

COUNCIL CABINET 26 APRIL 2005

Report of the Leader and Deputy Leader of the Council

# The Review of the Council's Overview and Scrutiny Function – Proposals for a Revised Structure

#### RECOMMENDATION

- 1.1 To commend the Scrutiny Management Commission for its work in reviewing the current overview and scrutiny function, including options for reform.
- 1.2 To recommend Council to agree:
  - a) to adopt the scrutiny structure set out in Option 3b of the Commission's report
  - b) to approve the terms of reference of a four commission overview and scrutiny structure

#### SUPPORTING INFORMATION

- 2.1 We have considered the draft report on the Review of Derby City Council's Overview and Scrutiny function that the Scrutiny Management Commission has circulated to all members of the City Council.
- 2.2 We note that the IDeA facilitated workshop held on 22 January 2005 and attended by most Cabinet members, concluded that the overview and scrutiny commissions should have greater focus and provide greater support to the Council in delivering its priorities. It was also concluded that there was a need for an open and frank examination of the scrutiny commission structure to ensure it is fit for purpose.
- 2.3 We believe that the current six commission structure is too unwieldy and produces too many formal and informal meetings. This means that the time and energy of members is stretched too thinly and they are not able to undertake their scrutiny and policy review work as effectively as they might. The restricted availability of some members in the daytime and the demands of the Council's new licensing responsibilities contribute to these difficulties.

- 2.4 A smaller number of commissions, each with a cross cutting set of functions, would result in fewer meetings. This would free up members time to concentrate on more focussed, better quality, policy reviews and/or in-depth scrutiny reviews.
- 2.5 We are sure that the rest of the Council Cabinet would join us in emphasising our wish to work constructively with the overview and scrutiny commissions to the benefit of the Council and the citizens of Derby. We believe the Commissions play an important role in making the Council's decision-making effective and accountable.
- 2.6 For these reasons we are of the opinion that a scrutiny structure of the form shown in Option 3b of the Review of Scrutiny report would best meet the needs of the Council.
- 2.7 Appendix 2 of this report details some possible portfolio groupings for a four commission scrutiny structure of the form shown in Option 3b. We invite Council Cabinet to express a preference for one of these portfolio groupings, or for a different grouping.
- 2.8 An Internet trawl has shown that both Tameside and Trafford Metropolitan Borough Councils have overview and scrutiny structures that comprise four commissions or their equivalents. To provide additional information a comparison of the overview and scrutiny arrangements of these local authorities with Derby is shown in Appendix 3. If it is wished, arrangements can be made to visit these authorities to discuss their experience of operating a four commission overview and scrutiny structure.

For more information contact: Background papers: List of appendices:	Appendix 1 – Implications Appendix 2 – Possible Commission portfolios for a scrutiny structure of the
	Appendix 2 – Possible Commission pontiolos for a scrutiny structure of the form shown in Option 3b of the Review of Scrutiny report Appendix 3 – Comparison of Tameside and Trafford with Derby

#### IMPLICATIONS

#### Financial

1. None arising from this report.

#### Legal

2. None arising from this report.

#### Personnel

3. None arising from this report.

#### **Equalities impact**

4. Effective scrutiny will be of benefit to all Derby people.

#### **Corporate Objectives, Values and Priorities**

This report has the potential to link to all the Council's Objectives, Values and Priorities.

Operation of the second Operation of the state		
Central Functions and Co-ordination		
Commission		
Corporate Council policies and strategies		
Corporate Legal, Administrative,		
Estates/Property Services and Repair and		
Maintenance		
Chief Executive's Policy, European, Best		
Value and Communications functions		
Corporate Finance and Financial Services		
including Taxation		
External Affairs – European, National,		
Regional and Local		
Democratic Representation	Retained from Scrutiny Management	
Mayoral Office/Electoral Issues/Registrars	Commission portfolio	
Best Value Performance Plan and Derby		
Pointer		
Members Services/Allowances		
Corporate Personnel, Recruitment and		
Training functions and issues		
Employment training		
Health and Safety		
Corporate Equality Functions and Issues		
E-government, IT services/development and		
telecommunications		
Repairs and Maintenance Programmes		
Design Services		
Emergency Planning		
Community Governance and Consultation		
Community Regeneration and Development,		
including Community Planning	Transferred from Community Regeneration	
Special Programmes Management including	Commission portfolio	
all Single Regeneration Budget Schemes		
New Deal for Communities		
New Dear for Communities		
Education Sport and Leisure Commission		
Schools		
Centrally Funded School Services, including		
Special Needs		
Youth Service		
Adult Education		
Mandatory and Discretionary Awards	Retained from Education Commission	
Access Support, including Ethnic Minority Achievement Grant	portfolio	
(Role of Education Evaluation Panel)		
Community Centres and Council Activity		
Centres		
Arts and Libraries		
Assembly Rooms/Guildhall		
Museums/Art Gallery	Transferred from Culture and Prosperity Commission portfolio	
Outdoor events		
Sports and Play including Grants		
Leisure Centres and Coaching		
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### Possible Four Commission Structure – Option 1

Tourism and Tourist Information Centre		
Festivities		
Cultural Diversity	Transformed for an O	
Community and Equalities Grants	Transferred from Community Regeneration	
External Employment Initiatives	Commission portfolio	
Housing, Health and Welfare Commission		
Children and Family Services		
Corporate Parenting		
Adult Services		
Assessment and Care Planning		
Social Services Support Services	Retained from Social Care and Health	
Health Improvement Planning	portfolio	
Health Services		
Housing and Council Tax Benefits		
Welfare Rights		
Community Legal Services including Law		
Centre and Citizens Advice Bureau Crime	Transformed from Outforme and Decomposit	
and Disorder, including Youth Offending	Transferred from Culture and Prosperity	
Service	Commission portfolio	
Housing Management		
Housing Strategy and Development		
Private Sector Housing		
Social Inclusion, including Anti-Poverty		
initiatives		
Environmental Health and Trading Standards	Transferred from Planning and Environment	
	Commission portfolio	
Planning, Environment and		
Transportation Commission		
Strategic Planning, including Traffic and		
Transportation		
Development Control and Building Control		
Footpaths, Highways and Maintenance, Car		
Parks		
Roads - Engineering and Design Service	Retained from Planning and Environment	
Highways Property Administration	Commission portfolio	
City Centre Management		
Licensing policy issues - Taxis/Entertainment		
etc		
Local Agenda 21 Strategy, Environmental		
Co-ordination and Initiatives		
Outdoor Amenities		
Client - Street Cleaning/Waste Collection and		
Disposal/Conveniences		
Recycling		
Land Drainage		
0		
Energy Conservation		
Building cleaning		
All Direct Services		
Non-Highway Engineering		
Cemeteries and Crematorium		
Economic Development	Transferred from Culture and Prosperity	
Parks and Allotments, including Client	Commission portfolio	
Grounds Maintenance		
	Transferred from Scrutiny Management	
	Transferred north Octatiny Management	
Concessionary Fares	Commission portfolio	

#### **Possible Four Commission Structure – Option 2**

#### **1. Central Functions and Co-ordination Commission**

Corporate Council policies and strategies Corporate Legal, Administrative, Estates/Property Services and Repair and Maintenance Chief Executive's Policy, European, Best Value and Communications functions Corporate Finance and Financial Services including Taxation External Affairs – European, National, Regional and Local **Democratic Representation** Mayoral Office/Electoral Issues/Registrars **Concessionary Fares and Emergency Planning** Best Value Performance Plan and Derby Pointer Members Services/Allowances Corporate Personnel, Recruitment and Training functions and issues Employment training Health and Safety **Corporate Equality Functions and Issues** E-government, IT services/development and telecommunications **Repairs and Maintenance Programmes Design Services Emergency Planning** 

#### 2. Children and Young People

Schools

Play schemes Centrally Funded School Services, including Special Needs Youth Service Children and Family Social Services Corporate Parenting Assessment and Care Planning Health Improvement Planning - children Children's Health Services

#### 3. Environment, Planning and Housing

Strategic Planning, including Traffic and Transportation External Employment Initiatives Economic Development Tourism and Tourist Information Centre Parks and Allotments, including Client Grounds Maintenance Development Control and Building Control Footpaths, Highways and Maintenance, Car Parks Roads - Engineering and Design Service Highways Property Administration City Centre Management Licensing policy issues - Taxis/Entertainment etc Local Agenda 21 Strategy, Environmental Co-ordination and Initiatives Environmental Health and Trading Standards Outdoor Amenities Client - Street Cleaning/Waste Collection and Disposal/Conveniences Recycling Land Drainage Energy Conservation Building cleaning All Direct Services Non-Highway Engineering Housing Management Housing Strategy and Development Private Sector Housing Supporting People Housing Options

#### 4. Adult and Community Regeneration

Adult Social Services Health Improvement Planning - adults Adult Health Services Adult Education Mandatory and Discretionary Awards Access Support, including Ethnic Minority Achievement Grant **Community Centres and Council Activity Centres** Arts and Libraries Assembly Rooms/Guildhall Museums/Art Gallery Outdoor events Sports including Grants Leisure Centres and Coaching Festivities **Cemeteries and Crematorium Community Cohesion and Social Inclusion Community Governance and Consultation** Community Regeneration and Development, including Community Planning Special Programmes Management including all Single Regeneration Budget Schemes New Deal for Communities Cultural Diversity Housing and Council Tax Benefits Welfare Rights Community Legal Services including Law Centre and Citizens Advice Bureau Crime and Disorder, including Youth Offending Service

## Possible Four Commission Structure – Option 3 – Based on Cabinet Portfolios

COMMISSION 1	
1. Corporate Policy Corporate Council Policies and Strategies Corporate Finance and Financial Services including Taxation Corporate Legal and Administrative Services Corporate Communications European Policy Local Strategic Partnership Sub Regional Strategic Partnership External Affairs – European, National, Regional and Local Mayoral Office/Electoral Issues/Registrars Emergency Planning Members Services/Allowances Markets	2. Performance Management, Economic Development and Housing Performance Management Best Value functions Best Value Performance Plan Estates, Property Services and Repair and Maintenance Building Design Services External Employment Initiatives Economic Development Housing Management Client Housing Management Client Housing Strategy and Development Private Sector Housing Homelessness Tourism and TIC City Centre Management Computer Services Development, Telecommunications and e- Government
COMMISSION 2 3. Community Regeneration Social Inclusion Housing and Council Tax Benefits Derby Advice, including Home Energy Advice Community Legal Services including Law Centre and Citizens Advice Bureau Youth Service Community Safety Partnership Community Centres Community Grants and Equality Grants Community Governance and Consultation Community Regeneration and Development, including Community Planning Community Strategy and Neighbourhood Renewal Strategy Community Cohesion Derby Pointer Panel Area Neighbourhood Working,	<b>4. Social Care and Youth</b> Children and Family Services Adult Services Assessment and Care Planning Social Services Support Services Health Improvement Planning Health Services Partnerships Supporting People Youth Service

New Deal for Communities Special Programmes Management, including all Single Regeneration Budget Schemes, Neighbourhood Renewal Fund and European Objective 2 and URBAN				
COMMISSION 3				
5. Lifelong Learning Schools, including Repairs and Maintenance Centrally funded Schools Services, including Special Needs Adult Education Mandatory and Discretionary Awards Access Support, including Ethnic Minority Achievement Grant	7. Leisure and Cultural Services Arts and Libraries Assembly Rooms, Guildhall Museums, Art Gallery Festivities Outdoor Events Parks and Allotments, including all non-highway Client Grounds Maintenance City Centre and Neighbourhood Horticultural Features Sports and Play including Grants Leisure Centres and Coaching Health and Fitness			
COMMISSION 4				
6. Planning, Transportation and Environment Planning and Building Control Strategic Planning and Transportation including Car Parking Strategy Footpaths, Highways and Maintenance Roads – Engineering and Design Services Highways Property Administration Local Agenda 21 Strategy, Environment Co-ordination and Initiatives Client – Street Cleaning/Waste Collection and Disposal/Public Conveniences/Highways Grounds Maintenance Recycling Land Drainage Energy Conservation	8. Personnel, Equalities and Direct Services Corporate Personnel, Recruitment and Training functions Employment Training Health and Safety Corporate Equalities Functions and Issues All Direct Services Non-Highway Engineering Cemeteries and Crematorium Environmental Health and Trading Standards On-Street and off-street Car parking (other than car parking strategy)			

Derby	Tameside	Trafford
Unitary Authority	Metropolitan Borough	Metropolitan Borough
Population 221,708	Population 213,043	Population 210,145
17 Wards	19 Wards	21 Wards
51 Councillors	57 Councillors	63 Councillors
Six Overview and Scrutiny Commissions	Four Scrutiny Panels	Four Scrutiny Committees
<ul> <li>Scrutiny Management</li> <li>Community Regeneration</li> <li>Culture and Prosperity</li> <li>Education</li> <li>Planning and Environment</li> <li>Social Care and Health</li> </ul>	<ul> <li>Personal Health and Service</li> <li>Lifelong Learning and Cultural Services</li> <li>Technical, Economic and Environmental Services</li> <li>Resources and Community Services</li> </ul>	<ul> <li>Pivotal</li> <li>Community</li> <li>Technical</li> <li>Education</li> </ul>