

## Transforming Care for people of all ages with Learning Disabilities and / or Autism

### SUMMARY

- 1.1 This report provides an update on the Transforming Care initiative and the recent formation of a Derby: Derbyshire Transforming Care Partnership. The Partnership is composed of the four Clinical Commissioning Groups operating in Derbyshire, Derbyshire County Council and Derby City Council. It was formed in January 2016 at the direction of NHS England and is tasked with drawing up and implementing plans to reduce the number of people of all ages with learning disabilities and / or autism including those with behaviours that challenge including people with mental health difficulties.

### RECOMMENDATIONS

- 2.1 To Approve the Derbyshire & Derby City Transforming Care Partnership Plan.
- 2.2 To note the work to date on developing an implementation plan and future resource implications.
- 2.3 To agree to receive updates on this work as it progresses.

### REASONS FOR RECOMMENDATION

- 3.1 This report provides the Health and Wellbeing Board with an update on the National Transforming Care and the Derbyshire Transforming Care Partnership.
- 3.2 Derby has a higher prevalence than national of children and young people aged 0-25 with their primary special educational needs and disability (SEND) need being diagnosed as autism. The SEND Reforms introduced in 2014 and the SEND Code of Practice identifies the need for joint commissioning. The Transforming Care Partnership Plan and its associated action for health and social care commissioners identifies the strategy to better meet their needs.

### SUPPORTING INFORMATION

- 4.1 Previous reports have detailed the work undertaken in Derby and Derbyshire to deliver the national Transforming Care programme which was the strategic response to the events at Winterbourne View hospital exposed in a TV episode of Panorama. The national programme demanded that all people in similar settings that could move to appropriate community settings should be supported to do so. A cohort of seven people from Derby City in similar bed based settings

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(not Winterbourne itself) were subsequently identified and the last two of these will be resettled by the end of 2016.

- 4.2 However, following NHSE audits in 2014 and 2015 it was clear that some areas of England were not meeting the projected timescales and that despite successful moves by many people with learning disabilities and / or autism, the total number of people in such beds base care settings remained constant. There had been just as many new admissions as there had been successful discharges. Furthermore, new individuals were being identified as the scope of the programme expanded. As a result, Building the Right Support <https://www.england.nhs.uk/wp-content/uploads/2015/10/ld-nat-imp-plan-oct15.pdf> was issued by NHS England in October 2015 which required the development of community facilities and closure of inpatient beds for people with a learning disability and / or autism who display challenging behaviour, including those with a mental health condition.
- 4.3 On 17<sup>th</sup> November 2105 NHS England Chief Nurse wrote to Clinical Commissioning Group Accountable Officers, Local Authority Directors of Adult Social Services and NHS England Regional Directors identifying Derbyshire County and Derby City as areas to work collaboratively and form a single Transforming Care Partnership (TCP). The letter identified key action and milestones for the partnership to achieve. This included the requirement to produce, develop and implement a plan to deliver against the national ambition to transform local services by March 2019. A Derbyshire TCP Board was formed in January 2016 and will report to Health and Wellbeing Boards, to Governing Bodies and Trust Boards. The TCP brings together commissioners from local authorities, CCGs and Police, alongside NHS trust providers and key stakeholders to plan and commission integrated approaches. The TCP covers all age and incorporates the previous work undertaken on Transforming Care by the Learning Disability Joint Commissioning Board (JCB) and the Derby Transforming Care Joint Improvement Board. A list of current members is attached at Appendix One. NHSE also required that each TCP nominate Senior Responsible Officers and these are the Chief Executive of Hardwick CCG and , The Strategic Director of Derbyshire Adult Social Services.

4.6 NHSE required a Partnership Plan to be submitted to them by April 11<sup>th</sup> and officers supported the clinical lead at Hardwick CCG to ensure that the Derbyshire plan, (attached), was submitted on time. It is anticipated that NHSE regional team will provide further support in order to achieve final sign off from NHSE national team by 1<sup>st</sup> July 2016. The following work streams will be implemented to address the programme outcomes and ensure delivery of the new model of care by March 2019.

1. Communication, Engagement and Co-Production
2. The Community Offer
3. Care and Support for People on the Autistic Spectrum
4. Children and Young People (CYP)
5. Workforce Training and Development
6. Market Shaping and Provider Development
7. Finance and Activity

It is the intention to build upon existing projects and arrangements wherever possible. The Learning Disability and Autism Partnership Boards for Co-production for example and the proactive services that have been established in Derby in recent years such as Shared Lives, access to personal budgets and the Derby Choice network of micro provider provision.

4.7 The attached Finance and Activity sheet (attached) identifies that there are currently 55 people in bed based care within the scope of the Transforming Care Partnership Programme. 25 inpatients have been placed there by Derbyshire clinical commissioning groups and a further 30 by the regional Specialised Commissioning Unit. The spreadsheet at Appendix 4a details the Derbyshire TCP projections (to be finalised with NHSE by July 1st);

<b>Inpatients</b>	<b>31/12/15</b>	<b>31/03/17</b>	<b>31/03/18</b>	<b>31/03/19</b>
CCG Commissioned	25	17	15	12
NHS England Commissioned	30	28	25	20
<b>Totals</b>	<b>55</b>	<b>45</b>	<b>40</b>	<b>32</b>

Building the Right Support requires that funds released from bed closure should be reinvested in community facilities. Although work is on-going to specify the exact nature of these services, investment in community crisis services and positive behaviour support as detailed in the National Service Model <https://www.england.nhs.uk/wp-content/uploads/2015/10/service-model-291015.pdf> is expected to be a priority. Some individuals will be able to access personal health budgets and those who have been inpatients for five years or more as of April 1<sup>st</sup> 2016 will attract 'dowries' which can be used to resource any community based support that they require. Pooled budgets building on the positive foundations that have been established in Derby in the last four years will help reduce the budget pressure to the council. However, building up these types of community based support to be able to effectively reduce inpatient numbers and so release and reinvest funds will take additional funding from 2016-19.

4.8 NHSE has stated that there will be £15m capital and £30m revenue expenditure available to support partnerships and further detail of how those funds can be accessed is expected from NHSE shortly. Therefore it is not clear whether each TCP is to receive an equal share, an allocation system based upon an amount per head of population by competitive bid or on an equal share basis. There are 48 TCP's in England therefore an allocation on an equal share basis would give the Derbyshire TCP an approximate £312k capital and £625k revenue. This is unlikely to cover initial costs and any allocation is likely to be dependent on match funding from within the partnership. Additional staffing hours will be required to deliver the Transforming Care Programme from finance, commissioning and operational teams in both the adults and children's sections of the Peoples Division. These have been noted in the Finance and Activity spread sheet submitted to NHSE and the partnership awaits the official response.

4.9 The Derbyshire Transforming Care Plan submitted to NHSE on April 11<sup>th</sup> states (p55) that new robust community pathway will be defined, "*to ensure that any inpatient services or high cost bed based residential institutional services commissioned by health or social care are only utilised after responsive intensive community interventions have been delivered*". To achieve this the TCP Board agreed the following short term priorities;-

- Agree the programme resources and leadership approach required
- Gain feedback on the latest (April 11<sup>th</sup>) submission to NHSE and secure approval from the relevant Derbyshire Committees and Boards
- Finalise the Delivery Plan and mobilise the seven work streams
- Access NHSE specialist support, deliver TCP development workshops and achieve NHSE sign off for the plan by July 1<sup>st</sup>
- Publish the TCP including an easy read version and launch the plan

The Derbyshire Transforming Care Board will be responsible for monitoring progress on the seven work streams, projected inpatient bed reduction and overall strategic aims. The final plan will be signed off by NHSE by July 1<sup>st</sup> 2016.

4.10 The Plan has been developed with stakeholders from across Derbyshire and Derby City. Both Derby City and Derbyshire County have will established Learning Disability Partnership Boards which act as a forum for co-production of local plans and ensure the inclusion of people with a learning disability and carers, providers and local communities. People with Learning Disabilities and/or Autism and family carers are represented on the city and county Learning Disability and Autism Partnership Boards so are being consulted on the plan and take part in the monitoring of progress against its objectives in support of the work of the Communication, Engagement and Co-Production work stream. It is anticipated that the TCP plan will form part of the learning disability component of the Derbyshire 'Sustainability and Transformation Plan' to be delivered in June 2016.

## OTHER OPTIONS CONSIDERED

- 5.1 Participation in the Transforming Care national agenda and in the Derbyshire Transforming Care Partnership is a national requirement placed upon the local authority.

This report has been approved by the following officers:

<b>Legal officer</b> <b>Financial officer</b> <b>Human Resources officer</b> <b>Estates</b> <b>Director(s)</b>	n/a n/a n/a n/a Perveez Sadiq, Strategic Director, Adults Health & Housing, Peoples Division.
<b>Other(s)</b>	Brian Frisby, Director of Adult Social Care Services, Peoples Division Frank McGhee, Director of Integrated Commissioning, Children's Services, Peoples Division Andy Gregory, Senior Responsible Officer, Chief Operating Officer, Hardwick CCG. Joy Hollister, Senior Responsible Officer, Director, Derbyshire County Council Social Services.

<b>For more information contact:</b> <b>Background papers:</b> <b>List of appendices:</b>	<b>Perveez Sadiq. Acting Strategic Director of Adult Social Care Services, Peoples Division. Tel: 01332 643550</b> <a href="mailto:perveez.sadiq@derby.gov.uk">perveez.sadiq@derby.gov.uk</a> <b>Appendix 1 – Implications</b> <b>Appendix 2a - Joint transformation planning template (available on CMIS ONLY)</b> <b>Appendix 2b - Joint Plan on a Page 2014-2017 to commission the range of local health, housing and care support services to meet the needs of people with a learning disability of all ages with behaviour that is challenging - based on the principle of an ordinary life for all citizens.</b> <b>Appendix 3 – TCP Self – Assessment (available on CMIS ONLY)</b> <b>Appendix 4a - LD Patient Projections</b> <b>Appendix 4b – Finance and Activity</b> <b>Appendix 4c – Transformation funding</b> <b>Appendix 5 - TCP delivery plan</b>
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<b>IMPLICATIONS</b>
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**Financial and Value for Money**

- 1.1 There are no immediate financial implications from the Derbyshire Transforming Care Plan and Investment in community services will prevent inpatient admissions and reduce long term inpatient costs. It is anticipated that pooled budget arrangements will be implemented during the life of the plan and such options will be reported on when details are known.

**Legal**

- 2.1 There are no known legal implications at this point.

**Personnel**

- 3.1 There are no immediate HR issues.

**Equalities Impact**

- 4.1 The Derbyshire Transforming Care Plan will increase the quality of the lives of local people with Learning Disabilities and / or Autism and their families

**Health and Safety**

- 5.1 There are no known health and safety considerations.

**Environmental Sustainability**

- 6.1 There are no known environmental considerations.

**Asset Management**

- 7.1 There are no known asset considerations.

**Risk Management**

- 8.1 A Risk Plan is included in the full Derbyshire Transforming Care Plan (p80-84) submitted to NHSE on April 11<sup>th</sup>.

**Corporate objectives and priorities for change**

- 9.1 Outcomes from the Derbyshire Transforming Care Plan are in line with the Derby Customer Journey, Joint Commissioning Board priorities and support the strategic objectives of the Derby Plan.