



Voluntary Sector Grant Aid 2012-13

SUMMARY

- 1.1 This report gives details of the further consultation that has been carried out in relation to the NACRO – Osmaston Family Project and Umbrella organisations in order that Cabinet can reach an informed decision about whether to continue funding them. This funding is the Children and Young People's Grant Aid available from 1 April 2012 to 31 March 2013.

RECOMMENDATION

- 2.1 To no longer fund the NACRO – Osmaston Family Project under the Council's Voluntary Sector Grant Aid scheme but to take the "Mitigation" measures identified in Appendix 2 of the report.
- 2.2 To no longer fund the Umbrella organisation under the Council's Voluntary Sector Grant Aid scheme given the proposed funding to sustain it identified in the "Mitigation" section in Appendix 3 of the report.

REASONS FOR RECOMMENDATION

- 3.1 Both organisations have been assessed through the CYPD Voluntary Sector Grant Aid process and criteria on the applications submitted.
- 3.2 Council Cabinet, on 27 September 2011, approved all CYPD funding recommendations.
- 3.3 CYPD has allocated the full £150,000 voluntary sector grant aid available for 2012/13 and a decision to further directly fund one or both of the organisations contained in this report will result in pressure on other budgets as there have been no contingency measures put in place for this within voluntary sector grant aid.

SUPPORTING INFORMATION

- 4.1 Information relating to CYPD voluntary sector grant funding is contained in the Voluntary, Community and Faith (VCF) Sector Grant Aid Funding report submitted to Council Cabinet on 27th September 2011 and identified one organisation that was to be further consulted with this being NACRO – Osmaston Family Project.

- 4.2 The Voluntary, Community and Faith (VCF) Sector Grant Aid Funding report submitted to Council Cabinet on 21st February 2012 advised that a separate report from Children and Young People would provide information on the outcomes of the consultation with NACRO – Osmaston Family Project.

“The Children and Young People’s Grant Aid is available for one year from 1 April 2012 to 31 March 2013 to the value of £150,000. NHS Derby City has also allocated an additional £89,950 to the voluntary and community sector for children’s services in 2012/13. Council officers have worked in partnership to ensure this funding is complementary to Council funding and supports sustainability within the voluntary and community sector. Consultation is still ongoing with Osmaston Family project identified in the Cabinet report of 27 September 2011. The outcomes from this will be reported to Cabinet in March 2012.”

The consultation for this organisation did not finish until 13 February and so it was not possible to submit to 13 March Cabinet.

- 4.3 One further organisation, Umbrella, requested and has been granted the opportunity for its consultation to be included in this report.
- 4.4 Both organisations are receiving funding until 30 April 2012 (pro rata on 2011/12 Derby City Council funding allocation) to allow for this Cabinet’s meeting decision. Both organisations have already been served notice and this was acknowledged and accepted at 27 September 2011 Cabinet.
- 4.5 Any changes in grant-funded services should have regard for the Best Value Statutory Guidance which sets out some reasonable expectations of the way authorities should work with voluntary and community groups and small businesses when facing difficult funding decisions.
- 4.6 A 12 week consultation was offered to NACRO – Osmaston Family Project and Umbrella.
- 4.7 NACRO – Osmaston Family Project’s consultation began on 21 November 2011 and ended on 13 February 2012. A total of 105 responses were received.
- 4.8 Umbrella’s consultation began on 12 December 2011 and ended on 5 March 2012. A total of 110 responses were received.
- 4.9 CYPD liaised closely with both organisations to identify the best method to consult using the survey forms developed by AHH and the Standard Document Group. The standard forms were amended slightly to ensure that questions were relevant and both organisations felt that it would be beneficial if they managed the consultation with their service users and stakeholders which was agreed.
- 4.10 As a result of the above the survey forms were not made available electronically through the Derby City Council website as both organisations advised it was preferable for them to communicate directly with their service users and stakeholders as they knew what methods worked best to encourage feedback.

- 4.11 A summary of the consultation response is included in Appendix 2 for NACRO – Osmaston Family Project and Appendix 3 for Umbrella and includes:
- selected key consultation themes;
 - funding recommendations;
 - an assessment of the impact;
 - mitigating actions to reduce the impact where this has been possible;
 - list of additional correspondence received.
- 4.12 Appendix 4 details the current funding and funding for 2012/13 including the contribution from NHS Derby City which is now confirmed.
- 4.13 Appendices 5 and 6 are the reports generated by Strategic Services and Transformation which presents and summarises the findings of the consultation exercise for NACRO – Osmaston Family Project and Umbrella respectively.
- 4.14 The Equalities Impact Assessment submitted with the report to 21 February 2011 Cabinet (Appendix 7) contained information for CYPD. However, there were elements that were missing and further information is available at the following:

Attached to this report

- Appendix 7a – Funding breakdown of (relevant) equality categories
- Appendix 7b – Equality Impact Assessment: NACRO – Osmaston Family Project
- Appendix 7c – Equality Impact Assessment: Umbrella
- Appendix 7d - Equality Areas of all organisations receiving voluntary sector grant aid funding in 2012/13

Available on CMIS

- Appendix 5 – NACRO – Osmaston Family Project Consultation Report
- Appendix 6 – Umbrella Consultation Report
- Appendix 7 – Equality Impact Assessment 21 February 2012 Cabinet Report
- Appendix 7e – Funding Agreement Equalities Monitoring Form
- Appendix 8 – Voluntary Sector Grant Aid Strategy 2011-2015
- Appendix 9 – Derby City Council Diversity Peer Challenge
- Appendix 10 – Derby City Council Equality and Diversity Plan 2009-12

- 4.15 Following completion of the consultation and equalities impact assessment, the information has been analysed and recommendations made regarding future funding of NACRO – Osmaston Family Project and Umbrella.

OTHER OPTIONS CONSIDERED

- 5.1 To continue funding these organisations – however, the impact is identified at 3.3 above.

This report has been approved by the following officers:

Legal officer Financial officer Human Resources officer Service Director(s) Other(s)	Stuart Leslie (tbc) Alison Parkin Rita Silvester Andrew Bunyan, Hazel Lymbery
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For more information contact: List of appendices:	Name: Hazel Lymbery 01332 642641 e-mail hazel.lymbery @derby.gov.uk Appendix 1 – Implications Appendix 2 – Consultation Summary: NACRO – Osmaston Family Project Appendix 3 – Consultation Summary: Umbrella Appendix 4 – Current funding and funding for 2012/13 Appendix 5 – NACRO – Osmaston Family Project Consultation Report (on CMIS) Appendix 6 – Umbrella Consultation Report (on CMIS) Appendix 7 – Equality Impact Assessment 21 Feb 2012 Cabinet Report (on CMIS) Appendix 7a – Funding breakdown of relevant Equality Categories Appendix 7b – Equality Impact Assessment: NACRO – Osmaston Family Project Appendix 7c – Equality Impact Assessment Umbrella Appendix 7d – Equality Areas of all organisations receiving voluntary sector grant aid funding in 2012/13 Appendix 7e - Funding Agreement Equalities Monitoring Form (on CMIS) Appendix 8 – Voluntary Sector Grant Aid Strategy 2011-2015 (on CMIS) Appendix 9 – Derby City Council Diversity Peer Challenge (on CMIS) Appendix 10 – Derby City Council Equality and Diversity Plan 2009-12 (on CMIS)
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IMPLICATIONS

Financial and Value for Money

- 1.1 Voluntary Sector Grant Aid funding that has already been approved by Cabinet meets the outcomes identified for CYPD in the Voluntary Sector Grant Aid Strategy 2011-15 (May 2011).
- 1.2 Agreement was sought with NHS Derby City, which did not undertake a voluntary sector grant aid process for children's services, to fund current projects for 2012/13 albeit with a reduction in order to help sustain those particular organisations for a further year.

Legal

- 2.1 The Public Sector equality duty consists of a general duty, which is set out in section 149 of the Equality Act 2010 (the Act), and specific duties which are imposed by secondary legislation. The general equality duty came into force on 5 April 2011.
- 2.2 Those subject to the equality duty, such as the Council must, in the exercise of their functions, have **due regard** to the need to:
 - eliminate unlawful discrimination, harassment and victimisation and other conduct prohibited by the Act.
 - Advance equality of opportunity between people who share a protected characteristic and those who do not.
 - Foster good relations between people who share a protected characteristic and those who do not.
- 2.3 The Act effectively broadens and extends the positive equality duties and previously found in the Race Relations, Disability Discrimination Act so it now applies to cover age, sexual orientation, pregnancy and maternity, religion and belief.
- 2.4 In order to comply with this duty the Council must, when making decisions, assess the impact they will have on different members of the community and where possible and proportionate to mitigate the adverse effect on any disadvantaged group. This duty can best be discharged in cases of possible significant impact by undertaking an Equality Impact Assessment, as was done in this case.
- 2.5 The equalities duties do not prevent a local authority, or other public body, from making difficult decisions but they must have "due regard" to these matters in the decision making process by properly assessing and considering the potential impact of the proposed change on different equality groups.

Personnel

- 3.1 Both organisations were given appropriate notice that the current arrangements and associated funding would terminate on 31 March 2012 which would have allowed them to plan and manage for any personnel implications.

Equalities Impact

- 4.1 The Equalities Impact Assessment originally submitted to Cabinet on 21 February 2011 is attached at Appendix 7 with sub appendices summarising further information.
- 4.2 It should be noted that CYPD do not target specific BME or faith groups and generally voluntary sector grant funded services are required to be inclusive and accessible to all children, young people and their families.
- 4.3 There will be an impact, in relation to NACRO – Osmaston Family Project, on children aged 2-5 years old and their parents/carers. The majority of service users are British, English speaking with an approximate 60:40 male to female ratio.
- 4.4 There will be an impact, in relation to Umbrella, on disabled children and young people and their parents/carers. The ethnicity of service users cover Indian, Pakistani, Black African, Eastern European and British backgrounds with the majority being British and there is an approximate 55:45 male to female ratio. The categories of disability supported are physical and learning disability.

Health and Safety

- 5.1 The grant application process included consideration of whether voluntary sector organisations had in place the appropriate measures to ensure their services are safe for users.
- 5.2 Health and Safety requirements are defined in the Funding Agreements

Environmental Sustainability

- 6.1 N/A

Asset Management

- 7.1 N/A

Risk Management

- 8.1 N/A

Corporate objectives and priorities for change

- 9.1 The outcomes agreed in the Voluntary Sector Grant Aid Strategy 2011-15 that CYPD would meet are:
 - All people in Derby will enjoy achieving their learning potential and
 - All people in Derby will enjoy being safe and feeling safe.

Appendix 2 Consultation Summary: NACRO – Osmaston Family Project

Organisation
NACRO – Osmaston Family Project
Service that 2011/12 Voluntary Sector Grant Aid funds
Pre-school and crèche provision
Consultation Metrics
88 responses from service users; 16 responses from stakeholders; 1 response on behalf of the organisation
Key Outcomes
Consultation 74% of service user respondents use NACRO at least 2-3 times a week. Service user respondents feel that the service has helped the child and also the parent by giving them time for education, do domestic jobs, rest, socialise and get out of the house. Main improvement suggestions were to have more sessions. The majority of stakeholders indicated that the service was very important as it helped vulnerable families and supported parents with their child's behaviour.
Impact The main concern would be the impact on the children – not having anywhere to go and missing out on the interactions pre-school has to offer. Also impact on families/ individuals – enabling them to attend courses, progress in life, having to find an alternative service. It was felt that the impact would be devastating.
Mitigation As part of the dialogue with NHS Derby City regarding voluntary sector grant aid and meeting the outcomes identified in the Voluntary Sector Grant Aid Strategy 2011-2015 (May 2011) it has been agreed to allocate £18,870 to NACRO – Osmaston Family Project for 2012/13. It has been proposed that the current contract Derby City Council CYPD has with NACRO for supporting parents to attend courses to be extended to 31 March 2013 and to be increased from 40 to 60 hours per week equating to an approximate annual contract value of £67k. Expression of Interest for delivering parenting courses in 2012/13 has been received from NACRO and Commissioning is in early discussion with the organisation.
Additional Correspondence Rec'd
No petitions received No other correspondence received

Appendix 3 Consultation Summary: Umbrella

Organisation
Umbrella
Services that 2011/12 Voluntary Sector Grant Aid funds
Bi-lingual service, respite care during Easter and Summer holidays for children 5-19 years with a disability and practical support to parents/carers of disabled children
Consultation Metrics
81 responses from service users, 28 responses from stakeholders, 1 response on behalf of the organisation.
Key Outcomes
Consultation 57% of service user respondents use Umbrella at least 2-3 times a week. Service user respondents felt that the service benefits children as they can take part in activities/socialise, that it gives advice and support and enables parents to have a break. The main improvement suggestions were to expand services and/or offer more services. The majority of stakeholders indicated the services were very important as the organisation supports vulnerable families with disabled children, gives practical support and is a place where parents can go where people understand their situation and what they cope with.
Impact The main concerns was the effect on families – that they wouldn't be able to cope and leave them at risk - and that the children will suffer and miss out. It was felt that there was no other support available like this.
Mitigation As part of the dialogue with NHS Derby City regarding voluntary sector grant aid and meeting the outcomes identified in the Voluntary Sector Grant Aid Strategy 2011-2015 (May 2011) it has been agreed that NHS Derby City will allocate £29,760 to Umbrella for 2012/13. The Council's Children and Young People Commissioning Division has negotiated the continuance of the previous Carer's Grant allocation of £15,375 from the Early Intervention Grant for 2012/13 to assist the organisation in running its Daybreak scheme and this has been confirmed to the organisation. The Council's Children and Young People Commissioning Division has awarded a place on the Specialist Group and Community Support Short Breaks Framework of providers to the organisation and will, subject to any change requested by families, raise individual agreements for families currently placed with them for short breaks totalling a value of £72,276 with opportunity to increase this business through the new framework.
Additional Correspondence Rec'd
No petitions received 2 case studies (in relation to volunteering service) Letter from Amy Matthews Copy of letter to Ann Rowlands from Mr and Mrs MJ Morton

Appendix 4 Voluntary Sector Grant Aid allocations for 2011/12 and 2012/13

Organisation	Service	2011/12 Voluntary Sector Grant Funding		2012/13 Voluntary Sector Grant Funding	
		CYPD	NHS Derby City	CYPD	NHS Derby City
NACRO Osmaston Family Project	Pre-school and crèche provision	£19,854	£19,657	£0	£18,870
TOTAL		£39,511		£18,870	

Organisation	Service	2011/12 Voluntary Sector Grant Funding		2012/13 Voluntary Sector Grant Funding	
		CYPD	NHS Derby City	CYPD	NHS Derby City
Umbrella	Bi lingual Service	£9,801	£7,763	£0	£29,760
	Information Services & Play & Leisure	£30,239	£24,138	£0	
	Daybreak	£20,481	£0	£0	
	Side by Side	£0	£0	£22,500	£0
TOTAL		£92,422		£52,260	

Appendix 7a – Funding breakdown of relevant equality categories

CYPD Equality Strand	2011-12			2012-13					
	Funding level	% all Funding	No. of applications funded	Total amount of funding requested	% total requested	Total no. of applications	Total amount of grant awarded	% total allocated	Number of applications funded
All categories	£192,909	100%	7	£678,403	100%	32	£150,191	100%	8
All disabilities	£ 75,414	39%	2	£ 90,630	13%	4	£ 64,017	43%	3
Race, gender, sexual orientation	£0	0%	0	£ 31,094	5%	2	£4,500	3%	1
All others	£117,495	61%	5	£556,679	82%	26	£81,674	54%	4

Appendix 7b – Equality Impact Assessment: NACRO – Osmaston Family Project

Name of Organisation	Service	Race/Religion	Disability/Age	Gender & sexual orientation	Main Ward(s) served	Estimated monthly activity	Impact of not funding	Mitigated by
NACRO – Osmaston Family Project	Pre-school and crèche provision	Open to all	Open to all but identified some access difficulties may be experienced by physically disabled people Children aged 2-5 years and their parents	Open to all	Children's Locality 2 – Alvaston, Sinfen, Chellaston	Average 102 places taken up Enabling average of 18 parents to attend parenting programme	There would be less support for vulnerable families – helping children with difficulties get ready for school, enabling parents to attend training or have a break, No specific diversity streams will be affected.	In terms of funding mitigation is highlighted at Appendix 2 under Key Outcomes. In the current Funding Agreement Exit Strategy the organisation will work to secure other funding and/or signpost families to other relevant services if they are available.

Appendix 7c – Equality Impact Assessment: Umbrella

Name of Organisation	Service	Race/Religion	Disability/Age	Gender & sexual orientation	Main Ward(s) served	Estimated monthly activity	Impact of not funding	Mitigated by
Umbrella	<p>“Core” service providing information and practical support</p> <p>Daybreak Holiday Playscheme running in Easter and Summer school holidays</p> <p>Bi lingual service to improve access by Asian Communities</p>	Open to all	Daybreak open to those aged 5-18 years old with moderate to severe learning disability but not for very challenging behaviour or those requiring hoisting and/or medical interventions	Open to all	All	<p>Average 51 children attending Easter and Summer Daybreak service</p> <p>Average 40 families receiving information and support</p> <p>Average 30 Asian families receiving information and support</p>	<p>There would be less support for families with disabled children and young people – empathic and practical guidance to help families through difficult times, respite during holidays and access issues for Asian families.</p> <p>Disability and BME diversity streams will be affected.</p>	<p>In terms of funding mitigation is highlighted at Appendix 3 under Key Outcomes.</p> <p>In the current Funding Agreement Exit Strategy the organisation has stated that it is “seeking to move away from grant dependency as much as possible towards contracted services, paid for services or income generation from primary purpose trading of services.”</p>

Appendix 7d - Equality Areas of all organisations receiving voluntary sector grant aid funding in 2012/13

Organisation	Service	2011/12 Voluntary Sector Grant Aid Funding including NHS Derby City funding	Previous estimated monthly activity	Race/Religion	Disability/Age	Gender, sexual orientation and transgender	Voluntary Sector Grant Aid allocation for 2012/13
Children First	Family Befriending Service	£42,928	Average 18 families receiving support	All	All	All	£39,886
DADS	Play sessions for fathers	£0	New	All	All	Male	£ 4,500
Derwent Stepping Stones	EET Workshops for young people	£0 (funded for a different service)	New	All	All disabilities Young people aged 13 upwards	All	£25,277
Disability Direct	Sport activities for disabled children and young people	£0	New	All	All disabilities Young people aged 13 upwards	All	£13,858
Enthusiasm	Enabling young people to engage with mainstream services	£0	New	All	All disabilities Young people aged 13 upwards	All	£11,840
Merlin	Behaviour Improvement programme	£0	New	All	Disabled people not selected Aged 8 upwards	All	£ 4,671
Umbrella	Peer support groups for disabled children	£0 (funded for different services)	New	All	All disabilities Aged 8 upwards	All	£22,500
YMCA	School holiday activities for SEN and disabled children and young people	£14,893	Average 12 places	All	All	All	£27,659