



CORPORATE PARENTING COMMITTEE

31st October 2023

Report sponsor: Gurmail Nizzer, Director,
Commissioning (Children and Young People and
Adults)

Report author: Cath Young, Head of Children's
Commissioning, Brokerage and Market
Management.

ITEM 08

Childrens Placements Overview Report

Purpose

1.1 Children in Care Council Summary:

It is really important for Derby City Council to have in place safe accommodation and support for children and young people. To help us do this, we use lists of providers, on compliant framework agreements, who have been able to show us that they can offer safe accommodation and good support.

We use different lists for providers who offer fostering, children's homes and provisions for young people who are 16-17 years to live in a property (either shared or on their own) with support from social care or others.

We also have 2 new initiatives as part of our Accommodation Strategy, first being small children's residential home, of which the first one has opened with a young person in residence. Phase 2 is being looked into once the evaluation of the phase 1 has been completed.

The second initiative is D2N2 (Derby City, Derbyshire County Council, Nottingham City and Nottinghamshire County Council) Specialist properties, Derby City along with Nottinghamshire County Council have secured monies from the DfE to purchase/build properties for these specialist homes. There will be 1 property with 2 beds in Derby City and the same across the D2N2 footprint. The idea of the specialist homes is to provide wrap around support for Education/social care and health needs as part of the package to prevent hospital admissions. A provider(s) will be commissioned to work the D2N2 to deliver this project and the onsite care for individuals.

This report explains the different types of placements that Derby City Council make for children and young people, what the providers offer and how we make sure everyone feels safe and supported.

1.2 The three frameworks used to source these placements are:

- D2N2 Children in Care Framework – for Fostering and Children's Homes used in partnership by Derby City, Derbyshire County, Nottingham City and Nottinghamshire County Councils.
- Derby City Council Young People's Supported Accommodation Block Contract (16-18 year olds and care leavers up to 21 years. Max 50 placements).

- D2N2 Supported Accommodation Framework (16 -18 year olds and care leavers up to 21 years) – sub-regional partnership between Derby City, Derbyshire County, Nottingham City and Nottinghamshire County Councils.
- Derby City Council Supported Accommodation DPS – gradually being phased out and due to end on 01/04/24.
- In-house Supported Accommodation for 18+ year old UASC

1.3 The following report gives detail of the type/range of placements commissioned with external providers for Children in Care and Children in Need, including sufficiency of placement types, quality and cost of placements along with developmental work being undertaken.

Recommendation

- 2.1 To consider the content of the report.

Reason

- 3.1 To understand the use of external provision for Derby City Children in Care and the work undertaken to secure sufficient, safe and quality placements.

Supporting information

- 4.1 The Child Placement Team Commissioning, as part of the 'People's Brokerage Team' service supports the operational teams within Childrens Social Care and Early Help to find the most appropriate placement to meet the needs of children and young people. Operational since November 2017, this service liaises with the internal fostering team and internal Childrens Homes for placement availability before contacting external providers.

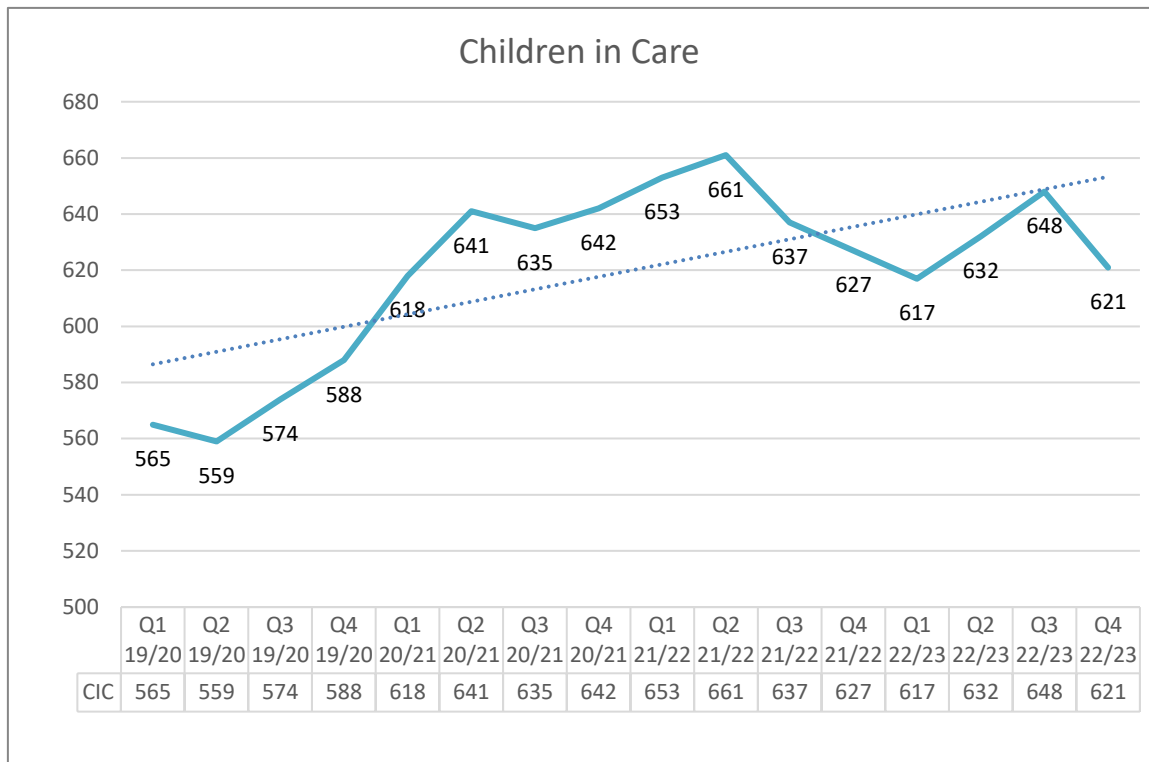
From June 2023 the Child's Placement Team has moved under the Head of Childrens Commissioning, Brokerage and Market Management, along with the Adults Brokerage team to form one hub to support the sharing of best practice and system efficiencies.

Placements for children and young people can be sourced from both internal and external provisions.

- 4.2 The range of placements made by the service are:
- Internal Fostering and internal Childrens Homes,
 - External Fostering (through Independent Fostering Agencies),
 - External Mother and Baby (fostering),
 - External Childrens Homes,
 - External Supported Accommodation, and
 - Secure Welfare placements.
- 4.3 The number of each of these different types of placements, as at 31 March 2023, are as follows:

Type of placement:	As of 31 March 2020	As of 31 March 2021	As of 31 March 2022	As of 31 March 2023	% difference
External Fostering (including Parent/Baby placements)	330	332	315	278	12% ↓
External Childrens homes (including Disabled)	35	37	37	37	0%
External Supported Accommodation(including CIN & Care Leavers)	80	70	71	53	25% ↓
Secure Welfare Placements	<5	>5	<5	<5	N/A

Overall, the total numbers of Children in Care have reduced during 2022-23 from 627 (31 March 2022) to 621 (31 March 2023).



4.4 Fostering and Childrens Homes placements

External Fostering placements are currently made via the D2N2 Children in Care Framework. These placements are made through a matching process, working in partnership with social care to ensure the right placement match.

- 4.5 The D2N2 Children in Care (CIC) Framework also provides 'Mother/Father & Baby' placements. These are made within a foster home with carers who are able to support Mother/Father as well as baby.
- 4.6 External Childrens Homes (residential) placements are also currently made via the D2N2 Children in Care Framework, where young people are not placed in Local Authority maintained homes.
- 4.7 A rigorous referral and matching process, working alongside social care ensures that the carers offered by providers meet the needs of the children.

4.8 The D2N2 CIC Framework is a partnership between Nottinghamshire County (Lead Authority), Derby City, Derbyshire County and Nottingham City Councils. This smaller, collaborative commissioning arrangements with D2N2 partners (rather than the previous larger East Midlands framework) supports the aim of building local provider relationships, a key requirement to strengthening placement offers and increasing local sufficiency. This framework is in the process of being extended from January 2024 for a further 2 x12 month periods taking this framework to January 2026.

4.9 There continues to be a shortage of foster carers available to Derby, which is a national issue. Consequently, we continue to work hard to build and maintain relationships with our local external providers in order to better secure the provision needed for Derby, in Derby. We are currently looking to expand our placement search process by introducing a video referral whereby social workers will be talking about their young person rather than a written referral, so that foster and residential agencies and carers feel more engaged with the process.

4.10 **Supported Accommodation placements.**

Supported Accommodation placements are primarily sourced via the Derby City Council Young People's Supported Accommodation Block Contract for 16–18-year-olds and care leavers up to 21 years. The contract went live in February 2023 and offers accommodation, and a minimum of 10 hours support per week, with 4 providers within and around Derby City.

4.11 The D2N2 Supported Accommodation Framework supports placements for Children in Care, Children in Need, Care Leavers and young homeless 16-17 year olds and care leavers. It offers, the opportunity to create bespoke individual packages for young people who have more complex needs. It includes options to commission 24/7 staffed accommodation and waking night support if required. The contract went live in October 2022 and offers accommodation with 34 providers across the D2N2 footprint, with all 4 D2N2 Local Authorities working closely in partnership.

The Derby City Council Supported Accommodation DPS is gradually being phased out, the contract will end on 01/04/23.

4.12 As of 31 March 2023, there were 53 children in care (including CIN and Care Leavers) in supported accommodation placements, this is slightly lower than 2021/22.

4.13 To provide some flexibility into Derby's Supported Accommodation offer, the following approved approaches have been implemented.

- A pilot partnership between Derby City Council and Derby Homes to deliver some support.
- A Derby city block contract for supported accommodation.
- A D2N2 approach to supported accommodation, Derby City Council are the lead for D2N2.

4.14 **Secure welfare**

Secure Welfare placements are specialist placements authorised to care for children in a secure setting. These are sourced from a Hub in Hampshire who acts as the point of contact for the secure units in England. These placements are often for a shorter period, before stepdown to an appropriate placement as per the young person's care plan.

4.15 **Quality Assurance**

In order to ensure quality provision, for all placements, there is a focus on working positively with social care and providers.

- Most settings are inspected by Ofsted. These Regulated settings include Independent Fostering Agencies and Residential Children's Homes). The supported accommodation sector will become regulated by Ofsted from 28/10/23.
- Supported accommodation settings, which are currently non-regulated, are subject to specific quality assurance checks. It is a contractual requirement that all providers on the Derby City Block Contract and D2N2 Supported Accommodation Framework must become fully registered with Derby City Council's 16+ Supported Accommodation Accreditation Scheme (in partnership with Decent and Safe Homes (DASH) Services). The provider must commit to a provider charter and permit all of their accommodation used for these contracts to be inspected by the DASH Team. Providers must also enable a D2N2 Local Authority quality assurance monitoring visit to take place at least once a year.

4.16 Provider checks are completed during the 1) application, 2) award and 3) matching processes. For regulated (Ofsted registered) settings, Derby City Council only place with providers with a good or outstanding Ofsted Inspection.

4.17 For unregulated settings, a quality assurance approach is undertaken by completing a process called due diligence which is a series of checks undertaken by the commissioning and placements team on the providers and provisions before placement.

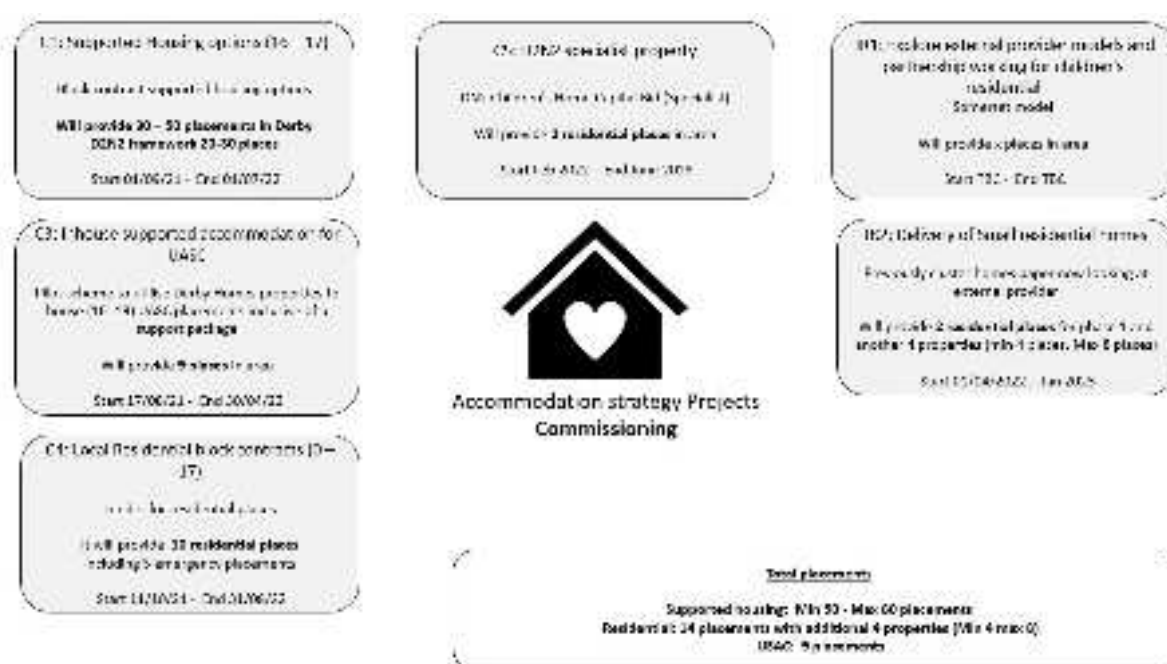
4.18 Furthermore, the Unregulated *Supported Accommodation and Crisis Placement Statement and Guidance* and procedures has been reviewed and implemented. This defines what supported accommodation is (for both crisis and unregulated placements), and outlines the processes undertaken when considering such placements and the risk mitigations in place. This helps frontline staff to everybody to understand how unregulated processes work.

4.19 If a complaint or concern is raised, these are investigated and where standards do not meet our requirements or improvements must be made, an action plan with the provider is put in place and monitored. Providers that do not meet the required standards will not be maintained on all Frameworks.

- 4.20 Additionally, the Corporate Parenting Lead will meet with local private providers for Children's Homes who operate within the Derby City Local Authority area, and ensure that they have a good understanding of any new processes, such as 'Missing' procedures and how to manage allegations. Where there are concerns in relation to Managing Allegations Derby City Council procedures are followed and the Derby City Local Authority Designated Officer (LADO) will respond. LADO training is offered through the Partnership.

Placement Sufficiency

- 4.21 The Local Authority continues to undertake a considerable amount of development work which aims to increase local sufficiency and improve the accommodation offer to our children in care. There is a continued focus on ensuring the right types of placements are available in the right location, which in many cases means more placements local to Derby. This includes the following Accommodation Strategy:



Theses and others are outlined in the Derby City Children in Care Placements Commissioning and Sufficiency Strategy, this is currently being updated to reflect the current and forecasted situation with actions in place to deliver sufficiency for our children and young people and placements local to Derby City.

Public/stakeholder engagement

- 5.1 A series of market engagement events are being planned for winter 2023/24 both D2N2 focused and also local engagement events.

- 5.2 The Voice of the Child has and will continue to be incorporated through the procurement process and embedded in tendering and evaluations. Feedback from Voices in Action group and CiC Council was incorporated into the specification for the D2N2 service and Supported Accommodation and residential block contracting arrangements. A child/young person's question will be included in the Provider Tender Questionnaire, a requirement for providers to be eligible for the new block contracts.
- 5.3 The Voice of the Child is gathered as part of the face to face Quality Assurance process when visiting their home. We encourage feedback on their accommodation ensuring there is the opportunity to have a voice regarding the placement. Feedback is also received through social workers and Independent Visiting Officers, views are collated through the Children in Care Council and we speak to young people in placement where possible.

Other options

- 6.1 None noted.

Financial and value for money issues

- 7.1 There has been a continued increase in the number of all types of external placements made, which has had a significant impact on the overall cost of placements. This has primarily been due to increasing numbers and increasing complexity of young people coupled with shortages of local foster carers and limited inhouse residential capacity.
- 7.2 The number of external placements made by Derby City relative to in-house placements rose over the last 5 years, the costs of external placements are more expensive than in-house placements. In the current external market demand outstrips supply and this alongside the increase complexity of care packages to meet the child's needs the total cost of placements has continued to rise.
- 7.3 The cost of external Foster and Childrens homes placements [have changed] from 373 placements costing £25m in March 2021 to 354 placements costing £27m in 2022 to 318 placements costing £28m in 2023.
- 7.4 Similarly, the number of supported accommodation placements has increased from 44 placements costing £0.6m in March 2016 to 53 placements costing over £1.3m in March 2023.
- 7.5 The average costs of external placements are:
- Foster placement: £868.18 - £1,421.66 per week.
 - Children's Home placement: £3,147.62 - £6,471.36 per week, however if the young person's needs are high this can be up to £15,000 per week.
 - Secure placement: £7,251.54 per week.
 - Supported Accommodation placement: £569.30 - £2,000 per week

- 7.6 Spend on external placements is a priority area for People's services and continues to be closely reviewed to ensure it meets need and gives best value for money. The D2N2 frameworks enable negotiation of placement fees through a core placement cost (capped) plus a menu of optional additionalities, enabling more effective reviews and reflect changes to individual packages, in terms of provision and cost achieving savings.

Legal implications

- 8.1 The Local Authority has a statutory duty¹ to ensure there is sufficient accommodation within the Authority's area which meets the needs of children that the Local Authority is looking after, and whose circumstances are such that it would be consistent with their welfare for them to be provided with accommodation that is in the Local Authority's area (Sufficiency Duty).
- 8.2 The Derby City Council Placement Sufficiency Strategy outlines how we intend to meet this duty.
- 8.4 The D2N2 Children in Care Placement Framework is led by Nottinghamshire County Council. The Framework commenced on 1st February 2020 and has a maximum term of 4 years with an option to extend for 2 years, expiring in 2026. This framework is being extended until January 2026.
- 8.5 The Derby City Supported Accommodation Block Contract commenced on 06/02/23 and is due to end in February 2027. The D2N2 Supported Accommodation Framework commenced on 10/10/22 and will end in October 2032. The Supported Accommodation DPS is procured locally by Derby City Council as per Public Contract Regulations. This commenced on 1st April 2020 and is currently due to end in April 2024.

Climate implications

- 9.1 None

Other significant implications

- 10.1 The Frameworks facilitate comprehensive safeguarding processes and providers are expected to deliver services that are safe and of sound quality. A regional operational group work closely with Ofsted as the regulatory body to ensure providers are meeting standards, and where concerns are raised, they are dealt with locally and regionally.
- 10.2 The Supported Accommodation Block Contract, Framework and DPS currently require greater quality assurance as these providers are classed as unregulated and therefore not assessed by Ofsted. However, all providers within this sector will need to be Ofsted regulated from 28/10/23.
- 10.3 All providers who are accepted onto the Frameworks and DPSs will have been assessed to ensure they can provide appropriate quality of care in full compliance with relevant legislation.

¹ Children Act 1989, Children Act 2004 and Care Planning, Placement and Case Review (England) Regulations 2010, together with applicable guidance issued.

This report has been approved by the following people:

Role	Name	Date of sign-off
Legal Finance Service Director(s) Report sponsor Other(s)	Gurmail Nizzer, Director of Commissioning	06.10.23

Background papers: List of appendices:	none
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