



**Children & Young People
Scrutiny Review Board
9 September 2019**

ITEM 07

Report sponsor: Suanne Lim, Director of Early Help & Children's Social Care

Report author: Andrew Ling, Principal Service Manager Derby Youth Offending Service

Overview of Derby Youth Offending Service Performance

Purpose

- 1.1 To advise the Scrutiny Review Board of performance by the Derby Youth Offending Service (YOS) against
- Her Majesty's Inspectorate of Probation improvement plan 2018-19
 - Key performance indicators of first time entrants, re-offending and use of custody.

Recommendations

- 2.1 To note and offer comment on progress made against all the areas of key performance monitoring required by the youth offending service.

Reason

- 3.1 To ensure Scrutiny Committee are assured of progress being made by the Derby Youth Offending Service against the quality standards applied by external scrutiny bodies and are able to scrutinise and challenge overall performance.

Supporting information

- 4.1 A presentation is provided to illustrate progress made against Improvement identified in the external inspection of Derby YOS undertaken in June 2018. (Appendix 1).

4.2 Key Performance Indicators. The Youth Justice Board monitor and publish quarterly statistics relating to the three statutory requirements of Youth Offending Services. Those being, reduction of First Time Entrants, reduction of Re-Offending and reduction of the Use of Custody. There is a quarterly partnership Board comprising statutory partners from the Local Authority (incl Education and Social Care), Probation, Police, Police Crime Commissioner, Health and Community Safety Partnership chaired by the Director of Early Help and Children’s Social Care. The Youth Justice Partnership Board holds the Youth Offending Service to account and receives performance and financial reports to demonstrate assurance and quality of practice in relation to the supervision and intervention of young people who offend in Derby.

4.2.1 **First Time Entrants**

| Family Members | Apr 17 - Mar 18 | | Jul 17 - Jun 18 | | Oct 17 - Sep 18 | | Jan 18 - Dec 18 | |
|-------------------|-----------------|------------|-----------------|------------|-----------------|------------|-----------------|------------|
| | Number | Rate | Number | Rate | Number | Rate | Number | Rate |
| Bolton | 66 | 236 | 66 | 236 | 68 | 243 | 66 | 235 |
| Bury and Rochdale | 82 | 207 | 89 | 224 | 89 | 224 | 88 | 222 |
| Derby | 98 | 399 | 94 | 383 | 85 | 346 | 82 | 334 |
| Coventry | 93 | 302 | 86 | 282 | 80 | 262 | 75 | 245 |
| Dudley | 119 | 402 | 97 | 327 | 86 | 291 | 77 | 260 |
| Kirklees | 115 | 269 | 111 | 259 | 105 | 248 | 98 | 230 |
| Medway | 56 | 209 | 63 | 236 | 70 | 262 | 66 | 247 |
| Newport | 62 | 437 | 53 | 376 | 53 | 375 | 57 | 402 |
| Peterborough | 44 | 235 | 36 | 191 | 31 | 163 | 32 | 169 |
| Sheffield | 181 | 366 | 152 | 308 | 146 | 296 | 135 | 273 |
| Walsall | 79 | 280 | 69 | 244 | 70 | 248 | 70 | 249 |
| Average | 90 | 304 | 83 | 279 | 80 | 269 | 77 | 260 |
| England | 14,372 | 273 | 13,703 | 261 | 13,037 | 248 | 12,413 | 236 |
| Midlands | 1,087 | 258 | 1,009 | 239 | 997 | 237 | 998 | 237 |

4.2.2 The number of First Time Entrants in Derby City has seen a reduction over the past 4 years of over 37%, and over the past 4 quarters of over 16%. The current Derby City total (at the end of 2018-19) is 82, which is a reduction of over 4% on the previous period. Over the past 4 years and over the last 4 periods it is clear that the figures are slowly decreasing. However in relation to the PNC rate per 100,000 young people Derby City is the second highest Comparator in their family group and are above the Family Average.

4.2.3 To address, in the past twelve months the YOS has

- Provided access (for prevention services) to mentoring services for young people at risk of offending
- Has robust arrangements (assessed as outstanding by HMIP in 2018) for delivery of its Out of Court disposals clinic.

4.2.4 Through effective partnership work, we are increasing the number of referrals into the Prevention Service, which enables staff to work in a direct way with young people at the earliest opportunity when their anti-social behaviour and/ or low level offending is indicating that there is a risk of escalation into more serious criminal activity.

4.2.5 Re-offending

| Family Members | Period 1 | | Period 2 | | Period 3 | | Period 4 | |
|-------------------|-----------------|-------------|-----------------|-------------|-----------------|-------------|-----------------|-------------|
| | Jul 16 - Sep 16 | | Oct 16 - Dec 16 | | Jan 17 - Mar 17 | | Apr 17 - Jun 17 | |
| | Number | Rate | Number | Rate | Number | Rate | Number | Rate |
| Bolton | 46.7% | 5.71 | 40.5% | 5.65 | 34.2% | 4.69 | 34.2% | 6.69 |
| Bury and Rochdale | 39.4% | 3.42 | 39.2% | 2.65 | 39.5% | 6.76 | 45.2% | 5.64 |
| Derby | 44.2% | 5.57 | 49.3% | 4.79 | 33.3% | 5.50 | 46.9% | 3.48 |
| Coventry | 39.7% | 3.39 | 28.9% | 2.69 | 47.8% | 3.68 | 51.9% | 4.50 |
| Dudley | 47.7% | 2.33 | 27.5% | 2.64 | 35.7% | 2.33 | 19.7% | 2.83 |
| Kirklees | 39.7% | 3.48 | 40.8% | 3.70 | 44.6% | 4.09 | 30.9% | 5.76 |
| Medway | 50.0% | 5.57 | 39.5% | 5.13 | 56.4% | 6.09 | 50.0% | 4.70 |
| Newport | 41.9% | 5.85 | 48.9% | 3.91 | 34.1% | 3.36 | 50.0% | 2.52 |
| Peterborough | 71.4% | 5.12 | 37.9% | 6.55 | 34.7% | 4.24 | 41.5% | 2.59 |
| Sheffield | 27.8% | 3.64 | 29.7% | 4.44 | 35.9% | 3.49 | 27.0% | 3.38 |
| Walsall | 37.8% | 3.21 | 32.4% | 3.91 | 34.5% | 2.40 | 25.0% | 1.78 |
| Average | 44.2% | 4.30 | 37.7% | 4.19 | 39.2% | 4.24 | 38.4% | 3.99 |
| England | 41.8% | 3.90 | 40.4% | 3.98 | 39.9% | 3.91 | 38.4% | 4.13 |
| Midlands | 43.3% | 4.06 | 40.4% | 3.75 | 36.9% | 3.85 | 35.9% | 3.78 |

4.2.6 Re-offending cohorts are based over 3 three months and tracked for twelve months for further offending (plus 6 months delay in publication). Quarter comparison can appear to show a dramatic increase or decrease but when using the rolling 12 month method, then changes appear less dramatic. There are 5 comparator areas that have a higher re-offences per re-offender rate than Derby City. Derby City lowest re-offences per re-offender rate in the past 12 months.

4.2.7 There was a spike in the number of offences per re-offender in year which related to one young person being responsible for almost 50% of re-offences in one quarter. When this young person was taken out of the cohort, we were in line with comparators. This young person was a Looked after Child and subsequent to this, Derby YOS developed a CONCORDAT programme; which is multi-agency in nature to ensure that Looked After Children are not routinely brought into the formal youth justice system for low level offending that should be dealt with via more informal means.

4.2.8 To address, in the past twelve months the YOS has implemented a number of initiatives during 2018-19, which aimed to address re-offending performance, including:

- Continued development of the Quality Assurance process, which ensures clearer and more consistent approaches to management oversight. This now includes processes involving greater detail of the work undertaken by front-line staff using HMIP methodology and senior management involvement in case auditing..
- The refreshed Intervention Planning Clinic is in place to ensure robust management oversight and multi-modal planning for young people at risk of re-offending.
- All families are now automatically assessed by the Supporting Families team to ensure every parent/carer has the option of intervention and support.
- A more joined up and holistic health offer from Liaison and Diversion to CAMHS.
- Embedding of the CONCORDAT programme across DCC children’s homes.
- Access to specialist programmes for young people from BAME backgrounds eg Al Hurrayah.
- Development of a Cohesion Practitioner Champion.
- Development of an Interventions Practitioner Champion.

4.2.9 Custody

| Family Members | Period 1 | | Period 2 | | Period 3 | | Period 4 | |
|-------------------|-----------------|-------------|-----------------|-------------|-----------------|-------------|-----------------|-------------|
| | Jul 17 - Jun 18 | | Oct 17 - Sep 18 | | Jan 18 - Dec 18 | | Apr 18 - Mar 19 | |
| | Number | Rate | Number | Rate | Number | Rate | Number | Rate |
| Bolton | 14 | 0.50 | 15 | 0.53 | 16 | 0.57 | 14 | 0.50 |
| Bury and Rochdale | 26 | 0.65 | 23 | 0.58 | 26 | 0.65 | 18 | 0.45 |
| Derby | 10 | 0.41 | 11 | 0.45 | 13 | 0.53 | 17 | 0.69 |
| Coventry | 15 | 0.49 | 8 | 0.26 | 6 | 0.20 | 5 | 0.16 |
| Dudley | 5 | 0.17 | 6 | 0.20 | 7 | 0.24 | 8 | 0.27 |
| Kirklees | 13 | 0.31 | 16 | 0.38 | 16 | 0.38 | 15 | 0.35 |
| Medway | 11 | 0.41 | 12 | 0.45 | 11 | 0.41 | 13 | 0.49 |
| Newport | 7 | 0.49 | 5 | 0.35 | 4 | 0.28 | 4 | 0.28 |
| Peterborough | 9 | 0.48 | 7 | 0.37 | 5 | 0.26 | 5 | 0.26 |
| Sheffield | 7 | 0.14 | 12 | 0.24 | 11 | 0.22 | 12 | 0.24 |
| Walsall | 10 | 0.36 | 6 | 0.21 | 5 | 0.18 | 2 | 0.07 |
| Average | 12 | 0.40 | 11 | 0.37 | 11 | 0.36 | 10 | 0.34 |
| England | 1793 | 0.34 | 1689 | 0.32 | 1635 | 0.31 | 155 | 0.30 |
| Midlands | 120 | 0.28 | 115 | 0.27 | 105 | 0.25 | 111 | 0.26 |

- 4.2.10 The custody rate for Derby City per 1,000 young people has been steadily decreasing over the past 4 years with over a 50% reduction. Over the last 2 quarters of 2018-19, the rolling 12 month figure has shown a minor increase from 0.41 to 0.65. The number over the same period has increased from 12 to 16. This was anticipated, given the number of secure remands the YOS experienced in 2018-19. Over the last 4 years the National Rate has reduced over 25%, the Midlands figures have reduced by 15% whereas Derby City have reduced by over 52%. Clearly, there is a positive general trend over a longer period but a more worrying recent slight up-turn, which will require continued work to address going forward.
- 4.2.11 Custodial sentencing has broadly been a success for Derby YOS and 2018-19 saw the most focused approach to reducing the number of custodial sentences and secure remands for some time. The YOS made access to young people's compliance panels more efficient for staff to reduce bureaucracy and fast track cases for discussions with managers, we have developed the custody scrutiny panel to become more action focused, we have implemented Custody and Re-Settlement Officer roles with a clear remit, we have started to develop the relationship with personnel at local YOI's. We are also looking to develop discussions with the commissioning services responsible for accommodation to ensure young people have access to this well in advance of release.
- 4.2.12 The concern for Derby YOS is on the number and cost of secure remands to Youth Detention Accommodation. If these are not brought under control, the costs will continue to place budget pressures on the service, with the risk being further personnel reductions to offset these costs. These have also had an impact on the number of custodial sentences over the past two quarters.

Public/stakeholder engagement

- 5.1 All service staff and relevant statutory partners have been engaged in the inspection process and subsequent improvement plan.

Other options

- 6.1 All YOS' across England and Wales are inspected under this regime over a four year period and are similarly all subject to the oversight of the Youth Justice Board and thereby subject to the same key performance indicators.

Financial and value for money issues

- 7.1 The service is delivered within budget and comprises both of central government grant funding and partnership contributions which are reviewed on a quarterly and annual basis.

Legal implications

8.1 The youth offending service is a statutory service as set out in the Crime and Disorder Act 1998.

Other significant implications

9.1 None

This report has been approved by the following people:

| Role | Name | Date of sign-off |
|---|------------|------------------|
| Legal Finance Service Director(s) Report sponsor Other(s) | Suanne Lim | 16 August 2019 |

Background papers:

List of appendices: Appendix 1 - Derby YOS Progress against HMIP Inspection 2018 Areas for Improvement_FINAL