1, SA2, SA4 and SA7.

| Minerals Supply            | SA Topic 1                           | SA Topic 2                     | SA Topic 3         | SA Topic 4                   | SA Topic 5                      | SA Topic 6                  | SA Topic 7             | SA Topic 8                         |
|----------------------------|--------------------------------------|--------------------------------|--------------------|------------------------------|---------------------------------|-----------------------------|------------------------|------------------------------------|
| Brick Clay                 | Biodiversity<br>, Fauna and<br>Flora | Land and<br>water<br>resources | Waste and minerals | Heritage<br>and<br>landscape | Air quality<br>and<br>transport | Climatic factors and energy | Communities and health | Local<br>employment<br>and housing |
| SP13: Supply of Brick Clay | -                                    | -                              | ✓                  | -                            | ✓                               | ✓                           | -                      | ✓                                  |

Policy SP13 supports proposals for the extraction of Brick Clay where a need can be demonstrated at a brick works or clay products manufacturing site, where it would contribute towards the maintenance of a 25 year landbank or is required to achieve a particular blend, chemical or physical composition. Policy SP14 further seeks to ensure that where stockpiling occurs, restoration is achieved progressively as material is removed to minimise the potential impacts of stockpiling. A positive effect is predicted for the supply of minerals (SA topic 3) for Policy SP13, as it aims to support the sustainable supply of Brick Clay by maintaining a 25 year stock of permitted reserves and by allowing additional extraction where a need can be demonstrated. This should also safeguard existing employment within the local quarrying and clay products manufacturing industries and enable the sector to adjust to commercial demands (SA8).

A minor positive effect is predicted for SA3, as stockpiling will help to provide a steady supply of brick clay. The timely restoration of sites is not envisaged to support or undermine the provision of mineral resources and waste. However, the restoration of sites will generate new short-term employment opportunities and therefore a minor positive effect is predicted under Policy SP14 for SA8.

The policy does not allocate sites, but does express a preference that sites are extensions to existing sites (in timings or physically). This should help to minimise the potential for negative environmental and social effects elsewhere. The need to demonstrate that any new extraction sites are located as close as possible to their uses should help to ensure that there are no major increases in traffic or emissions associated with clay extraction. Consequently, a minor positive effect is predicted for Policy SP13 for Air quality and transport (SA5) and climate factors (SA6).

| Minerals Supply               | SA Topic 1                           | SA Topic 2                     | SA Topic 3         | SA Topic 4                   | SA Topic 5                      | SA Topic 6                        | SA Topic 7             | SA Topic 8                         |
|-------------------------------|--------------------------------------|--------------------------------|--------------------|------------------------------|---------------------------------|-----------------------------------|------------------------|------------------------------------|
| Vein Minerals                 | Biodiversity<br>, Fauna and<br>Flora | Land and<br>water<br>resources | Waste and minerals | Heritage<br>and<br>landscape | Air quality<br>and<br>transport | Climatic<br>factors and<br>energy | Communities and health | Local<br>employment<br>and housing |
| SP14: Supply of Vein Minerals | -                                    | ✓                              | ✓                  | -                            | -                               | -                                 | ?                      | -                                  |

Policy SP12 seeks to limit vein materials working and extraction operations to the minimum necessary duration and scale and for the waste generated to be appropriately disposed. The policy is predicted to have a neutral effect on environmental factors such as biodiversity (SA1), land and water. This is as it is expected that such matters would be managed through other plan policies (and the Local Plan). With regards to land and water resources (SA topic 2), a minor positive effect is predicted as the policy seeks to limit any unnecessary intrusion of land

The policy does not set out a landbank target to ensure a steady supply to meet ongoing demand and also does not limit the quantity of extractable minerals. This allows the policy to be flexible to fluctuating market demands for vein minerals, which should avoid excessive or under-supply and thus a minor positive effect on waste and minerals (SA topic 3) in predicted.

As the policy does not allocate areas for extraction, the effects on transport, heritage and landscape and communities and health (SA topics 4, 5 and 7) have a degree of uncertainty. However, the extent of vein minerals is restricted across Derbyshire, so it is possible to surmise that effects would be most prominent in these areas. Given that resources are only present in these areas though, the policy is limited in how it can affect transportation, air quality and other factors related to location. Therefore a neutral effect is predicted.

| Minerals Supply                                   | SA Topic 1                           | SA Topic 2                     | SA Topic 3         | SA Topic 4                   | SA Topic 5                      | SA Topic 6                        | SA Topic 7             | SA Topic 8                         |
|---|--------------------------------------|--------------------------------|--------------------|------------------------------|---------------------------------|-----------------------------------|------------------------|------------------------------------|
| Coal  | Biodiversit<br>y, Fauna<br>and Flora | Land and<br>water<br>resources | Waste and minerals | Heritage<br>and<br>landscape | Air quality<br>and<br>transport | Climatic<br>factors and<br>energy | Communities and health | Local<br>employment<br>and housing |
| SP15: Coal Extraction and Colliery Spoil Disposal | <b>√</b> ?                           | ✓                              | ✓                  | <b>√</b> ?                   | -                               | ✓                                 | ?                      | ✓                                  |

Policy SP15 enables the extraction of coal and the disposal of colliery spoil providing that it would not be for electricity production, it would be environmentally acceptable, and where not acceptable the benefits of doing so clearly outweigh the likely impacts. The policy further sets out that adverse effects will be assessed against requirements in Policy DM2 and encourages the extraction and stockpiling of fireclay to prevent sterilisation. A presumption against coal as an electricity generating source, will help to continue the phasing out of fossil fuels, which is a positive effect. Therefore, the role of the policy is to ensure that resources can be extracted where the effects on the environment are manageable and only when coal extraction is absolutely necessary. In this respect, a positive effect is predicted for minerals and waste (SA3). Support towards the stockpiling and extraction of fireclay as part of coal extraction operations should further support the efficient use of land resources (SA2), and this with measures to ensure fireclay extraction does not sterilise coal resources should have positive effects for minerals and waste (SA3).

With regards to environmental factors (SA topics 1, 2 and 6), Policy SP15 seeks to ensure that impacts are 'acceptable', which ought to be beneficial for biodiversity, natural resources, heritage and landscape. However, where coal mining is proven to have overriding benefits, more substantial environmental impacts may well be accepted. Therefore, the effects are considered to be neutral on balance. The need to ensure that benefits are substantial in terms of energy provision should also ensure that developments that are permitted on this basis contribute positively to energy security (SA6) and minerals provision (SA3). Enabling coal extraction where appropriate at a time of reducing demand and production of the resource should in the long term safeguard supply and reduce potential reliance on the import of the resource, potentially reducing carbon emissions from transport (SA6).

A **neutral effect** is predicted for transport (SA 5). The majority of surface coal resources in Derbyshire are concentrated along the county's eastern boundary which has broadly good road and rail connections to local and national markets (including power stations and major steel manufacturing areas).

The likely impacts on communities and health (SA 7) are not clear at this stage as the policy does not outline specific measures to address effects on communities. The policy does however require proposals not environmentally acceptable to provide community benefits of a scale which outweigh the likely impacts. There is some potential for this to deliver improvements for communities, but the effects are uncertain, as the extent to which such factors would influence permissions is unclear.

A minor positive effect is predicted for local employment (SA topic 8). Whilst no specific sites or areas of opportunity are identified, the policy is relatively flexible and ought to allow for suitable developments to come forward without delay. This would contribute a small positive effect in terms of job creation (potentially in areas that suffer from deprivation).

Support for reworking former colliery spoil tips is likely to be positive in terms of environmental restoration, and this is stipulated as a requirement in the policy. As such minor positive effects are predicted in terms of biodiversity (SA1) and landscape (SA4).

| Minerals Supply   | SA Topic 1                           | SA Topic 2                     | SA Topic 3         | SA Topic 4                   | SA Topic 5                      | SA Topic 6                  | SA Topic 7             | SA Topic 8                   |
|---|--------------------------------------|--------------------------------|--------------------|------------------------------|---------------------------------|-----------------------------|------------------------|------------------------------|
| Oil and gas   | Biodiversity<br>, Fauna and<br>Flora | Land and<br>water<br>resources | Waste and minerals | Heritage<br>and<br>landscape | Air quality<br>and<br>transport | Climatic factors and energy | Communities and health | Local employment and housing |
| SP16: Supply of Conventional and Unconventional Oil and Gas | ✓                                    | <b>x</b> / <b>&lt;</b>         | ✓                  | ✓                            | ✓                               | ✓                           | -                      | -                            |

Certain exploration and appraisal proposals will be categorised as permitted development, and therefore would not be covered by Policy SP16. Where the proposals for exploration do not justify permitted development though they will need to be in adherence to the proposed Policy SP16. The broad locations where exploration activities can be undertaken are set within the Petroleum Exploration and Development License Areas. The policy cannot have an influence on these factors. However, as planning permission may be required to determine whether exploration is acceptable locally, the policy could have some effects upon sustainability factors. With regards to exploration activities, the process is less invasive and intense as actual developments, and so the magnitude of effects is likely to be much lower for such activities.

Policy SP16 seeks to ensure that proposals for the exploration, appraisal and production of oil and gas reserves are sited in the least sensitive locations, do not have adverse effects on the geological structure of the land, measures are taken to avoid seepage pollution, operations are temporary and sites are restored at the earliest opportunity. Positive effects are likely for environmental and social factors, as the policy should help steer exploration activities and subsequent operations away from the most sensitive locations (particularly where they involve hydraulic fracturing and are within 500m to sensitive receptors) and ensure prompt restoration of sites following exploration activities which should reduce the scale and duration of effects. This includes potentially securing a financial restoration bond to ensure restoration where production is proposed. This is particularly positive for biodiversity (SA1) and landscape (SA4), which are most sensitive to exploitation, appraisal and production activities and would benefit substantially from restoration. In the absence of such a policy, there would be less direction and so negative effects may be more likely to arise. Requirements for activities to identify the extent of the target reservoir and search areas should help ensure proposals seek to utilise potential mineral resources (SA3) and make efficient use of land resources (SA2).

The policies do not encourage the development of fossil fuel extraction, but provide a framework for exploration activities and developments (which can reasonably come forward under the PEDL areas). Therefore, neutral effects are predicted with regards to climate change emissions (SA6). However, a positive effect is predicted for the supply of minerals and energy (SA topics 3 and 6), as the policies support the local exploration and extraction of oil and gas resources, potentially reducing the existing reliance on imports and improving the security of the national and local energy supply.

Reduced reliance on international imports and requirements for the use of pipelines for the transportation of the oil and gas should also contribute to a minor positive effect with regards to air quality and transport (SA topic 5). Most oil and gas is imported through pipelines from the EU and transported through pipelines across the country. However, some resources are imported through cargo from mainly OPEC countries and it is predicted that an increased indigenous supply should reduce the associated air pollution / emissions.

The growth of oil and gas extraction operations in Derbyshire should generate new employment in areas likely to have concentrations of deprived communities. However, whilst this is positive, the effects are not directly attributable to the policies, but rather market forces. Therefore, neutral effects are predicted for SA8. The policies require proposals to not have any adverse effect on the geological structure of sites, which is positive for land. However, in some instances the extraction process may involve hydraulic fracturing which can potentially have detrimental effects on groundwater. The issue of water quality is not explicitly identified in the policy. Developments would need to obtain an environmental permit and health and safety factors in any case (which will cover water quality issue), but it would be beneficial to refer to these important factors in this policy.

| Safeguarding  | SA Topic 1                           | SA Topic 2               | SA Topic 3         | SA Topic 4                   | SA Topic 5                      | SA Topic 6                  | SA Topic 7             | SA Topic 8                   |
|---|--------------------------------------|--------------------------|--------------------|------------------------------|---------------------------------|-----------------------------|------------------------|------------------------------|
| Resources and infrastructure                            | Biodiversity<br>, Fauna and<br>Flora | Land and water resources | Waste and minerals | Heritage<br>and<br>landscape | Air quality<br>and<br>transport | Climatic factors and energy | Communities and health | Local employment and housing |
| SP17: Mineral Safeguarding Areas and Consultation Areas | ?                                    | ?                        | ✓                  | ?                            | -                               | -                           | ?                      | ✓                            |
| SP18: Safeguarding Minerals Related Infrastructure      | -                                    | -                        | ✓                  | -                            | <b>✓</b>                        | -                           | -                      | -                            |

Policy SP17 aims to safeguard mineral resources from sterilisation from non-material development. A **positive effect** on minerals provision (SA topic 3) is predicted as the policy will help to protect economically viable sources of minerals from being sterilised. Policy SP18 further seeks to safeguard infrastructure associated with mineral development which should support the long term operations of sites.

Housing and other non-mineral employment developments within designated minerals safeguarding areas will be required to either extract the resource prior to their development, to demonstrate that the resource is no longer exploitable or that the development would not result in the sterilisation of the resource. Given that the extent of minerals safeguarding zones is substantial (including buffer zones); this could potentially require a large number of development proposals to explore the potential effects on minerals. This could add to the costs and timing of achieving planning permission and therefore undermine development (SA8). However, the policy does set out exemptions for where this is not feasible economically and practically due to unacceptable impacts on the environment or local communities. As a result, it is considered unlikely that mineral extraction would be required in urbanareas where housing and employment development is likely to occur and for any development to which the policy applies, for it to be undermined due to the requirement for mineral extraction. Therefore, neutral effects are broadly predicted. In the longer term, the effects on economic factors are positive as mineral resources are required to support construction activities.

With regards to environmental and social factors, minerals safeguarding would prevent development on land should there be a need to protect mineral resources from sterilisation. Where prior extraction is not involved, this could have positive effects on land which is (in some cases) within the open countryside, supporting biodiversity and / or providing community value for recreation and amenity. Therefore, the policy could have indirect benefits with regards to environmental and social factors. Uncertain effects are predicted at this stage for SA1, SA2, SA4 and SA7 to reflect the potential for short to medium term benefits in this respect. However, given the substantial land area covered by MSAs and uncertainty about which sites may come forward, it is difficult to establish definite effects.

IWithregards to transport and air quality, Policy SP18 seeks to safeguard minerals related infrastructure including rail heads and links (including a 250m buffer zone), which should support the long term efficient transportation of minerals in a sustainable manner, when compared to alternatives such as road transportation which would likely strain highway capacity and cause substantial air and noise pollution. A positive effect is therefore predicted for SA5.

| Restoration   | SA Topic 1                           | SA Topic 2               | SA Topic 3         | SA Topic 4                   | SA Topic 5                      | SA Topic 6                  | SA Topic 7             | SA Topic 8                   |
|---|--------------------------------------|--------------------------|--------------------|------------------------------|---------------------------------|-----------------------------|------------------------|------------------------------|
| Restoration and aftercare                                       | Biodiversity<br>, Fauna and<br>Flora | Land and water resources | Waste and minerals | Heritage<br>and<br>landscape | Air quality<br>and<br>transport | Climatic factors and energy | Communities and health | Local employment and housing |
| SP19: Restoration of Sand and Gravel Sites in the River Valleys |                                      | -                        | -                  | ✓                            | -                               | -                           | ✓                      | ✓                            |

Policy SP19 outlines requirements for the restoration of sand and gravel sites in the Trent, Derwent and Lower Dove Valley areas. A minor positive effect is predicted in the medium to long term for biodiversity (SA topic 1), as the restoration of these sites presents opportunities for ecological enhancements, particularly for areas of existing low quality. The need to consider how schemes link to other restoration activities should also help to provide more strategic improvements in connectivity. Given that many restoration schemes for sand and gravel sites are likely to involve water-based features, there is potential for **significant positive effects** in terms of habitat creation in the longer term (SA1).

Restoration schemes are likely to achieve improvements to landscape character (SA4) and the setting of sites within the existing wider landscape, some of which is of historic value. Restoration could also support the introduction and restoration of important landscape features which has potential to deliver significant positive effects, although these effects are currently uncertain. Such schemes are also likely to deliver new recreational opportunities for communities and improve visual amenity (SA topic 7). A neutral effect is predicted for waste and minerals (SA topic 3) as the policy is not likely to undermine mineral extraction in these areas. The effects of this policy on land and water resources, air quality, transport and climatic factors (SA topics 2, 5, 6 and 8) are likely to be negligible as there would be no movement of materials following restoration. A positive effect is possible with regards to local employment through the use of local materials, businesses and labour to aid the restoration works (and potential recreational services).

| Plan Policies   | SA Topic 1             | SA Topic 2 | SA Topic 3 | SA Topic 4   | SA Topic 5    | SA Topic 6  | SA Topic 7  | SA Topic 8  |
|---|------------------------|------------|------------|--------------|---------------|-------------|-------------|-------------|
|   | Biodiversity,          | Land and   | Waste and  | Heritage and | Air quality   | Climatic    | Communities | Local       |
|   | Fauna and              | water      | minerals   | landscape    | and transport | factors and | and health  | employment  |
|   | Flora                  | resources  | minerais   | lanuscape    | and transport | energy      | and nearth  | and housing |
| DM1: Protecting Local Amenity, Health and Well-being and Safety               | -                      | -          | -          | -            | -             | -           | ✓           | -           |
| DM2: Criteria for Assessing the Benefits of Minerals<br>Development Proposals | ✓                      | ✓          | ✓          | ✓            | ✓             | -           | ✓           | ✓           |
| DM3: Transport of Minerals  | -                      | -          | -          | -            | ✓             | ?           | ✓           | -           |
| DM4: Landscape  | ✓                      | ?          | -          | ✓            | -             | -           | ✓           | ✓           |
| DM5: Biodiversity and Geodiversity  |                        | -          | -          | ✓            | -             | -           | ✓           | -           |
| DM6: Trees, Woodland and Hedgerows  | ✓                      | -          | -          | ✓            | -             | -           | -           | -           |
| DM7: Historic Environment   | -                      | -          | -          | ✓            | -             | -           | -           | -           |
| DM8: Water Management and Flood Risk  | ✓                      | ✓          | -          | ✓            | -             | ✓           | ✓           | -           |
| DM9: Soil Quality and Agricultural Land                                       | -                      | ✓          | -          | -            | -             | -           | -           | -           |
| DM10: Aviation Safety   | <b>x</b> / <b>&lt;</b> | -          | -          | -            | ?             | -           | -           | ?           |
| DM11: Green Belt  | -                      | -          | -          | -            | -             | -           | -           | -           |
| DM12: Green and Blue Infrastructure   |                        | ✓          | -          | ✓            | -             | ✓           | ✓           | -           |
| DM13: Public Access   | -                      | ×          | ×          | -            | ✓             | -           | ✓           | -           |
| DM14: Cumulative Impacts  | ✓                      | ✓          | -          | ✓            | -             | ×           | ✓           | -           |
| DM15: Restoration, Aftercare and After-use                                    |                        | ✓          | -          | ✓            | -             | ✓           |             | ✓           |
| DM16: Planning Obligations  | -                      | -          | -          | -            | -             | -           | -           | -           |
| OM1: Borrow Pits  | ?                      | ?          | ✓          | ?            | ✓             | -           | -           | ✓           |
| OM2: Reworking of former colliery and other spoil tips                        | ✓                      | ✓          | ✓          | ✓            | ✓             | ✓           | ✓           | ✓           |
| OM3: The Incidental and Prior Working of Clay                                 | -                      | ✓          | ✓          | -            | -             | -           | -           | ✓           |
| OM4: Mineral Related Development  | -                      | -          | -          | -            | ✓             | ✓           | -           | -           |
| OM5: Mineral Exploration  | ✓                      | _          | _          | ✓            | _             | -           | ✓           | _           |

Policy DM1 is focused primarily on avoiding unacceptable impacts to local amenity, health, wellbeing and safety from adverse impacts related to mineral development and should therefore have a positive effect on protecting amenity and public health (SA7). These effects are not significant as the policy does not deviate significantly above the established baseline in the current planning framework. There is potential for requirements in the policy to indirectly address air quality and road congestion (SA5) by requiring development to be innovative in design and by encouraging alternative mineral transportation modes to road transportation. However, these issues are addressed in other plan policies and any effects from requirements in this policy is not predicted to be significant. The policy does not directly relate to other objectives and thus is predicted to have neutral effects. The policy is unlikely to have a prohibitive effect on waste and minerals development.

Policy DM2 sets out the general framework upon which planning applications will be assessed. There is a need to consider a range of environmental factors, which should help to ensure that effects upon biodiversity (SA1), soil and water (SA2), heritage and landscape (SA4) are protected and potentially enhanced. Protection of amenity is also a key factor to consider, which ought to ensure positive effects (by helping to better manage potential negative effects that may otherwise have occurred in the absence of the plan). Requirements for alternative transportation of resources from road transport should help reduce road congestion and air pollution (SA5), although this is addressed in other plan policies in greater detail and thus the effects are not likely to be significant. Similarly, there is a need to minimise flood risk and make improvements where possible and for the use of sustainable technologies, adaptation and mitigation measures to reduce carbon emissions and risk from climate change (SA6). Whilst positive effects are likely, they are not significant, as such considerations would be likely to be made to an extent anyway in the absence of this new policy framework. Further detail about specific aspects of sustainability is also covered through other Plan policies. Whilst these principles could be restrictive of development in some locations, it is not likely that this would lead to a significant negative effect with regards to the ability to extract minerals (SA2). Indeed, the policy states that great weight will be given to the benefits of mineral development, and therefore, minor positive effects are predicted for waste and minerals (SA3). The effects on the economy and house building (SA8) are likely to be positive in terms of supporting the supply of construction materials.

Policy DM3 is focused primarily on the reduction in road-based transport and ensuring a suitable highways network. This general approach ought to contribute to reductions in emissions from transport (SA6) and help to reduce air quality impacts (SA5). Where road travel is considered the only option, there is also a focus on safety and minimising amenity effects on communities, which is a positive effect in terms of health (SA7). Whilst the policy seeks to ensure no significant adverse environmental impacts occur due to transport access and movements, this is not likely to have notable effects on biodiversity, land and water resources and heritage and landscape (There are other plan policies that cover these issues in greater detail). There is also need to submit a transport assessment or transport statement, and to demonstrate how carbon emissions and climate change adaptation measures have been factored into development. Overall, a further shift away from road travel, and the need to consider climate change measures, could contribute towards a <u>potential</u> <u>significant positive effect</u> with regards to climatic factors and energy (SA6).

Policy DM4 is likely to have positive effects with regards to environmental factors as there is a requirement for proposals to protect and enhance the character, quality and sensitivity of the landscape (SA4), visual amenity (SA7), and therefore ecological networks (SA1). The effects on water resources are less certain. Neutral effects are predicted with regards waste and minerals (SA3), as the policy is not considered likely to affect the delivery of schemes (such environmental protection and enhancement measures are routine requirements as part of minerals development). There is also a need to consider the economic value of landscape character in terms of the visitor economy and recreational enjoyment which has knock on benefits for the economy SA Objective (SA8). The need to provide appropriate information to support development should ensure that these issues are thoroughly explored and addressed.

Policy DM5 is predicted to have **significant positive effects** with regards to biodiversity, primarily as it seeks significant net gains in biodiversity in accordance with the government's published biodiversity metric and the establishment of coherent and resilient ecological networks. This should help safeguard the biodiversity significance of sites and maintain good long distance ecological connectivity in the long term. Requirements for proposals to deliver gains based on the biodiversity metric is likely to achieve a higher amount of overall net gain than what may otherwise come about from the current policy framework, therefore effects are predicted to be significant. There will be a need to submit a proportionate ecological impact assessment to demonstrate how the policy has been taken into account. However, minor negative effects might still occur in the short to medium term given that development is supported in certain circumstances and where harm is not considered to be significant. Protection and improvement of ecological networks should also have knock-on benefits with regards to landscape character and communities (e.g. recreational opportunities). Neutral effects are predicted with regards to the economy (SA8) and waste and minerals (SA3) as the policy is not considered likely to affect the delivery of schemes (such environmental protection and enhancement measures are routine requirements as part of minerals development). The policy does not cover the transportation of materials and therefore the effects on SA5 and SA6 are also predicted to be neutral.

Policy DM6 sets out a requirement for development to seek to protect trees, woodland and hedgerow and requires a suitable compensation where development will result in loss or deterioration. Special protection is also afforded to ancient woodland and all new trees are required to be of a species appropriate to local character and distinctiveness. Such requirements are predicted to have positive effects for biodiversity (SA1) and landscape (SA4). However, these effects are predicted to be minor, as the policy does not deviate significantly above the established policy framework.

Policy DM7 is predicted to have neutral effects on the majority of sustainability factors as it focuses primarily on the historic environment. For SA6 a positive effect is predicted, as the policy provides the framework for protecting and enhancing heritage assets (and their setting), the historic landscape and archaeology. This includes a requirement for proposals that potentially cause harm to heritage assets to be accompanied by a heritage assessment / statement. Great weight should be placed upon the conservation of heritage assets, relative to their importance or the level of harm involved. Where harm could potentially occur, there will be a need to incorporate mitigation and enhancement measures, as well as demonstrating that substantial harm or loss is unavoidable and provides public benefits that outweigh such effects. In the longer term, requirements for restoration schemes to enhance specific features of the historic environment should also derive positive effects. Other policy measures broadly align with the current policy framework and therefore an overall moderate positive effect is predicted with regards to heritage.

Policy DM8 is predicted to have positive effects on sustainability factors that are reliant upon a well-managed water environment. This includes SA2, relating to the protection of water quality and availability, SA6 relating to the need to manage and reduce flood risk, SA1 due to the benefits that water-based environments (particularly SuDS) can have on biodiversity, and SA7 based upon the recreational and potential flood risk alleviation benefits that communities could experience in the longer term with regards to restoration benefits. There is also likely to be a positive secondary effect with regards to landscape effects (SA4) as restoration schemes ought to be attractive and encourage community usage.

Policy DM9 is focused primarily on protecting soil resources and safeguarding the best and most versatile agricultural land. This is predicted to have a minor positive effect on land resources (SA2), due to the protection afforded and priority for onsite reuse of soil resources and the positive effects this will have on restoration. Otherwise, the policy does not deviate significantly (particularly in relation to the protection of the highest quality agricultural land) from the current planning framework. There is some potential for the reuse of soil resources to help sustain onsite biodiversity, but such effects are likely to be negligible and biodiversity is directly afforded protection through other plan policies. The policy is also unlikely to undermine the production of minerals (SA3), as there are ample resources in Derbyshire on lower grade agricultural land, including site allocations in other policies within the plan. The policy does not directly relate to other objectives and thus is predicted to have neutral effects for other SA objectives.

Policy DM10 is primarily focused on aviation safety from mineral related development and restoration schemes. With birds being a key part of the ecosystem, requirements for restoration schemes to minimise attractiveness to birds could undermine biodiversity net gain and the delivery of native and ecologically rich habitats. Equally, avoiding birds from coming into contact with aeroplanes should reduce the probability of bird strike. Therefore, a combination of positive and negative effects are predicted for biodiversity. In the contrary, the measures set out in the policy should help safeguard the safety and operation of airports and airfields, which should have positive effects for transportation (SA5) and employment (SA8). However, these effects are uncertain.

Policy DM11 is primarily focused on preserving the openness of the Green Belt and its purposes from minerals related development. The policy does not deviate from the protection afforded to the green belt in the current policy framework (in particular, the NPPF), and therefore no significant effects are predicted.

Policy DM12 is likely to have positive effects with regards to environmental factors, in particular biodiversity, as the policy supports the maintenance and improvements to green and blue infrastructure provision. In particular, requirements for development to not compromise the integrity of strategic and local green and blue infrastructure assets or natural capital should help safeguard areas of likely high ecological value and of high ecological connectivity importance. Requirements for new green and blue infrastructure proposals to be supported with a long-term management plan should also help ensure the biodiversity and ecological value of new habitats is maintained in the long term. Therefore, significant positive effects are predicted for biodiversity (SA1).

Requirements in the policy for proposals to incorporate green infrastructure with multi-functional use including climate change adaptation should increase local resilience and help mitigate and potential adverse effects generated during operational stages, which is positive for SA6. The policy also encourages green and blue infrastructure to support health and active lifestyles and recreation, which ought to have positive effects for SA7.

Positive effects are also predicted for landscape quality (SA4) and water quality and resources through sustainable drainage (SA2). Neutral effects are predicted with regards to the economy (SA8) and waste and minerals (SA3), as the policy is not considered likely to affect the delivery of schemes (such environmental protection and enhancements measures are routine requirements as part of minerals development).

Policy DM13 seeks to safeguard the existing public rights of way network and associated accessibility. The policy further seeks restoration proposals to utilise opportunities for improvements to the right of way network including through the provision of new routes and by adopting provisions set out in local improvements plans such as new cycle routes. This is predicted to have a positive effect on the air quality and transport objective (SA5) through improvements to accessibility and a minor positive effect on health (SA7), by promoting active travel and recreation. To the contrary, requirements for proposals to provide temporary or permanent diversions which are of at least an equivalent convenience to an existing public right of way may not be possible on some sites without reducing the operational area; which could undermine resource extraction (SA3) and the efficient use of land resources where sites are not fully utilised (SA2). However, such effects are unlikely to be significant and thus minor negative effects are envisaged.

Given that mineral resources (and therefore quarries) are often located / concentrated in specific locations, the potential for cumulative effects is an issue within Derbyshire. Policy DM14 requires minerals development to consider cumulative impacts on the environment, amenity of communities and economic prosperity. The policy is therefore predicted to have a positive effect on environmental factors such as wildlife (SA1), landscape and heritage (SA4) natural resources (SA2) and climate change (SA6). There should also be positive effects for communities (SA7) by ensuring that several developments do not contribute to a significant adverse effect locally. However, such effects are broadly dependent on the site, locational context and the nature of the proposed mineral development, and therefore the effectiveness of the policy is somewhat unclear. Conversely, this approach could prevent further extraction of minerals in areas that are economically viable (SA3). This could also direct development away from areas that are well served by infrastructure, potentially having an adverse effect with regards to increased emissions from transport (SA6). These potential adverse effects are not considered to be significant, as the policy includes economic prosperity as part of the mix of factors to be considered.

Policy DM15 requires planning proposals for all minerals extraction schemes to demonstrate that provision has been made for the restoration and sustainable after-use of the site. A wide range of factors must be considered, and proposals should demonstrate how these have been taken into account in the restoration scheme. The criteria outlined in the policy provide particular emphasis on the need to ensure biodiversity and geodiversity enhancements (SA1) and that sites are restored in a sympathetic way with regard to landscape character (SA4). This ought to have **significant positive effects** for biodiversity (SA1) in the longer term, particularly given that there is a need to consider strategic linkages in green infrastructure and how improvements can be secured.

A positive effect is also predicted for land resources (SA topic 2), as the policy requires proposals to demonstrate how best and most agricultural land would be retained or enhanced, which should limit the loss of such resources in the longer term (ensuring minimal negative changes and possible enhancements to the baseline position). There is also a need to promote natural processes with regards to watercourses and flood management, which is beneficial in terms of water quality. There is potential for **significant positive effects** to communities in the longer term, as restoration proposals should seek to provide community benefits, recreational opportunities and where possible, employment opportunities (SA topics 7 and 8). The effect on waste and minerals (SA topic 3) are predicted to be neutral as restoration schemes ought not to hold back mineral extraction, and waste materials could be used as part of infill materials (preferably from sources of close proximity).

Policy DM16 is essentially a continuation of the existing policy framework, and therefore the effects of the policy will represent a continuation of the baseline position. In this respect, the effects upon sustainability factors are predicted to be neutral.

Policy OM1 allows for borrow pits to be utilised to support construction projects where appropriate. This should provide flexibility for projects and reduce the need to import materials from further afield. The benefits are therefore likely to include a reduction in traffic and transport (SA5) associated with construction activities, potential to dispose of waste generated on site (SA3), and support for infrastructure projects that can boost the local economy (SA8). The effects are not predicted to be significant as this approach is not a substantial departure from the current Adopted Local Plan. With regards to environmental factors such as biodiversity, land and water resources and heritage and landscape, it is unclear whether borrow pits would lead to increased local impacts. However, other plan policies ought to address such issues. The policy is unlikely to have major implications with regards to flooding or energy (SA6).

Policy OM2 relates to the reworking of former tips, requiring proposals to demonstrate significant net economic, social and environmental benefits and to ensure restoration retains or improves on previous development restoration schemes. In principle the policy details are positive as they seek to ensure that there would be no loss of important features including any restoration previously undertaken, Furthermore, requirements for development to provide significant net economic, social and environmental improvements should achieve collective positive effects in the longer term above the existing baseline. Therefore, positive effects are envisaged for all SA topics, particularly in regard to waste and minerals (SA3) and economic activity (SA8).

Policy OM3 allows for the incidental extraction of clay where it would help to ensure the most sustainable use of resources as part of the production of other minerals or to avoid sterilisation of important resources in advance of non-mineral development. This should help to ensure that developments are not held-up (SA8), whilst also supporting additional mineral resource (SA3). Positive effects are predicted with regards to land resources (SA4), as the policy should help to facilitate the remediation of contamination and unlock mineral resource which may otherwise be sterilised. The policy also seeks to safeguard environmental features from such working, and so neutral effects on the baseline would be anticipated.

Policy OM4 is not too dissimilar to the existing policy position, but could bring some benefits with regards to transport and air quality (SA5) by requiring the submission of a transport assessment and travel plan. There is also encouragement for energy efficiency measures, which is positive with regards to climate change and energy (SA6).

Policy OM5 sets out a framework for the exploration of minerals and requires proposals to be temporary, to not have significant adverse effects on the environment and local amenity, and prompt restoration for any land disturbed. This should ensure any significant harm to biodiversity (SA1) and heritage and landscape (SA4) is avoided and where adverse effects are likely, these are temporary. This should also safeguard amenity and subsequently health and wellbeing (SA7) from potential harm as a result of exploration activity. The policy is therefore predicted to have positive effects for SA1, SA4 and SA7.

Whilst mineral exploration and extraction activities are likely to derive some carbon emissions and provide energy resource, particularly where this relates to fossil fuels. This policy does not encourage exploration activities, but instead sets out a framework to minimise adverse effects. Therefore, neutral effects are predicted with regard to climatic factors and energy (SA6). In this regard, neutral effects are also predicted for minerals (SA3) and employment (SA9), as measures are unlikely to encourage or significantly undermine exploration activities.