



DERBY CITY COUNCIL

COMMUNITY REGENERATION COMMISSION
10 MAY 2005

Report of the Director of Policy

Crime and Disorder and Young People Action Plan

RECOMMENDATION

1. To note the report.

SUPPORTING INFORMATION

- 2.1 The report was considered by Council Cabinet on 26 April 2005 and requested by the Community Regeneration Commission, any comments will be reported to Cabinet.
- 2.2 All implications are as listed in the Council Cabinet report.

For more information contact: Sue Glithero 01332 255365 e-mail sue.glithero@derby.gov.uk
Background papers: CRC Crime and Disorder and Young People Topic Review
List of appendices: Appendix 1 – Implications
Appendix 2 – Crime and Disorder and Young People – Action Plan



Crime and Disorder and Young People Action Plan

RECOMMENDATION

- 1.1 To accept in principle the proposals set out in the Action Plan in response to the Community Regeneration Commission's recommendations.
- 1.2 To refer the Action Plan to the Community Regeneration Commission.

SUPPORTING INFORMATION

- 2.1 The Council Cabinet considered the report from the Community Regeneration Commission on its topic review on Crime and Disorder and Young People on 10 August 2004. Cabinet asked for a response to be coordinated by the Director of Policy, in consultation with the Derby Community Safety Partnership – DCSP – Board. The report was referred to the DCSP Board on 17 September 2004 and they delegated the response of behalf of the Board to the Director of Policy.
- 2.2 The topic review's terms of reference were: 'To examine the delivery of services for the young people under city initiatives for preventing and addressing youth crime, through both the Crime and Disorder Reduction Strategy and other community and regeneration strategies'. The term 'young people' was defined as meaning up to 25 years of age. The review drew ten conclusions and made 16 recommendations.
- 2.3 The ten conclusions were ...
 - Connexions are providing a good service which has achieved better links between the other agencies.
 - CCTV is substantially enhancing the personal safety of citizens although some young people were not confident in the immediacy of a response.
 - There is very effective work being undertaken in Derby by a number of agencies – members were impressed by Sporting Futures, Lauren's Link and the Step Forward Education Trust.
 - Derby Youth Offending Service is well run and effective.
 - The evidence showed that partnership working is very good in Derby and positively contributes to the quality of life in the city.
 - Early intervention with those at risk of offending and their families works; anti-social behaviour contracts, anti-social behaviour orders and parenting orders act as a deterrent to the worsening of behaviour.

- The street lighting PFI bid is welcomed as good, white lighting improves personal security; if the PFI bid is not successful another means of funding should be sought.
- The rate of juvenile custodial sentences at 11.9% in South Derbyshire is almost three times the national percentage – disposals such as the ISSP are effective alternatives.
- Derby Youth Service’s contact with an estimated 33% of 13-19 year olds is a good achievement.
- Access to supported housing for under 25’s can act as vital support against the adoption of a criminal lifestyle by those placed at the edge of society.
- Custodial drug rehabilitation does not appear to be working – most who are released begin re-offending.

2.4 The 16 recommendations, together with the response and proposed actions, are set out in Appendix 2. Cllr Samra met with the Commission on 25 January 2005, prior to budget finalisation, to discuss the first draft of the Action Plan. Some changes were made to the Plan following that meeting.

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| Background papers: | CRC Crime and Disorder and Young People Topic Review |
| List of appendices: | Appendix 1 – Implications Appendix 2 – Crime and Disorder and Young People – Action Plan |

IMPLICATIONS

Financial

1. Resource implications are identified in the Action Plan.

Legal

2. None directly arising. Recommendation 16 seeks a change in the law.

Personnel

3. Tackling crime and disorder, particularly for young people, is the joint responsibility of the Council and Derby Community Safety Partnership. Responsible officers are named in the Action Plan.

Equalities impact

4. The work covered by the Topic Review aims to improve the life chances of young people at risk of developing offending behaviour and reduce their risk of becoming victims of offending and anti-social behaviour.

Corporate objectives and priorities

- 5.1 Work in the area covered by the Community Regeneration Commission's topic review comes under the Council's objectives of **healthy, safe and independent communities** and **a shared commitment to regenerating our communities**.
- 5.2 The work also furthers the priorities of **working in partnership to reduce crime and the fear of crime, integrating and improving children's services**, and **working in partnership to achieve socially cohesive communities**.

CRIME AND DISORDER AND YOUNG PEOPLE – ACTION PLAN

Key

- A** Expected to be funded without allocating funding beyond that in 2005-06 budget or secured external funding
B Requires additional mainstream or external funding yet to be sought or confirmed through budget process
C Requires external funding that has been sought but not yet confirmed

| | Community Regeneration Commission recommendations | Response | Proposed action | Timescale* | Resource implications – see key | Responsibility |
|---|--|--|--|-----------------|---|----------------------|
| 1 | The Derby City Partnership should help expand the capacity of Victim Support and in particular its ability to support young victims. | <p>The CSP has carried out some development work on the whole policy area of support for victims and witnesses and it is recognised that additional resources need to be targeted for young victims.</p> <p>The CSP does not have the resources to help enhance the capacity of Derby and Derbyshire Victim Support.</p> | The CSP is currently investigating the opportunities for expanding its anti-social behaviour team to enable specific additional work to be carried out with victims and witnesses affected by anti-social behaviour. | September 2005. | <p>A Expanded anti-social behaviour capacity.</p> <p>B CSP would need additional resources for any further expansion of support for young victims other than that currently being investigated.</p> <p>B Support for Derby and Derbyshire Victim Support</p> | CSP – Sharon Squires |

| | Community Regeneration Commission recommendations | Response | Proposed action | Timescale* | Resource implications – see key | Responsibility |
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| 2 | The police should target those second hand goods traders that effectively facilitate drugs habits to be funded from the proceeds of burglary and other crimes. Tools should include both criminal prosecution – for handling and, where appropriate, conspiracy – and the seeking of ASBOs on both the retail trader and drug users to prevent the parties meeting and/or trading. | The CSP commissioned research in 2003 into stolen goods markets in Derby. As a follow up, the Police have established a specific post of Stolen Property Investigation Officer, based with the Volume Crime Team at Cotton Lane PS to cover this operational area. Such traders and persistent offenders and other outlets for stolen goods are all being actively investigated, as are a range of powers including those under ASB legislation. | Ongoing work by the Police. To monitor the need for increased working links with Council services such as Trading Standards and other groups such as Derby Business Crime Reduction Group and Derby Pubwatch. Cllrs Samra and Carr to liaise, as appropriate, with the Chief Superintendent of D Division to drive this forward. | Ongoing. Initial progress report back to Commission by December 2005. | A B If monitoring identifies a need for a greater numbers of unannounced visits, evidence gathering and court proceedings, there would be an additional call on the time of Trading Standards officers as well as the Police. | CSP – Sharon Squires Council – Andrew Hopkin Council – Cllrs Samra and Carr |
| 3 | Restorative justice should be expanded, through the co-ordination of the Restorative Justice Project in the Community Safety Partnership, CSP, to more cases, where the victim is willing and the perpetrator's future behaviour might be beneficially influenced by the 'reality check'. | Restorative Justice is already an integral part of CSP services through the YOS but could only be expanded with additional resources. | None. Existing level of services will be maintained. | Not applicable. | B | CSP – Sharon Squires |

| | Community Regeneration Commission recommendations | Response | Proposed action | Timescale* | Resource implications – see key | Responsibility |
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| 4 | To break the intergenerational offending pattern in some families, agencies should form a Persistent Family Service. | The issue could be further considered as part of the development of the Council and LSP Parenting Strategy. The CSP has now received funding for a Parenting Intervention Worker in the ASB Team, focusing on families whose children cause anti-social behaviour in communities and may be at risk of eviction. This work will link into the YOS Parenting Programmes and be carried out in partnership with the Police, Derby Homes and Social Services. Interventions could include the use of Parenting Orders / Contracts. | CSP to recruit Intervention Worker. | Post advertised March 2005. | A £50k over two years. | CSP – Sharon Squires |
| 5 | In view of the comparison, the South Derbyshire Youth Court bench kindly be requested to provide an explanation for the local and national rates regarding the awarding of custodial sentences. | The local rates of awarding custodial sentences are decreasing and will continue to do so, reflecting the impact of Derby's Intensive Surveillance and Supervision Programme – ISSP. | None at this stage, but the CSP will monitor the situation. | Not applicable. | Not applicable | CSP – Sharon Squires |

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|---|--|--|--|---|---|----------------------------|
| 6 | The Council should aim to employ more detached youth workers and achieve one full time youth worker per ward and one organised youth club per ward; as this would probably be a phased increase the deployment to locations should be in accordance with the Youth Service's priorities. | The proposal provides the authority with the opportunity to better meet the needs of young people across the city, in particular reducing the levels of disruptive behaviour. | To recommend to the Council a phased introduction of additional Neighbourhood Youth Workers, starting with a 0.5 Neighbourhood worker in Littleover and a 0.5 post attached to the Mobile Facility to cover Chellaston. To study the present deployment of youth workers across the city and make recommendations on redeployment of resources. | September 2005 – full implementation over next three years. | A £40,000 in 2006/07 | Education – Lesley Whitney |
| 7 | The Youth Service should operate at weekends and during school holidays. | The increased emphasis in supporting schools and the PRU to improve attendance limits the service's ability to offer a comprehensive holiday and weekend service. Staff need to take holidays during school holidays. However, the service, particularly through Spring and Summer, offers regular outdoor education and residential experiences, and provides a four-week summer holiday programme at each of its nine free standing centres. | To extend holiday provision for a targeted group of 80 young people – pre NEET – during the holiday periods except Christmas. | March 2005. | A £65,000 of Positive Activities for Young People funding already secured up to March 2006. | Education – Lesley Whitney |

| | Community Regeneration Commission recommendations | Response | Proposed action | Timescale* | Resource implications – see key | Responsibility |
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| 8a | School playing fields should be available for use by young people during holidays and weekends and to achieve that the Council should explore how adult supervision can be provided to ensure both the young people's personal safety and prevent vandalism. | Plans for the development of integrated children's services identify schools as being at the heart of their communities and delivering services which go beyond the curriculum and outside the school day and school term. This includes the provision of a range of out of school activities, including leisure and sporting activities based on school sites. | To agree a strategy for the development of extended school services throughout the city. | September 2005. | A Standards Fund allocations | Education – Lesley Whitney |
| 8b | Youth Service access to community centres should be assisted by both reference to lease terms and grant-aid conditions. | This is a very positive recommendation that will prevent the exclusion of youth projects from Community Centres for long periods. | To view the new Vicarage Park facility as a model of good practice to be adopted elsewhere in the city. | Agree lease and rental arrangements by June 2005. | A | Education – Lesley Whitney |

| | Community Regeneration Commission recommendations | Response | Proposed action | Timescale* | Resource implications – see key | Responsibility |
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| 9 | As the trend is for drugs to be experimented with by ever-younger children, parents need to be taught about the danger of drugs from an early stage in their child's school career | <p>The Personal, Social and Health Education – PSHE – curriculum in all schools is based on a life skills approach to education, enabling young people to make informed health choices and to develop strategies and confidence to resist peer pressures. Drug education starts as early as Key Stage 1 and continues into post 16 provision. To support schools in their PSHE provision the PSHE advisory team provide, training, Theatre in Education, curriculum guidance and parent workshops. Drug education policies have been provided to all schools in the city and schools are encouraged to share and consult on these with parents and governors.</p> <p>Each governing body will be asked to nominate a liaison governor for drugs awareness, serving as a bridge between the LEA and tasked to promote parental awareness through schools' existing communication methods: newsletters, PTA, parents evenings etc</p> | <p>To produce a developmental scheme of work for Drug Education for Key Stages 1-2 with support from the PSHE advisory team to staff and parents to support its publication</p> <p>To provide workshops for parents and governors in support of how to talk to young people around Drugs and Alcohol</p> <p>To provide a key note speaker at our next PSHE conference addressing current and changing trends in drug use</p> <p>To inform schools and Governors of provision and support around Drug education through regular:</p> <ul style="list-style-type: none"> • PSHE newsletters • Health Promoting School newsletters • Governors newsletters <p>To continue to be key and active partners on Derby DAAT.</p> <p>To request school governing bodies to nominate a liaison governor</p> | <p>Publication Spring 2005</p> <p>Training 2005-07</p> <p>2005 – 07</p> <p>9 February 2005.</p> <p>Ongoing.</p> <p>Ongoing.</p> <p>To start September 2005</p> | <p>A £1,500</p> <p>A £150 each workshop</p> <p>A £450</p> <p>A Liaison governor training</p> | Education – Lesley Whitney |

| | Community Regeneration Commission recommendations | Response | Proposed action | Timescale* | Resource implications – see key | Responsibility |
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| 10 | The Council should create a second joint EWO and police truancy patrol; the necessary inter-agency agreement should be reached so that parenting orders begin to be issued promptly where parental connivance is identified. | <p>Current Rapid Response Team – RRT – will continue with their work supporting schools and the general public in responding to telephone referrals when pupils are identified as being out of school. They will return them to a place of safety.</p> <p>The team costs £170K a year and is very effective. Current focus of work is on the factors behind the truancy. We have a new Senior EWO in post.</p> <p>We do not believe there is a proven need for another team at this time. The Audit Commission are now questioning whether RRTs do represent value for money.</p> | The Education Welfare Service – EWS – will look towards the establishment of a Specialist EWO post to support pupils identified at risk through non-schools attendance and work with RRT to get early identification of such students. This work will contribute to reducing exclusions and improving the outcome of the NEET group. | April 2005 to March 2006 | <p>A for 2005/06</p> <p>One EWO & Police officer to carry out RRT on a daily basis. Other EWOs to support schools with pro-active interventions to promote improved attendance. New specialist EWO post to be funded from Vulnerable Children's Standards Fund 2005/06. Manager time will be required to oversee project. The funding for this team is in place until March 2006.</p> | Education – Rita Silvester |

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| 11 | The Council should have a holistic review of the problems providing move on accommodation for people living in hostels | Agreed – there is a need to take an overview here a number of piecemeal initiatives have been undertaken. These include agreeing increased nominations through Derby Homes for specific client groups. Homelessness is often caused by a number of other influences, and these need to be addressed as well as the accommodation issues if we are to break the cycle. | <p>There is ongoing work with partner social housing providers and private landlords to increase the supply of accommodation available for young vulnerable single people.</p> <p>The housing options centre provides a surgery for vulnerable under 25 year olds which is a multi-agency panel to make sure there is an holistic approach taken to the issues which contribute towards homelessness and housing need.</p> <p>To make sure that vulnerable young people's housing needs are identified and addressed through adequate supported housing within the Supporting People 5-year strategy.</p> | <p>Ongoing.</p> <p>Ongoing.</p> <p>April 2005 and onwards.</p> | A | Policy – Mark Menzies |
| 12 | There is a need to increase the supply of supported housing for vulnerable young people and Derby Homes should reallocate underused older persons' accommodation to help achieve that | This is an emerging theme within the Supporting People – SP – strategy, and there is a clear need to develop a comprehensive older people's housing strategy, alongside the current review of sheltered housing which will identify which units of sheltered housing are surplus, and therefore can be redesignated. | To develop an older people's housing strategy within the framework recommended by the IDeA of developing an integrated health, housing and social services strategy around older people. | January 2006. | A | Policy – Mark Menzies |

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| 13 | There is a need to level up the drug rehabilitation services to reduce waiting times for medical interventions and the DAAT be recommended to employ their own medical staff to achieve that | The CSP, through its Drug and Alcohol Action Team, is actively negotiating with a number of local GPs to provide contracted treatment/ prescribing services for drug users in Derby. By March, the number of GP hours available will be approx 35 and some priority will be given to DTTO and criminal justice clients. By the end of March, it is expected that waiting times will be within national requirements – two weeks. Action is also being taken to introduce shared care with “normal” GP services so that waiting lists don’t build up again to unacceptable levels. This is the preferred method of expanding service capacity to help reduce waiting times. | To increase number of GPs providing drug treatment and prescribing services. | March 2005. Report back to the Commission on progress in July 2005. | A Approx £150k from CSP/DAAT Pooled Treatment budgets. | CSP – Sharon Squires |

| | Community Regeneration Commission recommendations | Response | Proposed action | Timescale* | Resource implications – see key | Responsibility |
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| 14 | The Council, working with local police and the CSP, should use the Licensing Act 2003 to ensure operators comply with the Safer Clubbing Guide and seek to make it a condition of all licenses granted by the authority | <p>The Council takes over Liquor Licensing in February 2003. The new regime is strictly controlled by the Licensing Act 2003 and its associated Regulations and Guidance. The new regime will be onerous for the Council to get operating properly on time. The Council has limited powers to 'ensure' operations comply with the "Safer Clubbing Guide". In particular, it is unable to make this a mandatory condition of granting a licence.</p> <p>However, Trading Standards and the Legal Division will monitor practice in other local authorities and developing case law to make the fullest use of the Act.</p> <p>The Council wants to promote safe licensed premises and responsible drinking in the city. In particular, it wants to educate and inform the public and the licensed trade about the impact on health or excess drinking and also alcohol related anti-social behaviour.</p> | <p>To make a bid for a 'Responsible Drinking' Policy Officer in the LPSA2 for 2005 plus campaign materials £40K.</p> <p>There are a number of "accreditation" schemes that could be adopted locally to enhance the management standards of licensed premises. The options of applying these as licensing conditions are being assessed as part of the preparation of a City Centre Violent Crime Reduction Plan and the proposal to address city centre issues as an objective under LPSA 2.</p> | <p>Bid prepared and submitted by January 2005 as part of the negotiations for LPSA 2.</p> <p>The timescale for the approval of LPSA 2 and its associated funding will determine the timing of the preparation of the Violent Crime Reduction Plan.</p> | C | <p>Corporate Services – Andrew Hopkin</p> <p>CSP – Sharon Squires</p> |

| | Community Regeneration Commission recommendations | Response | Proposed action | Timescale* | Resource implications – see key | Responsibility |
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| 15 | The Council should work with local police and the CSP to use the Licensing Act 2003 to ensure licensees are cognisant with the latest binge drinking guidance | The Licensing Act 2003 does not allow the Council to control binge drinking as such but there is scope to influence publicans' behaviour. | Trading Standards will liaise with the Police to reinforce licensee and pub staff understanding that it is unlawful to serve alcohol to drunk customers, and the consequences of doing so. CSP will also look at this as part of the work outlined under recommendation 14 and also in association with the business crime reduction initiatives and the associated work of Derby Pubwatch. | Initial liaison between Trading Standards, Legal and the Police and subsequently with licensing trade representatives by August 2005. See recommendation 14. | A Liaison C See recommendation 14. | Corporate Services – Andrew Hopkin CSP – Sharon Squires |
| 16 | The Council should lobby to have 'happy hours' made illegal | The Licensing Act 2003 itself does not allow the Council to control a ban on 'Happy Hours'. The Office of Fair Trading has warned that councils concerned about binge drinking would fall foul of competition law if they tried to set higher prices for drinks. The Council Cabinet agrees the Commission's recommendation and will seek to engage with local MPs for the purpose of lobbying the Home Secretary. | The Leader of the Council will discuss with local MPs. | Initial contact with MPs at next scheduled MPs meeting – end of July 2005. | A | Corporate Services – Andrew Hopkin Council – Cllr Burgess |